



- 1 Geospatial micro-estimates of slum populations in 129 Global
- 2 South countries using machine learning and public data
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19 Abstract

20 Slums are a visible manifestation of poverty in Global South countries. 21 Reliable estimation of slum population is crucial for urban planning, humanitarian aid provision, and improving well-being. However, large-scale and fine-grained 22 mapping is still lacking due to inconsistent methodologies and definitions across 23 countries. Existing datasets often rely on government statistics, lacking spatial 24 25 continuity or underestimating slum population due to factors such as city image and privacy concerns. Here, we develop a standardized bottom-up approach to 26 estimate slum population at the neighborhood level (~ 6.72 km resolution at the 27 equator) for 129 Global South countries in 2018. Leveraging the Sustainable 28 Development Goals 11.1 framework and machine learning, our estimation 29 30 integrates household-based surveys, satellite imagery, and grided population data. Our models explain 82% to 96% of the variation in ground-truth surveys, with a 31 root mean squared error of 4.85% to 10.47%, outperforming previous 32 33 benchmarks. Cross-validation with independent data confirms the reliability of 34 our estimates. To our knowledge, this is the first comprehensive geospatial inventory of slum populations across Global South countries, offering valuable 35 insights for advancing urban sustainability and supporting further research on 36 vulnerable populations. The maps of slum populations and their local shares in 37 Global South countries are available in the Zalando repository at 38 https://doi.org/10.5281/zenodo.13779003 (Li et al., 2025). 39

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41 Introduction

The right to adequate housing and shelter holds a central position in the 42 realm of international human rights (Hohmann, 2013; Nowak, 2021). However, a 43 distressing reality persists: millions of individuals worldwide live in life- or health-44 threatening conditions, commonly referred to as slums, informal settlements, 45 favelas, or shanties (Hardoy et al., 2013). As a kind of visible expressions of 46 poverty, slums are typically characterized by physical state of disrepair, degraded 47 environment in insanitary conditions, and absence of basic and essential facilities, 48 and they are often situated in disadvantageous, exposed and hazardous areas 49 50 (Abascal et al., 2022; UN-Habitat, 2004). The emergence and persistence of slums 51 have been a consequence of rapid and unplanned urbanization that outpaces 52 economic growth and infrastructure development (Ezeh et al., 2017; Marx et al.,





2013). According to the World Cities Report 2020 (UN-HABITAT, 2020), over 1 53 billion people live in urban slums, with 80% of them residing in cities within 54 developing countries. Nevertheless, urbanization has not yet peaked, and the 55 56 population living in slum-like conditions is expected to grow (Guan et al., 2018; UN-HABITAT, 2020). This intensifies the urgency to provide adequate housing, 57 basic services and slums upgrades, in line with the commitment to the Sustainable 58 59 development Goals (SDG) and "leaving no one behind" (Weber, 2018; Tian et al., 60 2024).

Reliable slum population estimates are essential for understanding the 61 spatial scale and distribution of slum populations, providing foundational data for 62 63 implementing targeted urban planning and improving human well-being (Parikh et al., 2013; Satterthwaite et al., 2020; Schetke et al., 2012). These estimates help 64 65 identify vulnerable populations, similar to demographic data on the elderly and women (Singh, 2016). Detailed knowledge of slum population locations enables 66 effective resources allocation and targeted interventions (Doe et al., 2020; Zhou et 67 al., 2022). Quantitative data can also motivate policymakers and researchers to 68 tackle inequalities, while spatial knowledge can help pinpoint drivers of slum 69 population growth, such as proximity to rivers and elevation, thus contributing to 70 climate risk management (Baynes et al., 2022; Rentschler et al., 2023; Sietchiping 71 72 and Yoon, 2010).

Despite this, large-scale, comparable inventories of slum populations remain 73 scarce. National statistics and sparce survey data, such as those from censuses or 74 75 Know Your City Campaigns, fail to provide a spatially continuous view of slum population (Angeles et al., 2009; Pedro and Queiroz, 2019; Persello and Kuffer, 76 2020). These data collections are inconsistent across countries (Thomson et al., 77 2020), and governments may withhold or omit sensitive information due to 78 factors such as city image considerations (Björkman, 2013; Moreno, 2003; Wurm 79 et al., 2017). Privacy concerns also contribute to underreporting (Engin et al., 80 2020), as slum dwellers may distrust external inquiries (Binzel and Fehr, 2013; 81 Rogler, 1967). As a result, spatially explicit data on slum populations, particularly 82 83 in developing countries, remain scarce.

Recent advancements in machine learning and the availability of satellite imagery provide new opportunities for slum population mapping (Burke et al., 2021; Gram-Hansen et al., 2019; Wurm et al., 2019). While considerable research has focused on identifying slums based on satellite-derived morphological features, such as studies in Mumbai (Ibrahim et al., 2019), and Kenya (Mahabir et al., 2020), these efforts are often limited to individual cities (Banerjee et al., 2017;





Thomson et al., 2020) and may not provide comparable results across countries 90 or regions. For instance, the boundaries of slum determined in these studies may 91 yield discrete outcomes (Patel et al., 2019), making it difficult to integrate this 92 93 information with population data to produce large-scale demographic insights 94 (Breuer and Friesen, 2023). In some cases, there might be a necessity to obfuscate the precise boundaries of slums to safeguard the privacy of already vulnerable 95 96 populations (Thomson et al., 2019). Although several studies have estimated slum 97 populations in selected cities across the Global South, these estimates are 98 generally considered to be underestimations (Breuer et al., 2024; Thomson et al., 2022). 99

