

1 **Panta Rhei benchmark dataset: socio-hydrological data of paired events of floods and droughts**

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99 **Abstract**

100 As the adverse impacts of hydrological extremes increase in many regions of the world, a better  
101 understanding of the drivers of changes in risk and impacts is essential for effective flood and drought  
102 risk management and climate adaptation. However, there is currently a lack of comprehensive,  
103 empirical data about the processes, interactions and feedbacks in complex human-water systems  
104 leading to flood and drought impacts. Here we present a benchmark dataset containing socio-  
105 hydrological data of paired events, i.e., two floods or two droughts that occurred in the same area. The  
106 45 paired events occurred in 42 different study areas and cover a wide range of socio-economic and  
107 hydro-climatic conditions. The dataset is unique in covering both floods and droughts, in the number  
108 of cases assessed, and in the quantity of socio-hydrological data. The benchmark dataset comprises:  
109 1) detailed review style reports about the events and key processes between the two events of a pair;  
110 2) the key data table containing variables that assess the indicators which characterise management  
111 shortcomings, hazard, exposure, vulnerability and impacts of all events; 3) a table of the indicators-of-  
112 change that indicate the differences between the first and second event of a pair. The advantages of  
113 the dataset are that it enables comparative analyses across all the paired events based on the  
114 indicators-of-change and allows for detailed context- and location-specific assessments based on the  
115 extensive data and reports of the individual study areas. The dataset can be used by the scientific  
116 community for exploratory data analyses e.g. focused on causal links between risk management,  
117 changes in hazard, exposure and vulnerability and flood or drought impacts. The data can also be used  
118 for the development, calibration and validation of socio-hydrological models. The dataset is available  
119 to the public through the GFZ Data Services (Kreibich et al., 2023,  
120 <https://doi.org/10.5880/GFZ.4.4.2023.001>).

121

122 **1 Introduction**

123 The Panta Rhei initiative of the International Association of Hydrological Sciences (IAHS) aims to  
124 increase our knowledge of interactions and feedback between hydrological and social processes. Panta  
125 Rhei research focuses on understanding and modelling spatial and temporal dynamics of human-water  
126 systems in order to inform water management and hydrological risk reduction under global change,  
127 while supporting the achievement of water-related sustainability goals (Montanari et al., 2013;  
128 McMillan et al., 2016; Di Baldassarre et al., 2019). In particular, a large amount of work in Panta Rhei  
129 has focused on floods and droughts and their interplay with human societies.

130 In recent decades, flood and drought impacts have been significantly increasing in many regions of the  
131 world (Bouwer, 2011; Stahl et al., 2016), even where flow regimes are heavily engineered and

132 regulated by dams, reservoirs and other infrastructure (Razavi et al., 2020; Van Loon et al., 2022). Due  
133 to complex human-water system interactions, the attribution of trends in flood and drought impacts  
134 is particularly challenging (Merz et al., 2012a; Van Loon et al., 2016). For instance, trend analyses of  
135 flood impacts revealed that the observed increase in impacts is dominated by an increase in exposure,  
136 although changes in hazard, driven by climate change, may play a role as well (Bouwer, 2011; Merz et  
137 al., 2012b). It is suggested that climate signals leading to an increase in hazard might be masked by a  
138 counteracting decrease in vulnerability due to human interventions (Di Baldassarre et al., 2015;  
139 Jongman et al., 2015; Mechler and Bouwer, 2015). Vulnerability can be positively influenced by risk  
140 management practices, but it can also be negatively influenced, for example by the use of more water-  
141 sensitive building materials (floods), or more water-stress sensitive crop types (droughts) (De Ruiter et  
142 al., 2021; Kuhlicke et al., 2020; Ward et al., 2020). Few datasets are available on the temporal dynamics  
143 of vulnerability and its influence on impacts (Bubeck et al., 2012; De Ruiter and Van Loon, 2022).

