

1 Title Page
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3 Annual emissions of carbon from land use, land-use change, and forestry 1850-2020
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12 **Abstract**

13 Estimates of the annual emissions of carbon from Land Use, Land-Use Change, and Forestry
14 (LULUCF) are important for constructing global, regional, and national carbon budgets, which
15 in turn help predict future rates of climate change and help define potential strategies for
16 mitigation. Here we update a long-term (1850-2020) series of annual, national carbon emissions
17 resulting from LULUCF (Houghton and Nassikas, 2017), based largely, after 1960, on statistics
18 of land use from the Food and Agriculture Organization (FAO) of the United Nations (FAO,
19 2021). Those data suggest that rates of deforestation in the tropics (and thus net emissions of
20 carbon) have decreased over the last ten years (2011-2020). The data also indicate that the net
21 loss of tropical forest area was greater than the net gain in agricultural lands, and we explore four
22 alternative explanations for this apparent forest conversion, one of which is shifting cultivation.
23 We also discuss how opposing trends in recent estimates of tropical deforestation (and
24 emissions) might be reconciled. The calculated emissions of carbon attributable to LULUCF
25 approximate the anthropogenic component of terrestrial carbon emissions, but limiting national
26 carbon accounting to the anthropogenic component may also limit the potential for managing
27 carbon on land.

28 **1. Introduction**

29 The annual net exchanges of carbon between land and atmosphere are represented by two terms
30 in the global carbon budget: one term for direct anthropogenic effects (i.e., management) and the
31 second term for natural effects and indirect anthropogenic effects (e.g., the response of terrestrial
32 ecosystems to environmental change) (Grassi et al., 2018; Friedlingstein et al., 2022).
33 Quantifying the emissions for these two processes and separating them are important for
34 determining whether indirect effects are changing, perhaps as a result of feedbacks between
35 climate change and terrestrial carbon storage. Estimates of the emissions of carbon from both of
36 these two processes, however, are variable and uncertain.

37 One surrogate for the emissions of carbon attributable to management is based on Land Use,
38 Land-Use Change, and Forestry (LULUCF) (Watson et al., 2000). However, there are at least
39 two different approaches for determining these emissions. The original approach was based on
40 bookkeeping models (e.g., (Houghton and Nassikas, 2017; Hansis et al., 2015; Gasser et al.,
41 2020), which calculated the emissions resulting from conversion of native ecosystems to
42 agriculture (croplands and pastures) and from harvest of wood from forests. They did not include
43 all the effects of management because they generally neglected the emissions from different
44 management practices within agriculture (e.g., no-till cultivation, irrigation, erosion and
45 redeposition of sediments (Naipal et al., 2018; Wang et al., 2017) and forestry (e.g., tree
46 breeding, fertilizer use, non-timber use of forests (Erb et al., 2013)). The results from these
47 bookkeeping models have been used to define the role of land management (E_{LUC}) in the global
48 carbon budget (Friedlingstein et al., 2022).

49 A second approach for estimating the emissions from LULUCF is the approach used by
50 countries to define their national greenhouse gas inventories (NGHGs) (Grassi et al., 2022). The
51 approach was developed because of the difficulty of separating direct anthropogenic effects (e.g.,
52 land use) from indirect and natural effects (i.e., environmental effects). The approach is based on
53 the so-called Managed Land Proxy (MLP). Countries count all of the emissions from land
54 defined as managed, and count none of the emissions from unmanaged lands. Thus, instead of
55 separating processes (direct and indirect effects), the approach separates areas (managed and
56 unmanaged lands). Unfortunately, while there are no direct anthropogenic effects on unmanaged
57 lands (by definition), there are indirect effects on managed lands. That is, environmental factors
58 affect both managed and unmanaged lands. And because indirect effects are currently
59 responsible for a net removal of carbon from the atmosphere, the NGHGI approach produces
60 lower estimates of emissions from LULUCF than the first, or original, approach.

61 The analysis described here is based on the first of these approaches. We update and improve an
62 earlier analysis of emissions attributable to LULUCF (Houghton and Nassikas (2017)). It is
63 important to note that the “improvements” described in this work have no objective benchmark
64 against which to verify that “improvement”. There are no large-scale independent observations

65 of the effects of direct anthropogenic management. We have improved the bookkeeping model
66 (to be more consistent with harvesting practices, for example) and used more recent data for the
67 calculations, but the true effects of management are not known.

68 The update and improvements consists of four steps. First, we improved the bookkeeping
69 model's simulation of fuelwood and industrial wood harvest. Then we extended the period of
70 analysis to 2020, based largely on national data on land use from FAO (2021). Incorporating the
71 recent data required more than adding the most recent five years (2016-2020) because
72 FAOSTAT (FAO, 2021) incorporated data from the latest Forest Resources Assessment (FAO,
73 2020), which included revisions back to 1990. Third, we explicitly accounted for the apparent
74 conversion of tropical forests to non-agricultural lands (i.e., lands that were neither crops, nor
75 meadows and permanent pastures), as reported by FAOSTAT (FAO, 2021). This apparent
76 conversion represents either an error in land-use statistics, a real change in land use, or both.
77 Possibilities of real change include temporary deforestation, increases in degraded (low carbon)
78 lands, and shifting cultivation, none of which is explicitly recognized as a land use by
79 FAOSTAT (FAO, 2021). We calculated the emissions for all four of these alternative
80 interpretations. Finally, we included newly published and updated estimates of the carbon
81 emissions from peatlands in northern lands (Qiu et al., 2021) and in Southeast Asia (Randerson,
82 2013; Hooijer et al., 2010; Randerson et al., 2018).

83 **2. Methods**

84 Annual emissions of carbon from LULUCF were calculated with a bookkeeping model based on
85 two types of data: activity data (rates of wood harvest and rates of land-use change) (Section 2.2)
86 and per hectare effects of land-use change and harvest on carbon stocks ($\text{MgC ha}^{-1} \text{ yr}^{-1}$) (Section
87 2.3).

88

89 2.1. Bookkeeping model

90 We used a bookkeeping model (Houghton and Nassikas, 2017) to calculate the annual net and
91 gross emissions of carbon to and from the atmosphere as a result of LULUCF. Note that *land use*
92 includes forestry and, to a limited extent, fire management. It does not include changes in
93 agricultural management practices, except when new croplands and pastures are converted from
94 native ecosystems. *Land-use change* includes the conversion of native ecosystems to crops,
95 pastures, and other non-forest lands, and the reversion of these land uses back to native
96 ecosystems following abandonment.

97 The model is non-spatial. It uses national LULULCF data and calculates emissions for individual
98 countries, but it does not use gridded data. Rather the input data are annual rates of land-use
99 change per country and m³ wood harvested per country.

100 The overall purpose of the bookkeeping model is to track changes in carbon on every hectare of
101 land affected by land use, land-use change, and forestry. Only lands experiencing LULUCF are
102 included in the calculations. The effects of environmental change on lands either managed or
103 unmanaged are excluded to the extent possible.

104 Each year a new age class of hectares is created in the model for each type of land use or land-
105 use change in each type of ecosystem. Age classes either lose carbon annually (cropland newly
106 converted from forest) or gain carbon annually (growing forest) until they reach a minimum soil
107 carbon (croplands) or a maximum biomass carbon (mature forest) (Fig. 1).

108 The changes in carbon stocks that take place as a result of land use and land-use change are
109 prescribed in the model with response curves (Fig. 1) (Section 2.3) for each type of ecosystem
110 and each type of land use and land-use change. The prescribed, or fixed, nature of these per
111 hectare changes is what distinguishes this bookkeeping model from models based on
112 physiological or ecological processes. Four pools of carbon are tracked: biomass (above and
113 belowground); slash (debris left on site at the time of management: twigs, branches, stumps,
114 roots); wood products (fuelwood, paper, pulp, lumber); and soil organic carbon. Not all of the

115 carbon lost to the atmosphere as a result of deforestation is lost in the year of deforestation, but
116 occurs over decades as a result of decay. Likewise, growing forests accumulate carbon for a
117 century or more (see Section 2.3). Net and gross emissions of carbon to the atmosphere (and
118 removals from the atmosphere) were calculated annually by summing the emissions from each
119 hectare of each age class.

120 Burning and decay of organic matter as a result of LULUCF accounted for annual gross
121 emissions of carbon, while growing forests recovering from harvest or agricultural abandonment
122 removed carbon from the atmosphere. The model simulated annual age classes until an age class
123 reached a new equilibrium, when no further loss of carbon occurred (e.g., in cultivated land) or
124 no further gain of carbon occurred (e.g., in a mature forest).

125 The bookkeeping model was developed to calculate only direct anthropogenic effects, ignoring
126 the effects of environmental change on stocks of carbon. That is, rates of forest growth and rates
127 of decay ($\text{MgC ha}^{-1} \text{ yr}^{-1}$) varied for different types of land use and land-use change and for
128 different ecosystem types (the model included 20 ecosystem types), but they did not vary
129 through time. The same rates of growth and decay applied in 1850 and 2020. Thus, the model
130 calculated emissions from LULUCF as though the environment was constant. The approach
131 could not completely eliminate the effects of environmental change because field data used to
132 define changes in vegetation and soil (Section 2.3) were collected at different times during the
133 last 50 years or so, and thus included indirect effects. For example, increased rates of growth as a
134 result of CO_2 fertilization, led the model to overestimate rates of forest growth in the past and to
135 underestimate them in recent years.

136 Emissions of carbon from organic soils (burning and decay of peatlands as a result of
137 management) were not explicitly included in the bookkeeping model, but were added to the
138 results based on independent studies (Randerson et al., 2018; Qiu et al., 2021).

139 We ran the model starting in 1700 but report emissions only after 1850 to avoid artificial
140 emissions resulting from spin-up of the model. For example, it took several decades for the pools
141 of carbon in wood products and slash to reach equilibrium (inputs equal outputs). Similarly, it

142 took approximately 150 years for the pools of carbon in age classes of growing forests to reach
143 equilibrium. Rather than initializing the model with pool sizes and age classes specified in 1850,
144 we “spun-up” the model from 1700 so that these pools were in existence and approximately of
145 the appropriate magnitude by 1850.

146 2.2. Changes in land use (rates of conversion (ha yr^{-1}) and rates of wood harvest ($\text{m}^3 \text{yr}^{-1}$))

147 We considered the four major types of land use FAOSTAT (FAO, 2021) reports: crops,
148 permanent meadows and pastures (hereafter referred to as pastures), forest land, and other land.
149 “Other land” includes all lands that are neither in agriculture nor forest land. Examples include
150 urban lands, settlements, grasslands that were not grazed, rock, ice, and lands denuded by
151 mining. The sum of areas in all four categories is equal to the total land area of a country, and
152 other land is calculated as a residual to reach that total. We assumed that changes in these land
153 uses from one year to the next are directly anthropogenic (i.e., a consequence of management
154 decisions). We discuss below possible exceptions to, and implications of, that general
155 assumption.

156 We also considered forest management as a land use (i.e., annual harvest of industrial wood and
157 fuel wood (FAO, 2021)). In the United States we included fire exclusion as an aspect of forest
158 management that affects the carbon stocks of forests. Areas burned by wildfires were obtained,
159 not from the FAO, but from USDA (1926-1990). Fire management has been and is practiced
160 elsewhere, but quantitative data detailing changes through time were not available for other
161 countries, with the exception of peatland burning in Southeast Asian countries and northern
162 countries.

163 We reconstructed historical changes in land use for each country starting with the most recent
164 information and working backwards in time. From 1990-2020 we used data from the (FAO,
165 2020) for national areas in forest land, crops, pastures, and other land. From 1961 to 1990 we
166 used the same data for crops and pastures, but data on forest area were not available from that
167 source. Before 1961 (for crops and pastures) and before 1990 (for forests) we used national

168 statistics or the literature, where available, to quantify areas in different types of land use. In the
169 absence of such information, we extrapolated rates of change into the past in proportion to
170 population growth. Thus, uncertainties in rates of LULUCF were greater before 1990 and greater
171 still before 1961. Ironically, the variation among emissions estimates appears less in the past
172 (*less uncertainty?*) than in recent years, in part because rates of land-use change were lower in
173 the past, and in part because different studies presumably used similar assumptions in the
174 absence of data (Houghton and Nassikas, 2017; Houghton, 2010).

175 Calculating rates of land-use change from FAOSTAT (FAO, 2021) data on land use was not a
176 trivial exercise. We used changes in land area from one year to the next to determine rates of
177 conversion among categories. For example, if forest area decreased by one ha and crop area
178 increased by one ha, then we assigned one ha as converted from forest to crop. It is possible,
179 however, that two ha were deforested and one ha converted from crop to forest, thus yielding the
180 same *net* change: one ha from forest to cropland. We underestimated the gross emissions and
181 removals of carbon that would have resulted from gross changes in land use. The effect on net
182 emissions is unclear, but some effect is likely as the emissions and removals associated with
183 gross changes in land use are not necessarily symmetrical in time. For example, the rate of
184 emissions from a hectare burned at the time of forest clearing is higher than the rate of carbon
185 removal in forest growth.

186 The cross-walk between annual changes in land-use categories (FAOSTAT (FAO, 2021) and
187 rates of conversion between one category and another (land-use change) becomes more complex
188 when net changes in area are reported for more than two categories. For example, if both forest
189 and other land each decreased by one ha while crop and pasture each increased by one ha, it was
190 unclear how much forest area was converted to crop as opposed to pasture, and how much other
191 land was converted to either. Thus, we developed a series of rules to determine the translation of
192 FAOSTAT data to annual rates of land-use change.

193 With these rules, a loss of forest was preferentially converted to crop, then to pasture, and finally
194 to other land to the extent that these categories increased in area. We explore the apparent

195 conversion of forest to other land in more detail below (Section 2.4.3). We also smoothed annual
196 rates with a five-year running average to avoid large year-to-year variations in rates of land-use
197 change. For example, large back-and-forth shifts between croplands and pastures were assumed
198 to be artifacts of reporting.

199 The areas in croplands are better documented through history than other land uses. Areas in
200 permanent meadows and pastures are less consistently defined, in large part because many lands
201 that are grazed (rangelands) are neither meadows nor pastures.

202 With few exceptions (United States, Europe, South and Southeast Asia), national accounting of
203 forest areas is not well documented historically. Thus, we generally reconstructed or extrapolated
204 historical changes in forest areas backwards from the oldest available data into the past. Because
205 the areas of different land uses is least well known for years before 1961, we adjusted the starting
206 areas (1700) so as to end in 2020 with the areas of land use reported by FAOSTAT.

207 2.3. Changes in carbon per hectare as a result of LULUCF (Response Curves)

208 The stocks of carbon in vegetation and soils of different types of natural ecosystems were
209 initially compiled from ecological and forestry literature. These values were assigned to modeled
210 ecosystems in 1700. Houghton and Nassikas (2017) then adjusted those starting values of
211 biomass so that the average forest biomass simulated in 2015 matched the estimates of average
212 forest biomass per country reported by FAO (2015). We did not change those starting values.
213 Median values of biomass by ecosystem type are shown in Appendix 1.

214 Average soil carbon densities for the top meter of soil were assigned to natural ecosystem types
215 so as to give regional averages that were consistent with regional variation as described by
216 Schlesinger (1984); Zinke et al. (1986) for major types of vegetation (Appendix 1).