100 In this study, we integrate ground-surveys, public satellite imagery, and advanced machine learning to map slum population at the cluster-level (6.72km × 101 102 6.72km at the equator) across Global South countries. During the training, 103 validation, and testing phases, we assemble data from surveys covering over 1 million households in 67,204 clusters across 53 countries, sourced from 104 Demographic and Health Surveys (DHS). Using this data, we construct a slum 105 indicator framework and fine-tune the ResNet-34 algorithm to extract features 106 from Landsat and nighttime light imagery. For out-of-sample predictions, we 107 apply the cross-validated model to predict slum indicators and integrate them 108 with grided population data to create detailed slum population maps for 129 109 Global South countries in 2018. Overall, we offer a generalized and scalable 110 approach to slum population mapping that enables regional comparisons while 111 maintaining privacy safeguards. The objectives of this study are to (1) develop a 112 machine learning-based workflow for slum population mapping, (2) generate a 113 fine-grained inventory of slum population in 129 Global South countries, and (3) 114 115 analyze spatial distribution disparities across different geographic regions and income groups. 116

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118 2 Dataset description

Four types of publicly accessible datasets are used in this study. The first type is geo-referenced household surveys, which are used to calculate the slum indicator as machine learning labels. The second type consists of daytime satellite imagery and nighttime light imagery, which serve as the input features. The third type is grided population data, used in combination with the slum indicator to produce the final gridded slum population estimates. The fourth type consists of gridded auxiliary data related to slum populations, which help exclude areas





- 126 without human settlements. Table 1 outlines the datasets and layers that are
- 127 used to generate the slum population map in this study.
- 128

129 Table 1. Overview of data sources for generating the slum population map in Global

130 South countries

Data Sources	Abbreviation	Input spatial resolution	Period Coverage	Reference
Demographic and Health Survey	DHS (https://www.dhsprogram.com/Data/)	household-based data, ~2km for urban areas and ~5km sometimes 10km for rural areas	The latest version for 53 countries varying from 2010~2020	Rutstein and Staveteig (2014)
Landsat Collection 2 on Google Earth Engine	Landsat 8 Level 2, Collection 2, Tier 1 (https://developers.google.com/earth- engine/datasets/catalog/LANDSAT_LC08_C02_T 1_L2) Landsat 7 Level 2, Collection 2, Tier 1 (https://developers.google.com/earth- engine/datasets/catalog/LANDSAT_LE07_C02_T 1_L2)	30m	Landsat 7 ETM+: 1999~2024 Landsat 8 OLI/TIRS: 2013~2024	Tamiminia et al. (2020); Roy et al. (2016)
Global NPP-VIIRS- like nighttime light data (through a new cross-sensor calibration from DMSP-OLS NTL data and a composition of monthly NPP-VIIRS NTL data.	An extended time-series (2000-2023) of global NPP-VIIRS-like nighttime light data (https://doi.org/10.7910/DVN/YGIVCD)	15 arcsec (~500 m)	2000~2023	Chen et al. (2020); Elvidge et al. (2017); Hsu et al. (2015)
Global Human Settlement Population Grid	GHS-POP (https://human- settlement.emergency.copernicus.eu/download.p hp?ds=pop)	1km	2020	Schiavina et al. (2022)
Global Human Settlement Model Grid	GHS-SMOD (https://human- settlement.emergency.copernicus.eu/download.p hp?ds=smod)	1km	2020	Schiavina et al. (2022)
Copernicus	Copernicus Global Land Cover Layers: CGLS- LC100 Collection 3 (https://developers.google.com/earth- engine/datasets/catalog/COPERNICUS_Landcove r_100m_Proba-V-C3_Global)	100m	2018	Buchhorn et al. (2020)

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132 2.1 Geo-referenced household surveys

This study uses the household-based ground survey data from Demographic 133 and Health Surveys (DHS) to calculate the proportion of slum households at the 134 cluster-level. The DHS program is funded primarily by the United States Agency 135 for International Development (USAID), and collects nationally representative 136 and comparable information based on a consistent set of questionnaires for a wide 137 range of monitoring and impact evaluation indicators in the areas of population, 138 health, and household living conditions in developing countries (Rutstein and 139 Staveteig, 2014). The derived standard DHS Surveys have large sample sizes 140 (usually between 5,000 and 30,000 households) and typically are conducted 141





about every 5 years. Focusing on Global South countries, we deprive the geo-142 referenced data from 53 countries (as of 2022) in Latin American, Africa and Asia, 143 with a valid dataset comprising over 1 million households across 67,204 clusters. 144 The ground-truth household surveys points can be found in Figure S1 and Table 145 S1. To protect respondent confidentiality, the DHS program randomly displaces 146 147 the geographic coordinates of the surveyed locations, with a maximum of 2km for urban clusters and 5km or sometimes 10 km for rural clusters (Burgert et al., 148 2013). To avoid misclassification in analysis using administrative-level data, the 149 150 displacements are constrained within the administrative boundaries, specifically at the administrative level 3 (Figure S2). The cluster level thus corresponds to 151 neighborhoods in urban areas or villages in rural areas. 152