144 There is an urgent need to detect trends in hazard, exposure and vulnerability as well as their joint  
145 effects on impacts, in order to understand and, in turn, model and project the dynamics of flood and  
146 drought risks (e.g. Sairam et al., 2019; Ward et al., 2020). However, due to a lack of empirical data,  
147 little is known about trends in flood and drought impacts and their causes (Kreibich et al., 2019). Impact  
148 data are seldom available and, when present, they are highly fragmented and uncertain (Downton and  
149 Pielke, 2005; Gall et al., 2009; Hayes et al., 2011; Stahl et al., 2016; Kron et al., 2012).

150 Some trend analyses of impact data have been undertaken at continental (Barredo, 2009) and global  
151 scales (Neumayer and Barthel, 2011), since sufficient data about events and related impacts are  
152 available at such large spatial scales. Yet, these studies cannot disentangle the changes in exposure  
153 and vulnerability that influence impacts (Bouwer, 2011; Merz et al., 2012a). For such detailed analyses,  
154 case studies need to be assessed from a socio-hydrologic perspective (Mostert, 2018).

155 The objective of this paper is to present a Panta Rhei dataset of paired events, i.e. two floods or two  
156 droughts that occurred in the same area. The dataset contains data of 45 paired events in 42 study  
157 areas encompassing different socio-economic and hydro-climatic conditions. The benchmark dataset  
158 includes detailed reports of events and key processes between events, an overview table of key data  
159 for all events, and a table of indicators-of-change indicating the differences between the first and  
160 second event of each pair. The innovation and advantages of the dataset lie in its ability to allow  
161 detailed context- and location-specific assessments based on the extensive data and reports on each  
162 study area, and in turn to allow indicator-based comparative analyses across all paired events. A  
163 challenge is the heterogeneity of the data in relation to the different hazard types and monitoring  
164 approaches in the study areas, which prevents a quantitative comparison between the 45 paired  
165 events. A first comparative analysis based on the dataset revealed the general pattern that risk

166 management normally reduces the impacts of floods and droughts, but faces difficulties in reducing  
167 the impacts of unprecedented events of a magnitude not experienced before (Kreibich et al. 2022). In  
168 addition, three risk management success factors were identified based on a detailed analysis of two  
169 success stories (Kreibich et al. 2022). Additionally, this dataset has the potential to support the  
170 development of models that simulate the dynamics of flood and drought risks generated by the  
171 interplay of social and hydrological processes. As such, the dataset can support solving one of the  
172 twenty-three unsolved problems in hydrology (Blöschl et al. 2019), namely “How can we extract  
173 information from available data on human and water systems in order to inform the building process  
174 of socio-hydrological models and conceptualisations?”.

175

## 176 **2 Methods**

177 The concept of collecting and analysing paired events of floods and droughts has been developed in  
178 two preceding studies. The Panta Rhei working group “Changes in flood risk” has previously  
179 undertaken a comparative paired-event study (Kreibich et al., 2017). Eight risk reduction success  
180 stories were compiled, i.e. paired events where the second flood caused significantly lower impact in  
181 comparison with the first flood in the same catchment. Subsequently, together with the Panta Rhei  
182 working group “Drought in the Anthropocene”, the extended concept for the collection of paired  
183 events of floods and droughts was developed and presented in the opinion paper “How to improve  
184 attribution of changes in drought and flood impacts” (Kreibich et al., 2019).