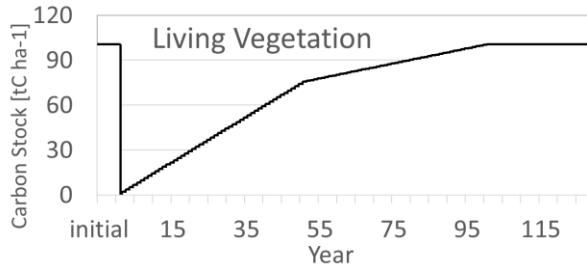
217 The changes in carbon stocks that took place as a result of land use and land-use change were
218 prescribed in the model for each type of ecosystem and each type of land use and land-use
219 change (Fig. 1). Rates of forest growth included a fast initial rate, followed by a slower rate that

220 continued until the biomass was “recovered” to its original level, after which growth stopped.
221 These response curves of two linear rates were meant to approximate the declining rate of
222 biomass accumulation during forest growth. The lower rate applied until about 75% of the
223 original biomass had recovered. Forests in the model were preferentially harvested at this 75%
224 recovery.

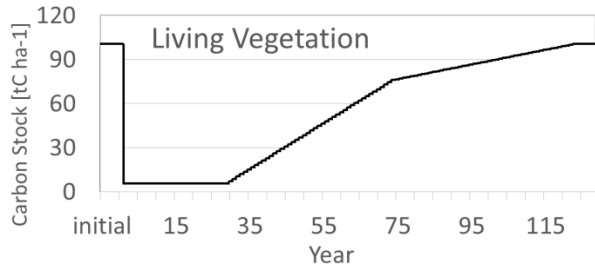
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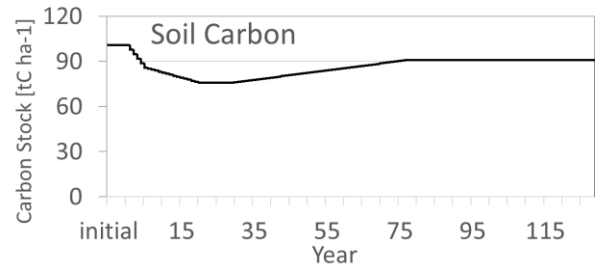
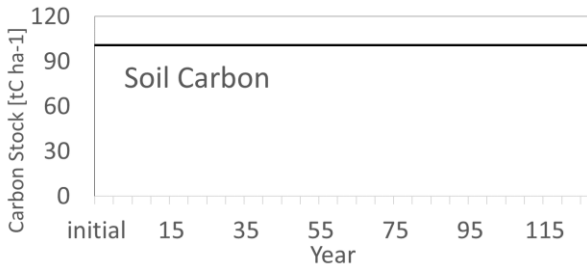
Industrial Wood Harvest



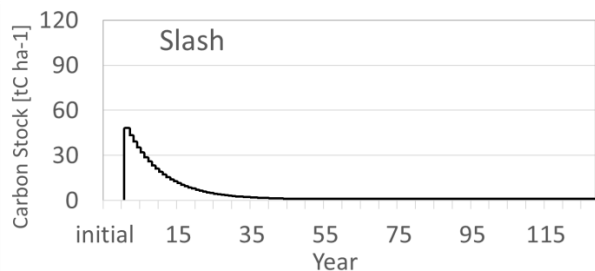
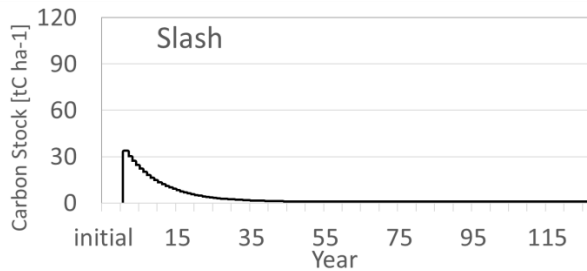
Conversion of Temperate Forest to Cropland



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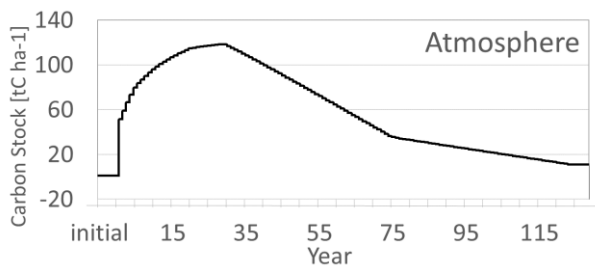
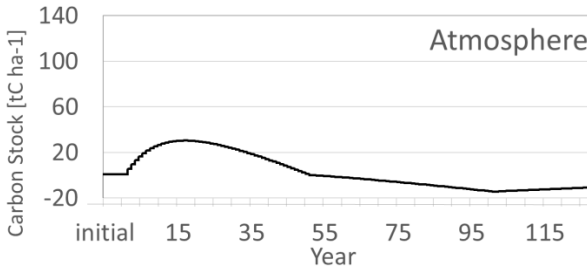
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Figure 1. Response curves. Per hectare changes in vegetation, soils, slash and wood products as a result of management, in this case industrial wood harvest (left) and conversion of temperate

235 forest to cropland (right), followed by abandonment. Change in soil carbon was not included in
236 the harvest response curves because direct measurements are too variable to assign a reliable or
237 consistent change. The bottom panels show the emissions of carbon to the atmosphere as a result
238 of annual changes in the four pools.

239 Similar response curves were used to define the rates of loss and accumulation of soil organic
240 carbon following cultivation of native soils and abandonment of agriculture, respectively.
241 Approximately 25% of the organic carbon in the top meter of soil is lost with cultivation in a two
242 stage process approximating exponential decay (Detwiler, 1986; Schlesinger, 1986; Davidson
243 and Ackerman, 1993; Post and Kwon, 2000; Johnson and Curtis, 2001; Guo and Gifford, 2002;
244 Murty et al., 2002).

245 In addition to changing the carbon in vegetation and soil, management also generates slash
246 (branches, twigs, leaves, stumps and roots left on site after harvest and forest conversion) and
247 wood products. Slash was assigned exponential decay rates in the model that varied with
248 ecosystem type, and wood products were assigned to pools that decayed at rates of 1 yr^{-1} ,
249 0.1 yr^{-1} , or 0.01 yr^{-1} , corresponding roughly to fuelwood, paper & pulp, and lumber, respectively,
250 which were obtained from FAOSTAT (FAO, 2021).

251 A set of four response curves defined the annual changes in carbon for each hectare cultivated,
252 abandoned, or harvested. A different set of response curves was assigned for each type of land
253 use and land-use change on each type of ecosystem. Twenty types of ecosystems were included.

254 2.4. Updates included in this work

255 We incorporated changes to Houghton and Nassikas (2017) in four steps.

256 Step 1: Improved calculation of carbon emissions from wood harvest, using data from
257 FAOSTAT (FAO, 2015) (Houghton and Nassikas, 2017).

258 Step 2: Updated and revised input to accommodate new data from FAOSTAT (FAO, 2021)
259 (this step included some historical adjustments as well)

260 Step 3: Treated the apparent conversion of forests to other land with four alternative
261 assumptions. We also estimated the historical trajectory of this conversion before 1990 so
262 that there was not an abrupt change when FAO data on forest area first became available
263 (FRA, 1990).

264 Step 4: Included other effects of management (peat drainage and burning in Southeast Asia
265 and peatland use northern lands)

266 Each of these steps is elaborated below.

267 2.4.1 Adjustments to the bookkeeping model for wood harvest – Step1

268 Two adjustments were made for the original code used by Houghton and Nassikas (2017). First,
269 the code did not deliver the appropriate volume of wood products (from FAOSTAT (FAO,
270 2021)) because some of the annual production had been assigned to slash. In the improved
271 version, the total amount of wood products harvested was the amount specified by FAO, and an
272 additional amount of carbon was converted from biomass to slash.

273 The second adjustment reduced harvest intensity (MgC ha^{-1}) for secondary forests to account for
274 the lower biomass in these forests. Harvests were thereby more representative of harvest
275 practices. The improvement increased the areas of secondary forests harvested, thereby
276 increasing the annual gross uptake of carbon in recovering forests.

277 2.4.2 Incorporation of new data from the FAO – Step 2

278 We used two data sources from the FAO to update the analyses to 2020. Every five years since
279 1990 the FAO has published a Forest Resources Assessment (FRA), the latest being FRA2020
280 (FAO, 2020). The FRAs report the areas and biomass/carbon stocks of forests, country by
281 country. Every year since 1960 FAOSTAT reports the national areas of croplands and pastures.
282 It also reports annual rates of harvest of industrial wood and fuelwood. We used data from the
283 most recent FAOSTAT (FAO, 2021), thereby accounting not only for additional years but also
284 for revisions to earlier estimates. Table A1 provides more specific references for the FAO data

285 we used. Revised data from FRA2020 and FAOSTAT (FAO, 2021) sometimes required that we
286 revise pre-1990 estimates in order to avoid abrupt changes. Areas in forest land are reported
287 every five years since 1990, and we used five-year running averages to smooth rates of land-use
288 change reported by the FAO (2021). We also assumed that the rates for 2015-2019 continued in
289 2020.

290 For a few countries, we used sources of data other than from the FAO. For example, for China
291 we used cropland areas from Liu and Tian (2010) from 1961 to 1995, after which we used data
292 from FAO. Appendix B shows the differences between the two sources of data. For Russia,
293 Ukraine, and Belarus we used arable land from Schierhorn et al. (2013) to simulate a much larger
294 abandonment of cropland after 1990 than reported by FAOSTAT (FAO, 2021). Then, after 2007
295 we expanded the area in croplands as reported by Bartalev et al. (2016) and Prishchepov et al.
296 (2012). For Kazakhstan we used arable land from Kraemer et al. (2015), increasing it after 2000
297 until it matched data reported in FAOSTAT (FAO, 2021) (See Appendix B). These departures
298 from FAOSTAT were the same as those used by Houghton and Nassikas (2017).

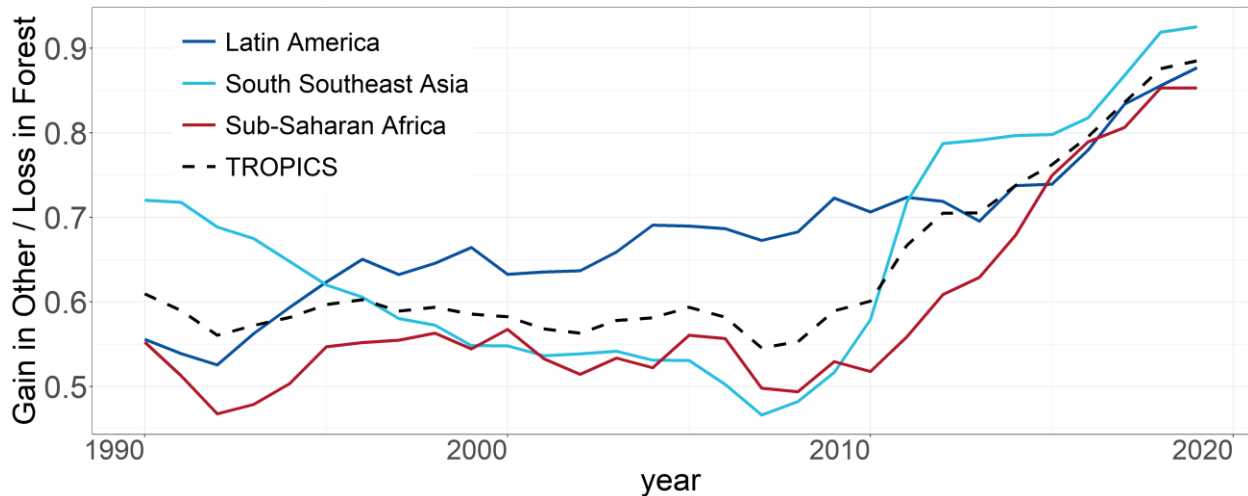
299 2.4.3 Alternative interpretations of forest conversion to other land – Step 3

300 As discussed above (section 2.2) the FAOSTAT (FAO, 2021) reports national areas in crops,
301 permanent meadows and pastures, and forest land, annually since 1990. However, the three
302 classes of land use do not account for all land areas, and a fourth class, other land, has been used
303 by the FAO to account for other land uses and to insure that the total area in all four classes adds
304 up to a country's total land area. Other land includes any lands that are not classified as crop,
305 permanent meadows and pasture, or forest. It can include un-grazed grasslands, shrublands, and
306 deserts as well as anthropogenic lands, such as settlements and urban lands, lands affected by
307 mining and energy extraction, and anything else that does not match the definitions of the first
308 three categories. The problem with other land, from a carbon perspective, is that, without further
309 information, its carbon density is unknown. This ambiguity creates a problem for carbon
310 accounting when forests are converted to other land, or when other land is converted to crops.
311 Actually, it is a potential problem even if the area of other land does not change. If shrublands

312 were converted to urban areas, for example, the area reported to be in other land would not
313 change, yet the carbon stocks would. We did not deal with this potential problem.

314 We were particularly concerned here with the observation that in many tropical countries, net
315 losses in forest area exceeded net gains in agricultural area. Forests were declining while other
316 land was increasing. We explored the effects of four different interpretations of this apparent
317 Forest Conversion to Other land (FCO). Note that FCO is not a term reported in FAOSTAT
318 (FAO, 2021). Rather, it was inferred from the rules we applied to FAO data on land use to
319 calculate annual rates of land-use change. This investigation of FCO became a major focus of
320 this analysis.

321 The first interpretation of FCO was that the apparent loss of forest to other land was a statistical
322 or accounting error. The data reported by countries are total areas of crops, permanent meadows
323 and pastures, forests, and other land. It is quite possible that areas were revised in one category
324 without adjusting the others. There are two possibilities for error: first, that the loss of forest
325 might be overestimated, and in reality no forests were converted to other land. This error seems
326 unlikely because FAOSTAT incorporates forest data from the latest FRA, which is
327 systematically carried out and up to date. The second possibility is that the error might be in
328 assigning deforestation to other land, when in reality it was for agricultural land. For this
329 interpretation, we implemented the reported deforestation rates but assigned deforestation to
330 cropland rather than to other land.



331

332 Figure 2. The fraction of tropical deforestation that was apparently a conversion to other land
 333 (FCO). Data shown are 5-year running averages.

334 What if FCO, or at least some fraction of it, represented a real change in land use? FCO has
 335 accounted for more tropical deforestation than agriculture, about 90% of it after 2010 (Fig. 2).
 336 Furthermore, our estimate of FCO is minimal because our rules for handling FAO data on land
 337 use assumed that forests were converted to croplands and pastures before they were converted to
 338 other land. Could errors really be that large and that biased (nearly always in the same
 339 direction)?

340 We explored the effect of three alternative interpretations of FCO in addition to error. The
 341 rationale for considering that the reported change might be real was based, not only on its
 342 relative magnitude (Fig. 2), but on the observation that changes in the areas under shifting
 343 cultivation, country by country (Heinimann et al., 2017), were (qualitatively) correlated with our
 344 calculation of FCO (as inferred from FAOSTAT (FAO, 2021)). Tropical countries with
 345 increasing areas of shifting cultivation in the years 2000-2015 matched those countries with high
 346 values of FCO, while countries with less change or negative changes in the area of shifting
 347 cultivation matched countries with low or negative FCO. Only 21 countries were evaluated by
 348 Heinimann et al. (2017), but the changes in shifting cultivation were consistent with the sign of
 349 FCO. The match seemed worth exploring.