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154 2.2 Satellite imagery

We collect publicly available Landsat-7 ETM+ (Collection 2, Tier 1), Landsat-155 8 OLI (Collection 2, Tier 1) and nighttime light imagery centered on each cluster 156 from Google Earth Engine platform (Tamiminia et al., 2020) and Global NPP-157 158 VIIRS-like nighttime light dataset (Chen et al., 2020). Landsat imagery series offer 159 the world's longest-running collection of consistently acquired, high-resolution earth observation data, and have been applied in numerous studies such as urban 160 growth monitoring. The collection 2, Tier 1 images have undergone improved 161 systematic geometric correction and radiometric calibration. Due to differences in 162 the spectral reflectance between different sensors, we adopt the normalization 163 coefficients from Roy et al. (2016) to characterize the ETM+ reflectance to that of 164 OLI. To get clear slices with fewer clouds and snow, we generate a 1-year median 165 composite from Landsat imagery by selecting cloud-free pixels based on the 166 quality assessment (QA) bands, and then calculating the median value for each 167 available cloud-free pixel over the 1-year period (Azzari and Lobell, 2017). 168 169 Similarly, considering the inconsistent timing of household surveys across countries, we use the Global NPP-VIIRS-like nighttime light dataset to ensure 170 spatiotemporal consistency between satellite imagery and slum indicator labels. 171 This NPP-VIIRS-like dataset, produced through cross-sensor calibration of the 172 DMSP-OLS and NPP-VIIRS datasets, is particularly suitable for analyzing long-173 174 term demographic and socioeconomic trends. We thus obtain six multispectral bands from Landsat imagery including red, green, blue, near infrared and two 175





shortwave infrared bands, and one single band from NPP-VIIRS-like nighttime
light dataset. The Landsat and Nighttime light slices have a size of 224 × 224 tiles,
in accordance with the input size of our convolutional neural networks
architecture and covering the extent of displacement. Consequently, our mapping
resolution is determined to be 6.72 kilometers on equator (30m-pixel size × 224
pixels = 6.72 km).

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183 **2.3 Population and gridded auxiliary data**

184 We utilize and process the 1km-gridded Global Human Settlement Population dataset (GHS-POP), developed by the EU Joint Research Center, to estimate the 185 slum population (Schiavina et al., 2022). The GHS-POP dataset provides a more 186 precise estimation of population distribution by disaggregating census or 187 administrative unites into grid cells, based on the classification of built-up areas 188 in the Global Human Settlement Layer derived from Landsat imagery. It is selected 189 for its superior accuracy and top-down constrained allocation approach, 190 outperforming other available gridded population datasets (Smith et al., 2019; 191 192 Tellman et al., 2021). We resample this population dataset to match the resolution 193 of our cluster level mapping. Additionally, we incorporate the GHS Settlement Model Grid (GHS-SMOD) and the Copernicus Global Land Cover Layers product 194 (CGLS-LC100) as auxiliary grided data (Buchhorn et al., 2020; Schiavina et al., 195 2022). This helps us differentiate settlement patterns across urban, semi-urban, 196 and rural areas, and also allows us to exclude areas with low population density. 197

198

199 **3 Methodology**

We propose a standardized and comparable framework for estimating 200 cluster-level slum population, which integrates a slum indicator framework based 201 202 on the definition of slum households, a deep learning model, and an XGBoost ensemble classifier. Our approach addresses the underestimation of slum 203 population in prior literature, which heavily relied on slum boundary geometry. A 204 set of examples of the uncertainties in slum boundary delineation is shown in 205 Figure S3. Figure 1 depicts the flowchart for mapping slum populations in Global 206 South countries. The main procedures are outlined as follows. 207







208 209

Figure 1 Flowchart of this study

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211 **3.1 Framework of slum indicator**

We use the SDG 11.1 framework as a proxy to estimate the occurrence of 212 households living in slums or slum-like conditions within a cluster. Based on UN-213 Habitat's definition of a slum household (UN-habitat, 2021), we incorporate 214 "access to electricity" into our slum population framework, recognizing its critical 215 216 role in human well-beings in developing countries. However, we exclude the "security of tenure" dimension due to data limitations. As a result, the slum 217 population is defined as individuals (or households) living in conditions lacking 218 one or more of the following: safely and adequate housing, safely managed 219 drinking water and sanitation services, or reliable and modern energy services. 220 221 These conditions are categorized into three dimensions, comprising ten indicators (Table 2). The specific definitions and criteria are detailed in Table S2. We treat 222 housing, water and sanitation, and electricity as equally important, assigning each 223 224 a weight of 0.33. The slum indicator is then determined as follows:

225
$$S_c = \frac{1}{NH_c} \cdot \left(w_H \cdot \frac{\sum_{i=1}^{n_H} h_{i,c}}{n_H} + w_W \cdot \frac{\sum_{j=1}^{n_W} w_{a_{j,c}}}{n_W} + w_E \cdot \frac{\sum_{l=1}^{n_E} e_{l,c}}{n_E} \right) \cdot 100\%$$
(1)

where S_c represents the slum indicator for each cluster c; NH_c is the total number of households in cluster c; w_H , w_W , and w_E represent the weights assigned to the dimensions of safely and adequate housing (H), safely managed drinking water and sanitation services (W), and reliable and modern energy services (E); n_H , n_W ,





- 230 n_E represent the total number of sub-indicators within the H, W and E dimensions, 231 respectively; $h_{i,c}$, $wa_{j,c}$, and $e_{l,c}$ denote the numbers of households in cluster c that 232 fail to meet the criteria for the *i*-th housing sub-indicator, *j*-th water and sanitation 233 sub-indicator, and *l*-th energy sub-indicator, respectively.
- 234
- 235

