A global reference database in FAOSTAT of cropland nutrient budgets and nutrient use efficiency: nitrogen, phosphorus and potassium, 1961-2020.

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Abstract. Nutrient budgets help to identify excess or insufficient use of fertilizers and other nutrient sources in agriculture. They allow calculation of indicators such as the nutrient balance (surplus if positive or deficit if negative) and nutrient use efficiency that help in monitoring of agricultural productivity and sustainability across the world. We present a global database of country-level budget estimates for nitrogen (N), phosphorus (P) and potassium (K) in cropland. The database, disseminated
25 in FAOSTAT, is meant to provide a global reference, synthesizing and continuously updating the state-of-the-art on this topic. The database covers 205 countries and territories, as well as regional and global aggregates, for the period 1961 to 2020. Results highlight the wide range in nutrient use and use efficiencies across geographic regions, nutrients, and time. For the year 2020, the data show regional average N surpluses that range from about 10 kg N ha^{-1} year^{-1} in Africa to more than 90 kg N ha^{-1} year^{-1} in Asia. Furthermore, they highlight P and K deficits in Africa in 2020 and K deficits for the Americas. This study
30 introduces improvements over previous work in relation to key nutrient coefficients affecting nutrient budgets and use efficiency estimates, especially for nutrient removal in crop products, manure nutrient content, atmospheric deposition and crop biological N fixation rates. We conclude by discussing future research directions, highlighting the need to align statistical definitions across research groups, as well as to further refine plant and livestock coefficients and expand estimates to all agricultural land, including nutrient flows in meadows and pastures.

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1 Introduction

Nutrient budgets quantify nutrient flows in agriculture and are widely used to quantify the productivity and resource use efficiency of agricultural systems. The nutrient ~~surplus~~balance (defined as the difference between nutrient inputs and productive outputs; termed a surplus if positive and a deficit if negative), ~~calculated as the difference between nutrient inputs~~

40 ~~and outputs,~~ is an indicator of excess or insufficient use of nutrients from fertilizers and other sources in crop production. Nutrient surpluses threaten environmental quality, particularly with regard to water and air quality, climate change, and biodiversity loss (Zhang et al., 2021; FAO, 2022a). On the other hand, nutrient deficits, or nutrient surpluses close to zero could indicate soil nutrient mining, potentially decreasing soil health over time. Imbalanced crop nutrition endangers the productivity and sustainability of agriculture. Comparable data on soil nutrient budgets and related indicators of nutrient use

45 efficiency are therefore useful tools to assess and monitor agricultural performance and may support the 2030 Sustainable Development Goals indicators (Tubiello et al., 2021; Zhang et al., 2021; FAO, 2022a; Quan et al., 2021). Time series data showing temporal changes are essential to monitoring progress toward nutrient related goals (Zhang et al., 2021). Some nutrient budget time series with global scope have been published. However, to the authors knowledge they have been heavily biased to N (Zhang et al., 2015; Conant et al., 2013; Lassaletta et al., 2014; Mueller et al., 2012; Bouwman et al., 2017; FAO, 2021;

50 Bodirsky et al., 2012; Bouwman et al., 2013; Lassaletta et al., 2016; Lu and Tian, 2017; Nishina et al., 2017; Zhang and Others, 2017), few have been published for P (Zhang and Others, 2017; Zou et al., 2022; Zhang et al., 2017) ~~(Zou et al., 2022)~~and no time series for K has been published meaning no studies or datasets have integrated all three nutrients into a long term nutrient budget database.

Data presented in this work focus on *partial* nutrient budgets (referred herein to as nutrient budgets) and related nutrient use

55 efficiencies on cropland. The term *partial* is here used to indicate that what is computed herein is in fact a partial nutrient budget in which specific nutrient losses such as gaseous emissions, leaching or runoff are not explicitly accounted for. In other words, such losses are embedded in the overall nutrient budget estimates, whereas a *complete*~~net~~ nutrient budget would explicitly include specific estimates of the different losses. Cropland is the sum of arable land and permanent crops, including areas left fallow or cultivated with temporary pastures within crop rotations, but excluding permanent meadows and pastures

60 (FAO, 2022b). We see two main rationales for estimating nutrient budgets on cropland. First, cropland is typically where nutrient flows and related environmental impacts are the highest, and cropland budgets and derived indicators such as the surplus are therefore more likely to capture potential pollution hotspots (West et al., 2014). Second, permanent meadows and pastures present some particular method challenges, primarily due to lack of global data on productivity and biological N fixation (Tubiello et al., 2023; Schils et al., 2013).

65 ~~The nutrient budget inputs in cropland considered in this work are the application of synthetic fertilizers (also referred to as "chemical fertilizers" or "mineral fertilizers"), manure from livestock, and the N inputs through biological N fixation and the atmospheric N deposition. The nutrient budget outputs are the nutrients removed via crop harvest. The nutrient surplus (also~~

~~known as balance or, in the case of a negative surplus, deficit) is calculated as the difference between inputs and outputs. Finally, nutrient use efficiency is computed as nutrient outputs as a percentage of nutrient inputs.~~

70 Data presented here build on previous work on estimating national to global scale nutrient budgets (or important components of nutrient budgets) over time (Bodirsky et al., 2012; Bouwman et al., 2017; Bouwman et al., 2013; Conant et al., 2013; Einarsson et al., 2020; Einarsson et al., 2021; FAO, 2021; Herridge et al., 2022; IFA, 2022b; Kremer, 2013; Lassaletta et al., 2014; Lu and Tian, 2017; Ludemann et al., 2022b; Mueller et al., 2012; Nishina et al., 2017; Oenema et al., 2003; Peoples et al., 2021; Vishwakarma et al., 2023; Zhang et al., 2015; Zhang et al., 2021; Zou et al., 2022). ~~(Zhang et al., 2015; Einarsson~~

75 ~~et al., 2020; Conant et al., 2013; Lassaletta et al., 2014; Oenema et al., 2003; Mueller et al., 2012; FAO, 2021; Zhang et al., 2021; Einarsson et al., 2021; Peoples et al., 2021; Ludemann et al., 2022b; IFA, 2022b; Herridge et al., 2022; Bodirsky et al., 2012; Kremer, 2013; Zou et al., 2022; Bouwman et al., 2013; Lu and Tian, 2017; Nishina et al., 2017; Vishwakarma et al., 2023).~~ It adds additional refinements—such as new estimates of synthetic fertilizer inputs, the fraction of fertilizer applied to cropland, manure, N deposition, biological N fixation, and nutrients removed in harvested crops (see Methods). The new data

80 are made available freely to users worldwide for N, P and K budgets, budget components and nutrient use efficiencies, covering 205 countries and territories for the period 1961-2020 (FAO, 2022d). The resulting dataset represents in our view the most complete dataset so far on the subject matter, serving as a reference for additional refinements by the scientific community.

2 Methods

The Cropland Nutrient Budget (CNB) was developed for N, P and K data at country level, for all areas of cropland as a FAO

85 land use category (FAO, 2022d, b). The nutrient budget inputs in cropland considered in this work ~~are~~included the application of synthetic fertilizers (SF) (also referred to as "chemical fertilizers" or "mineral fertilizers"), manure from livestock, ~~and~~ the N inputs through biological N fixation, and the atmospheric N deposition. The nutrient budget outputs were~~are~~ the nutrients removed via crop harvest. The nutrient budget surplus~~balance~~ ~~(also known as balance or, in the case of a negative surplus, deficit)~~ wa~~is~~ calculated as the difference between inputs and outputs (surplus if positive or deficit if negative). N~~Finally,~~

90 nutrient use efficiency was~~is~~ computed as nutrient outputs as a percentage of nutrient inputs.

The nutrient ~~surplus or deficit~~balance for country i, nutrient j and year y, was computed as the sum of inputs: ~~synthetic fertilizers (~~SF~~)~~ multiplied by the fraction of fertilizer applied to cropland (CF), manure applied to cropland soils (MAS), atmospheric deposition (AD; only for N), and biological N fixation (BF; only for N) minus crop removal (CR), which represents the outputs in the CNB (Equation 1, Figure 1). ~~Positive values are referred to as a surplus, while negative values are~~

95 ~~referred to as a deficit.~~

$$surplus/deficit balance_{i,j,y} = SF_{i,j} \times CF_{i,j,y} + MAS_{i,j,y} + AD_{i,j,y} + BF_{i,j,y} - CR_{i,j,y}$$

(1)

Data were~~are~~ computed both as total nutrients and on a per area of cropland per year basis. Collection and analysis of each of these CNB components are described in more detail in the following sections.