### 185 **2.1 Definitions and concept of paired events of floods and droughts**

186 Floods can be defined as the “*temporary covering by water of land not normally covered by water*” (EC,  
187 2007), or as water levels higher than a defined maximum (Blöschl et al., 2015). The main types of floods  
188 are coastal floods caused by storm surges, inland pluvial floods, riverine floods, and flash floods, which  
189 are usually caused by heavy precipitation, sometimes in combination with snowmelt, ice jams, high  
190 soil moisture, or high groundwater levels (e.g. Danard et al., 2003; Gaume et al., 2009; Skougaard  
191 Kaspersen et al., 2015; Tarasova et al., 2019, Stein et al. 2019). In contrast, drought can be defined  
192 using a precipitation deficiency threshold over a predetermined period of time (WMO, 2006), or more  
193 generally as an exceptional lack of water compared to normal conditions (Van Loon et al., 2016).  
194 Besides precipitation, temperature can also play an important role as a driver of droughts, either in  
195 relation to evapotranspiration or to changes in snow accumulation and melt (e.g. Teuling et al., 2013;  
196 Staudinger et al., 2014; Huning and AghaKouchak, 2018, 2020). Droughts are typically categorized into  
197 three types, propagating in the following order: meteorological, soil moisture and hydrological drought  
198 (Wilhite and Glantz, 1985; Tallaksen and Van Lanen, 2004).

199 Flood and drought risks and their impacts are determined by hazard, exposure, and vulnerability  
200 (UNDRR 2017). Hazard is a process, phenomenon or human activity that may cause loss of life, injury  
201 or other health impacts, property damage, social and economic disruption or environmental  
202 degradation; exposure is the situation of people, infrastructure, housing, production capacities and  
203 other tangible human assets located in hazard-prone areas; and vulnerability are the conditions  
204 determined by physical, social, economic and environmental factors or processes which increase the  
205 susceptibility of an individual, a community, assets or systems to the impacts of hazards (UNDRR,  
206 2017). Impacts, e.g. direct impacts such as fatalities or monetary impacts but also indirect and  
207 intangible impacts such as microbial infection (De Man et al., 2014), are a manifestation of risk  
208 (Poljanšek et al., 2017). The purpose of risk management is to reduce the impact of events by modifying  
209 the hazard, exposure, and/or vulnerability. It is defined as the application of disaster risk reduction  
210 policies and strategies to prevent new disaster risk, reduce existing disaster risk and manage residual  
211 risk, contributing to the strengthening of resilience and reduction of disaster losses (UNDRR, 2017).

212 An important challenge of trend analyses of extremes is that every event, region, situation, etc. is  
213 unique and has its own characteristics and processes. The concept of paired events aims to reduce this  
214 heterogeneity by analysing comparable events of the same event type (e.g. two riverine floods or two  
215 meteorological droughts) that occurred in the same catchment or region (Kreibich et al., 2017, 2022).  
216 This concept is analogous to the one of paired catchment studies, which is well established in  
217 hydrology, and can be used to determine the magnitude of water yield variations resulting from  
218 changes in vegetation (Brown et al., 2005). The same concept has also been used for analysing whether  
219 changes in flood discharge can be attributed to changes in land use (Prosdocimi et al., 2015) and to  
220 disentangle the role of natural and human drivers of hydrological drought severity (Van Loon et al.,  
221 2019).

## 222 **2.2 Data acquisition**

223 The development of this Panta Rhei benchmark dataset of socio-hydrological data of paired events of  
224 floods and droughts was driven by a core group of five people (Heidi Kreibich, Kai Schröter, Giuliano di  
225 Baldassarre, Anne Van Loon, Philip Ward) from the Panta Rhei working groups “Changes in flood risk”  
226 and “Droughts in the Anthropocene”. The aim was to collect data on paired events of pluvial, riverine,  
227 groundwater and coastal floods, as well as of meteorological, soil moisture and hydrological droughts.  
228 For drought paired events, authors could choose to provide hazard data relative to one drought type  
229 (meteorological, soil moisture, hydrological), or even two or three types, depending on the data  
230 available and/or the focus on specific impacted sectors. In contrast to the previous paired event data  
231 compilation which contained eight flood paired events (Kreibich et al., 2017), the collection of paired

232 flood or drought events was not limited to success stories but aimed to compile a set of diverse and  
233 contrasting cases.