Table 2 The framework of slum indicator based on household data

Dimensions	Indicators
	House made of finished materials (roof, wall and
Safely and adequate housing	floor)
	House with a sufficient living room
	Household using safely managed drinking water
	Household with access to water availability for continuous two weeks
Safely managed drinking water	Household with access to drinking water located within a round trip of 30 minutes
and sanitation services	Household using safely managed sanitation toilets
	Household using safely managed hand-washing facility with water.
	Household using safely managed hand-washing facility with soap or detergent
Reliable and modern energy	Household with access to electricity
services	Household with clean cooking fuels

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237 3.2 Model architecture

We employ transfer learning by fine-tuning the pre-trained ResNet-34 to 238 extract the informative features from satellite imagery (Figure 2). Transfer 239 learning in deep learning leverages pre-trained models, which have been trained 240 on large datasets, to capture general features with high accuracy (Pan and Yang., 241 242 2009). In this study, we start with a ResNet model pre-trained on the large ImageNet dataset, which comprises over 100 million samples. ResNet, standing 243 for the Residual Network, is a deep convolutional neural network (CNN) 244 architecture that uses skip connections to bypass one or more layers, allowing 245 input data to be added directly to the output (He et al., 2016). These skip 246 connections help mitigate the vanishing or exploding gradient problems often 247 encountered in deep networks. ResNet-34 strikes a balance between model depth 248





and computational efficiency, making it an idea choice for fine-grained mapping
tasks (Robinson et al., 2017; Shi et al., 2022) while offering a good trade-off
between model capacity and accuracy (Russakovsky et al., 2015).

252 For the purpose of this study, we modify the first convolutional layer to accommodate our satellite slice inputs, and the last layer to produce a continuous 253 254 estimate instead of a classification. Specifically, we initialize the RGB channels with weights pre-trained on ImageNet, while for non-RGB channels, we use the 255 256 average of weights for RGB weights for initialization, scaling all weights by 3/7. 257 Following Yeh et al., (2020), the remaining layers of the ResNet are initialized to their ImageNet values, and the weights for the final layer are initialized randomly. 258 The model is trained using Adam optimizer (Kingma and Ba, 2014) and a mean 259 squared-error loss function with L₂ regularization. The models are trained for 120 260 epochs, with early stopping implemented to prevent overfitting. The 261 hyperparameter learning rate and L_2 weight regularization are ranged among 0.1, 262 0.01, 0.001 and 0.0001, and 1, 0.1, 0.01 and 0.001, respectively. After fine-tuning 263 the ResNet-34 model, we leverage it to extract 512-dimensional features from the 264 265 satellite images. Here we do not incorporate other slum-related geographical 266 characteristics, such as proximity to government agencies or educational facilities, since these quantifications are not sufficiently accurate due to the displacement of 267 cluster locations as indicated in DHS documentations. 268

Subsequently, we use eXtreme Gradient Boosting tree (XGBoost), a popular 269 and flexible supervised-learning algorithm, to predict the occurrence of slum 270 household in each cluster from 512 features. XGBoost, introduced by Chen and 271 Guestrin (2016), is a scalable machine learning model based on the gradient 272 boosting framework. It builds an ensemble of decision trees by sequentially 273 adding weak learners, each aimed at improving prediction accuracy. The first tree 274 is constructed by splitting features to minimize the loss function, and subsequent 275 276 trees are generated iteratively, correcting the residuals of previous predictions. This process continues until the stopping criteria are met. In XGBoost, the trees 277 work together to progressively reduce residuals, with the final prediction 278 279 obtained by aggregating the outputs of all trees. XGBoost is renowned for its high speed and strong predictive performance, particularly well-suited for large 280 281 datasets and high-dimensional data.







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285 286 as the feature extractor and XGBoost for regression.

We perform a grid search to find the optimal combinations of 287 hyperparameters and apply L₂ regularization to the loss function to prevent 288 overfitting. The hyperparameters tuned include the learning rate (learning_rate), 289 the maximum depth of trees (max_depth), the fraction of the training data used 290 for building each tree (subsample), the fraction of features used for each tree 291 292 (colsample_bytree), the regularization term to control tree complexity (gamma), and the total number of boosting rounds (n_estimators). By optimizing these 293 parameters, we ensure the model achieves a balance between predictive 294 performance and generalization. These optimal hyperparameters are then applied 295





296	to retrain the model on the entire dataset, producing the final model for out-of-
297	sample estimation. Table 3 lists the candidate values considered during the grid
298	search.
299	

300

Table 3 The hyperparameters used in grid search

Hyperparameters	Param grid
nyperparameters	i urum_griu
learning_rate	[0.01, 0.03, 0.05, 0.1]
max_depth	[3, 5, 6, 7]
subsample	[0.6, 0.8, 1.0]
colsample_bytree	[0.6, 0.8, 1.0]
gamma	[0, 0.1, 0.2, 0.3]
n_estimators	[best_num_boost_rounds]

301

302 3.3 Model training and cross validation

303 During the model training and cross validation phases, we divide the 53 countries with the DHS data into 9 groups based on their geographical regions and 304 305 income levels (Table S3). In other words, we train nine separate regional models, following the flowchart in Figure 1. To enhance the generalization ability of the 306 models, we group countries for training and validation rather than training 307 308 individual country-specific models, ensuring a sufficient number of samples per group. While our primary focus is on regional models, we also compare their 309 performance against country-specific models to evaluate potential differences. 310

We split the spatial-temporal matched satellite images and DHS survey labels 311 into training, validation, and test sets. Specifically, 20% of the dataset is held out 312 313 as an independent test set to assess the final model's performance, while the remaining 80% is used for training and validation. For robust model evaluation, 314 we employ 5-fold spatially stratified cross-validation. In each fold, the data is 315 316 divided to maintain equal proportions of urban and rural samples, as well as consistent proportions of samples from each country within the group. During 317 cross-validation, the model is trained on four folds and validated on the remaining 318 fold, repeating the process five times so each fold serves as the validation set once. 319 This rigorous approach enables accurate assessment of the model's generalization 320 321 ability across different geographic regions and income levels, while ensuring an unbiased evaluation on the held-out test set. 322





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324 **3.4 Out-of-samples predictions**

Using our final models, we apply satellite imagery and nighttime light data to grid cells of 6.72-km in Global South countries, focusing on cells with populations exceeding 1,000. This allows us to estimate the cluster-level slum indicators across 129 Global south countries, based on the list of the United Nations' Finance Center for South-South Cooperation. Clusters with populations below 1000 are excluded to avoid unreliable out-of-sample estimates.