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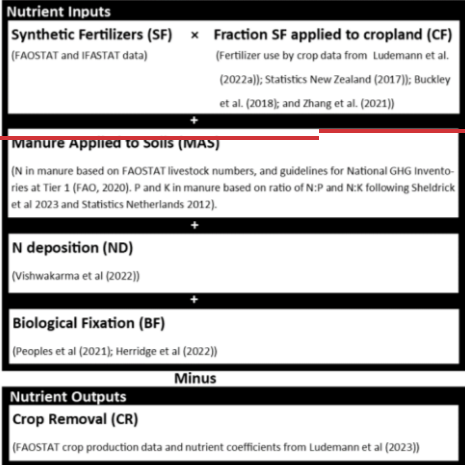
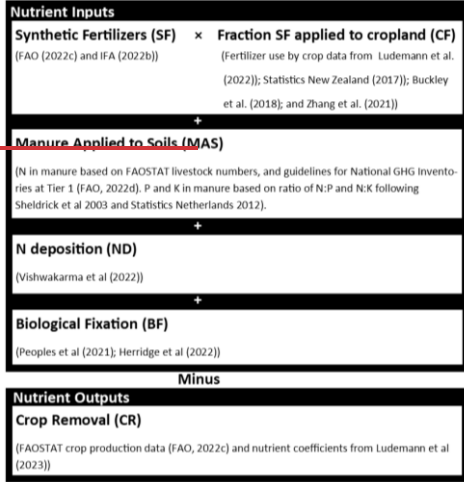
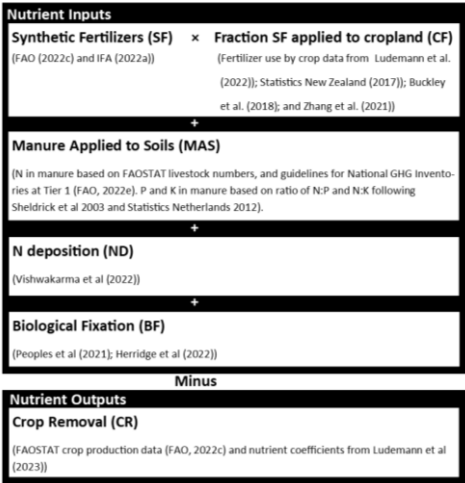


Figure 1: Cropland nutrient b~~udg~~**alance**~~et~~ **components (FAO, 2022c; Zhang et al., 2021; Peoples et al., 2021; Ludemann et al., 2022b; Herridge et al., 2022; Ludemann et al., 2023; Statistics New Zealand, 2017; Buckley et al., 2018; Statistics Netherlands, 2012; IFA, 2022a; Sheldrick et al., 2003; Vishwakarma et al., 2023; FAO, 2022e)**~~.~~**(FAO, 2022e; Vishwakarma et al., 2023; Sheldrick et al., 2003;**

IFA, 2022a; Statistics Netherlands, 2012; Buckley et al., 2018; Statistics New Zealand, 2017; FAO, 2022d; Ludemann et al., 2023; Herridge et al., 2022; Ludemann et al., 2022a; Peoples et al., 2021; Zhang et al., 2021)

2.1 Cropland area

Cropland area defines the scope for the estimations made in this work. Cropland herein is defined as the land use category, defined by FAO for collection of country data (https://www.fao.org/statistics/data-collection/en/) as the 'land used for cultivation of temporary and permanent crops in rotation with fallow, meadows and pastures within cycles of up to five years.' It is important to underscore that the land use term 'cropland' in general encompasses more area than the corresponding term used in remote sensing and bio-physical modelling, which largely refers only to land areas planted or harvested with annual crops (Tubiello et al., 2023). Identifying flows on cropland as a land use category allows for clear operational definitions of what is in scope with regards to CNB data at country level in line with FAO reporting. At the same time, it generates significant uncertainty in the associated quantities, as discussed below.

2.2 Cropland nutrient budget components

Information for SF inputs were sourced from data on agricultural use from both FAOSTAT (FAO, 2022c) and IFASTAT (IFA, 2022a), taking the mean value of the two data sources when both were available. The individual datasets have been shown to be rather equivalent (FAO, 2022a), so that in a reference database the choice was on a consolidated dataset from both sources. All SF values were converted to elemental quantities of nutrients based on a mass proportion composition conversion of 0.436kg elemental P per kg P_2O_5 and 0.83kg elemental K per kg of K_2O. Where necessary, all other inputs and outputs were converted to quantities of elemental nutrients using these conversion factors.

Importantly, both FAO and IFA data refer to fertilizer use in agriculture generally, while actual amounts used specifically on cropland are not systematically estimated. The fraction of fertilizer applied to cropland (CF) was therefore needed to determine inputs for the CNB developed in this work. For the majority of countries, due to lack of specific information, default cropland fraction estimates of 100% were used for N, P, and K, thereby assuming all fertilizers were applied on cropland area. At the same time, we were able to identify 21 countries for which reasonable evidence is available to support specific values of CF for N (Table 1). CF for major crops by country were first estimated for N considering estimates derived from four4 sources (Zhang et al., 2021; Einarsson et al., 2021; Ludemann et al., 2022b; FAO, 2022d). The 21 countries with new CF estimates were selected based on relatively stringent criteria; namely, if a given country: (1) had reported CF estimates for N from IFA and/or FAO, (2) that selected CF estimates for N use were significantly lower than 100%, and that (3) CF estimates were in general good agreement across these various sources. In addition, for two countries, Ireland and New Zealand, we used the CF values communicated by the country directly to FAO as its part of statistical data collection. Conversely, default CF values (of 100%) were used for countries where: (1) there was lack of sufficient data, (2) reported estimates were close to 100% (e.g., >90%), or if (3) there existed disagreement in reported values by our available sources. For countries with recommended

updates, CF for P was based on reported values by Zou et al. (2022). The CF for K were calculated as averages of the N and P coefficients. Further clarification on the derivation and screening of CF estimates are included in Supplementary Material 1.

140 **Table 1: Percentages (%) of total nitrogen (N), phosphorus (P) and potassium (K) fertilizers used in agriculture* applied to cropland, for ~~selected~~ countries and years.**

Country	N	P	K
Australia	90	70	80
Austria	90	90	90
Brazil	90	100	95
Canada	90	100	95
Chile	80	70	75
Finland	70	100	85
France	90	90	90
Germany	80	90	85
Ireland	20	30	25
Japan	80	100	90
Morocco	90	100	95
Netherlands	50	90	70
New Zealand	10	10	10
Poland	80	90	85
Slovenia	60	70	65
South Africa	90	90	90
Switzerland	70	70	70
United Kingdom	80	70	75
United States	80	100	90
Uruguay	90	90	90
Luxembourg	40	70	55
Other countries	100	100	100

*These percentages were also used to apportion nutrients from manure from livestock in agriculture to cropland

Organic N inputs were limited to livestock manure applied to cropland soils (MAS). MAS was estimated as N from treated manure in manure management systems applied to soil following IPCC Guidelines for National Greenhouse Gas Emission
145 Inventories at Tier 1 ~~Organic N inputs were limited to manure applied to cropland soils (MAS), with N amounts estimated by FAO using the IPCC Guidelines for National Greenhouse Gas Emission Inventories at Tier 1, whereby default live animal~~

~~weights were multiplied by N excretion coefficients~~ (e.g., FAO (2022e)). The associated P and K quantities were subsequently estimated using published P:N and K:N conversion ratios (Statistics Netherlands, 2012; Sheldrick et al., 2003) (Table 2). The N, P and K nutrients from manure from livestock were apportioned to cropland based on the same CF values shown in Table 1.

Table 2: Phosphorus (P) and potassium (K) to N ratios in livestock manure.

FAO code	Item	P ratio	K ratio
960	Cattle, dairy	0.14	1.11
961	Cattle, non-dairy	0.19	0.95
976	Sheep	0.16	0.96
1016	Goats	0.17	0.88
1049	Swine, market	0.25	0.55
1051	Swine, breeding	0.28	0.45
1052	Chickens, layers	0.27	0.37
1053	Chickens, broilers	0.22	0.34
1068	Ducks	0.18	0.32
1079	Turkeys	0.23	0.33
1096	Horses	0.18	0.80
1759	Mules and Asses	0.18	0.80
1760	Camels and Llamas	0.18	0.80
946	Buffaloes	0.16	1.17

Atmospheric deposition (AD) refers to N inputs from the atmosphere as dry and wet N deposition considering both the reduced and oxidised forms, which was derived from a review of existing methods and related data sources for national scale data as described by Vishwakarma et al. (2023). Out of the four datasets for AD, the product comprising of LUH2 (Hurtt et al., 2020) and Wang et al (Wang et al., 2019; Shang et al., 2019; Wang et al., 2017) data were used in the CNB. The flows of P and K through atmospheric deposition are generally negligible (Einarsson et al., 2020) so were not included in the CNB.