234 The campaign to collect data on paired events started at the EGU General Assembly in April 2019 in  
235 Vienna and was continued with talks promoting the paired event data collection at the international  
236 conferences KOSMOS (August 2019), REKLIM (September 2019), System-Risk (September 2019), and  
237 INQUIMUS (November 2019). Communication with the Panta Rhei community and other flood and  
238 drought experts identified through snowballing technique was important. Thus, data on paired events  
239 were provided by professionals with excellent local knowledge of the events and risk management  
240 practices. The academics and practitioners involved were either based in the study areas or worked  
241 with local partners (data providers are all co-authors of this paper).

242 Based on templates (provided in the appendix of the data description (Kreibich et al. 2023)), detailed  
243 review-style reports describing the events and key processes between events in the study areas were  
244 collected, with a focus on characterising impacts, management, hazard, exposure and vulnerability.  
245 The paired event reports are between 3 and 18 pages long and are structured in the following sections:  
246 1) short description of events with a focus on impacts; 2) descriptions of processes between events  
247 with a focus on risk management 3) event comparison in respect to hazard; 4) event comparison in  
248 respect to exposure; 5) event comparison in respect to vulnerability; 6) summary; 7) references. The  
249 reports contain qualitative and quantitative information and data. Qualitative information includes  
250 e.g. the description of risk management, quantitative information includes e.g. the amount of  
251 discharge or the number of fatalities.

### 252 **2.3 Data processing and quality assurance**

253 The processes implemented to assure data quality followed the Delphi Method (Okoli and Pawlowski,  
254 2004), which is built on structured discussion and consensus building among experts. First, an internal  
255 review process of the collected reports was undertaken by the core group for quality assurance,  
256 homogenization and data gap filling. Each paired event report was reviewed by two experts from the  
257 core group. Firstly, it was important to ensure that there is sufficient information and data in the  
258 reports to comprehensively characterise management shortcomings, hazard, exposure, vulnerability  
259 and impacts of both events in the study area. Secondly, the information and data provided for the first  
260 and second events of a pair must be comparable. This means that, if possible, the same variables must  
261 be used for characterising both events. For instance, if the Standardized Precipitation Index (SPI-12) is  
262 used to assess the severity of the first drought, it should also be used for the second drought of the  
263 pair.



264 Based on the review-style reports, two further data sets were developed, namely the key data table  
265 and the indicators of change, which were compiled in a second table.

### 266 **2.3.1 Compilation of key data**

267 The core group developed the key data table. This means that information and data were compiled to  
268 assess various indicators characterising management shortcomings, hazard, exposure, vulnerability  
269 and impacts (Table 1). As far as possible, the same indicators were used for all event types. For  
270 management shortcomings, exposure and vulnerability, the indicators are the same for all event types.  
271 The impact indicators are the same, except for 'number of fatalities' which was not used for droughts,  
272 since in our cases fatalities during drought events were not caused by lack of water, but by a concurrent  
273 heatwave. Necessarily, the hazard indicators are different, not only between floods and droughts, but  
274 also e.g. between coastal floods and riverine floods (Table 1).

275 Commonly, more than one variable is provided per indicator, e.g. extreme rainfall at several  
276 meteorological stations to assess the severity of pluvial floods. Examples of how to describe or  
277 measure variables to assess the indicators of flood and drought impacts, hazard, exposure,  
278 vulnerability and management shortcomings are provided in the data description (Kreibich et al. 2023).  
279 For the assessment of the indicators, the same variables resulting from comparable measurements are  
280 used for both events of a pair as far as possible. Thus, variables compiled for the first and second event  
281 of a pair are comparable. However, the variables and the data quality differ strongly between the  
282 paired events and study areas due to the different event types, monitoring facilities and detailedness  
283 of event documentations. This data heterogeneity makes comparative analyses across the paired  
284 events challenging.