350 Thus, the first interpretation of FCO as real was that forests apparently converted to other land
351 were converted to *shifting cultivation*. FAO (2021) does not recognize “shifting cultivation” in
352 its classifications of land; rather, it is included in cropland. Here we considered it a particular
353 type of cropland. We have used the interpretation previously (Houghton and Nassikas, 2018;
354 Houghton and Hackler, 2006).

355 Traditional shifting cultivation is a special case of cropland, where the time in fallow is longer
356 than the time in crops, and where some tree cover persists. Typical fallow lengths are 2 to 25
357 years (Snedaker and Gamble, 1969; Harris, 1972; Betts et al., 2004; Turner et al., 1977), long
358 enough for trees to recover, at least partially, and to accumulate carbon before the land is cleared
359 again for cropping. We used fallow lengths between 2 and 15 years, including the cropping that
360 occurs in the first few years of each cycle.

361 Our definition of shifting cultivation is broad and includes more than traditional shifting
362 cultivation. It refers to the repeated use of forests for temporary agriculture. Shifting cultivation,
363 or swidden, was the most prevalent type of agriculture in the tropics “...well into the second half
364 of the 20th century” (Van Vliet et al., 2012). It remains widespread today and was observed
365 (around 2015) in 62% of the 1° x 1° cells investigated with high-resolution satellite imagery in
366 the humid and sub-humid tropics (Heinimann et al., 2017). Most of it (nearly 80%) was observed
367 in the Americas and Africa. At present the area of shifting cultivation is increasing in some
368 regions, and decreasing or remaining stable in others (Van Vliet et al., 2012). Changes in both
369 directions may occur within a single country (Heinimann et al., 2017).

370 For this *shifting cultivation* interpretation, we estimated areas and changes in areas as follows.
371 First, we compared each country’s area of other land in 1980 (based on our extrapolation of
372 FAOSTAT data) with that country’s area of forest fallow (shifting cultivation) in 1980 as
373 reported by FAO/UNEP (1981) (FAO/UNEP, 1981). The FAO/UNEP (1981) was an earlier
374 Forest Resources Assessment but is not consistent with recent (1990-2020) assessments and,
375 thus, is of greater uncertainty. The latest FRA assessments no longer report changes in forest
376 area before 1990. Nevertheless, these estimates of forest fallow represent one of the only tropics-

377 wide estimates of shifting cultivation in existence. In our comparison of other land with forest
378 fallows in 1980, many countries had areas in other land that were large enough to accommodate
379 the fallow areas, and thus we were able to assign a land area to shifting cultivation. In other
380 tropical countries the 1980 estimate of fallow area was larger than the area in other land. In these
381 cases, we lowered the fallow area given by (FAO/UNEP, 1981) to match the area of other land.
382 The area in other land was constrained by changes in forests, croplands, and pastures, and, thus,
383 could not be increased. With this approach we obtained a fallow area of 277×10^6 ha in 1980,
384 somewhat more than half of the (FAO/UNEP, 1981) estimate of 456×10^6 ha, but within the
385 range from previous studies (260 to 450 million ha (Silva et al., 2011; Van Vliet et al., 2012;
386 Heinimann et al., 2017; FAO/UNEP, 1981; Lanly, 1982).

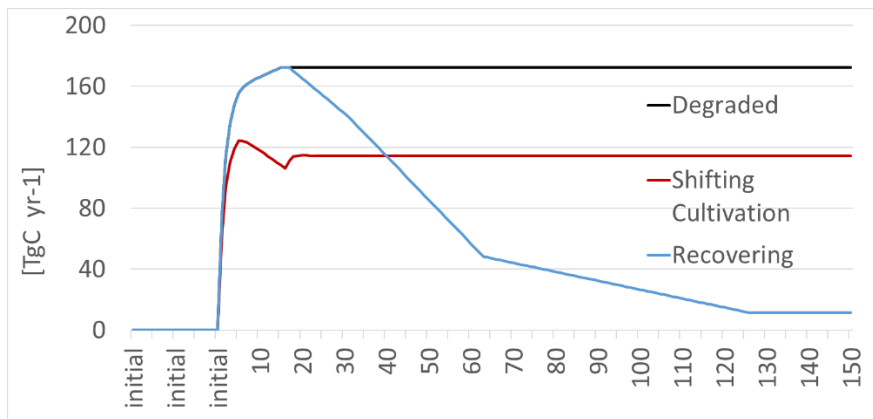
387 Annual increases (or decreases) in shifting cultivation were based on FCO between 1990 and
388 2020 and were estimated to remain a constant fraction of other land for prior years (1700 to
389 1980). A less uncertain reconstruction is difficult because the areas are not well known. A
390 greater number of people might be supported either by a larger area in shifting cultivation or by a
391 shortened the length of fallow; but neither of these variables is known for most regions
392 (Ickowitz, 2006). We used the qualitative estimates of experts (in Heinimann et al. (2017)) to
393 help define where shifting cultivation was increasing or decreasing before 1970. Negative values
394 of FCO indicated an abandonment of shifting cultivation to forest.

395 For the second interpretation of FCO as real, we assumed that it represented the conversion of
396 forests to new croplands, and, at the same time, the abandonment of an equivalent area of
397 croplands to other land (in this case unproductive or degraded croplands). The abandoned
398 croplands had low amounts of carbon in vegetation and soils, and did not accumulate more after
399 they were abandoned. In this interpretation, labeled *degraded*, there was a net loss of forest area,
400 no change in cropland area, and an increase in other land. The increase in other land could just as
401 well include mining or energy extractive activities as well as degradation of croplands. Note that
402 this “degraded” cropland is not a term used by FAOSTAT (FAO, 2021); it is simply our label for
403 identifying a possible interpretation of FCO, which we inferred from FAO data (FAOSTAT

404 (FAO, 2021). Note also that this interpretation has effectively the same effect on carbon storage
405 as attributing FCO to an error in the reported area of croplands.

406 In a third, *recovering*, interpretation we assumed, again, that forests were converted to croplands,
407 and an equivalent area of croplands was abandoned, but in this case the abandoned croplands
408 began growing back to forests after an interval of 15 years. The value of 15 was arbitrarily
409 chosen to represent a long fallow. This *recovering* scenario was the one used by Houghton and
410 Nassikas (2017) instead of shifting cultivation. We note that it is inconsistent with data from
411 FAOSTAT because the area of forests increases after 15 years of abandonment.

412 To summarize, the *degraded*, *shifting cultivation*, and *recovering* interpretations of FCO may be
413 described as alternatives leading to high, medium, and low emissions, respectively, based on
414 their long-term effects on biomass (Fig. 3). As mentioned above, the possibility that FCO is a
415 statistical error is essentially the same as the degraded interpretation; i.e., forest converted to
416 cropland. Thus, there are four interpretations yet only three estimates reported here.



417
418 Fig. 3. Cumulative net emissions of carbon on a hectare of land under three different changes in
419 land use: forest converted to degraded cropland (Degraded), forest converted to shifting
420 cultivation (Shifting Cultivation), and forest converted to cropland for 15 years and then allowed
421 to recover (Recovering).

422

423 2.4.4 The draining and burning of peatlands – Step 4

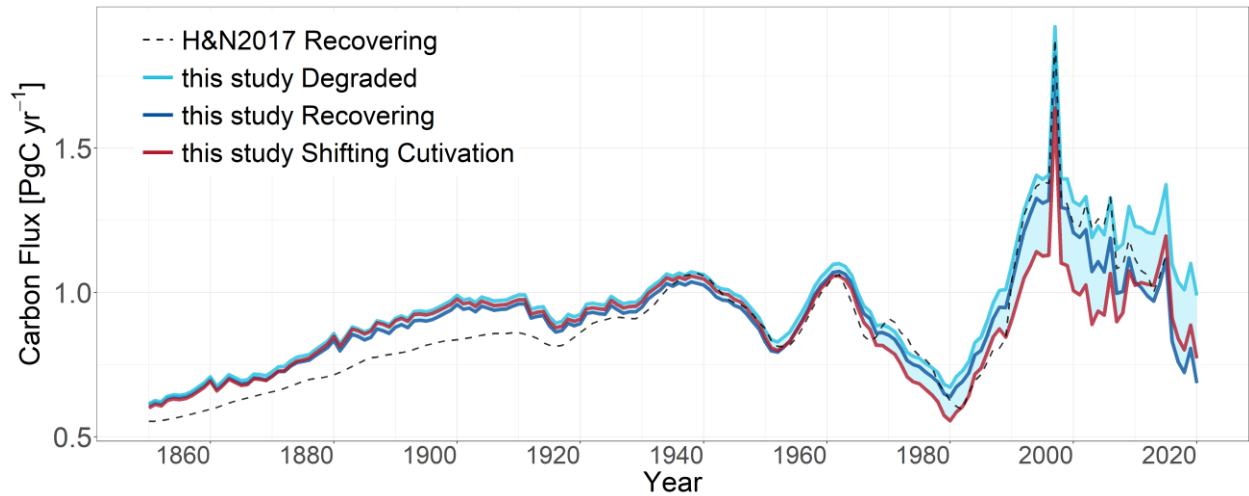
424 Because our bookkeeping model did not calculate the changes in peatland soils from the use,
425 draining, and burning of peat, we used published estimates to supplement the fluxes calculated
426 here. In the tropics we used the emissions from burning peatlands reported in GFED-4
427 (Randerson, 2013; Randerson et al., 2018), and the emissions from draining peatlands reported
428 by Hooijer et al. (2010) and extrapolated to the present. The approach was the same as reported
429 by Houghton and Nassikas (2017). That is, the draining and burning of peatlands was not
430 significant before 1980 and has increased in importance since then (Hooijer et al., 2010; Hooijer
431 et al., 2012; Field et al., 2009).

432 Outside the tropics we used the estimates of carbon loss from peatland use and draining reported
433 recently by Qiu et al. (2021).

434 We note that the FAO also reports national emissions of carbon from drained and burned
435 peatlands (Conchedda and Tubiello, 2020; Rossi et al., 2016). We did not use these estimates
436 because they begin only in 1990 and because they differed so much, country by country, from
437 the estimates by Qiu et al. (2021). It is beyond the scope of this study to explore reasons for this
438 variability, but clearly these emissions are a major uncertainty in emissions from LULUCF.

439 **3. Results**

440 The four steps to revising the model and input data produced estimates of global emissions from
441 LULUCF over the period 1850-2015 that were surprisingly similar to the results reported five
442 years ago (Houghton and Nassikas, 2017) (Fig. 4) (Table 1). The similarity, however, resulted
443 from offsetting differences from the revisions. Below, we present, one at a time, the effects of the
444 four steps outlined in the Methods. We do it cumulatively such that the results from each step are
445 incorporated into subsequent steps.



446

447 Figure 4. Annual net emissions of carbon from LULUCF including emissions from peatlands.
 448 The red line refers to the analysis including shifting cultivation. The shaded area indicates the
 449 range of emissions from alternative interpretations of forest loss to other land in the tropics (see
 450 Section 3.3, below). The black line refers to Houghton and Nassikas (2017). This Figure
 451 incorporates the results from all four steps or revisions, using the shifting cultivation
 452 interpretation of FCO.

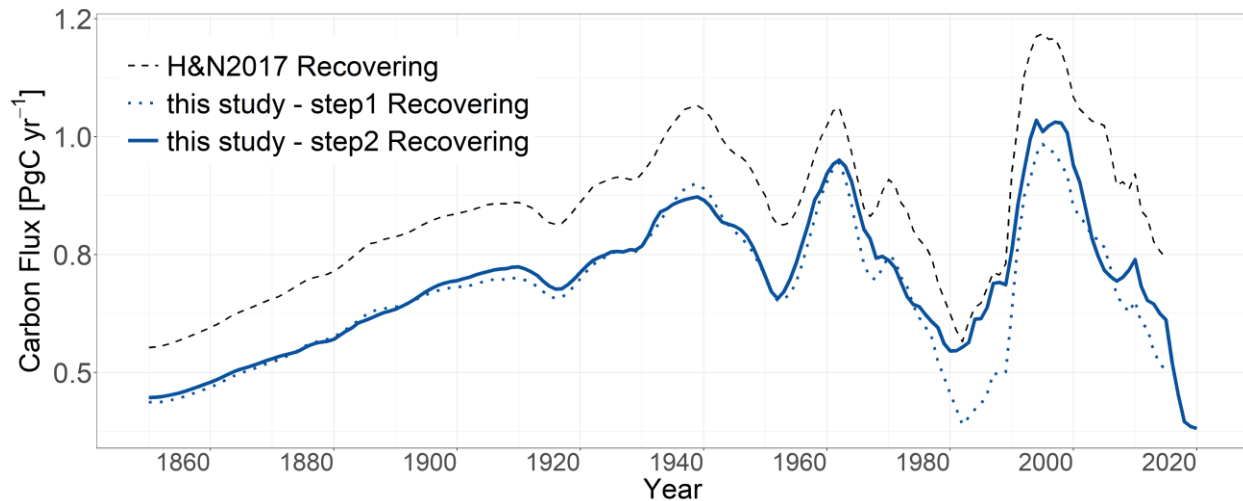
453

454 Table 1: Total net emissions from LULUCF for the globe, the non-tropics and the tropics for the
 455 period 1850 to 2020 (or to 2015 for comparison with H&N2017). Note that H&N2017 did not
 456 include shifting cultivation but did include what is here called “recovering”.

[PgC]		H&N2017 recovering		This study Step1 recovering		This study Step 2 recovering	This study Step 3 degraded	This study Step 3 shifting cultivation	Step 4 Emissions of peat alone
region	time period	includes SSEA peat	no peat	includes SSEA peat	no peat	no peat			SSEA + Norhtern Countries
GLOBAL	1850-2015	145	139	118	112	116	123	113	34
GLOBAL	1850-2020					118	127	115	37
NONTROPICS	1850-2015	43	43	26	26	25	25	24	28
NONTROPICS	1850-2020					23	24	23	29
TROPICS	1850-2015	102	96	92	86	91	98	88	6
TROPICS	1850-2020					95	103	92	8

457 3.1.Adjustments to the bookkeeping model for wood harvest

458 Adjustments to the code to account for (1) the fraction of harvest that becomes slash instead of
 459 wood product and (2) the larger area required for secondary forests to provide the same volumes
 460 of harvested wood as primary forests had offsetting effects, but together the adjustments led to
 461 lower emissions (Fig. 5). Accounting for slash increased the emissions from harvest, but
 462 harvesting a greater area of secondary forests had a greater effect on increasing the area of
 463 secondary forests and, thereby, the gross sinks. The adjustments lowered the net flux throughout
 464 the period 1850-2015: 112 PgC after adjustment, compared to the original total of 139 PgC (not
 465 counting peat emissions) (Houghton and Nassikas, 2017) (Table 1).



466

467 Figure 5. Annual net emissions of carbon from LULUCF, excluding emissions from peatlands.
 468 Improvements to the model (step 1) (dotted line) lowered estimated emissions from those
 469 reported by Houghton and Nassikas (2017). Updated data from FAOSTAT (FAO, 2021) (step 2)
 470 (solid line) increased emissions slightly. All analyses were based on the “recovering”
 471 interpretation of FCO for comparison with Houghton and Nassikas (2017).