Biological fixation (BF) of N by grain legume crops was estimated using a yield-dependent and regionally-specific model presented by Peoples et al. (2021) and Herridge et al. (2022). This model was based on statistical regressions for eight categories of grain legumes (chickpea, common bean, faba bean, groundnut, lupin, pigeon pea, soybean, and other). For soybeans, the model further distinguishes Brazil, Europe, and the rest of the world. The model assumes a non-linear dependence of BF rate on crop yield, and therefore, in contrast to earlier publications, does not lead to fixed ratios between harvest area and BF. Further details of these models are included in Supplementary Material 2. Forage legumes were not

accounted for due to lack of production data (see Section 2.3.1 below). For non-legume crops BF was estimated using fixed global per-hectare coefficients of 25 kg N –ha^{-1} year^{-1} for rice and sugar cane (see Supplementary Material 2 for detailed explanation). With the exception of rice and sugar cane, N fixation from free-living N fixing bacteria in other crops were not included in the CNB. Source code (in R and Python) as well as detailed output for the BF estimates are freely available (Einarsson, 2023b, a).

Crop removal (CR) rates were calculated through crop nutrient removal coefficients multiplied by crop production statistics. The crop production data were taken from FAOSTAT (FAO, 2022c). Crop nutrient removal coefficients from Supplemental Material 3 were used to estimate total crop nutrient removal, which were derived from a meta-analysis described by Ludemann et al. (2023). Crop species that did not have specific crop nutrient concentration values from Ludemann et al. (2023) (version date March 7, 2023) were gap-filled using weighted average nutrient concentrations of the crop species in the same Item Group using the 2014 harvested area values as weighting factors. The source code for standardizing and analysing the CR data in R was published separately by Ludemann (2022); (Ludemann et al., 2023).

The same aforementioned coefficients for all the CNB components were applied to each year across the full time series.

2.3 Data limitations and uncertainty

2.3.1 Scope

The nutrient budgets presented here refer to the FAO cropland area (as defined in Section 2.1), while acknowledging that there is substantial uncertainty in its measurement and a variety of definitions across various relevant land cover products (Tubiello et al., 2023). The world's cropland area used in the present study was taken from FAOSTAT (FAO, 2022c) and was 1.562 billion ha for 2020. This compares with the 1.215-2.002 billion ha range and a ~25% relative uncertainty in cropland area recently estimated by Tubiello et al. (2023) (Table 3 and Supplementary Material 4). In addition, the CNB excludes crops with no production data in FAOSTAT (FAO, 2022c). These include forage crops such as alfalfa, clover and grass-clover mixtures. Exclusion of these crops likely leads to substantial underestimation of cropland nutrient removal, and in some cases cropland biological N fixation, in countries where forage legumes are major components of cropland, such as Australia, Argentina, several European countries (Einarsson et al., 2021), New Zealand and the United States of America (Lassaletta et al., 2014) (Lassaletta et al. 2014). Another cause of uncertainty in the CNB arises from how the parameters were estimated, as is described in the next section.

Table 3: Estimates of relative uncertainty (expressed as the coefficient of variation-CV%) in key items and affected components of the Cropland Nutrient Budget (CNB) using 2020 data. Details of each contributing item and component are included in Supplementary Material 4.

Item	Components of CNB item effects*	Relative uncertainty (%)**
Cropland area	All	25%
Crop production	CR, BF	7%

Livestock numbers	MAS	10%
Livestock manure nutrient coefficients	MAS	50%
Synthetic fertilizer (SF) use	SF	25%
Fraction of SF applied to cropland	SF	10%
Atmospheric deposition of N	AD	70%
Biological N fixation coefficients	BF	60%
Crop removal coefficients	CR	20%

*Components of Cropland Nutrient Budget (CNB) include: synthetic fertilizers (SF), fraction of SF applied to cropland (CF), manure applied to soils (MAS), atmospheric deposition (AD), biological fixation (BF), crop removal (CR).**Uncertainty was expressed as the coefficient of variation to 2 significant figures.

2.3.2 Uncertainty

Nutrient budgets tend to have large uncertainties (Lesschen et al., 2007; Zhang et al., 2020; Pathak et al., 2010) (Lesschen et al., 2007; Pathak et al., 2010)(Zhang et al. 2021). However, in general, there appears to be more certainty in the direction (e.g. is it a negative or positive budgetbalance) and its evolution in time for a given country, than in the magnitude of nutrient budgetsbalances. For example, where multiple studies estimated the N, P and K budgets balances for Burkina Faso, there was good concordance (90% showing same direction) in whether there was a deficit or surplus (Lesschen et al., 2007). However, the coefficient of variation of these estimates of nutrient budgets balances in Burkina Faso made by the various researchers was 27 % for N, 167% for P and 115% for K (Lesschen et al., 2007). At a global level, estimates of the quantity of N surplus also have great uncertainty. This is evidenced by the more than 50% differences in estimated quantity of N surplus depending on whose estimate was used, as analysed by Zhang et al. (2021).

Each contributing item of the CNB has varying levels of uncertainty with N deposition having the greatest relative uncertainty (CV of ~70%) and crop production having the least uncertainty (CV of ~7%) (Table 3). At the same time, N deposition is a small contributor to the overall N budget with values across the world (as a mean) being less than 10 kg N ha^{-1} year^{-1}, so that its contribution to overall uncertainty is also small (Supplementary Material 4). Conversely, items expected to contribute substantially to the overall CNB include synthetic fertilizer use and coefficients for estimating crop nutrient removal. These items had similar (~20-25%) uncertainty (Supplementary Material 4). The preceding estimates of uncertainty used data that best represented the nutrient component (e.g. CV%'s for maize, rice, soybeans and wheat were used to represent uncertainty in crop nutrient removal since they make up the majority of total grain production worldwide) following IPCC (2006). It is important to note that there could be greater uncertainties associated with items that were not included in this assessment due to lack of data and/or because it was deemed to make a minor contribution to the overall CNB.

While cropland area has a reasonable 25% estimate of uncertainty, this value does not elucidate the challenges of quantifying the nutrient inputs and outputs from this category of land. Three main issues arise in the current CNB, including 1, it is assumed the same CF values for SF are used to apportion nutrients from manure from livestock to cropland to cropland, 2, no nutrient

outputs from herbage removed from some of the categories of cropland (e.g., temporary meadows and pasture or silage maize) are accounted for, and 3, the ~~export~~ exchange of manure~~s~~ between countries is not accounted for. The Netherlands is an example of a country extremely affected by these limitations of the current methodology. Much of the manure from the dairy sector in the Netherlands is applied on-farm to areas of land growing maize for silage or temporary or permanent meadows and pastures. Yet the proportion of manure applied to cropland may not correspond to the CF values estimated for SF. There is uncertainty in these estimates. In addition, none of the nutrients removed as herbage from the maize for silage or grazed or mown temporary meadows or pastures is included in the total estimate of nutrient outputs. Further, the Netherlands exports 10% of its manure from livestock to other countries.

Better accounting for N outputs from herbage removed in Dutch 'maize for silage', 'temporary meadows and pastures', or both scenarios combined was estimated to increase NUE from the original 30% in the CNB to 58%, 50% and 77% respectively (Supplementary Material 5). Conversely, accounting for exports of manure from the Netherlands to neighbouring countries was shown to increase NUE from 30 to 32% (Supplementary Material 5). While the Netherlands is an extreme case, other countries with substantial numbers of livestock and areas of meadows and pastures or fodder crops like maize for silage (e.g. Ireland, Denmark and New Zealand) could also be affected, albeit to a lesser degree (Supplementary Material 5). It must also be noted that the aforementioned scenarios do not account for the confounding effect of manure applied to permanent meadows and pastures, and this could also substantially effect estimates of nutrient surplus and NUE.

2.3.3 Possible future improvements

Apart from improving the accuracy and granularity of components that already exist in the CNB, there are several options for future developments of this database.

As highlighted in Section 2.3.2 and Supplemental Material 5, the area of fodder and forage crops in a country can have a substantial effect on nutrient budgets and estimates of nutrient use efficiency. Including estimates of nutrients removed as fodder and forage crops will therefore allow for a fairer comparison between countries for indicators included in the CNB.

An important future development of the CNB is to account more explicitly for changes in soil nutrient stocks, which are currently 'hidden' in the estimated surpluses or deficits. However, this will be difficult given the dynamic and stochastic characteristics of soil system processes (Cobo et al., 2010).