To produce the final map of population living in slums or slum-like conditions, we integrate the GHS-POP dataset with the map of cluster-level slum indicator. The slum indicator is used to clip the GHS-pop population grid, and to re-sample the population data for achieving spatial alignment. By combining the slum prevalence map with grided population dataset, we produce the final map of slum population at the cluster-level.

337

338 3.6 Evaluation approaches

339 Our slum population framework integrates multiple data sources, making 340 robustness and uncertainty assessment complex. To address this, we adopt a stepby-step evaluation process, which involves validating results from intermediate 341 steps and comparing results with other statistics (Haberl et al., 2021). We evaluate 342 343 the performance of the final models using two metrics including coefficient of determination (R²) and root mean squared error (RMSE). We cross-validate our 344 mapped slum population estimates against a broad range of literature and 345 statistical data at regional, national, and local scales. This comparison provides an 346 347 additional layer of validation, helping to evaluate the consistency of our estimates with existing data. 348

To test the robustness of our framework, we evaluate the models under two 349 350 alternative weighting schemes for the slum indicator: the "Basic Service" scenario and the "UN-Habitat" scenario. In the Basic Service scenario, greater emphasis is 351 352 placed on water and sanitation, and energy services, with weights of 0.2, 0.4, and 353 0.4, respectively (Fu et al., 2019). In contrast, the UN-Habitat scenario prioritizes housing and water and sanitation services, assigning weights of 0.4, 0.4, and 0.2 354 355 (Mwaniki and Ndugwa, 2021). This sensitivity analysis helps determine how different weighting schemes affect the final predictions. We also compare the 356





performance of regional models with country-specific models to identify the
strengths and limitations of applying a generalized model across different
geographical areas.

360

361 **4 Results**

362 4.1 Model performance

To evaluate the performance of our regional models, we use two metrics, RMSE and R², to assess the predictive accuracy of the slum indicator at the cluster level in Africa, Asia, and Latin American regions, respectively (Table 4 and Figure 3). The optimal hyperparameters for the regional models are provided in Table S4. The household-based slum indicator calculated from DHS data serves as the ground truth, while our method generates the predicted values.

Overall, our regional models demonstrate strong performance, with RMSE 369 values ranging from 5.20% to 10.17% and R² values between 0.82 and 0.95. 370 Specifically, the models achieve an average RMSE of 5.89% in Africa, 6.66% in Asia, 371 372 and 8.26% in Latin America. This performance may be attributed to the availability of labeled training data from household surveys used during the modeling process. 373 When comparing performance across income groups, models developed for low-374 375 income and low-middle-income groups perform better than those for uppermiddle-income and high-income groups in Asia and Latin America. It is worth 376 noting that all models deliver satisfactory results. 377

In Figure 3, scatter points represent the distribution of true versus predicted 378 values, and their even scatter around the 1:1 line indicates no significant 379 380 overestimation or underestimation. Collectively, the results demonstrate the effectiveness of state-of-the-art machine learning models in capturing the complex 381 relationships between satellite imagery and slum indicators. Given that local 382 383 household survey data are not always available, our method offers a valuable approach for using limited data to identify the spatial distribution of slum 384 households-a key indicator for estimating affordable and adequate housing, in 385 alignment with SDG 11.1. 386





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Table 4 Model performance of slum indicator in Global South

Region	Income groups	Model	RMSE (%)	R ²
	Low income	Model 1	5.29	0.93
		Model 2	5.88	0.89
Africa	Lower middle income	Model 3	6.40	0.92
		Model 4	6.00	0.95
-	Upper middle income	Model 5	8.92	0.83
Acia	Lower middle income	Model 6	5.20	0.84
ASId	Lower middle income	Model 7	5.87	0.89
Latin	Lower- middle and low income	Model 8	6.36	0.89
American	High and upper middle income	Model 9	10.17	0.82

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Figure 3 Model performances across different income groups. The true values represent the slum indicator calculated from DHS data using our slum framework, while the predicted values are produced by our machine learning-based models. For each model, a linear regression line is displayed alongside a reference line with a slope of one for comparison.