472 3.2. Incorporation of new data from the FAOSTAT (FAO, 2021)

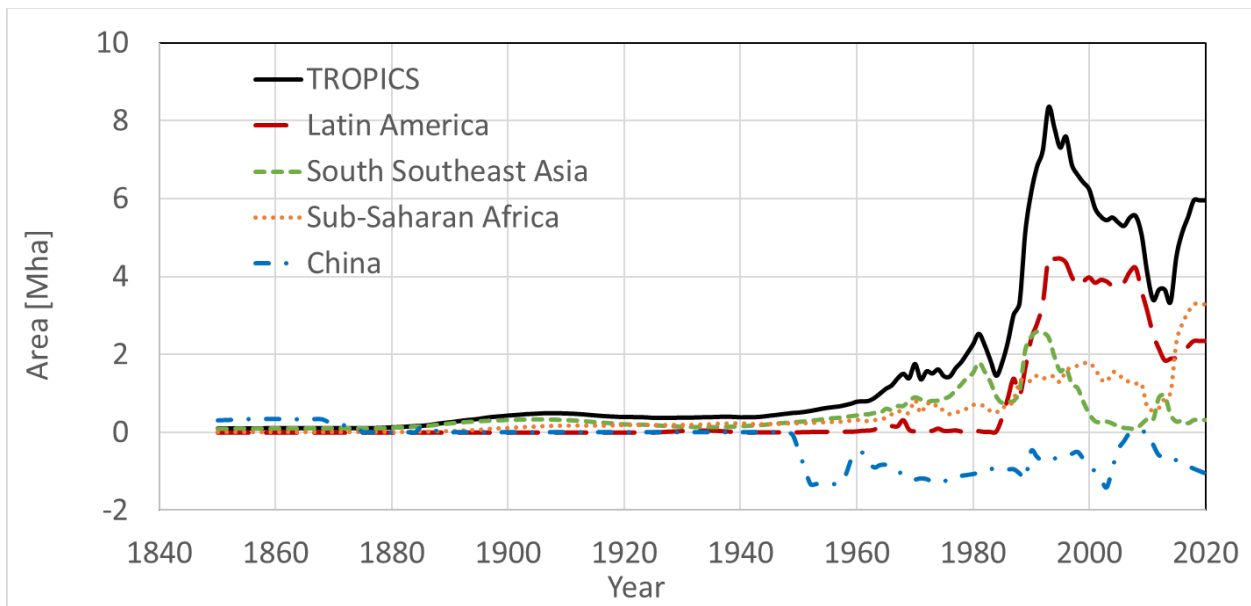
473 The “new” data from the FAOSTAT (FAO, 2021) were largely land-use data for the last 5 years
 474 (2016-2020), but included some revisions before 2016. Furthermore, we included revisions we
 475 made to estimated areas of land use before 1990 in order to avoid abrupt transitions in rates of
 476 land-use change. Use of these new and revised data increased the cumulative net emissions little:
 477 from 112 Pg to 116 PgC for the period 1850-2015 (Table 1). The addition of the last 5 years
 478 added another 2 PgC to this total (118 PgC 1850-2020, not counting emissions from peatlands).
 479 The greatest effect of incorporating new data from the FAOSTAT (FAO, 2021) occurred in the
 480 tropics, increasing net emissions during 1980s-1990s (Fig. 5).

481

482 3.3. Alternative interpretations of the conversion of forest to other land

483 As discussed above, the annual loss of forest area in many tropical countries exceeded the gain in
484 agricultural lands and resulted in a gain in “other land” area (FAO, 2021). We called this
485 apparent conversion “forests converted to other land” (FCO). We calculated the emissions for
486 four alternative interpretations of this new other land: (1) error in reported cropland area, (2)
487 shifting cultivation, including fallow, (3) degraded land, and (4) recovering forest.

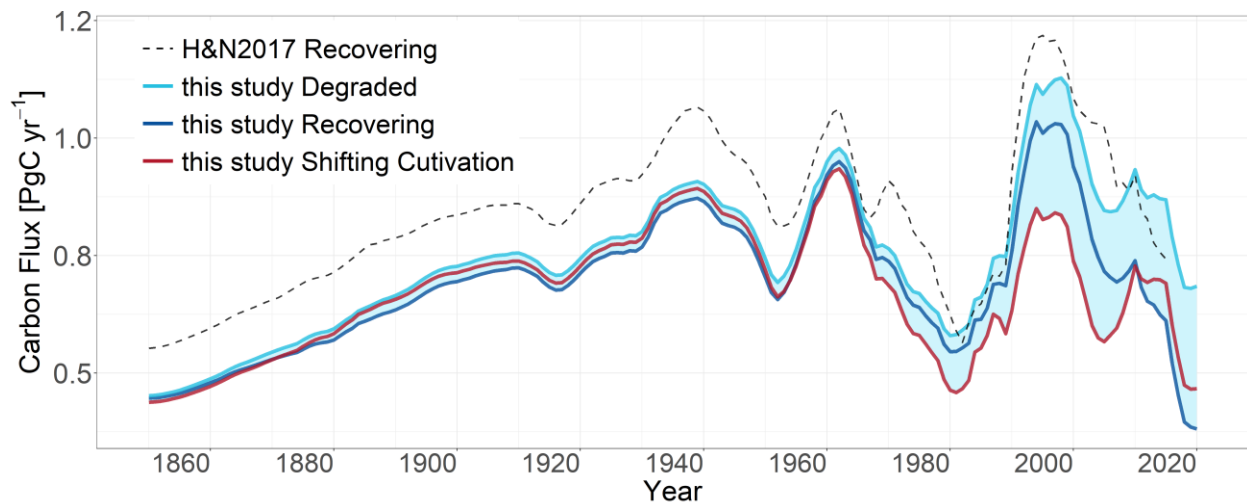
488 The cumulative area in this FCO category was large. If all conversions of tropical forests to other
489 land were assumed to be for shifting cultivation, the area was 450 million ha in 2020, up from
490 239 million ha in 1850 according to our assumptions. The highest rates of conversion to other
491 land were in the 1990s (Fig. 6).



492 Figure 6. Rates at which forests appeared to be converted to other land (FCO), defined by forest
493 area loss exceeding agricultural gain (FAO, 2021). Negative values indicate the conversion of
494 other land to forest land.
495

496 Because grown forests have the highest carbon densities in biomass, while crops have the lowest
497 densities and shifting cultivation is intermediate, emissions would be expected to be highest for

498 the degraded interpretation, intermediate for shifting cultivation, and lowest for the recovering
 499 interpretation (Fig. 3). However, because in the “recovering” interpretation forest growth was
 500 delayed for 15 years, while in the shifting cultivation interpretation regrowth of fallow began
 501 after one year, the emissions from the recovering and shifting cultivation interpretations were not
 502 always as predicted from their respective end states (Table 1, Fig. 3). Over the period 1850-2015
 503 total emissions were 123, 116, and 113 Pg C for degraded, recovering, and shifting cultivation
 504 interpretations, respectively (Table 1), and it was only in the last decade or so that the shifting
 505 cultivation interpretation was intermediate (Fig. 7).

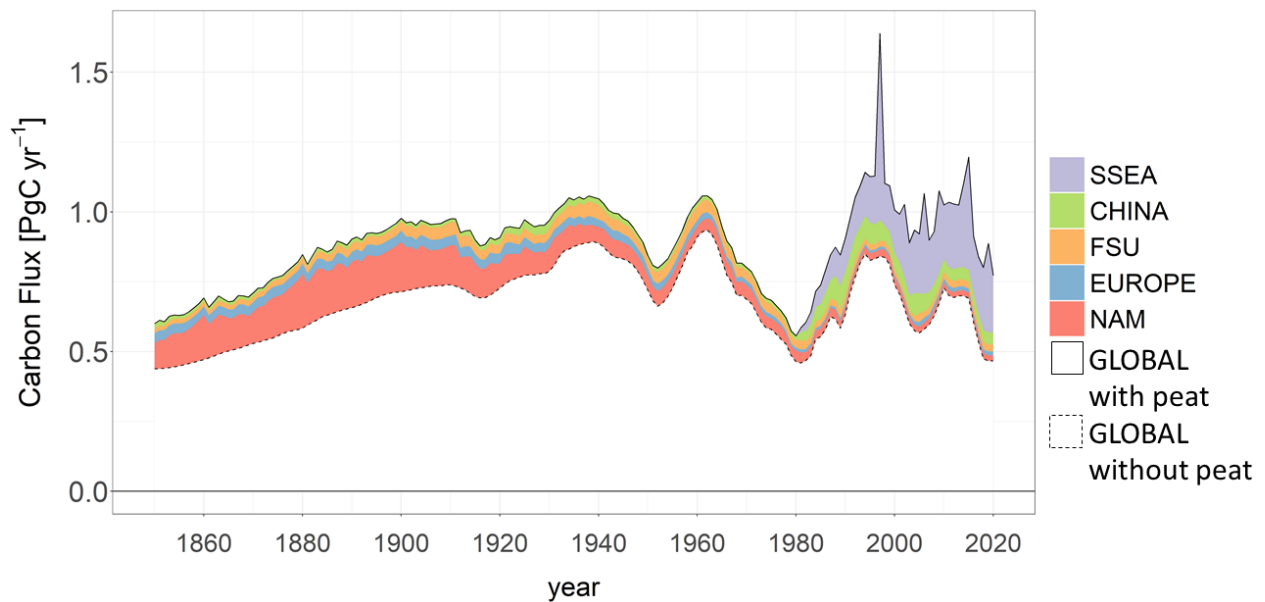


506
 507 Figure 7. Annual net emissions of carbon from LULUCF (peatland emissions excluded). Red
 508 line includes shifting cultivation. Shaded area represents range of FCO interpretations. Black
 509 dashed line: Houghton and Nassikas (2017). This figure incorporates the results from steps 1
 510 through 3, as described in Section 2.4.

511 The uncertainty in emissions is large, but the range is undoubtedly an overestimate because each
 512 interpretation is treated as if it explained all of FCO. In reality, the true explanation for FCO is
 513 likely to include a mixture of these interpretations, and more. Furthermore, the uncertainty is
 514 higher than a more detailed analysis might find because expertise within the FAO would likely
 515 provide the appropriate explanation for FCO for any country and time. Those details were not
 516 used in this analysis.

517 3.4. The draining and burning of peatlands

518 Over the 170-year period 1850-2020 the emissions from use of peatlands added 8 PgC to
519 emissions from countries in Southeast Asia and 29 PgC to countries in the northern mid-latitudes
520 (Qiu et al., 2021) (Table 1) (Fig. 8). The emissions from northern peatlands were not included in
521 Houghton and Nassikas (2017), and including them here largely offset the lowered emissions
522 that resulted from improvements in the model's simulation of wood harvest (Fig. 5) (Table 1).



523
524 Figure 8. Annual emissions of carbon from use of peatlands, shown here above the global annual
525 net emissions from the shifting cultivation alternative. A list of the countries in each region is
526 given in Table A2.

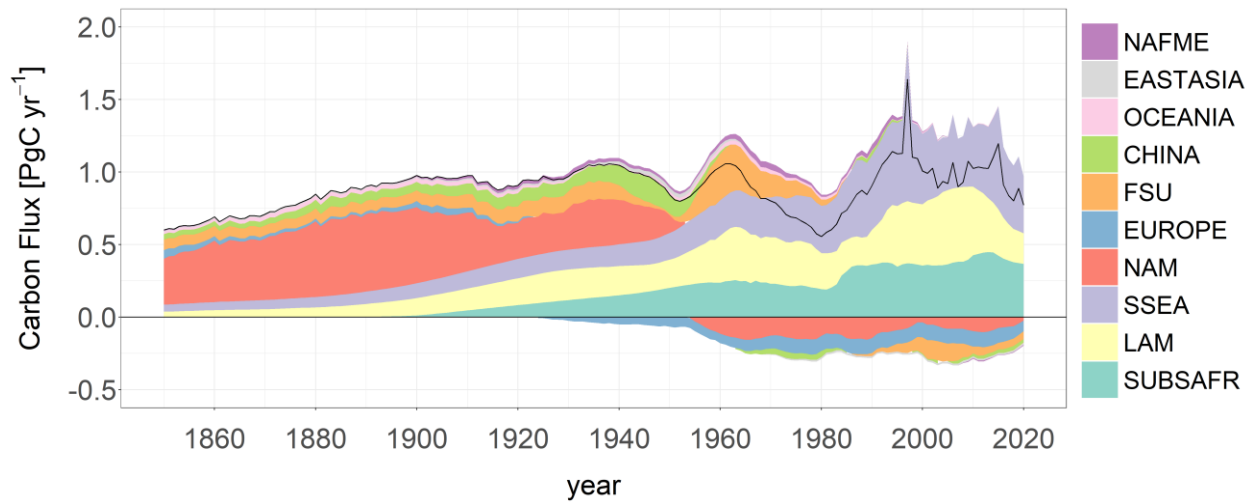
527 3.5. Overall results from the revised analysis

528 The results presented above addressed sequentially the four revisions to the model and input
529 data. Below we report the results of the complete update (all four revisions steps). Unless
530 otherwise specified, the estimates given below refer to the shifting cultivation interpretation of
531 FCO.

532 3.5.1.Net and gross emissions

533 Global net emissions of carbon from LULUCF increased from about 0.6 PgC yr⁻¹ in 1850 to
534 about 1 PgC yr⁻¹ in the 1930s and never got much higher (except in 1997 as a result of unusually
535 high emissions from peatlands in Southeast Asia) (Fig. 9). The emissions were far from constant
536 after 1930, however. Rather, emissions peaked around 1960, in the 1990s, and around 2015, with
537 declines during the 1940s, the 1970s and 1980s, and after 2015.

538 The largest net emissions in the last ten years (2011-2020) were from the three tropical regions (a
539 mean of 0.500, 0.411, 0.308 PgC yr⁻¹ for South and Southeast Asia, SubSaharan Africa, and
540 Latin America, respectively) (Table 2), while four regions (Europe, North America, Former
541 Soviet Union (FSU), and China) showed net sinks of about -0.094, -0.073, -0.052, -0.025 PgC yr⁻¹,
542 respectively. The net negative emissions (carbon sinks) for individual regions first appeared in
543 the 1920s (Fig. 9), reached about -0.3 PgC yr⁻¹ in the 1970s, and remained nearly constant
544 thereafter, although the sink seems to have declined slightly since 2005. Interestingly, the four
545 regions with the largest net negative emissions currently had the highest net positive emissions in
546 the 19th and early 20th centuries.



547

548 Figure 9. Net annual emissions of carbon from LULUCF for major world regions. The black line
 549 represents the global net annual emissions. Net negative emissions are removals of carbon from
 550 the atmosphere (sinks). A list of the countries in each region is given in Table A2.

551 Table 2. Average annual net emissions from LULUCF for the globe and major regions for the
 552 period 2011 to 2020

[PgC yr ⁻¹] (2011 to 2020)		This study step 4			
		degraded	recovering	shifting cultivation	Emissions from peatlands alone
		include peatlands emissions			SSEA + Northern Countries
GLOBAL		1.15	0.89	0.96	0.36
NONTROPICS		-0.26	-0.25	-0.26	0.10
TROPICS		1.41	1.14	1.22	0.26
TROPICS	Latin America	0.413	0.352	0.308	0
	Sub-Saharan Africa	0.477	0.395	0.411	0
	South Southeast Asia	0.518	0.389	0.500	0.26
NON TROPICS	North America		-0.073		0.02
	Europe		-0.094		0.01
	China	-0.021	-0.010	-0.025	0.04
	Former Soviet Union		-0.052		0.03
	Oceania		0.001		0
	North Africa – Middle East		-0.005		0
	East Asia		-0.011		0

553
 554 In the period 2011-2020 global gross emissions (3.38 PgC yr⁻¹) were more than three times
 555 higher than net emissions (0.96 PgC yr⁻¹), while gross removals averaged 2.42 PgC yr⁻¹ (Fig. 10)
 556 (Table 3). High gross emissions and removals result from rotational uses of land, such as harvest
 557 of wood and shifting cultivation, where the emissions are largely offset by the removals in forest
 558 recovery or fallows.