Including results at a sub-country and crop-specific level is a further area of development. Issues with apportioning fertilizer and manure to different land use classes or crops will need to be overcome to succeed in spatially disaggregating nutrient budgets and also to accurately estimate separate nutrient budgets for cropland and permanent meadows and pastures. While SF use by crop data are available at a global scale (Ludemann et al., 2022b), estimation of quantities of manure applied to each crop requires suitable survey data that yet do not exist globally. Management of manure during housing and storage before it is applied to cropland also varies spatially and temporally. This can have a substantial effect on the concentrations of nutrients in manure (Statistics Netherlands, 2012), leading to uncertainty in the quantities of nutrients applied as manure. In addition,

use of the same value for fraction of N fertilizer applied to cropland as that used for fraction of livestock manure applied to cropland introduces uncertainty to the overall CNB estimates. As described in Supplementary Material 5, this assumption may not hold for every country. Introduction of country-specific fractions representing the proportion of manure from livestock that is applied to cropland will be an important improvement in future iterations of the CNB.

The current database does not include estimates of nutrients removed as crop residues, nor are the nutrient concentrations of crop products used in the current database country-specific (see Supplementary Material 3). Progress is being made toward improved predictions of crop harvest index which can be used to determine quantities of crop residues based on quantities of crop products (Ludemann et al., 2022c). However, no studies with global scale are available to indicate what proportion of crop residues are removed from the land at harvest. This will require extensive collection of survey information to get more relevant crop and country specific values. For improved estimates of nutrients removed as crop products, open databases (www.cropnutrientdata.net; Ludemann et al. (2023)), and prediction models are being developed to support country and sub-country specific nutrient concentrations of these crop components. As country and crop specific coefficients (Tier 2 or Tier 3 level) are developed, these can be included in future iterations of the CNB.

Some nutrient inputs currently excluded from the CNB (e.g. nutrients in irrigation water, and nutrients in composted crop residues or human manure) could be included in the future, especially in countries where these constitute a significant contribution to overall inputs (Serra et al., 2023).

Finally, with new capabilities becoming available from spatialization of aggregated data to georeferenced grids, the current version and future updates to the database distributed here can provide local-scale information on specific geographic regions, an information that is generally associated with lower uncertainty specifically in countries with large surface area where only small portions are used for agriculture.

3 Results

3.1 Global and regional estimates

Global CNB surpluses (i.e. greater nutrient inputs than outputs) were recorded for all three plant nutrients in 2020, with nutrient loading of N, P, and K progressively increasing over the 1961-2020, period except for K (which decreased by 20% across all cropland since 1961) (Table 4, Figure 2a,b). On a per-hectare basis N, P and K nutrient surpluses changed by 320%, 110% and -27% respectively from 1961 to 2020 (Table 5).

The greatest contributors to nutrient inputs in 2020 were synthetic fertilizers, followed by biological N fixation for N, and manure applied to the soil for P and K (Table 4). The greatest change in any input or output of nutrients (between 1961 and 2020) was the increase in use of SF with changes of 1,000%, 370% and 380% estimated for N, P and K respectively. In 1961 the main nutrient inputs were from livestock manures for all three plant nutrients. With the increase in SF use came a decrease in relative importance of manure as a source of total N inputs. N inputs from manure went from contributing ~38% of total N

inputs in 1961 to ~14% in 2020 (Table 4). Over the same period SF went from contributing 22% of total N inputs to 58% (Table 4).

285 The greatest absolute increases in global N balanceudgets were estimated between 1961 and 1988 (Figure 2a,b), followed by a short-term decrease and then by a less marked increase over the last three decades to 2020. At the same time there was a decreasing trend in N use efficiency from an overall value of 59% in 1961 to 55% in 2020 (Figure 2c). In contrast, the P and K use efficiencies increased over the same period, in particular since the 1980s, from 64% to 75% for P and 46% to 80% for K (Figure 2c). Note, that when nutrient inputs are very low the nutrient use efficiency tends to become higher than 100% which

290 requires careful interpretation. It may either point at undesirable soil nutrient mining, e.g. in Africa where inputs have been historically low (Vitousek et al., 2009), or it may point at some targeted (desired) soil depletion, e.g. in parts of NW Europe where excessive historical inputs of P led to environmental problems (Einarsson et al., 2020).

The absolute values for nutrient surplus of N (on a total and per hectare basis) were consistently greater than values of P and K surpluses across the 1961-2020 period (Figure 2a,b). K surpluses were consistently greater than P surpluses across the same

295 period (Figure 2a).

Table 4: Cropland nutrient budgetsbalances and use efficiencies for nitrogen (N), phosphorus (P) and potassium (K), by component for years 1961 and 2020 (million tonnes)*.

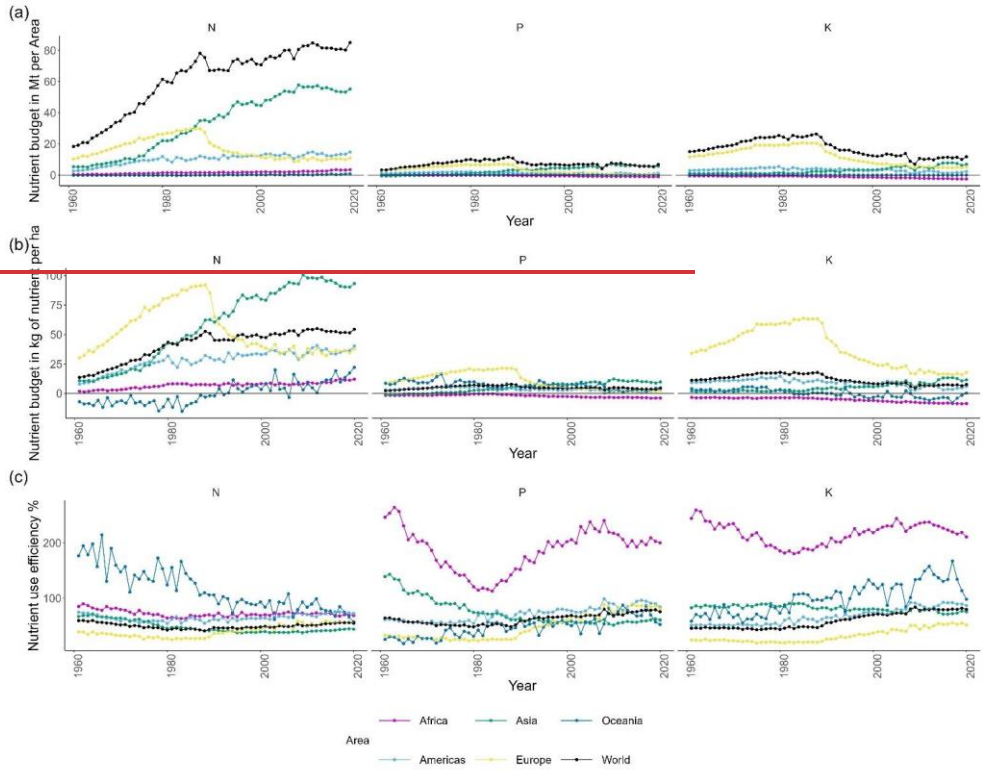
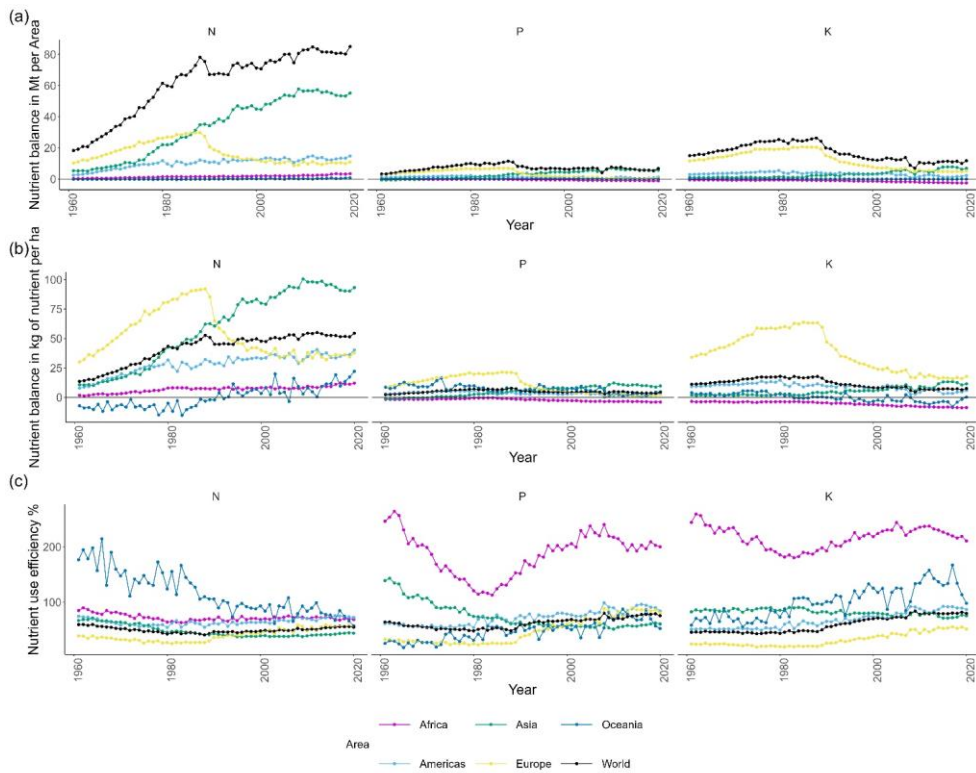
Item	N			P			K		
	1961	2020	% change	1961	2020	% change	1961	2020	% change
Inputs	45	190	320	8.7	27	210	28	58	110
Synthetic Fertilizers	10	110	1,000	4.5	21	370	6.6	32	380
Manure	17	26	53	4.3	6.6	53	21	25	19
Biological Fixation	11	39	250	0	0	NA	0	0	NA
Atmospheric Deposition	7.1	16	130	0	0	NA	0	0	NA
Outputs	27	100	270	5.6	21	280	13	46	250
Crop Removal	27	100	270	5.6	21	280	13	46	250
Soil nutrient balancesurplus	18	90	400	3.1	6	94	15	12	-20
Nutrient use efficiency (%)	60%	52%	-13%	64%	78%	22%	46%	79%	72%

*Values are rounded to 2 significant figures.