395 **4.2 Spatially explicit estimates of slum population in Global South**

We apply the proposed framework to map slum population in 2018 across 396 129 Global South countries, including 54 in Africa, 42 in Asia and 33 in Latin 397 America, using a spatial resolution of 3.63 arc-minutes (6.72 km on equator). The 398 map is based on settlement slices, each having a population of over 1,000, and 399 400 aligns with the delineations of urban and rural areas provided by the Global Human Settlement Layer. To refine the analysis, we also use the higher-resolution 401 CGLS-LC100 dataset to mask out other land cover types from the settlement slices. 402 403 Figure 4a shows the spatial distribution of slum population across Global South countries. In terms of absolute numbers, slum population is concentrated in 404 areas with expected high population densities, such as northern India in Asia, 405 Rwanda and northern Morocco in Africa, and the coastal regions of Rio De Janeiro 406 in Latin America, highlighted in dark blue on the map. Notably, more than 50% of 407 the total slum population resides in less than 8% of the total grid cells. 408

Figure 4b highlights the administrative statistics and geographic disparities in slum population distribution. At the regional level, we estimate a total of over 0.88 billion people living in slums across the Global South. More than 60% of this population resides in South Asia and Sub-Saharan Africa, followed by East Asia and the Pacific (16%), the Middle East and North Africa (8.6%), Latin America and the Caribbean (7.4%), and Europe and Central Asia (1.7%).

When comparing urban slum populations to those living in slum-like 415 conditions in rural areas, distinct urban-rural differences in settlement patterns 416 emerge. In Latin America and the Caribbean, the Middle East and North Africa, 417 Europe and Central Asia, and East Asia and the Pacific, a higher proportion of the 418 slum population-between 46% and 60%-is concentrated in urban areas. In 419 contrast, 41% of the slum population in South Asia is located in suburban areas, 420 while 44% of those in Sub-Saharan Africa live in rural regions with slum-like 421 422 conditions and inadequate services.







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Figure 4 Spatial distribution of slum population in the Global South and their geographic disparities. (a) Map of slum population with a resolution of 3.63 arc-minutes. The settlement slices with a population of less than 1,000 are not included. (b) Statistics of slum population across geographic regions and disparities between rural and urban areas.

430 **4.3 Mapping of local shares of slum population in Global South**

We further estimate the local shares of slum population in Global South countries at a resolution of 3.63 arcminutes (Figure 5). These local shares allow for comparisons across countries and regions, accounting for differences in population sizes. Moreover, we implement a hierarchical classification of slum clusters, ranging from very low to very high concentrated levels, to reflect the extent to which local populations lack adequate infrastructure and housing within a community.





As shown in Figure 5a, the spatial distribution of local shares provides new 438 insights into the settlement pattern of slum population. For example, Sub-Saharan 439 Africa exhibits notably high local shares of slum population, with 57% of the local 440 population living in slum conditions. Within this region, countries like Libya and 441 Nigeria show even higher local shares, reaching 70%. Comparatively, Latin 442 443 America and Caribbean, South Asia, and East Asia have local slum population shares of 28%, 21% and 39%, respectively. Even in smaller countries such as 444 Sierra Leone, the proportion of the population living in slums remains significant, 445 at 60%. 446

We also analyze the concentration levels of slum clusters, from very low to 447 very high, across income groups and regional groups (Figure 5b). Across the 448 Global South, about 24% of the slum population resides in very highly 449 concentrated slum clusters. In low-income countries, 60% of the slum population 450 lives in clusters with very high concentration levels. In contrast, slum populations 451 in high-income countries are less concentrated, with 45% living in moderately 452 concentrated clusters. From a geographic perspective, Sub-Saharan Africa has the 453 454 highest concentration, with 55% of the slum population living in very highly 455 concentrated clusters. In other regions, slum populations are mainly concentrated at low or moderate levels. 456

The differing patterns of slum population concentration across Global South countries can be attributed to factors such as urbanization and uneven socioeconomic development. Our map provides rich spatial details on slum populations, both in terms of absolute numbers and local shares, making it a valuable tool for urban planning and slum upgrading initiatives.





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Figure 5 Slum populations categorized by concentration levels, ranging from very low to very high, and their geographic and socioeconomic disparities. (a) Map displaying local shares of the slum population at a resolution of 3.63 arcminutes. (b) Statistical analysis of disparities in slum population concentration across different regional and income groups. Concentration levels are classified based on the proportion of the slum population within each grid cell: very low (less than 10%), low (10%-20%), moderate (20%-40%), high (40%-60%) and very high (over 60%).

472

473 **5 Discussions**

We present a unified, scalable, and operational bottom-up approach for mapping slum populations. Our approach integrates location-specific data, stateof-the-art machine learning, satellite imagery, and population datasets. This approach enables slum population mapping over large areas and offers the





potential to predict slum populations with a high level of spatial detail in countries
lacking survey-based data. The resulting estimates can be cross-compared at both
local and regional scales. To the best of our knowledge, this is the first large-scale,
spatially explicit inventory of slum populations across the Global South countries.

483 5.1 Robustness of our framework

Figure 6a and 6b illustrate the percentage change in the country-level slum 484 population estimates by comparing the equal weight scenario with two alternative 485 weighting schemes (Section 3.6). We observe that, in both the basic services and 486 UN-Habitat weight scenarios, the variation in slum population estimates for most 487 countries in Africa and South Asia, and Brazil in Latin America remains within 488 $\pm 5\%$. However, in Southeast Asia and other Latin American countries, the 489 variation ranges from 5% to 10% under the basic service scenario and from -5% 490 to -10% under the UN-Habitat scenario. This suggests that the basic services 491 scenario tends to overestimate slum populations, while the UN-Habitat scenario 492 tends to underestimate them. The three maps of slum population distribution 493 under these three weight scenarios are provided in Figure S4. 494

It is important to note that countries with changes exceeding ±5% are 495 typically regions where nation-wide household-based surveys are not conducted, 496 which is what our machine learning model is trained to estimate. Overall, our 497 regional models demonstrate strong robustness for countries with available 498 training data, although the weighting scenarios have a relatively large impacts on 499 estimates for countries lacking such data. The equal-weight scenario offers a 500 balanced approach, avoiding the overestimations and underestimations observed 501 in other scenarios. 502

Figure 6c and 6d compare the performance of regional models with individual 503 country-specific models. To enhance the generalization capabilities of our models, 504 we opt to train regional models rather than individual models for each country. 505 While the regional models show slightly lower performance in terms of RMSE and 506 R² compared to single-country models, the differences are minimal and within a 507 508 comparable range. This indicates that our regional models achieve both high 509 accuracy and strong generalization ability. The full list of individual model 510 performance can be found in Table S5.