285 Our aim was to compile as complete data as possible on the events, but not for all indicators of impacts,  
286 hazard, exposure, vulnerability and management shortcomings of all events peer-reviewed data  
287 sources were available. Thus, we also resorted to e.g. newspaper articles or expert knowledge. For  
288 transparency reasons, and to give data users the opportunity to judge the quality of the data  
289 themselves, data source information (citations, references) is also compiled in the key data table.  
290 According to our personal assessment, the sources of the data are categorised in descending quality  
291 as follows: scientific study (peer reviewed paper and PhD thesis), report (by governments,  
292 administrations, non-governmental organisations (NGOs), research organisations, projects), own  
293 analysis by authors, based on database (e.g. official statistics, monitoring data such as weather,  
294 discharge data, etc.), newspaper article, and expert judgement.

295 Table 1: Indicators characterising management shortcomings, hazard, exposure, vulnerability and  
296 impacts of flood and drought events. In general, the indicators are relevant for all event types. If an

297 indicator is only relevant for certain event types, this is indicated in brackets. These indicators are  
 298 column headers in the key data table.

Management shortcomings	Hazard	Exposure	Vulnerability	Impacts
<ul style="list-style-type: none"> <li>• Problems with water management infrastructure</li> <li>• Non-structural risk management shortcomings</li> </ul>	<ul style="list-style-type: none"> <li>• Duration of meteo. drought (only meteo. droughts)</li> <li>• Severity of meteo. drought (only meteo. droughts)</li> <li>• Duration of soil moisture drought (only soil moisture droughts)</li> <li>• Severity of soil moisture drought (only soil moisture droughts)</li> <li>• Duration of hydro. drought (only hydro. droughts)</li> <li>• Severity of hydro. drought (only hydro. droughts)</li> <li>• Tidal level (only coastal floods)</li> <li>• Storm surge (only coastal floods)</li> <li>• Antecedent conditions (only pluvial &amp; riverine floods)</li> <li>• Precipitation / weather severity (only floods)</li> <li>• Severity of flood (only floods)</li> </ul>	<ul style="list-style-type: none"> <li>• People/area /assets exposed</li> <li>• Exposure hotspots</li> </ul>	<ul style="list-style-type: none"> <li>• Lack of awareness and precaution</li> <li>• Lack of preparedness</li> <li>• Imperfect official emergency / crisis management</li> <li>• Imperfect coping capacity</li> </ul>	<ul style="list-style-type: none"> <li>• Number of fatalities (only floods)</li> <li>• Direct economic impacts</li> <li>• Indirect impacts</li> <li>• Intangible impacts</li> </ul>

299

300 The data compiled in the key data table were first individually quality checked by the respective data  
 301 providers (i.e. report authors) for each paired event. In a second step, the whole key data table was  
 302 reviewed by all authors to improve homogeneity across paired events.

303 **2.3.2 Assignment of indicators-of-change**

304 On the basis of the key data table, indicators-of-change between the first and second event of a pair  
 305 were assigned to enable comparative analyses across the paired events. All indicators-of-change were  
 306 designed such that consistently positive correlations with impact changes are expected, e.g. “lack of  
 307 awareness and precaution”. Thus, a decrease in “lack of awareness and precaution” is expected to lead  
 308 to a decrease in impacts, and relates to a decrease in vulnerability. The first event was used as the

309 baseline. The changes are indicated as follows, using a Likert scale ranging from -2 to 2. Values of -2/2  
310 indicate large decrease or increase, values of -1/1 indicate small decrease or increase and a value of 0  
311 indicates no change. In cases where more variables are associated with an indicator, a combination or  
312 selection of the variables was used for the derivation of the indicator-of-change based on hydrological  
313 reasoning on the most relevant piece of information. In case of quantitative variables (e.g.  
314 precipitation intensities) commonly a change of less than 50% is treated as small, and above 50% as  
315 large. For drought paired events, if more hazard indicators on different drought types (i.e.,  
316 meteorological, soil moisture and hydrological drought) are provided, these were taken together to  
317 get an overall assessment of change in drought duration and severity. If the drought types showed  
318 different behaviour, the most representative value was chosen. The development of the indicators-of-  
319 change had to take into account expert judgements that considered the whole context of the paired  
320 event. Representative examples are provided from flood and drought paired events showing how  
321 differences in quantitative and qualitative variables between the two events of a pair correspond to  
322 the values of the indicators-of-change (data description of Kreibich et al. 2023).