Table 5: Global cropland nutrient ~~budgets~~ balances of nitrogen (N), phosphorus (P) and potassium (K), total and by component, for 1961 and 2020 (kg/ha)*.

Item	N			P			K		
	1961	2020	% change**	1961	2020	% change**	1961	2020	% change**
Inputs	**33**	**120**	**260**	**6.5**	**18**	**180**	**20**	**37**	**85**
Synthetic Fertilizers	7.7	69	800	3.3	13	290	4.9	21	330
Manure applied to Soils	13	17	31	3.2	4.2	31	16	16	0
Biological Fixation	7.8	25	220	0	0	NA	0	0	NA
Atmospheric Deposition	5.3	10	89	0	0	NA	0	0	NA
Outputs	**20**	**66**	**230**	**4.1**	**13**	**220**	**9.3**	**29**	**210**
Crop Removal	20	66	230	4.1	13	220	9.3	29	210
Soil nutrient balance~~surplus~~	**13**	**54**	**320**	**2.4**	**5.0**	**110**	**11**	**8**	**-27**

*Values are rounded to 2 significant figures.

**Percentage difference between the 2020 and the 1961 values over the 1961 value.

305 **Figure 2: The annual cropland nutrient ~~budgets~~ balances (surpluses if positive or deficits if negative) in millions of tonnes (Mt) of nutrient per FAO Area (plot a), in kilograms of nutrient per hectare (ha) (plot b) and overall nutrient use efficiency percentage (%) (plot c) for different FAO areas of the world for nitrogen (N), elemental phosphorus (P) and elemental potassium (K) from 1961 to 2020.**

310 **3.2 Country estimates**

There was large heterogeneity in CNB values by country in 2020 (Figure 3). Countries with N, P or K deficits or surpluses greater than the upper (80th) quantile were highlighted red, those with values between the 60th and 80th quantile were highlighted orange, those with values between the 40th and 60th quantile were highlighted yellow, those between the 20th and 40th quantile were highlighted dark green and those below the 20th quantile were highlighted light green. Countries in Africa had cropland

315   N surpluses less than 40 kg ha^{-1} year^{-1} (with the exception of Egypt with 200 kg N ha^{-1} year^{-1}). Most European countries had N surpluses between 40 and 80 kg N ha^{-1} year^{-1}, whereas some of the largest values were found in Asia. For instance, China and India had average N surpluses of 140 kg and 120 kg N ha^{-1} year^{-1}, respectively (Figure 3). The total number of countries with negative N, P and K surpluses (nutrient deficits) were 14, 64 and 59 in 2020 respectively. It is important to note that extreme values for some countries may represent errors in data collected for those countries (such as for quantities of SF use)

320   rather than or in addition to, actual differences in agronomic performance. Maps of the total N, P and K inputs and outputs are available in Supplementary Material 6.

      In terms of nutrient use efficiency for 2020, the total number of countries with a nutrient use efficiency greater than 100% were 14, 64 and 59 respectively for N, P and K (Figure 4). The total number of countries with a nutrient use efficiency less than 50% were 80, 44, and 59 for N, P and K respectively. Combining information from Figure 3 and Figure 4, some countries

325   show differences between their status for the nutrient budget balance versus nutrient use efficiency. N in Kazakhstan for example is lower ranked in terms of N balance (a deficit of 3 kg N ha^{-1} year^{-1}), while it is also ranked highly in terms of N use efficiency (a NUE of 120%), indicating a risk of soil mining. Note, however, that orange colours (efficiencies exceeding 90%) may be desirable in regions which had large P or K applications historically and are causing environmental problems. Therefore it is important to account for this context when evaluating the NUE of a specific country in the CNB.

330   Of the 'top 10 countries' ranked based on quantities of synthetic N fertilizer used per country in 2020, four were in Asia (China, India, Pakistan and Indonesia) (Figure 5). Of these top 10 countries, France had the greatest N, P and K surpluses per hectare between 1961-1986 (with a surplus of ~110 kg N ha^{-1} year^{-1} in 1986) (Figure 5a). After this point the China per-hectare N surpluses became greater than those in France. By 1995 and 2014 China started to have a greater P and K surplus than France, when China had surpluses of 21 kg P ha^{-1} year^{-1} and 35 kg K ha^{-1} year^{-1} (Figure 5a) respectively. There were generally negative

335   trends in N use efficiency for the top 10 countries over the 1961 to 2000 period, after which there was generally a stabilization of annual values (Figure 5b). Exceptions to this negative trend for N were for Brazil and Ukraine, potentially caused by greater harvested areas of N fixing soybeans. There was a greater range in P and K use efficiency over time compared with N use efficiency (Figure 5b) with, for instance, Indonesia in some years having greater than 200% P use efficiency and greater than 100% K use efficiency between 1961 to 1980.

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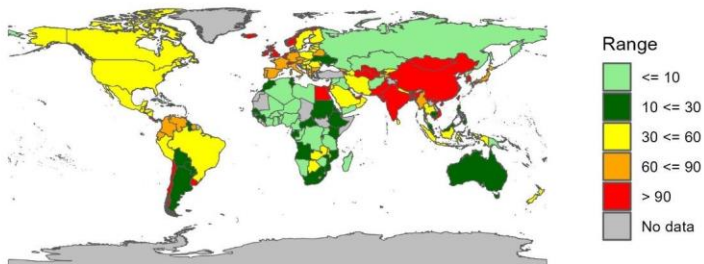
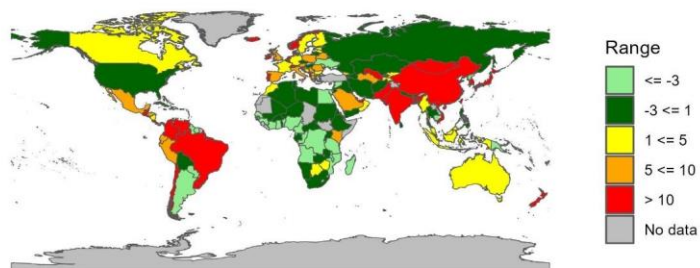
(a) N

(b) P

(c) K

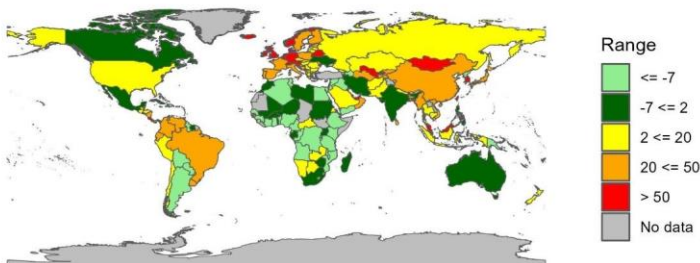



Figure 3: Cropland nutrient ~~budget deficits (if negative) or surpluses (if positive)~~balances (on a kilograms of nutrient per hectare per year basis) for different areas of the world for nitrogen (N) (panel a), elemental phosphorus (P) (panel b) and elemental potassium (K) (panel c) for 2020. Colours are based on quantiles estimated to 2 significant figures. There is considerable uncertainty associated with these data, please refer to Section 2.3.2 for more details. The boundaries and names shown and the designations used on these maps do not imply the expression of any opinion whatsoever on the part of FAO concerning the legal status of any country, territory, city or area or of its authorities, or concerning the delimitation of its frontiers and boundaries. Dashed lines on maps represent approximate border lines for which there may not yet be full agreement. Final boundary between Sudan and South Sudan