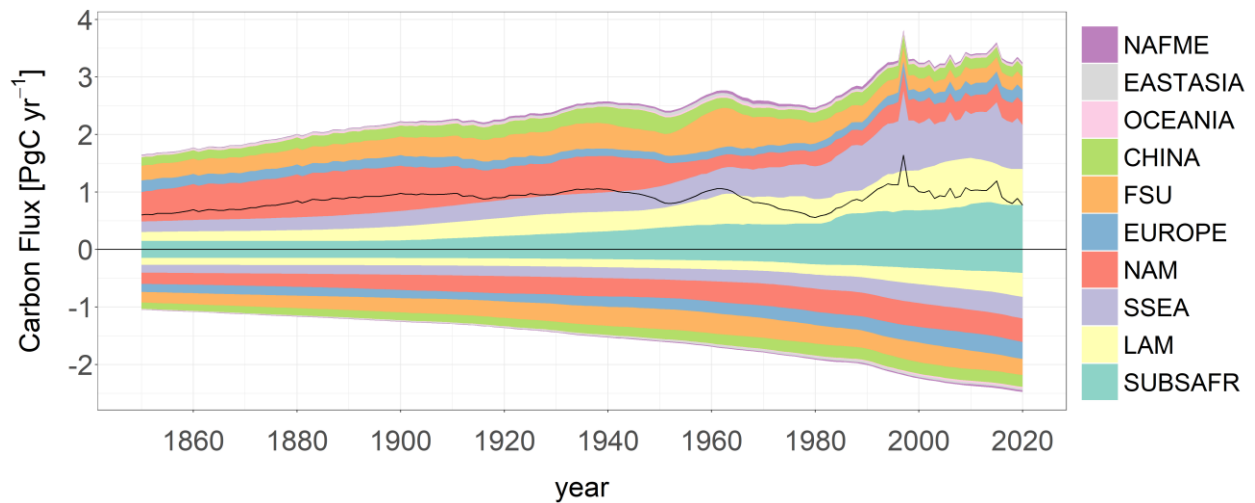
559 Gross emissions were predominantly (69%) in the three tropical regions (Latin America, tropical
 560 Africa, and South and Southeast Asia), while the gross sink was distributed nearly equally
 561 between tropical (46%) and non-tropical (54%) regions. The higher net emissions from the
 562 tropics were attributable to the higher rates of deforestation there.

563 The offset of gross emissions and gross removals is not simultaneous and has implications for
 564 mitigation. Because most gross emissions happen rapidly, while most gross removals occur over
 565 a longer time, a reduction in shifting cultivation would result in a rapid reduction in (gross)
 566 emissions, while the (gross) removals (in re-growing forests) would continue for decades. Hence,
 567 gross fluxes are more indicative than net fluxes of the potential for mitigation. Furthermore, our
 568 estimates of gross fluxes are underestimated because rates of land-use change were based on *net*
 569 changes in area as reported by FAOSTAT.

570 Table 3. Average net and gross emissions of carbon from LULUCF by region for the period
 571 2011-2020. Emissions from burning and draining of peatlands are included.

[PgC yr ⁻¹] (2011-2020)		This study - step4		
		Net flux	Gross sink	Gross Source
		Shifting Cultivation Interpretation		
GLOBAL		0.96	-2.42	3.38
NONTROPICS		-0.26	-1.30	1.04
TROPICS		1.22	-1.12	2.34
TROPICS	Latin America	0.308	-0.373	0.681
	Sub-Saharan Africa	0.411	-0.384	0.796
	South Southeast Asia	0.500	-0.364	0.864
NON TROPICS	North America	-0.073	-0.404	0.331
	Europe	-0.094	-0.306	0.211
	China	-0.025	-0.204	0.179
	Former Soviet Union	-0.052	-0.295	0.243
	Oceania	0.001	-0.030	0.031
	North Africa – Midle East	-0.005	-0.028	0.024
	East Asia	-0.011	-0.030	0.018

572

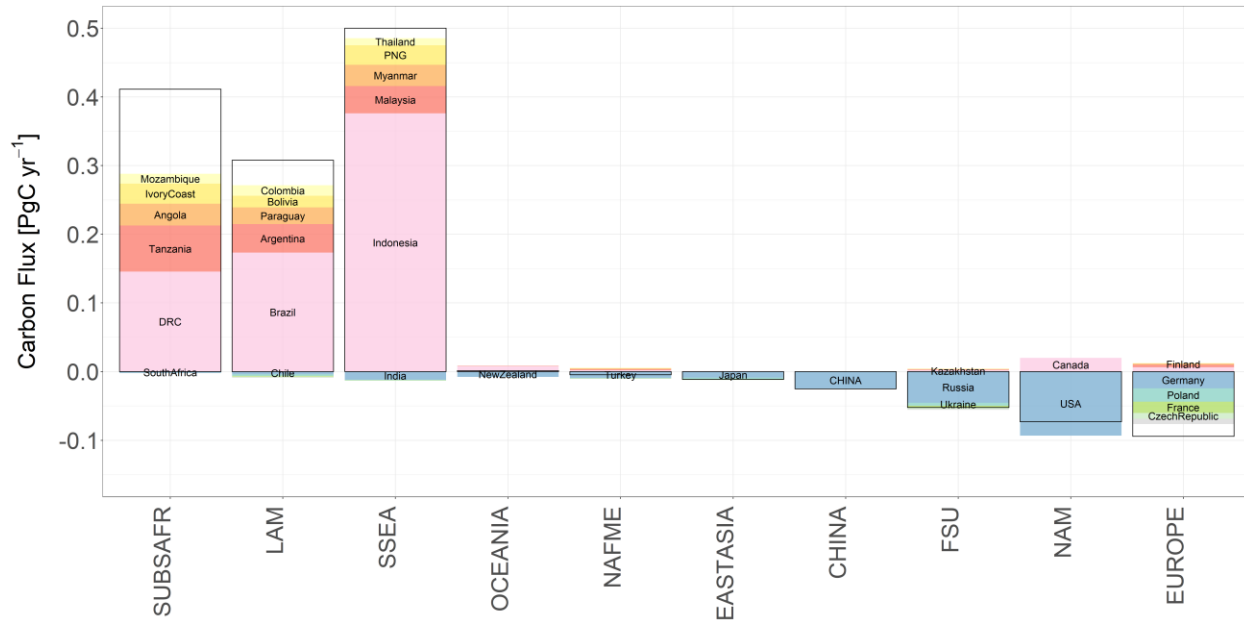


573

574 Figure 10. Annual gross emissions and removals of carbon from LULUCF by region. The black
 575 line represents global net emissions. A list of the countries in each region is given in Table A2.

576 3.5.2. Emissions by country

577 Over the last decade (2011-2020), according to the analysis based on the shifting cultivation
 578 interpretation of FCO, three countries (Indonesia, Brazil and DRC) accounted for 54% of the
 579 global net emissions, and 20 countries accounted for 86% (Fig. 11). Seven countries offset 18%
 580 of the total emissions, while about 80 countries with negative emissions offset 26% of total net
 581 emissions from LULUCF. The total net removal (sum of all net removal countries)
 582 (0.34 PgC yr^{-1}) was less than the emissions from Indonesia (0.38 PgC yr^{-1}). Indonesia alone
 583 accounted for 30% of all emissions from LULUCF in this last 10 years, with 56% of those
 584 emissions from the burning and draining of peatlands.



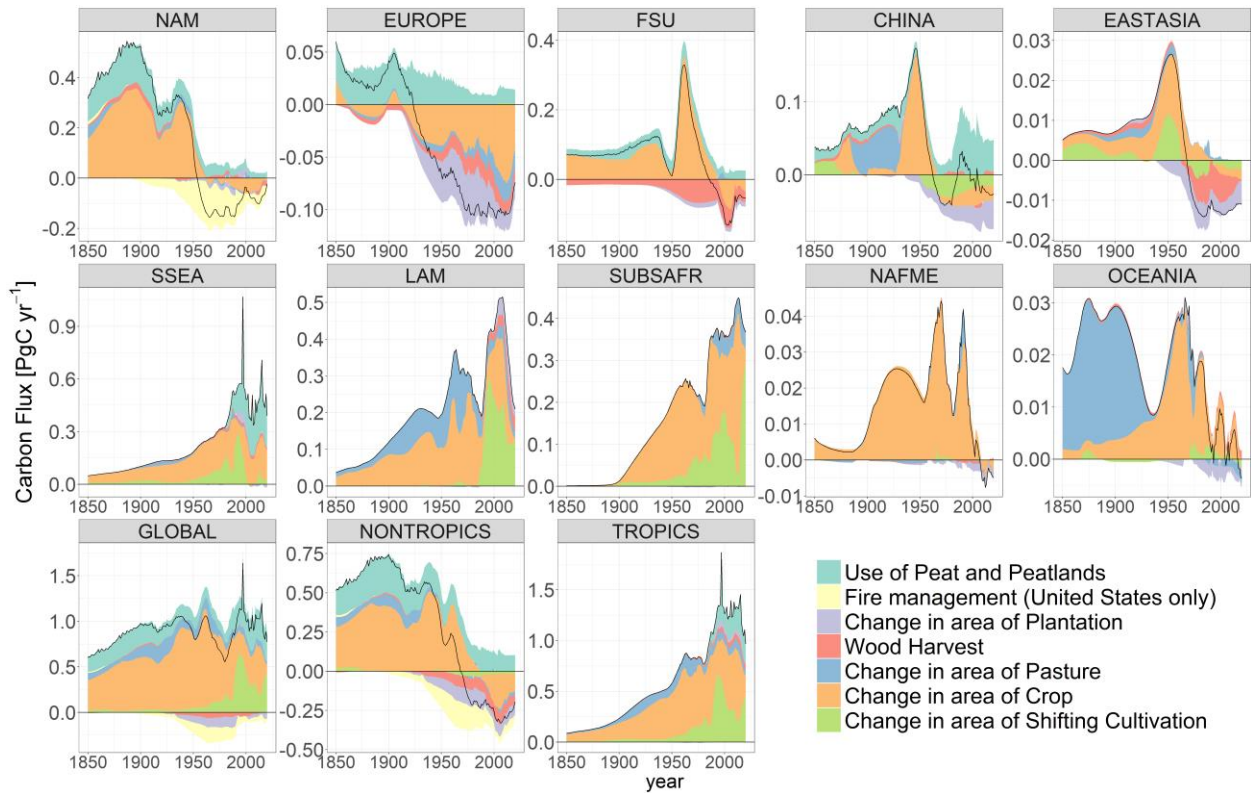
585

586 Figure 11. Regions and countries with the largest net annual emissions and removals, including
 587 emissions from use of peatlands (average for 2011-2020). The white portions of the columns
 588 represent the contribution of all other countries in the corresponding regions.

589 3.5.3. Emissions by type of land use or land-use change

590 Land uses with the greatest emissions or removals of carbon varied among regions and over time
 591 (Fig. 12). The expansion of croplands generally accounted for the greatest emissions everywhere
 592 except in Oceania where pastures were the dominant source of carbon before 1950. Shifting
 593 cultivation was important in the three largely tropical regions. Emissions from the use of
 594 peatlands were most noticeable, historically, in North America and Europe and, more recently, in
 595 South and Southeast Asia and China. Removals of carbon resulting from agricultural
 596 abandonment, establishment of tree plantations, and declining rates of harvest were dominant in
 597 Europe, FSU, China, and North America (-0.108, -0.077, -0.068, -0.093 PgC yr⁻¹ in the last 10
 598 years) (Table 4).

599 The net US sink was $-0.109 \text{ PgC yr}^{-1}$ when the history of fire suppression was included. We
 600 included wildfires in the US because fire management (fire suppression or exclusion) was a part
 601 of forest management. According to the wildfire statistics, the area burned nationally was greatly
 602 reduced after the 1930s, and this reduction led to a significant sink in regrowing forests. Other
 603 countries have also practiced fire management and might be expected to have larger sinks than
 604 calculated here, but data were not available for this study.



605
 606 Figure 12. Net emissions from LULUCF attributed to different types of land use and land-use
 607 change. The emissions attributed to pasture, crop, and shifting cultivation result from changes in
 608 area (land-use change), not to management practices.

609

610 Table 4. Annual net emissions of carbon attributable to different land uses and land-use changes
 611 by region, averaged over the last decade (2011-2020). The emissions attributed to pasture, crop,
 612 and shifting cultivation result from changes in area (land-use change), not to management
 613 practices.

	Net Flux [PgC yr ⁻¹] (2011-2020)	Net Flux with peat	Net Flux without peat	Wood Harvest	Crop	Pasture	Shifting Cultivation	Plantation	Peat	Fire
GLOBAL		0.960	0.603	-0.003	0.344	0.060	0.298	-0.044	0.357	-0.051
NONTROPICS		-0.259	-0.361	-0.061	-0.133	-0.023	-0.016	-0.077	0.102	-0.051
TROPICS		1.219	0.964	0.058	0.476	0.083	0.314	0.033	0.255	-
TROPICS	Latin America	0.308	0.308	0.039	0.063	0.039	0.123	0.044	-	-
	Sub-Saharan Africa	0.411	0.411	0.003	0.212	0.044	0.153	-0.001	-	-
	South Southeast Asia	0.500	0.245	0.016	0.201	0	0.038	-0.010	0.255	-
NON TROPICS	North America	-0.073	-0.093	-0.017	-0.023	-0.002	0.001	0	0.020	-0.051
	Europe	-0.094	-0.108	-0.011	-0.063	-0.018	0.001	-0.018	0.014	-
	China	-0.025	-0.068	0.005	-0.020	0	-0.015	-0.038	0.043	-
	Former Soviet Union	-0.052	-0.077	-0.037	-0.026	0	0	-0.014	0.025	-
	Oceania	0.001	0.001	0.001	0.004	-0.002	-0.001	-0.001	-	-
	North Africa – Midle East	-0.005	-0.005	0	-0.002	0	0	-0.002	-	-
	East Asia	-0.011	-0.011	-0.002	-0.002	0	-0.002	-0.005	-	-

614

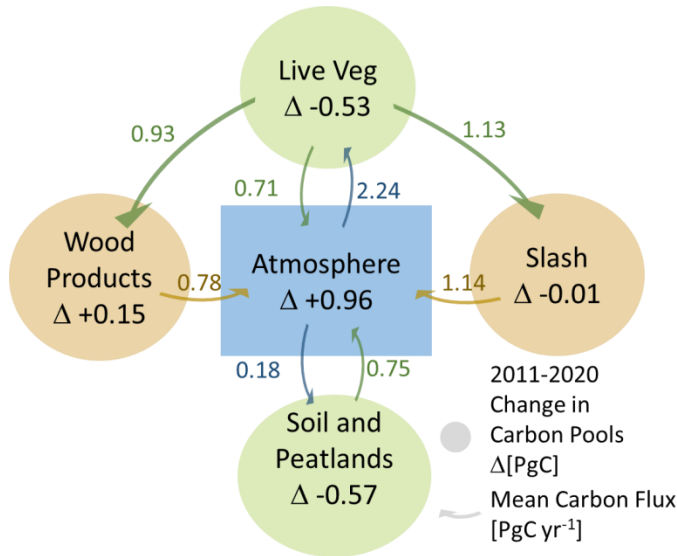
615 3.5.4. Emissions by carbon pool

616 The annual, global net flux of 0.96 PgC yr⁻¹ to the atmosphere for the period 2011-2020 was
 617 composed of gross emissions of 3.38 PgC yr⁻¹ from burning of live vegetation, decay of dead
 618 vegetation (slash), oxidation of wood products, and oxidation of soil carbon as a result of
 619 cultivation, including peatland emissions. Annual, global gross removals were -2.42 PgC yr⁻¹ as
 620 a result of vegetation and soil recovering from wood harvest and agricultural abandonment
 621 (Table 5).