323 Additionally, five summary indicators-of-change were derived for management shortcomings, hazard,  
324 exposure, vulnerability and impacts to enable an easy comparison between flood and drought paired  
325 events. These summary indicators-of-change were derived by qualitatively comparing and integrating  
326 the values of their related indicators-of-change, according to Table 1. For instance, the summary  
327 indicator-of-change of exposure is derived from the two indicators-of-change of People/area/assets  
328 exposed and Exposure hotspots.

329 Indicators-of-change were assigned in an iterative process following a quality assurance protocol: for  
330 each paired event, first a core group member suggested values for the indicators-of-change and  
331 consequently the five summary indicators-of-change based on the key data table. Next, another  
332 member of the core group reviewed these suggestions. In case of doubt, both core group members  
333 checked again the variables in the key data table and also the paired event report, and provided a joint  
334 suggestion. All suggested values for the indicators-of-change for all paired events were discussed in  
335 the core group to assure comparability across paired events. Then, again individually per paired event,  
336 the suggested values of the indicators-of-change were cross-checked with the respective data  
337 providers (i.e. report authors of the paired event). Finally, the completed table of indicators-of-change  
338 was reviewed again by all authors to improve homogeneity across paired events.

339

## 340 **3 Results**

### 341 **3.1 Overview of paired events**

342 In total 45 paired events of floods and droughts from all over the world were collected in 42 study  
343 areas (Table 2). In three study areas we have data on three flood events that formed two paired events,  
344 e.g. pluvial floods in 2007, 2010 and 2014 in Malmö, Sweden with the first paired event: pluvial floods  
345 in Malmö 2007 and 2010 (paired event ID 27); second paired event: pluvial floods Malmö 2010 and  
346 2014 (paired event ID 45). Our dataset includes 26 flood and 19 drought paired events. Most events  
347 occurred between 1970 and 2019, with three exceptions: the drought in 1947 in southwest Germany,  
348 the riverine flood in 1951 in Kansas, USA, and the riverine flood in 1963 at the Baiyangdian River, China  
349 (Table 2). The average time between the two events of a pair is 16 years with a range of 1 to 71 years.  
350 The geographical distribution of the paired events encompasses 3 paired events in South America, 7  
351 in North America, 2 in Africa, 22 in Europe, 10 in Asia and 1 in Australia (Figure 1).