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has not yet been determined. Dotted line represents approximately the Line of Control in Jammu and Kashmir agreed upon by India and Pakistan. The final status of Jammu and Kashmir has not yet been agreed upon by the parties.
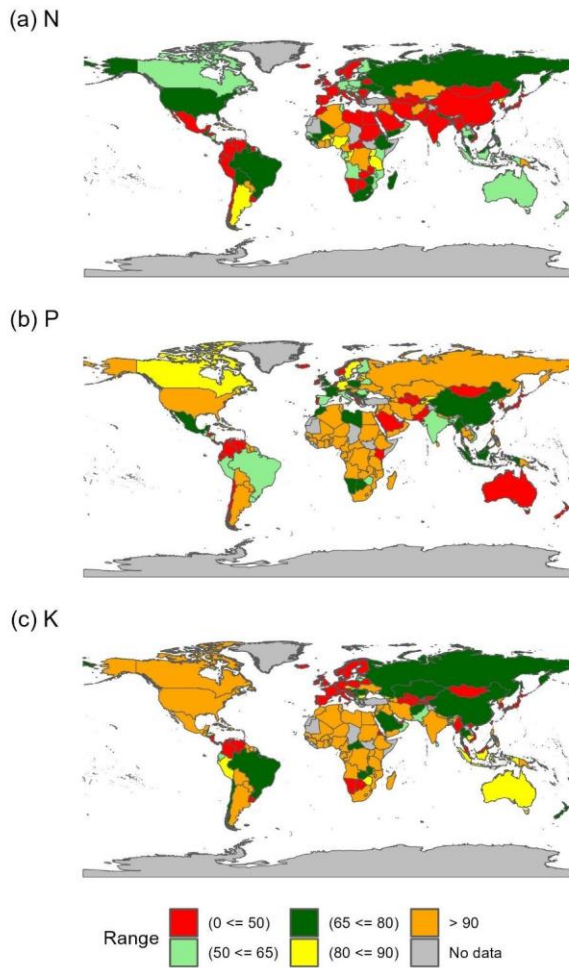
Figure 4: Cropland nutrient use efficiency (in percent) for different areas of the world for nitrogen (N) (panel a), elemental phosphorus (P) (panel b) and elemental potassium (K) (panel c) for 2020. There is considerable uncertainty associated with these

360 data, please refer to Section 2.3.2 for more details. The boundaries and names shown and the designations used on these maps do not imply the expression of any opinion whatsoever on the part of FAO concerning the legal status of any country, territory, city or area or of its authorities, or concerning the delimitation of its frontiers and boundaries. Dashed lines on maps represent approximate border lines for which there may not yet be full agreement. Final boundary between Sudan and South Sudan has not yet been determined. Dotted line represents approximately the Line of Control in Jammu and Kashmir agreed upon by India and Pakistan.

365 The final status of Jammu and Kashmir has not yet been agreed upon by the parties. Nutrient use efficiency ranges were based on values suggested by the EU Nitrogen Expert Panel (2016).
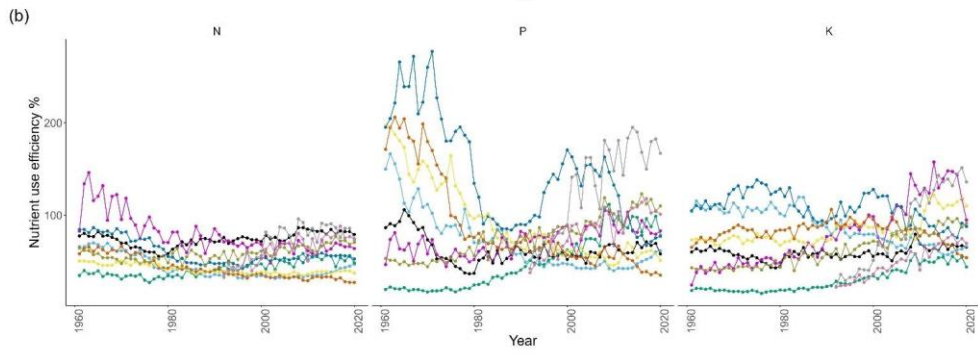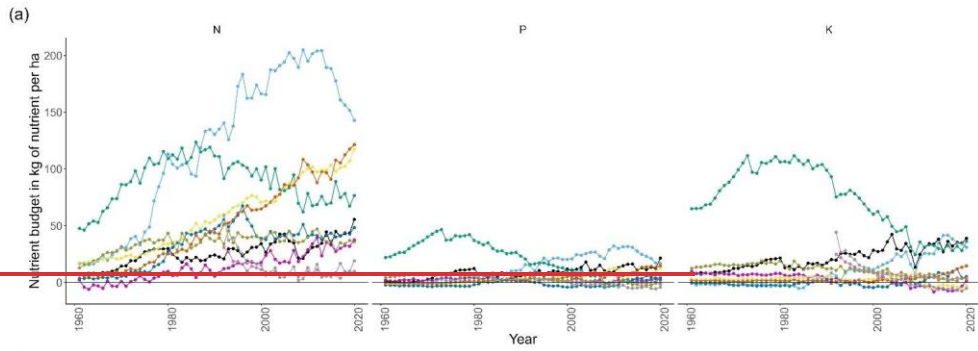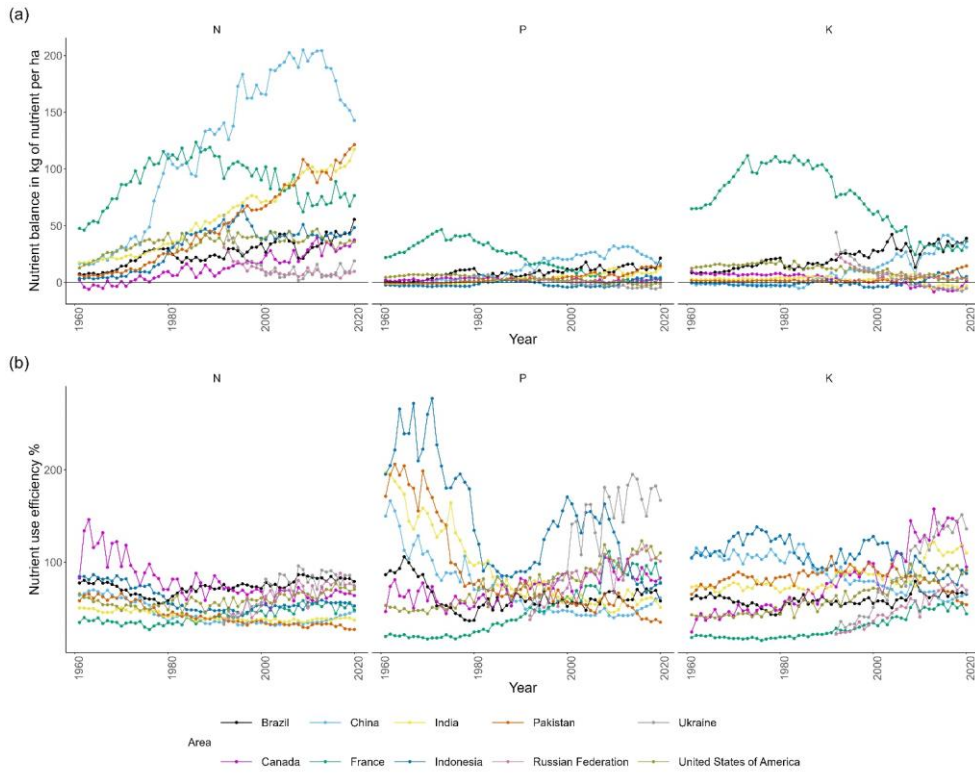
Figure 5: The annual cropland nutrient ~~budgets~~ balances (surplus if positive and deficit if negative) in kilograms of nutrient per hectare (ha) (panel a) and overall nutrient use efficiency percentage (%) (panel b) for the top 10 countries (based on greatest national nitrogen (N) fertilizer consumption in 2020) for N, elemental phosphorus (P), and elemental potassium (K) for 2020.

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4. Discussion

Globally, the major trends seen in this analysis include the general increase in nutrient input and outputs of N, P and K during the period 1961-2020, reflecting increased scale and intensity of food production in most countries over the same period. The relative larger increase in growth of inputs vs. outputs has concurrently resulted in greater nutrient surpluses for N and P, while K surpluses decreased. This indicates more emphasis has been placed globally on inputs of N and P compared to K relative to removed nutrients. Many soils still have substantial native K resources and returns on investment for application of K on cropland are often less than those obtained from applying N and P. Insufficient understanding of how deficient soils are in available K relative to other nutrients may also play a role.