622 Table 5. Annual emissions (+) and removals (-) of carbon by ecosystem component 2011-2020
 623 (in PgC yr⁻¹).

[PgC yr ⁻¹] (2011-2020)	Net flux emission with peat	Gross sink	Gross Emission with peat
Living vegetation	-1.53	-2.24	0.71
Slash	1.14		1.14
Wood products	0.78		0.78
Soil and Peatlands	0.57	-0.18	0.75
Total	0.96	-2.42	3.38

624



625

626 Figure 13. Global transfers of carbon (PgC yr⁻¹) among components of the terrestrial carbon
 627 cycle during the last 10 years (2011-2020) and average annual changes in pool sizes in the same
 628 decade.

629 The annual transfers of carbon among pools for the period 2011-2020 are shown in (Fig. 13). By
 630 far the largest flux was from the atmosphere to growing vegetation (2.24 PgC yr⁻¹). As discussed
 631 above, this gross removal of carbon by growing forests would continue for many decades even if
 632 emissions were reduced by stopping deforestation and forest degradation. Hence, the potential

633 for mitigation is significant as long as changes in climate do not affect rates of regrowth. Fluxes
634 half that magnitude were into and out of slash each year, and smaller still were the flows into and
635 out of wood products.

636 Wood products accumulated carbon over this decade (Fig. 13), but whether that accumulation is
637 considered a sink or not depends on definition (i.e., changes in pool size or exchanges with the
638 atmosphere). The sum of all exchanges with the atmosphere (0.96 PgC yr^{-1}) is equivalent to the
639 sum of all annual changes in pools (0.96 PgC yr^{-1}) when peatlands are included (Fig. 13).

640 Forests accounted for nearly all emissions (99%) for the decade 2011-2020 if emissions from
641 peatlands were excluded. It is unclear whether the emissions from peatlands in northern regions
642 were from forests or not. Emissions from peatlands (0.36 PgC yr^{-1}) were 37% of the total global
643 net flux in this decade, while emissions from mineral soils were 22% (0.22 PgC yr^{-1}).

644 **4. Discussion**

645 We limit the discussion, below, to three general topics. First, what is the likely explanation for
646 “forest converted to other land” (FCO)? Second, how do these new estimates of emissions
647 compare with other recent studies, including recent estimates of forest degradation? And, third,
648 how can we reconcile reduced emissions of carbon from LULUCF in the tropics with increased
649 rates of deforestation reported in the literature (Wiltshire et al., 2022; Van Marle et al., 2022;
650 Feng et al., 2022; Prodes, 2021)?

651 4.1. Forests converted to other land

652 Four interpretations were initially proposed to explain the apparent conversion of tropical forests
653 to other land. “Apparent” is used here because the conversion is inferred from the areas of land
654 reported by the FAO (2021) between 1990 and 2020. When the loss of forest area exceeded the
655 gain in agricultural areas, the excess forest loss appeared as “other land”.

656 If FCO is an error in assigning newly deforested land to other land rather than to agricultural
 657 land, the emissions would be essentially the same as from the degradation interpretation. Both of
 658 them increase the area of cropland, rather than other land. The recovering interpretation is the
 659 least consistent with FAO data because it leads to a greater area of forest than reported by the
 660 FAO and is inconsistent with FRA2020. Thus, either shifting cultivation or degradation seems
 661 more likely if FCO is a real change in land use.

662 According to the FAO shifting cultivation is included in cropland. Are the areas in crops (FAO,
 663 2021) large enough to include the areas in shifting cultivation calculated here? The answer seems
 664 to be yes for tropical Asia and SubSaharan Africa, where shifting cultivation might account for
 665 as much as 23% and 38% of total cropland area (Table 6). For Latin America, however, where
 666 the area calculated here to be in shifting cultivation is nearly as large as the total area in crops,
 667 either our estimate for shifting cultivation is too large or total cropland area is not large enough.
 668 Clearly, Latin America has large areas in crops that are not under shifting cultivation. In any
 669 case, if shifting cultivation (and fallows) were included in croplands, then we are left with the
 670 question of what changes in other land represent.

671 Table 6. Total areas in crops (from FAOSTAT, (FAO, 2021)) and in shifting cultivation
 672 (calculated here)

Year 2020	Crop Area	Shifting Cultivation Area	Shift. Cult. as fraction of total area
	[Mha]	[Mha]	[%]
Latin America	163	159	49%
South Southeast Asia	325	99	23%
Sub-Saharan Africa	232	141	38%
TROPICS	720	400	36%

673 Based on these arguments, the most reasonable interpretations for FCO seem to be the
 674 conversion of forest either to shifting cultivation or to new agricultural land, mistakenly called
 675 other land or offset by abandonment of old agricultural land that does not return to forest. By

676 comparison, the recovering interpretation departs from FAOSTAT (FAO, 2021) because it
677 results in a larger area of forest than reported.

678 It is important to recognize that these interpretations include more than their labels suggest. For
679 example, the degradation interpretation applies to more than the conversion of forest to croplands
680 and simultaneous abandonment of croplands. It includes the conversion of forest to any low
681 carbon ecosystems (e.g., urban lands, settlements, roads, mining and energy extraction
682 operations. It also includes the emissions that would result from an error in classification if the
683 deforestation had been for new agricultural land instead of other land. The shifting cultivation
684 interpretation includes the conversion of forest to ecosystems of intermediate carbon stocks. And
685 the recovering interpretation represents temporary deforestation followed by forest recovery
686 (Fig. 3).

687 Note that the more reasonable interpretations (shifting cultivation and degradation) are those
688 with higher emissions. We use the shifting cultivation interpretation as our preferred estimate. It
689 has the advantage of including shifting cultivation explicitly, although it is likely an
690 overestimate. In the discussion below we compare our estimates of area under shifting
691 cultivation with other estimates. We also discuss the importance of shifting cultivation for gross
692 emissions of carbon and, finally, whether shifting cultivation accounts for much of the
693 uncertainty associated with emissions from forest degradation.

694 Trends in the area of shifting cultivation are uncertain (Van Vliet et al., 2012; Heinimann et al.,
695 2017). Van Vliet et al. (2012) found that the area of shifting cultivation was declining in 55% of
696 their case studies, while the other 45% showed either an increase or no change in area. Where the
697 areas of shifting cultivation were declining, they were most often being converted to more
698 permanent croplands (no longer including fallows) rather than being allowed to return to forest.
699 Curtis et al. (2018) found that shifting agriculture accounted for as much temporary loss of forest
700 cover, globally, as fire and logging. Regionally, it was sometimes a dominant cause of forest
701 cover loss. For example, Samndong et al. (2018) found shifting cultivation to have been the main
702 cause of deforestation in the Democratic Republic of Congo (DRC). In contrast, De Sy et al.
703 (2015) found that shifting cultivation was a minor contributor to deforestation in South America,

37

704 and Fantini et al. (2017) reported the end of swidden-fallow agriculture within the Brazilian
705 Atlantic rainforest.

706 We evaluated changes in shifting cultivation using an independent approach inferred from land-
707 use data from FAOSTAT (FAO, 2021). We acknowledge that this approach is hypothetical, but
708 it is broadly consistent yet independent of other estimates of shifting cultivation, and it offers one
709 explanation for FCO (Section 2.2). The rate at which Forests were Converted to Other land
710 (FCO) increased in Latin America and Africa but declined in tropical Asia (Fig. 6). In China the
711 area in other land actually declined.

712 If we assume that FCO was driven entirely by the expansion of shifting cultivation, and that
713 fallows are counted as “other land”, then we calculate the total area in shifting cultivation to have
714 been 277×10^6 ha in 1980 and 450×10^6 ha in 2020. These estimates are probably high because
715 we assumed in this calculation that *all* of the increase in other land was attributable to shifting
716 cultivation rather than to other land uses. For example, a recent analysis and review by
717 Heinimann et al. (2017), based in part on satellite data for the period 2000-2014, estimated an
718 area of 260×10^6 ha in shifting cultivation. As those authors acknowledge, however, the area is
719 uncertain. Previous estimates have ranged between 260 and 450 million ha (Silva et al., 2011;
720 Van Vliet et al., 2012; Heinimann et al., 2017; FAO/UNEP, 1981; Lanly, 1982).

721 Overall, the uncertainty remains, affecting both rates of land-use change and emissions of
722 carbon. For example, in the last 10 years the “degradation” interpretation emitted about 0.260
723 PgC yr^{-1} more than the “recovery” interpretation, a difference that was greater than the annual
724 emissions from any country except Indonesia. The unknown fate of FCO lands (degraded,
725 recovering or shifting cultivation) contributed an uncertainty of about 13% to global net
726 emissions from LULUCF. If the emissions from peatlands are ignored, the uncertainty for FCO
727 accounted for about 20% of these global net emissions.

728 All of these interpretations have the implicit assumption that FCO is anthropogenic. Another
729 possible interpretation for FCO is that the loss of forest to other land might not be directly
730 anthropogenic but, instead, the result of increasing droughts, fires, or storms (Section 4.3.4,
38

731 below). The loss of forest area to such indirect effects is not thought to be important (Tyukavina
732 et al., 2022) because forests generally recover from such disturbances. However, indirect effects
733 are responsible for carbon losses through forest degradation, which may rival the losses from
734 deforestation (Lapola et al., 2023). Furthermore, savannization in Africa and in Amazonia, which
735 *would* reduce the area of forest, is a distinct possibility with further changes in climate (Cochrane
736 et al., 1999; Beckett et al., 2022), and increasing droughts in the tropics may already be changing
737 the dynamics of fires and forests (Brando et al., 2019; Uribe et al., 2023). To the extent that FCO
738 is driven by indirect effects, the emissions from LULUCF reported here are overestimates. Some
739 of those emissions should be attributed to environmental effects instead.

740 4.1.1 Gross emissions and removals

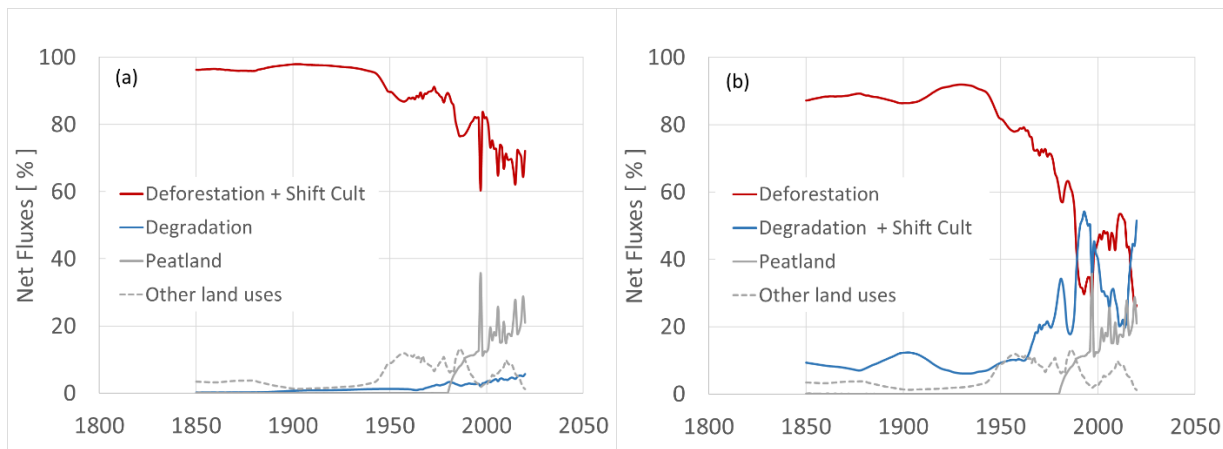
741 The greatest difference between shifting cultivation and the two other interpretations of tropical
742 forest loss is the effect they have on gross fluxes of carbon. Aside from wood harvest and
743 agricultural abandonment, both of which include forest recovery, there are few other land uses
744 that generate gross fluxes of carbon. Shifting cultivation accounted for 30% of the global gross
745 emissions of carbon over the period 2011-2020 in our analysis. Gross emissions and removals
746 for shifting cultivation, alone, were 1.02 and -0.72 PgC yr⁻¹ in comparison to total gross
747 emissions and removals were 3.38 and -2.42 PgC yr⁻¹, respectively (Table 3). And these gross
748 fluxes are probably conservative because, as mentioned above, the changes in land use reported
749 by FAOSTAT are *net* changes within a country. If data on gross changes in land use were
750 available, they would presumably yield higher gross fluxes. The higher gross fluxes resulting
751 from LULUCF in other bookkeeping models (BLUE and OSCAR), for example, reflect the fact
752 that those models use gross rates of land-use change (Hansis et al., 2015; Gasser et al., 2020;
753 Chini et al., 2021).

754 4.1.2 Is shifting cultivation deforestation or forest degradation?

755 Carbon may be lost to the atmosphere through either deforestation (a change in the area of
756 forests) or forest degradation (a reduction in forest carbon stocks without a change in forest
757 area). Estimates of the carbon emitted from forest degradation vary widely, from nearly zero to
39

758 greater than the emissions from deforestation (Baccini et al., 2017; Lapola et al., 2023; Federici
759 et al., 2015). We suggest that the relative proportions of deforestation and degradation to carbon
760 emissions may depend on whether shifting cultivation is identified as degraded forest or
761 agriculture; and that that identification may depend on resolution of measurement. As discussed
762 above, FAO does not have a specific classification for shifting cultivation, but includes it as
763 agricultural land. However, analyses of changes in aboveground biomass based on satellite data
764 (e.g., Baccini et al., 2017) may interpret the effects of shifting cultivation as forest degradation.
765 And at intermediate resolution (~1 km), degradation and deforestation may be inseparable
766 (Baccini et al., 2017).

767 In this analysis the relative contributions of deforestation and degradation to the net carbon
768 emissions from the tropics were 69% and 5%, respectively, for the period 2011-2020 (Fig. 14).
769 Another 21% resulted from burning and draining of peatlands, and 5% resulted from non-forest
770 land uses. But if we include shifting cultivation as forest degradation, then the relative
771 contributions are more nearly equal (42% and 32%, for deforestation and degradation
772 respectively), and in some years the emissions from degradation were more than 50% (Fig. 14).
773 Thus, the dynamic nature of shifting cultivation, and how it is measured, may account for some
774 of the variation in estimates of forest degradation.



775
776 Figure 14. Emissions from deforestation and forest degradation if conversion of forests to
777 shifting cultivation is deforestation (a) and if conversion of forests to shifting cultivation is
40

778 degradation of forests (b). In the latter case, the emissions from degradation and deforestation are
779 comparable.

780 4.2.How do these estimates of emissions compare with other recent studies?

781 Given that most of the data used in this analysis came from the FAO, one might expect the
782 calculated emissions to agree with those reported by the FAO (Tubiello et al., 2021), or at least
783 with their estimates for deforestation (Table 7).