352

353 Table 2: Overview of paired events, sorted according to the summary indicator-of-change of impacts

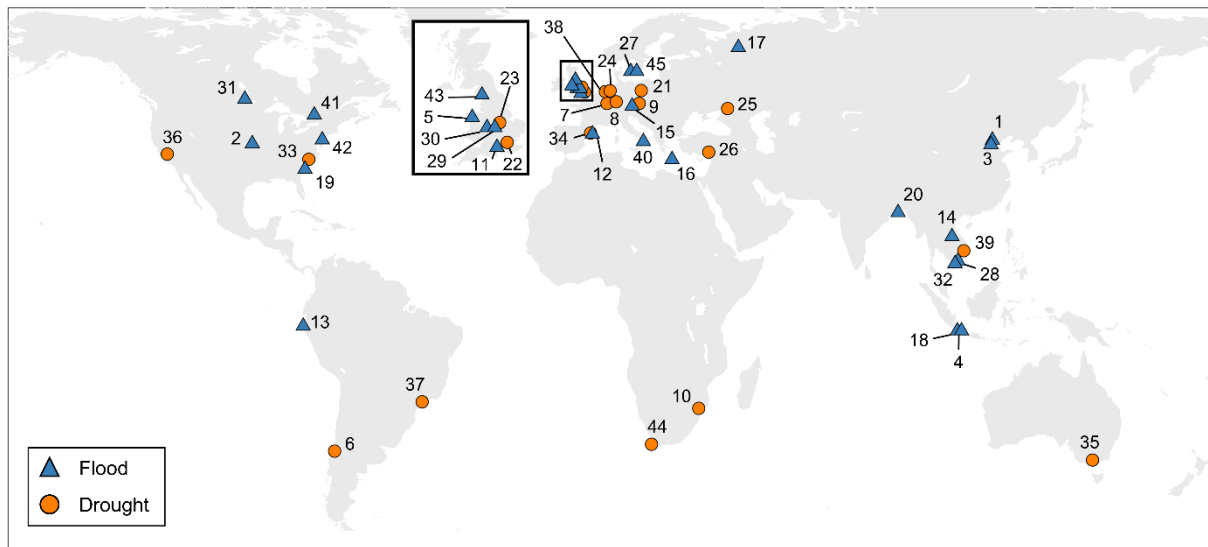
Paired event ID	Event type	Area: Catchment / region	Area: Country	Year(s) 1 <sup>st</sup> event	Year(s) 2 <sup>nd</sup> event	indicator-of-change in impact
1	pluvial flood	City of Beijing	China	2012	2016	-2
2	riverine flood	Kansas catchment	USA	1951	1993	-2
3	riverine flood	Baiyangdian catchment	China	1963	1996	-2
4	riverine flood	Jakarta	Indonesia	2007	2013	-2
5	coastal flood	North Wales	UK	1990	2013	-2
6	meteorological drought	Maule region	Chile	1998	2013	-1
7	meteorological & hydrological drought	Lorraine region	France	1976	2018	-1
8	meteorological & hydrological drought	South-West Germany	Germany	1947	2018	-1
9	meteorological drought	Central Europe		2003	2015	-1
10	hydrological drought	Limpopo catchment	Mozambique	1991	2005	-1
11	groundwater flood	West Berkshire	UK	2000-2001	2013-2014	-1
12	pluvial flood	Barcelona city	Spain	1995	2018	-1
13	riverine & pluvial flood	Piura region	Peru	1998	2017	-1
14	riverine flood	Mekong River	Cambodia	2000	2011	-1
15	riverine flood	Danube catchment	Austria & Germany	2002	2013	-1
16	riverine flood	Crete	Greece	1994	2015	-1
17	riverine flood	Sukhona catchment	Russia	1998	2016	-1

18	riverine flood	Jakarta	Indonesia	2002	2007	-1
19	coastal flood	Charleston	USA	2016	2017	-1
20	coastal flood	Coastal Region	Bangladesh	2007	2009	-1
21	soil moisture drought	Wielkopolska Province	Poland	2006	2015	0
22	hydrological drought	Ver catchment	UK	2003-2006	2010-2012	0
23	meteorological & hydrological drought		UK	2003-2004	2005-2006	0
24	hydrological drought	Meuse and Rhine catchments	The Netherlands, Germany & Belgium	1976	2003	0
25	meteorological soil moisture & hydrological drought	Don catchment	Russia	1972	2010	0
26	meteorological drought	Seyhan River basin	Turkey	1973	2014	0
27	pluvial flood	Malmö	Sweden	2007	2010	0
28	pluvial flood	Ho Chi Minh City	Vietnam	2010	2016	0
29	riverine & pluvial flood	Birmingham	UK	2008	2016	0
30	riverine & pluvial flood	Birmingham	UK	2016	2018	0
31	riverine flood	Assiniboine catchment	Canada	2011	2014	0
32	riverine, pluvial & coastal flood	Can Tho city, Hau River	Vietnam	2011	2016	0
33	Meteorological soil moisture & hydrological drought	North Carolina	US	2000-2002	2007-2009	1
34	meteorological drought	Catalonia	Spain	1986-1989	2004-2008	1
35	meteorological drought	Melbourne	Australia	1982-1983	2001-2009	1
36	hydrological drought	California	USA	1987-1992	2012-2017	1
37	hydrological drought	Sao Paulo	Brazil	1985-1986	2013-2015	1
38	meteorological & hydrological drought	Raam catchment	The Netherlands	2003	2018-2019	1
39	meteorological soil moisture & hydrological drought	Central Highlands	Vietnam	2004-2005	2015-2016	1
40	pluvial flood	Corigliano-Rossano city	Italy	2000	2015	1
41	riverine flood	Ottawa River	Canada	2017	2019	1
42	riverine flood	Delaware catchment	USA	2004	2006	1
43	riverine flood	Cumbria	UK	2009	2015	1