Within the 1961 to 2020 time period the fastest increase in annual N, P and K surpluses occurred between 1961 to 1988. This was followed by a fall in surpluses, followed by relatively stable (for N) or declining trends in (P and K) budgets balances on a total and per hectare basis. The decline in fertilizer consumption the late 1980s/early 1990s was most likely caused by the breakup of the former Soviet Union and political changes in much of Eastern Europe (FAO, 2022a). At the same time there was also growing awareness of the environmental effects of unsustainable agricultural management practices in other parts of the world (Cassou, 2018). For example, the European Union (EU) in the late 1980s started implementing policies that reduced direct payments and there was an increase in payments linked to environmental objectives (Cassou, 2018). As a result, the EU N, P and K budgets surpluses decreased over the last three decades. For instance, the EU was estimated to have about 40%, 80% and 60% decreases in N, P and K budgets surpluses on a per hectare basis. These trendstendencies initially impacted global trends, though they have been progressively counterbalanced by increasing surpluses in major countries such as China, India, Pakistan and Brazil, largely due to substantial increases in SF use in recent decades. For instance, the application rates in China, India, Pakistan and China increased 230% (as a mean across countries and across N, P and K) between 1990 and 2020, and N, P and K budgets surpluses increased nearly 300% as a mean across those countries over the same period.

4.1 Comparisons with previous studies

The general trends in N inputs, outputs, budgets (surpluses/deficits)balances and use efficiencies over time in the present study were broadly consistent with estimates from previous studies (Figure 6a,b,c and d respectively), with some exceptions. Over the 1961 to 2020 period estimates of N inputs from the current study were 'mid-range' compared with the other studies (Figure 6a), but N outputs were generally greater than those estimated from other studies (Figure 6b). This resulted in estimates of N budgets balances over time that were mid-range compared with other studies (Figure 6c), and N use efficiencies that were generally greater than estimates from other studies (Figure 6d). Multiple factors could have contributed to the inter-study variation in indicators shown in Figure 6. Firstly, FAOSTAT crop production and fertilizer data have been updated since the

previous studies were published. Any changes in historic crop production and fertilizer input data will contribute to differences in estimates of total N outputs and N inputs respectively. To put this into context, Zhang et al., (2021) indicated the FAOSTAT data for China's N fertilizer use was 10 million tonnes per year lower based on the 2017 version of the data compared with the 2000 version. (Zhang et al., 2021). In addition, variation in estimates of the N concentration of crop product for each crop species between studies will result in variation in estimated N outputs. (Zhang et al., 2021; Zhang et al., 2015) A summary of existing parameters of N content by crop type has shown large divergence among studies (Zhang et al., 2020), and some studies also do not account for the N content in the crop types that have limited data. Taking advantage of existing data, the present study developed and used gap-filled crop product nutrient concentrations, while future research is needed to improve the availability and quality of such data.

Notwithstanding the potential sources of difference in absolute estimates, aAll previous studies estimated the fastest increase in N surpluses between 1961 until around 1988 followed by a drop in N surpluses for a few years, followed by a less steep increase until 2020 (Figure 6c).

N use efficiency decreased from 1961 until around 1988, followed by an increase in N use efficiency until 2020. Similar trends over time by the various models in Figure 6 may be attributed to the fact that many of the models used similar sources of data. For example, 5 of the 10 other models included in Figure 6 used FAOSTAT cropland area data, 8 of the 10 used FAOSTAT fertilizer use data and at least 4 of the 10 used FAOSTAT crop production data. MBecause many of the models included in Figure 6 used similar sources of data, therefore variation in overall N balance values, variation in overall N surplus values will not fully account for the variation in and uncertainty of estimates of key parameters. As described in Section 2.1 some of the most important parameters for estimating CNB at a country and global level did not have excessively high uncertainty (e.g. cropland area CV% ~25%, crop production CV%~7% and fertilizer use and crop removal CV%~20%). Parameters with the most uncertainty (e.g. N deposition with a CV% ~70%) contributed only a small amount to the total N balanceudget (<10 kg N ha^{-1} year^{-1} on average across the world). This highlights the importance of focussing on refining estimates of the four most influential parameters used in the CNB, namely cropland areas, crop production quantities, fertilizer use and crop nutrient coefficients.

Estimates of the current study for total N, P and K applied as manure to China were generally less than those estimated using farmer survey data across the same period by Zhang et al. (2023) (Table 6). Consequently, manure N and P as a percentage of N and P applied as manure plus synthetic fertilizer from the current study were less than those estimated by Zhang et al. (2023). Manure K as a percentage of K applied as manure plus SF from the current study was greater than that estimated by Zhang et al. (2023). The scale of variation in values between the two studies shown in Table 6 are not surprising given the known uncertainties in estimates of manure and SF application rates for China (Ludemann et al., 2022b). New datasets like those from Zhang et al. (2023) will be evaluated for how well they may improve the CNB, and where found useful, will be incorporated into future iterations of the FAOSTAT data product.

Table 6: Comparison in mean annual application of manure nitrogen (N), elemental phosphorus (P) and elemental potassium (K) to cropland in China for the period 2005 to 2014 using data from the current study, and Zhang et al. (2023).

Data	N manure (million tonnes)	P manure (million tonnes)	K manure (million tonnes)	N in manure as % of N applied as manure plus synthetic fertilizer	P in manure as % of P applied as manure plus synthetic fertilizer	K in manure as % of K applied as manure plus synthetic fertilizer
Zhang et al. (2023)	6.9	2.1	4.7	19%	26%	31%
Current study	4.9	1.3	4.3	14%	19%	43%
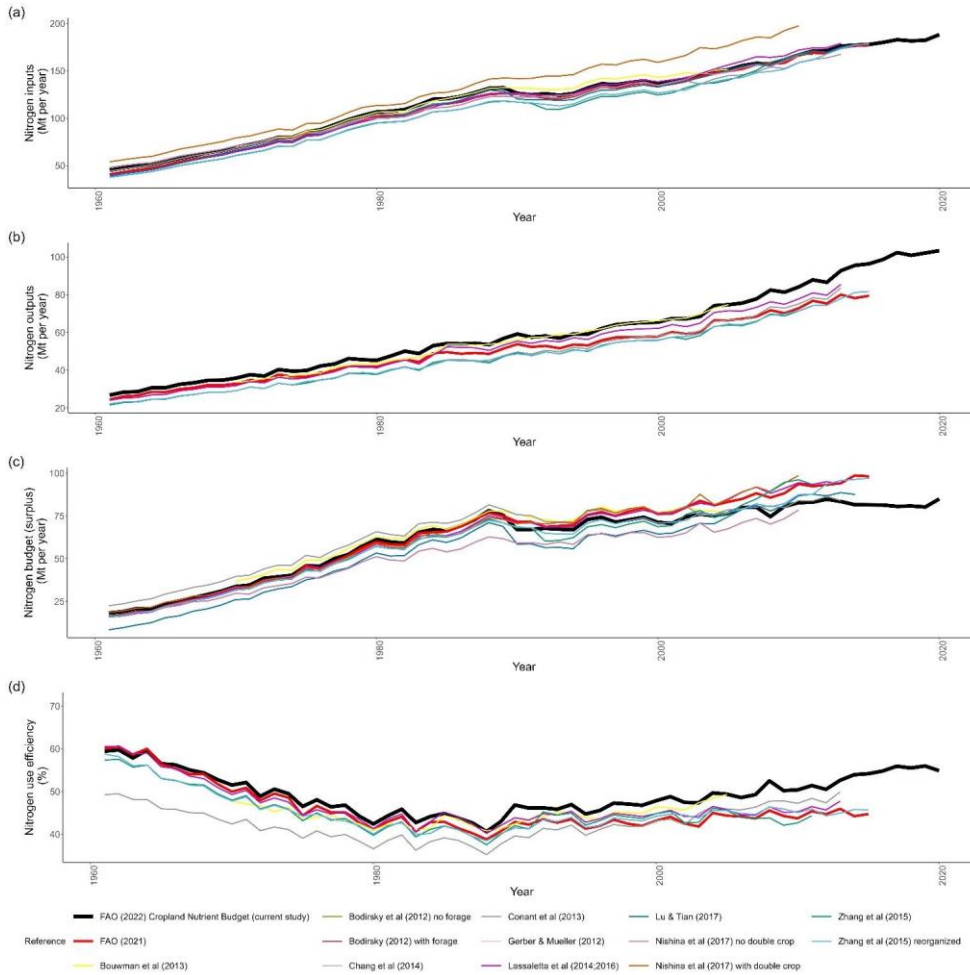
Figure 6: Comparisons of global cropland nitrogen inputs (a), outputs (b), surplus (c) and nitrogen use efficiency (d), 1961-2020, according to various estimates. Non-FAO data (Zhang et al., 2015; Conant et al., 2013; Lassaletta et al., 2014; Mueller et al., 2012; FAO, 2021; Bodirsky et al., 2012; Bouwman et al., 2013; Lassaletta et al., 2016; Lu and Tian, 2017; Nishina et al., 2017) were sourced from Zhang et al. (2021).