784 Table 7. Average annual emissions of carbon from deforestation, globally.

785

[PgC yr ⁻¹]	Tubiello et al., 2021	This study*	This study**	Peatlands Only	Soil Carbon (no peat)
1991-2000	1.17	1.11	1.13	0.33	0.22
2001-2010	1.01	0.95	0.98	0.35	0.20
2011-2015	0.90	0.86	1.08	0.38	0.23
2016-2020	0.79	0.79	0.84	0.33	0.20

786 * To make our estimates comparable with the estimates from Tubiello et al. (2021), we report the
787 emissions from the degradation interpretation, excluding non-forests, the effects of wood harvest,
788 soils and peatlands.

789 ** For comparison, we report here the results of the shifting cultivation interpretation, including
790 all emissions, including peatlands.

791 When we exclude the emissions from soils, peatlands, non-forest conversions, and wood
792 harvests, our estimates for deforestation, alone, (Table 7, column 2) are nearly identical with
793 those reported by Tubiello et al. (2021). When we include all emissions (column 3), the results of
794 the two studies are also close, but in that case the similarity is misleading, because net sinks in
795 regions without deforestation (Fig. 9) are offset by emissions from peatlands.

796 It is perhaps worth noting that the different methods used for computing emissions had little
797 effect on the estimates (Table 7). The bookkeeping model tracked the delayed emissions of
798 carbon from deforested biomass left on site (slash), while Tubiello et al. (2021) reported all the
799 (committed) emissions in the year of deforestation. The nearly constant differences from one
800 period to the next suggest that accounting for time lags in emissions from deforestation had
801 negligible effects over this period.

802 As noted earlier the emissions calculated here were not very different (1850-2015) from those
803 reported by Houghton and Nassikas (2017), although the similarity was more the result of
804 offsetting differences than of identical data and assumptions. Houghton and Nassikas (2017) did
805 not include shifting cultivation explicitly, but they did include the conversion of forest to other
806 land by using the “recovering” interpretation described here. More importantly, Houghton and
807 Nassikas (2017) considered this conversion of forest to other land only in the years following
808 1990, when the FAO began their consistent reporting of changes in forest area. In the analysis
809 reported here, we extrapolated FCO into the past based on earlier FAO estimates in FAOSTAT
810 (FAO, 2021) and qualitative expert opinion reported in Heinimann et al. (2017). Thus, although
811 the results of the two studies are similar, those reported here are more comprehensive and up to
812 date.

813 The net and gross emissions reported here are lower than the emissions calculated by BLUE
814 (Hansis et al., 2015) and OSCAR (Gasser et al., 2020), two other bookkeeping models used by
815 the Global Carbon Project (GCP) (Friedlingstein et al., 2022). The difference may be explained
816 by lower values of biomass in the model of Houghton and Nassikas (2017) (Bastos et al., 2021).
817 Other differences may be attributed to different definitions of land use (Pongratz et al., 2014),
818 different data sets (Gasser et al., 2020), as well as different model parameters and assumptions
819 (Bastos et al., 2021).

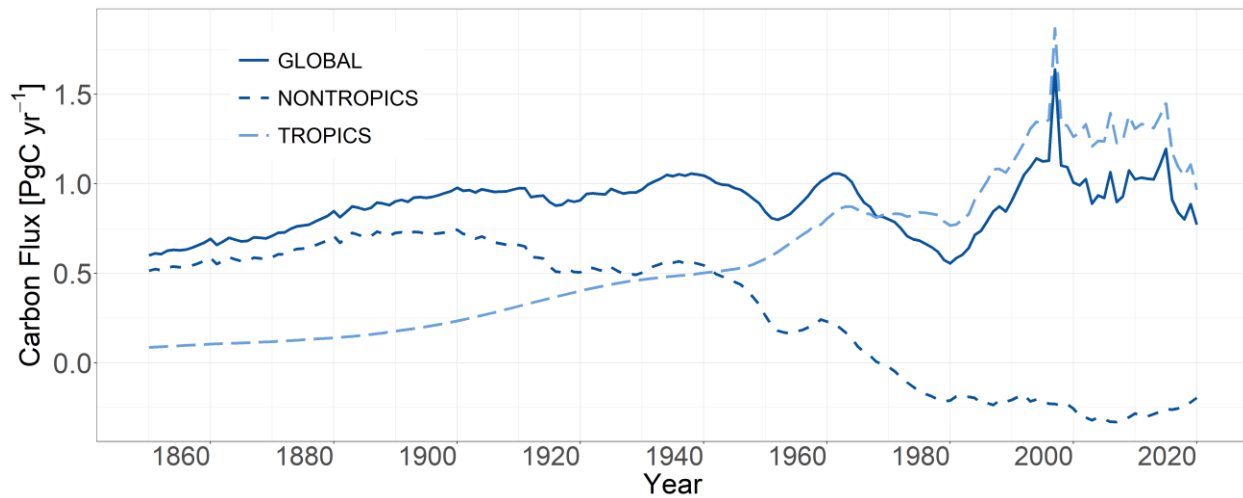
820 Overall, the variation in estimates among bookkeeping models is small in comparison to other
821 recent estimates of terrestrial carbon emissions (Harris et al., 2021; Xu et al., 2021; Tubiello et
822 al., 2021). The reason is largely understood (Grassi et al., 2018; Grassi et al., 2022;

823 Schwingshackl et al., 2022). Bookkeeping models calculate higher emissions because they
824 exclude the indirect effects of environmental change on carbon emissions (Friedlingstein et al.,
825 2022). Thus, we could compare our results with the deforestation emissions of Tubiello et al.
826 (2021) but not with their emissions from forest land. For the same reasons, emissions calculated
827 by bookkeeping models are higher than those reported for managed lands in national greenhouse
828 gas inventories (Grassi et al., 2018; Grassi et al., 2022).

829 Finally, we consider our estimates relative to two recent studies that have documented forest
830 degradation (Kan et al., 2023; Lapola et al., 2023). We explicitly considered wood harvest as
831 contributing to forest degradation (lower carbon stocks), and we considered the consequences of
832 attributing shifting cultivation to forest degradation. But there are other factors leading to forest
833 degradation, not considered by FAOSTAT (FAO, 2021) and not considered in this analysis. For
834 example, Kan et al. (2023) attributed most of the loss (degradation or fragmentation) of intact
835 forest landscapes to non-agricultural activities (forestry and mining and energy extraction,
836 including the associated road networks). These losses were attributed to degradation, not
837 deforestation, and thus the work does not help explain FCO, but it does suggest that forest
838 degradation is important and directly anthropogenic. In contrast, degradation of the Amazon
839 forest, attributed to fire, edge effects, timber extraction, and/or extreme drought (Lapola et al.,
840 2023), is a mixture of both direct and indirect anthropogenic effects. If these two studies are
841 accurate and representative, our estimates are likely biased toward the low end because we failed
842 to account for a host of anthropogenic processes degrading forests. On the other hand, forest
843 inventories suggest that the world's forests are gaining biomass, not losing it (Pan et al., 2011;
844 Tubiello et al., 2021). Clearly, the issue of forest degradation needs more attention, and
845 separating direct and indirect effects on forest land is likely to be more challenging than it is for
846 deforestation

847

848 4.3. Are emissions from LULUCF declining?



849
850 Figure 15. Net annual emissions of carbon from LULUCF for the globe, tropical regions, and
851 non-tropical regions. The estimates are based on the shifting cultivation interpretation, including
852 peatlands.

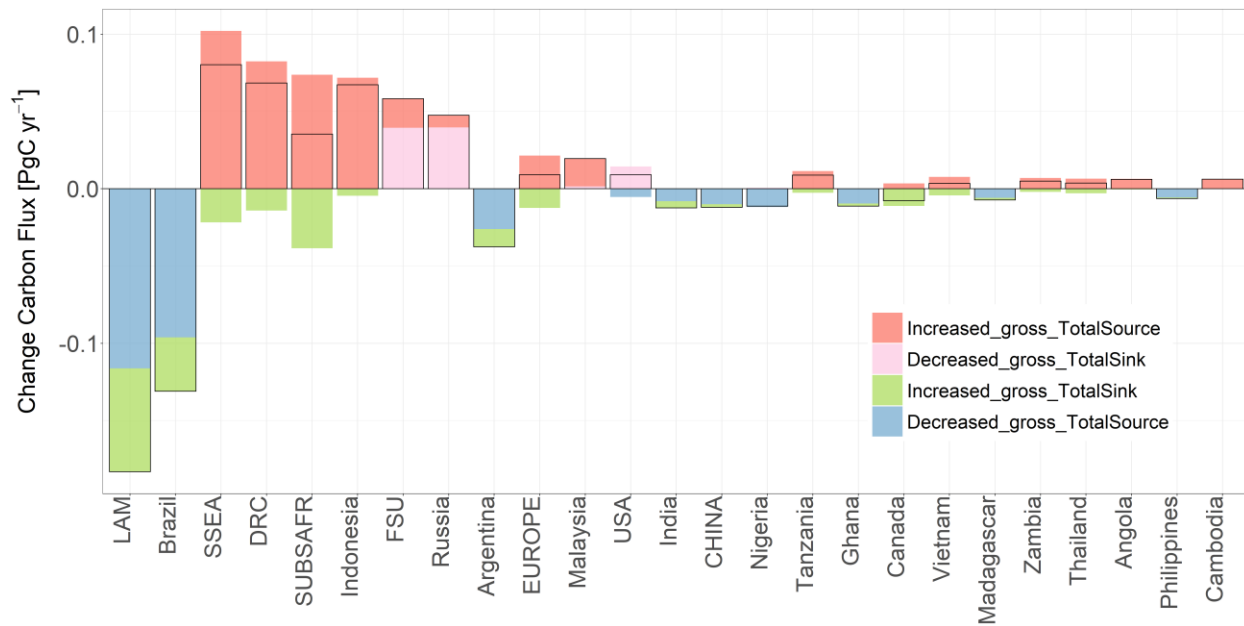
853 The recent decline in LULUCF emissions reported here (Fig. 15) was documented earlier by the
854 FAO's Forest Resources Assessment (FAO, 2020) (Tubiello et al., 2021). The decline is
855 consistent with the two other bookkeeping models (BLUE and OSCAR) used by the Global
856 Carbon Project (Carbonbrief, 2021), but more precipitous. The decline in tropical emissions was
857 new in the 2021 GCP budget (Friedlingstein et al., 2022) and represented a notable revision to
858 global emissions (Carbonbrief, 2021). The emissions from the bookkeeping models BLUE
859 (Hansis et al., 2015) and OSCAR (Gasser et al., 2020) were based on land use data from LUH2-
860 GCB2021 (Hurtt et al., 2017; Hurtt et al., 2020; Chini et al., 2021), which, in turn, used data on
861 land-use change from FAO and the HYDE3.3 dataset (Klein Goldewijk et al., 2017b; Klein
862 Goldewijk et al., 2017a). Thus, the data on land-use change used in all three bookkeeping models
863 were based, at least in part, on rates of land-use change from FAOSTAT. Despite the use of this
864 common data set, differences among the estimated emissions still remain, perhaps because
865 national statistics differ from those reported by FAOSTAT. Analyses by Kondo et al. (2022) and

866 (Yu et al., 2022) provide recent examples of discrepancies in reported rates of land-use change in
867 Southeast Asia and China, respectively.

868 In contrast to the declining emissions calculated from FAO data on land use, Feng et al. (2022),
869 using high-resolution satellite data to document changes in forest area in the tropics, reported a
870 near doubling of emissions between 2001-2005 (average emissions of 0.97 PgC yr^{-1}) and 2015-
871 2019 (1.99 PgC yr^{-1}). Interestingly, the emissions reported for the first period are in agreement
872 with both our estimates and those reported by Tubiello et al., (2021) (Table 7). For the second
873 period (2015-2019), however, Feng et al. (2022) reported emissions two times higher than those
874 based on FAO rates of deforestation.

875 None of our simulations showed the increase in emissions that Feng et al. (2022) showed
876 although they were qualitatively similar in identifying the regions and countries with declining
877 and increasing rates of deforestation. In both studies, emissions were increasing in Africa and
878 Southeast Asia and declining in Latin America (Fig. 16). In our analysis, the recent decline in
879 emissions was led by Brazil and Argentina. An analysis comparing changes between 2001-2005
880 and 2015-2019 (similar to the comparison by Feng et al. (2022)) did not change the results
881 appreciably from those shown in Fig. 16.

882 The trends in rates of tropical deforestation and associated emissions are strikingly different
883 between the FAO and Feng et al. (2022). Can the difference be explained? Below, we consider
884 three possible explanations for how the two studies might be reconciled.



885

886 Figure 16. Changes in the sources and sinks of carbon between the first and second decades of
 887 the 21st century. Changes in the net source/sink are shown by black horizontal lines. Negative
 888 values indicate reduced emissions in second decade.

889 4.3.1 Are the emissions from deforestation gross or net emissions?

890 When a hectare is deforested, net and gross emissions of carbon are identical. But when
 891 FAOSTAT (FAO, 2021) reports a loss of forest area for a country, that loss is a net loss; and it is
 892 possible that high-resolution data from satellites record gross rates of forest loss that are partially
 893 offset by gross rates of forest gain within that country. In such a case, the net/gross emissions
 894 from gross losses in forest area would be greater than the net/gross emissions from net losses of
 895 forest area. It is possible that the higher estimates of deforestation (and emissions) from Feng et
 896 al. (2022) result from gross deforestation, while the lower estimates from FAOSTAT result from
 897 net deforestation.

898

899 4.3.2 Deforestation versus forest loss.

900 Another possible explanation for different rates of deforestation is related to the definition of
901 deforestation. The UNFCCC and IPCC define deforestation as the conversion of forest to another
902 land use, i.e., cropland, pasture, or other land. The temporary loss of forests as a result of
903 harvests, fire, or other disturbances, even if directly anthropogenic, is not deforestation by this
904 definition because the disturbed forest is expected to recover. The land is still defined as forest
905 even if it is temporarily without trees. Some estimates of deforestation, particularly those from
906 satellite data (e.g., Feng et al., 2022), may include temporary losses of forest that are not
907 deforestation by this definition. Such estimates of deforestation would be higher than those
908 reported by FAOSTAT and used here to calculate anthropogenic emissions.

909 4.3.3 Re-clearing of fallows already in shifting cultivation.

910 A third possible explanation for different deforestation rates and associated emissions is that the
911 re-clearing of fallows in shifting cultivation may be attributed to deforestation. The term
912 deforestation is appropriate the first time a forest is converted to shifting cultivation, but
913 subsequent re-clearing of fallow is not deforestation (unless the recovery of forest in the fallows
914 is identified as an increase in forest area). The cropped areas of shifting cultivation have tree
915 cover and may be mistakenly identified as forests with remote sensing. Older fallows are even
916 more forest-like, although perhaps recognizable as degraded forest.

917 If only a small fraction of the re-clearing of fallows is counted as deforestation by Feng et al.
918 (2022), the rate of deforestation would be inflated. According to our analysis, the area in shifting
919 cultivation was 450×10^6 ha in 2020. More importantly, the annual re-clearing of these lands was
920 25.7×10^6 ha in 2020. This rate is large in comparison to tropical deforestation rates of 10×10^6
921 ha inferred from FAOSTAT (FAO, 2021).

922 Although any of these three explanations might help explain why satellite-based data would
923 provide higher rates of forest loss than ground surveys, none of them explains why the
924 disagreement between FAOSTAT (FAO, 2021) and Feng et al. (2022) was only for the second

925 period, and not the first. The two studies report changes in emissions of opposite sign. It would
926 appear that one of them is simply wrong.