- 516 habitat (b) scenarios. Comparison of RMSE (c) and R² (d) performance between regional
- 517 models and country-specific models
- 518

519 5.2 Spatial resolution and dataset selection

Our maps of slum population distribution and their local shares are presented 520 521 at spatial resolution of 3.63 arcminutes. This spatial resolution is carefully chosen based on several factors, including the characteristics of satellite imagery, 522 523 algorithm architecture, and the truth-ground survey data. It is crucial to ensure 524 spatial and temporal match between satellite images and survey data, given the diverse ranges of household-based survey data collected across multiple years and 525 countries. To enhance input data richness, we prefer satellite images with more 526 spectral bands beyond the standard three RGB bands (Wulder et al., 2022), such 527 as Landsat imagery, which offers consistent temporal coverage, global reach, and 528 multiple spectral bands, with a resolution of 30 meters. 529

530 The ResNet-34 deep learning architecture used for feature extraction requires the input image to be in a 224x224 pixel format (Wu et al., 2019). 531 532 Consequently, the resolution of our maps is set at 3.63 arcminutes (6.72 km on 533 equator) to balance these technical requirements. This resolution aligns with other published maps that focus on sub-dimensions of poverty, such as the wealth 534 index and education (Local Burden of Disease Educational Attainment 535 Collaborators, 2020; Yeh et al., 2020), and provides more granular local insights 536 beyond the administrative boundaries typically used in slum population statistics 537 538 (Tjia and Coetzee, 2022). While our method relies on slum proxy at the cluster level rather than precise slum boundaries, it nonetheless yields valuable insights 539 for large-scale. cross-national estimates of slum populations under current data 540 constraints. Although this resolution does not capture the fine-grained 541 morphology of slums, it effectively identifying populations living in slum-like 542 543 conditions. Future research can build on this foundation by producing higherresolution slum data to address this limitation. 544

The quality of any machine learning or deep learning model relies heavily on the data it is trained on (Meena et al., 2023). The DHS datasets provide accurate and representative household-based survey data on population characteristics and socioeconomic factors. However, a limitation of this dataset is the intentional perturbation of the latitude and longitude coordinates to protect the privacy of the





surveyed households. This perturbation introduces random jitter of 2km in urban
areas and 5km in rural areas (Owusu et al., 2021). The 3.63 arcminutes resolution
of our maps strikes a balance between preserving privacy, leveraging available
data, and ensuring the technological feasibility of our approach.

The grided population dataset is also a critical component for measuring and 554 555 mapping the slum population. Widely used global population datasets, such as GPWv4.11 (CIESIN et al., 2018), GHS-POP (Pesaresi et al., 2016), World Pop 556 (Stevens et al., 2015), and regional/national products like HRSL (Smith et al., 557 558 2019), vary significantly in characteristics and assumptions. These differences arise from the nature and heterogeneity of the input population data, the ancillary 559 data involved, and the methodological framework applied to redistribute 560 population counts to grid cells. Although some regional products like HRSL show 561 commendable accuracy in identifying building footprints and population 562 distributions at finer resolutions, their limited coverage poses challenges for 563 large-scale cross-country comparisons, especially in the Global South. 564

565 Considering the 'fitness to use' principle (Juran et al., 1979), the GHS-POP 566 dataset has distinctive advantages closely aligned with our research objectives. 567 Grounded in human settlement information, GHS-POP is effective for spatially 568 refining population data along the urban gradient, making it ideal for our slum 569 population modeling. Additionally, the Global Human Settlement Layer (GHSL), 570 which uses Landsat imagery, aligns with the satellite images used in this study, 571 reducing uncertainties introduced by using different data sources.

572

573 **5.3 Comparison of results with statistical data**

Given the inherent uncertainty in slum population estimates, we cross-574 validate our mapping results against a broad range of literature data and 575 government statistical data across multiple scales. We first compare our slum 576 577 population estimates with previous estimates from the literature, which are derived by scaling population counts at individual slum level (Butera et al., 2019; 578 Byuro, 2015; Davis, 2013; Guilmoto and Rajan, 2013; Medeiros et al., 2012; Patel 579 et al., 2019; Sabry, 2009; Taubenböck and Wurm, 2015). Our estimates, indicated 580 by an asterisk (*), fall within the range of these scaled slum population estimates 581 582 (Figure 7a). Moreover, when compared to city-scale slum population statistics, our results show strong alignment, particularly in Hyderabad and Johannesburg 583





(Trindade et al., 2021) (Figure 7b). However, for some cities, such as Rio de Janeiro 584 and Dhaka, our results appear to be overestimated. This discrepancy may be 585 because the slum population figures reported in the literature are from around 586 2014. Factors such as population growth, migration, and slum upgrading projects 587 may have contributed to changes in slum population over time. Additionally, a 588 589 recent study indicates that relying solely on the spatial extent of morphological slums and grided population datasets can lead to underestimation of the slum 590 population (Breuer et al., 2024). This supports the advantage of our approach. 591

A comparison of the relative shares of urban slum populations with the World Bank (2018) and UN-Habitat (2021) statistics shows a strong correlation at the national scale (R² > 0.95) and good agreement at the regional scale (Figure 7c and 7d), with an average RMSE of 14% at the national level.