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The general trends in P inputs, outputs, balances (surpluses/deficits) and use efficiencies over time in the present study were broadly consistent with estimates from Zou et al. (2022) (Figure 7a,b,c and d respectively). However, P inputs and outputs and PUE estimated in the current study were generally greater than those estimated by Zou et al. (2022). Concurrently the P surplus was estimated as being less in the current study than Zou et al. (2022) and the difference in estimates increased after 1990 and especially after 2008 when the Zou et al. (2022) estimates became substantially greater than our current estimates.

Zou et al. (2022) used the same FAO (2022b) areas of cropland and fertilizer input values as was used in the current study, indicating crop P removal is the main contributor to these differences in values. Estimates of the concentration of P in crop products used in the present study were generally greater than those used by Zou et al. (2022). This explains why crop P removal (outputs) and PUE in the present study are greater than those estimated by Zou et al. (2022). For example, of the major crops in the current study, rice, soybeans and maize had 12%, 30% and 18% greater P concentrations than Zou et al. (2022). Concentrations of P in wWheat and barley in the current study were estimated as being 4% and 2% less than that used by Zou et al. (2022).

A reason why estimates of P inputs by Zou et al. (2022) are less than the current study is that Zou et al. (2022) used a different method for assigning the fraction of total fertilizer used in agriculture to cropland. Zou et al. (2022) assumed that the fractions of P fertilizer used for cropland are the same as fractions of N fertilizer used for cropland following Zhang et al. (2015). In addition, the FAO updated its fertilizer input data since the Zou et al. (2022) study was published. This may have also contributed to these differences in P inputs.

(Zou et al., 2022); Lassaletta et al. (2014)
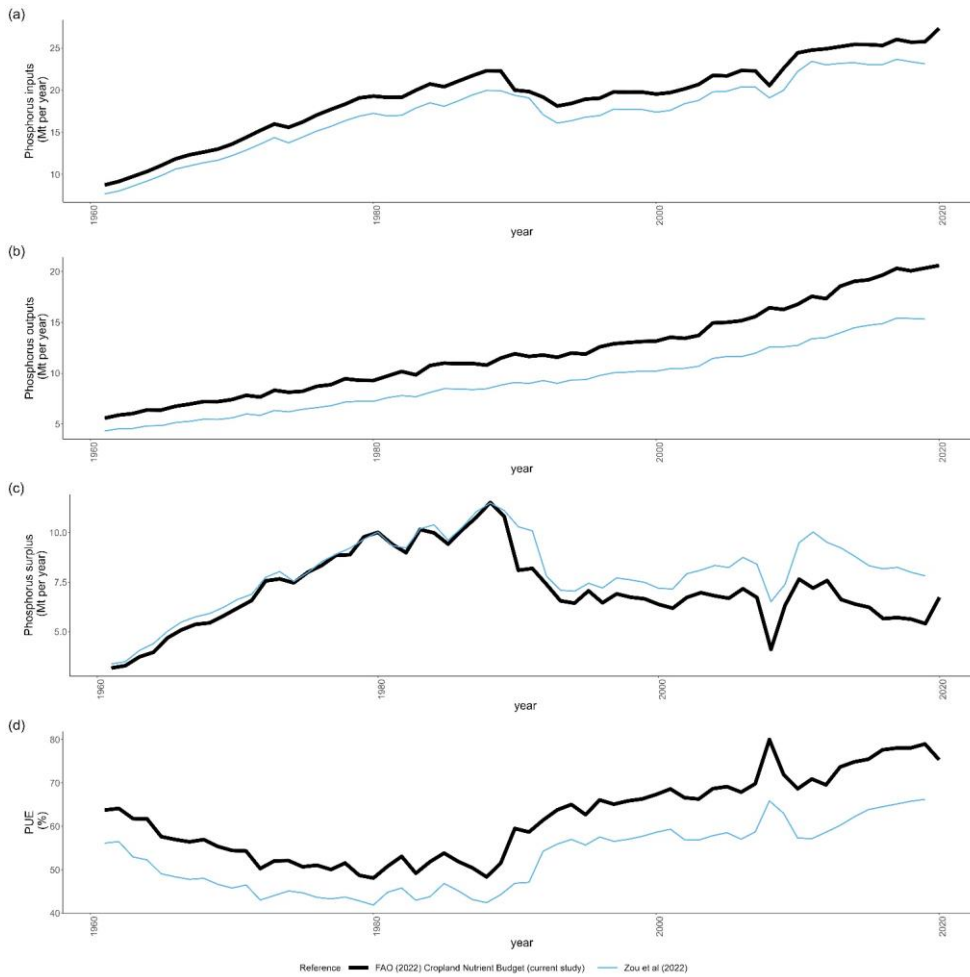
Figure 7: Comparison of global cropland phosphorus inputs (a), outputs (b), surplus (c) and phosphorus use efficiency (d), 1961-2020 from this study and Zou et al. (2022).

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Table 6: Comparison in mean annual application of manure nitrogen (N), elemental phosphorus (P) and elemental potassium (K) to cropland in China for the period 2005 to 2014 using data from the current study, and Zhang et al. (2023).

Data	N manure (million tonnes)	P manure (million tonnes)	K manure (million tonnes)	N in manure as % of N applied as manure plus synthetic fertilizer	P in manure as % of P applied as manure plus synthetic fertilizer	K in manure as % of K applied as manure plus synthetic fertilizer
Current study	6.9	2.1	4.7	19%	26%	31%
Zhang et al. (2023)	4.9	1.3	4.3	14%	19%	43%

5 Conclusions

A new reference database on cropland nutrient budgets was detailed in this paper. The data are available in FAOSTAT for the time period 1961 to 2020, with plans for annual updates and continuous methodological improvements. Insights gained from these data include quantification of the hotspot areas from which there may be a surplus or insufficiency in N, P or K nutrients. For example, all world regions apart from Oceania and Africa showed some, to substantial, N surpluses until 2020. This is a reflection of the broader trend in greater SF N use over that period. However, there were deficits in P and K budgets deficits for Africa and K budgets deficits for the Americas region during the same period. Over time, Europe's relative importance in terms of overall contribution to N budgets balances were surpassed by Asia (in particular China) in the 1980's. The increasing trends in N surpluses were also shown in other studies, albeit with considerable variation in the absolute values each year, caused by differences in model set up and sources of data used. Our estimated trends in NUE over time broadly aligned to other studies, except our NUE values were generally greater than those made by other studies. This was a consequence of our estimated N outputs being greater than the other studies. While there was considerable uncertainty (~72% expressed as a CV) associated with some contributing components to the CNB calculation in the present study, in general the components with most uncertainty had least influence on the overall CNB values. The most influential parameters on estimates of CNB included cropland area, crop production, fertilizer use and crop removal coefficients and should therefore be prioritised for improved accuracy in the future. It is also important to note that for some countries limitations of availability of data could have a substantial effect on estimates of overall nutrient balance or nutrient use efficiency for cropland. This is especially important in relation to how nutrients (from fertilisers and manure) are assigned to areas of forage and fodder crops and the nutrient offtake from these crops,s as well as exports of manure from livestock to other countries and manure application to permanent

meadow and pastures. ~~and manure application to permanent meadows and~~ Further refinements will therefore be an ongoing

500 area of development in future iterations of the FAO CNB.

6 Data availability

The CNB data presented from this study covers the period 1961-2020 at the country level, with aggregates made at the regional

and global scale. These data are available via

https://datadryad.org/stash/share/Q0cSX1p5HmUR5p2G4RMZQ0DoZmXNNyJ28VSKTFz4Exk (Ludemann et al., 2023b),

505 and via the FAOSTAT Cropland Nutrient Budget database (https://www.fao.org/faostat/en/#data/ESB). R code used to create

tables and figures in this article can be accessed via the following git repository: https://github.com/ludemannc/fao_cnb.

Further information on the derivation of cropland fraction estimates for N, including our analytical code and accompanying

technical note, can be accessed via the following git repository: https://github.com/KEJackson-94/Fr_Crop_Estimates.

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Author contributions

CL collated manure and crop nutrient removal coefficients, performed analysis of data and wrote draft article. NW, GO and FNT developed UN FAO cropland budget on the https://www.fao.org/faostat/en/#data/ESB website, performed analysis of data, and wrote draft article. SV analysed N deposition data and wrote N deposition section. RE analysed the biological N fixation data and wrote the biological N fixation section. AG analysed fertilizer use data. KJ and XZ analysed fraction of N fertilizer applied to croplands data.

All authors were part of a UN FAO cropland nutrient budget steering group who determined how the database was developed. They also all edited and approved the final article for submission.

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