927 4.3.4 What if some deforestation is not directly anthropogenic?

928 Aragão et al. (2018) reported that the emissions from deforestation (directly anthropogenic) in
929 Brazilian Amazonia were declining while the emissions from drought-related fires (indirectly
930 anthropogenic) were increasing. The authors reported this finding despite the observation that
931 many fires in Amazonia were arguably the direct effect of human activities (deliberate burning to
932 clear forests). The finding raises the possibility that some deforestation may not be directly
933 anthropogenic, but rather a consequence of indirect effects (e.g., changes in climate, fires,
934 storms) (Gatti et al., 2021). This possibility does not help explain the difference between Feng et
935 al. (2022) and FAOSTAT because they both reported forest loss and did not distinguish
936 anthropogenic from non-anthropogenic loss.

937 Nevertheless, the question of causality (directly versus indirectly anthropogenic) is important
938 because globally the net effect of environmental change, so far, has been to increase carbon
939 storage on land. But changes in the environment (indirect effects) may result in gross emissions
940 as well as sinks. It may be that terrestrial sinks are decreasing (or emissions from indirect effects
941 are increasing) (Aragão et al. (2018)). Fire-induced savannization of tropical forests has long
942 been recognized as a potential consequence of climate change (Cochrane et al., 1999; Beckett et
943 al., 2022). Perhaps such a transition is beginning.

944 The broader issue is whether changes in land use and land cover are directly anthropogenic or
945 not. We assumed that changes in land *use* reported by FAOSTAT were indeed directly
946 anthropogenic. Clearly, crops and pastures are land uses (directly anthropogenic). Forestry is
947 also anthropogenic, but forests and other land are not land uses; they are land covers and, if
948 changes in “other land” result not only from changes in land use but also from indirect effects,
949 then FCO may not be anthropogenic, as assumed here. The distinction between directly and
950 indirectly anthropogenic is important because emissions from indirect effects offer clues to
951 whether the terrestrial carbon sink may be changing. If land-use data from the FAO include
48

952 indirect, as well as direct effects, then those data may no longer help define or constrain direct
953 effects.

954 The distinction between direct and indirect effects has some similarities with the distinction
955 between land use and land cover. Land use is clearly anthropogenic; land cover may or may not
956 be. Hence, the two commonly used acronyms to describe terrestrial carbon emissions, LULUCF
957 and LULCC [(Land Use, Land-Use Change, and Forestry) and (Land-Use and Land-Cover
958 Change), respectively] are not the same. LULUCF is a UNFCCC and IPCC term and concerns
959 direct anthropogenic changes in land *use*. In contrast, LULCC, a term used by NASA and
960 generally based on satellite data, concerns changes in land *cover*. The terms have been used
961 interchangeably but perhaps ought not to be. LULUCF is generally assumed to be anthropogenic,
962 while LULCC includes land-*cover* change, which need not be anthropogenic. If some
963 deforestation is driven by changes in climate (droughts, fires, storms), it should be attributed to
964 indirect effects.

965 Indirect effects are believed responsible for a land sink that is larger than the net emissions from
966 management (Friedlingstein et al., 2022). That does not mean, however, that all indirect effects
967 remove carbon from the atmosphere. Some may drive emissions, as well. Amazonia may be an
968 example where indirect effects are leading to additional emissions instead of, or as well as, sinks
969 of carbon. The possibility would help explain why the global land sink seems to have shifted
970 from the tropics to boreal regions after the 1980s (Ciais et al., 2019).

971 Our use of data from FAOSTAT assumed that changes in land use/cover were directly
972 anthropogenic. On the contrary, changes in forest land and other land, in particular, could include
973 both direct and indirect effects. Most scholars think that droughts, fires, and storms have so far
974 been minor in replacing forests with other land cover. In other words, deforestation has been
975 largely anthropogenic to date. The same is not true for forest degradation, which is driven by
976 both direct and indirect effects. Separation of the emissions attributable to these effects is
977 important because mistaken attribution could mask a declining land sink. Indeed, declining
978 emissions from LULUCF, given a generally constant airborne fraction, suggest the land and/or

979 ocean sinks are also declining (Van Marle et al., 2022). Documentation of such a decline is
980 crucial.

981 Overall, one would expect satellite-based changes in land use to be more consistent (the same
982 approach used everywhere) and, perhaps, more accurate (less potential for cheating) than
983 changes reported to the FAO by individual countries using varied methods for determining
984 change. Sadly, however, if the conditions described above account for the divergent trends in
985 rates of deforestation and reported emissions, then data from satellites may not provide an easy
986 resolution. The “advantage” of satellite data’s being more consistent may not be an advantage if,
987 for example, shifting cultivation is not consistently practiced in different countries. Furthermore,
988 anthropogenic versus non-anthropogenic disturbances are difficult to distinguish with any kind
989 of measurement, and the fate of disturbed lands (including both land use and carbon density)
990 may remain uncertain for years following a disturbance. The recent disagreement between
991 satellite-based and ground-based rates of wood harvest in Europe provides an example of the
992 limitations of satellite-based measures of land-use (Palahí et al., 2021; Ceccherini et al., 2020;
993 Picard et al., 2021; Wernick et al., 2021).

994 On the other hand, forest degradation, as opposed to deforestation, may be better documented
995 with satellite data than with tabular data because it seems to be widespread and caused by a
996 variety of different agents and processes (Kan et al., 2023; Lapola et al., 2023). Satellites with
997 Lidar or Radar sensors are especially promising for estimating changes in aboveground biomass
998 (Baccini et al., 2017; Brandt et al., 2018), although not necessarily for assigning cause.

999 One further advantage of satellite data (as opposed to tabular data) is their explicit geographic
1000 specificity. If the spatial resolution is fine enough, maps of changes in area can be overlaid on
1001 maps of biomass to determine the biomass of the forests actually deforested (Harris et al., 2021).
1002 And knowing where deforestation has occurred may help identify what the deforestation was for
1003 (i.e., what other land is) and what caused it. Ground surveys may provide more detail and
1004 accuracy, but the magnitude and distribution of change, globally, clearly require a combination
1005 of ground and space-based observations.

1006 **Data availability**

1007 Annual emissions of carbon from Land Use, Land-Use Change, and Forestry (LULUCF) as
1008 reported in this analysis (Houghton and Castanho, XXXX) are available through Harvard
1009 Dataverse (<https://dataverse.harvard.edu/privateurl.xhtml?token=09ee9f75-3b93-4755-8be6-9da7ac06dd60>, final DOI to be updated during publication process). The tabular data include
1010 both net and gross annual fluxes of carbon globally and regionally from 1850 to 2020, as well as
1011 a list of the countries included in each region. The emissions were calculated with a bookkeeping
1012 model using the shifting cultivation interpretation of land-use change, inferred from data from
1013 FAOSTAT (FAO, 2021). Estimates include the emissions from peatlands in both Southeast Asia
1014 and northern regions. Further breakdown of the data may be obtained directly from the authors
1015 (rhoughton@woodwellclimate.org, acastanho@woodwellclimate.org).
1016

1017 **5. Conclusions**

1018 A major objective in quantifying the emissions of carbon from terrestrial ecosystems is to
1019 separate the emissions resulting from management (direct anthropogenic activities) from those
1020 resulting from the effects of environmental change (indirect effects). Those resulting from
1021 management can, in theory, be controlled, while those resulting from environmental change are
1022 more difficult to control. The estimated emissions of carbon from LULUCF calculated in this
1023 analysis approximate the emissions resulting from management, but they are not complete. They
1024 do not include the effects of agricultural management practices (for example, irrigation), but only
1025 the effects of converting lands from one use to another. They also include the major effects of
1026 forestry (i.e., wood harvest). Despite the difficulties and uncertainties apparent throughout this
1027 effort, quantifying the terrestrial emissions of carbon that are directly anthropogenic is important,
1028 both for predicting future rates of climate change and for identifying land-based solutions for
1029 mitigation.

1030 However, the separation of emissions into those caused by direct, as opposed to indirect, effects
1031 of human activity may not be necessary for national reporting of emissions and, further, it may

1032 be limiting. Carbon credits and debits are now limited to anthropogenic emissions, defined by the
1033 emissions from managed lands (Ogle et al., 2018; Grassi et al., 2018; Grassi et al., 2022). But the
1034 emissions from managed land include indirect effects as well. It would be much simpler in
1035 practice, consistent with observations, and would provide the appropriate incentives for
1036 mitigation if countries were credited and debited for *all* emissions and removals of carbon on *all*
1037 lands. Penalties for emissions resulting from droughts, fires, and natural disturbances might seem
1038 unfair, but the same unfairness applies equally to current rewards for carbon removals (the land
1039 sink). At present, at a global scale, the non-anthropogenic land sink is greater than the net
1040 emissions attributable to anthropogenic activities. Policies that rewarded countries for
1041 maintaining and enhancing that sink would provide a greater opportunity for slowing climate
1042 change than policies rewarding only reductions in anthropogenic emissions.

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1051

1052 **Appendix A**

1053 Table A1: Detailed reference for each property downloaded from FAOSTAT (FAO, 2021) in
 1054 October 2021 (FAO, 2021)

FAOSTAT domain	FAO file name	FAO Property Name	units
https://www.fao.org/faostat/en/#data/GF	Emissions_Land_Use_Forests_E_All_Data.csv	Forestland [area]	Mha
https://www.fao.org/faostat/en/#data/RL	Inputs_LandUse_E_All_Data.csv	Country [area]	Mha
		Land [area]	Mha
		Cropland [area]	Mha
		Land under perm. meadows and pastures [area]	Mha
		Planted Forest [area]	Mha
		Wood Fuel [volume]	m3
https://www.fao.org/faostat/en/#data/FO	Forestry_E_All_Data.csv	Industrial roundwood [volume]	m3

1055

1056

1057 Table A2: List of countries per region

TROPICS			NON TROPICS						
SUBSAFR	LAM	SSEA	NAM	EUROPE	FSU	CHINA	NAFME	EASTASIA	OCEANIA
Subsaharan Africa	Latin America	South South East Asia	North America	Europe	Former Soviet Union	China	North Africa and Middle East	East Asia	Oceania
Angola	Argentina	Bangladesh	Canada	Albania	Armenia	China	Afghanistan	Japan	Australia
Benin	Bahamas	Bhutan	USA	Andorra	Azerbaijan		Algeria	Mongolia	CookIslands
Botswana	Barbados	Brunei		Austria	Belarus		Bahrain	North Korea	Fiji
BurkinaFaso	Belize	Cambodia		Belgium	Estonia		Cyprus	South Korea	French Polynesia
Burundi	Bolivia	India		Bosnia	Georgia		Egypt		Micronesia
Cameroon	Brazil	Indonesia		Bulgaria	Kazakhstan		Iran		New Caledonia
Central African Republic	British Virgin Islands	Laos		Croatia	Kyrgyzstan		Iraq		New Zealand
Chad	Chile	Malaysia		Czech Republic	Latvia		Israel		Niue
Congo	Colombia	Myanmar		Denmark	Lithuania		Jordan		Samoa
Djibouti	CostaRica	Nepal		Finland	Moldova		Kuwait		Solomon Islands
Democratic Republic Congo	Cuba	Pakistan		France	Russia		Lebanon		Tonga
Equatorial Guinea	Dominica	Philippines		Germany	Tajikistan		Libya		Vanuatu
Eritrea	Dominican Republic	Papua New Guinea		Greece	Turkmenistan		Morocco		
Ethiopia	Ecuador	Singapore		Hungary	Ukraine		Oman		
Gabon	ElSalvador	Sri Lanka		Iceland	Uzbekistan		Qatar		
Gambia	FrenchGuiana	Thailand		Ireland			Saudi Arabia		
Ghana	Guadeloupe	Timor Leste		Italy			Syria		
Guinea	Guatemala	Vietnam		Liechtenstein			Tunisia		
Guinea Bissau	Guyana			Luxembourg			Turkey		
Ivory Coast	Haiti			Macedonia			United Arab Emirates		
Kenya	Honduras			Malta			Western Sahara		
Lesotho	Jamaica			Montenegro			Yemen		
Liberia	Martinique			Netherlands					
Madagascar	Mexico			Norway					
Malawi	Nicaragua			Poland					
Mauritania	Panama			Portugal					
Mali	Paraguay			Romania					
Mozambique	Peru			Serbia					
Namibia	StLucia			Slovakia					
Niger	StVincent			Slovenia					
Nigeria	Suriname			Spain					
Rwanda	TrinidadandTobago			Sweden					
South Sudan	Uruguay			Switzerland					
Senegal	Venezuela			United Kingdom					
Sierra Leone	PuertoRico								
Somalia									
South Africa									
South Sudan									
Swaziland									
Tanzania									
Togo									
Uganda									
Zambia									
Zimbabwe									

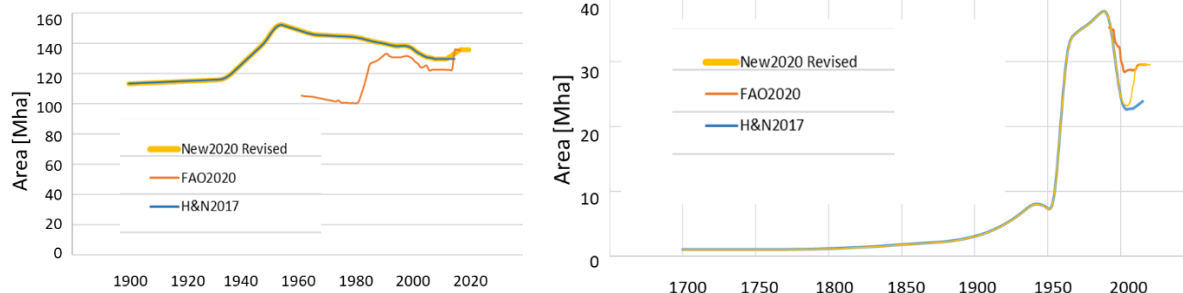
1058

1059 Table A3: Median Carbon Densities (Primary Vegetation and Soil in MgC ha⁻¹) for 20 types of
 1060 ecosystems (ranges include the variation among different countries with the same ecosystem
 1061 type)

FRA2000 Ecozone Class	Median Carbon Density of Primary Vegetation [MgC ha ⁻¹]	Carbon Density of Undisturbed Soils [MgC ha ⁻¹]
Tropical rain forest	190	120
Tropical moist deciduous	78	100
Tropical dry	39	40
Tropical shrub	36	35
Tropical desert	10	58
Tropical mountain	62	75
Subtropical humid	148	120
Subtropical dry	57	80
Subtropical steppe	25	50
Subtropical desert	7	58
Subtropical mountain	80	120
Temperate oceanic	252	220
Temperate continental	150	200
Temperate steppe	25	80
Temperate desert	8	60
Temperate mountain	101	150
Boreal coniferous	67	206
Boreal tundra	21	206
Boreal mountain	46	206
Polar	4	150

1062

1063 Appendix B



1064

1065 (a) (b)
1066 Figure B1: Cropland areas revised in this study (in yellow) compared to cropland area in
1067 FAOSTAT (FAO, 2021) (in orange) and Houghton and Nassikas (2017) (in blue), for China (a)
1068 and Kazakhstan (b).

1069 Author contributions

1070 Both RAH and AC participated in all aspects of the analysis and writing.

1071 Competing interests

1072 The authors declare that they have no conflict of interest.

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