Several factors likely contribute to the observed discrepancy. First, the 596 definition of slum households in our study does not fully align with those used in 597 the statistical data, which leads to differences in the selection of quantitative 598 indicators. For example, the World Bank's statistics, based on UN-HABITAT 599 600 definition, adopt a broader perspective that includes housing affordability and 601 security of tenure. Their framework encompasses additional indicators, such as the proportion of households with formal title deeds (to land and housing) and 602 whether a household's monthly net housing expenditure exceeds 30% of their 603 income. Due to data limitations, these specific indicators are not quantified in our 604 study. Instead, we include more detailed sub-indicators, such as access to safely 605 managed drinking water and sanitation services (e.g., households with access to 606 drinking water within a 30-minute round trip), which are absent in the statistical 607 608 data.

Moreover, the statistical data are compiled from various sources, such as the 609 World Health Surveys (WHS) and Living Standards and Measurement Surveys 610 611 (LSMS), while our household survey data come from a more singular source. Additionally, in our efforts to generalize a large-scale, unified framework, our 612 regional model estimates for certain countries, especially small island nations, 613 may exhibit bias due to the lack of specific survey data. Further research is needed 614 to refine and validate these results, especially as more high-resolution reference 615 616 datasets and local-scale models become available in the future.









618Figure 7 Comparison of our slum population estimates with data from the literature619and government statistics, including the absolute numbers and relative shares.

620

621 5.4 Implications and future research

Our study provides a foundation for generating large-scale, fine-grained slum population estimates, especially in data-sparse environments across Global South countries. First, this inventory reveals the significant gaps in the efforts of these countries to achieve sustainable development goals. Our estimates provide compelling evidence to raise awareness among governments and organizations about the scale of the slum issue, advocating for more effective allocation of funds and resources to the areas most in need during the slum upgrading projects.

Second, given the overcrowded and unsanitary conditions in slums, which are often associated with waterborne diseases, our maps serve as valuable reference data for addressing environmental issues, health-related challenges, and climate change impacts. Additionally, the data can help policymakers and stakeholders identify slum communities at risk during extreme weather events such as floods





634 or droughts, supporting the planning and implementation of relocation or635 emergency response strategies.

Overall, our study has broader implications for urban planning, resource 636 allocation, and the improvement of human well-being among slum populations. 637 The insights provided by our maps support evidence-based decision-making and 638 639 targeted interventions aimed at achieving sustainable development goals. Since our approach is based on free and openly available data, it can be extended over 640 time to track the dynamics of slum populations at the cluster level. Multi-temporal 641 642 slum population maps could help uncover the underlying drivers of slum growth, in addition to the forces of local population growth and migration. With more 643 accurate geospatial survey data and higher-resolution satellite imagery, we 644 anticipate significant improvements in the resolution and accuracy of slum 645 population maps. This progress will greatly enhance our understanding of the 646 distribution and scale of slums, enabling more informed decision-making and 647 more effective interventions. 648

649

650 6 Data availability

The maps of slum populations and their local shares in Global South countries 651 652 are available in the Zalando repository at https://doi.org/10.5281/zenodo.13779003 (Li et al., 2025). All household-based 653 data are available for downloading, free of charge by registered users, from the 654 DHS Program (https://www.dhsprogram.com/data/), satellite images and land 655 lavers product are download GEE platform 656 cover on 657 (https://earthengine.google.com/). Global NPP-VIIRS-like nighttime light dataset is from Chen et al. (2020). The Settlement Model grid (GHS-SMOD) and Population 658 Grid (GHS-POP) can be obtained from Global Human Settlement Layer 659 660 (https://ghsl.jrc.ec.europa.eu/download.php).

661

662 **7 Conclusions**

In this study, we develop a standardized, operational, and bottom-up framework for producing fine-grained, spatially explicit estimates of slum populations. Our framework is based on SDG 11.1 slum household indicators and combines feature extraction techniques with machine learning algorithms. It





integrates household-based surveys, satellite imagery, and grided population data
to address the underestimation of slum populations found in prior studies, which
often relied heavily on slum geometry. Our approach provides reliable slum
population predictions, particularly in data-scarce environments.

The resulting maps are the first comprehensive inventory of slum populations 671 672 across Global South countries, created with a spatial resolution of 3.63 arcminutes 673 (6.72km at the equator) to protect privacy. The models demonstrate strong performance and robustness, with RMSE values ranging from 5.20% to 10.17% 674 675 and R² values between 0.82 and 0.95. Our estimates fall within the range of scaled slum population estimates from existing literature and exhibit strong correlations 676 with them at both national and regional scales. This approach offers a valuable 677 tool for generating reliable slum population estimates, and the dataset produced 678 will support a wide range of evidence-based decision-making and targeted 679 interventions aimed at achieving city-level sustainable development goals. 680

681

682 Author contributions

D.L. designed the research. D.L. developed the model and datasets. L.S. provided guidance on data validation. L.S and D.L. led the drafting of the manuscript. D.L., L.S. Y.Y. and P.T. contributed significantly to the final writing of the article.

687 **Competing interests**

The contact author has declared that none of the authors has any competinginterests.

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694 Acknowledgements

This research was funded by the National Natural Science Foundation of China (72403147), China Postdoctoral Science Foundation (2023M732043), and the Shandong Provincial Natural Science Foundation (ZR2023QG076).





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