44	meteorological drought	Cape Town area	South Africa	2003-2004	2015-2017	2
45	pluvial flood	Malmö	Sweden	2010	2014	2

354

355



356

357 Figure 1: Geographical distribution of the paired events, numbers represent the IDs of the paired  
358 events.

359

### 360 3.2 Content of the Panta Rhei benchmark dataset

361 The dataset comprises: 1) the paired event reports, i.e. review style reports about the events and key  
362 processes between the events, particularly with respect to changes in risk management; 2) the key  
363 data table containing variables that assess the indicators which characterise management  
364 shortcomings, hazard, exposure, vulnerability and impacts of all events; and 3) the table containing  
365 the indicators-of-change, including the summary indicators-of-change. These three parts of the dataset  
366 are described in detail in the following sections.

#### 367 3.2.1 Paired event Reports

368 The reports about the paired events are all written in the style of review papers, i.e. they primarily  
369 compile and analyse available information and data from various sources about the events and key  
370 processes between the events. For some reports, the authors also undertook their own analyses and  
371 included statements based on their expert judgement. The reports are between 3 and 18 pages long  
372 and are structured in the following sections: 1) short description of both events with a focus on  
373 impacts; 2) description of processes between events with a focus on risk management; 3) event  
374 comparison in respect to hazard; 4) event comparison in respect to exposure; 5) event comparison in

375 respect to vulnerability; 6) summary; and 7) references. In the three cases where we have three events,  
376 i.e. two paired events in one study area, all three events and processes between events are described  
377 in one report. Thus, the dataset contains 43 reports which enable detailed contextual insights into  
378 physical and socio-economic changes between the paired drought or flood events in an area.

### 379 **3.2.2 Key data table**

380 The key data table is an Excel file with the following two spreadsheets: 1) “key data”, which contains  
381 the data of the flood and drought paired events, 2) “references”, which contains the references cited  
382 in the key data spreadsheet, separated by paired events and linked via the paired event IDs.

383 The key data spreadsheet is structured as follows: The first columns identify and roughly characterise  
384 the paired event and study area, i.e. their headers are: “Paired event ID”, “Event type”, “Area:  
385 Catchment/region”, “Area: Country”, “Year of event”. The following columns contain the data (every  
386 second column) and the category of the data source (every second column). The data columns contain  
387 variables that assess the management shortcomings, hazard, exposure, vulnerability and impacts  
388 indicators, structured in analogue to Table 1. Citations leading to the source of the data are included,  
389 e.g. citation of a scientific paper. In the following column, the category of the data source is provided  
390 to give data users the opportunity to judge the quality of the data themselves. Always 2 rows belong  
391 to one paired event, the first line contains the information of the first event, the second line contains  
392 the information of the second event. The variables compiled for the first and second event of a pair  
393 are comparable, i.e. the same variables resulting from comparable measurements are provided as far  
394 as possible. Any missing data which could not be retrieved for the specific event is indicated as not  
395 available (NA). The indicators which are not relevant for the specific event type are indicated as not  
396 relevant (NR).

397 The references spreadsheet contains the following columns: “Paired event ID”, “DOI”, “Web-link”,  
398 “Accessed (web-link)”, “References”. If possible, DOIs are given, which is mainly the case for scientific  
399 studies. Otherwise, the web link is given if possible, this is often the case for reports. In these cases,  
400 additionally the date is provided on which the data source provided via a web-link was last accessed.  
401 References are provided for all citations contained in the key data spreadsheet, this is mainly the case  
402 for scientific study and report categories of the data source.

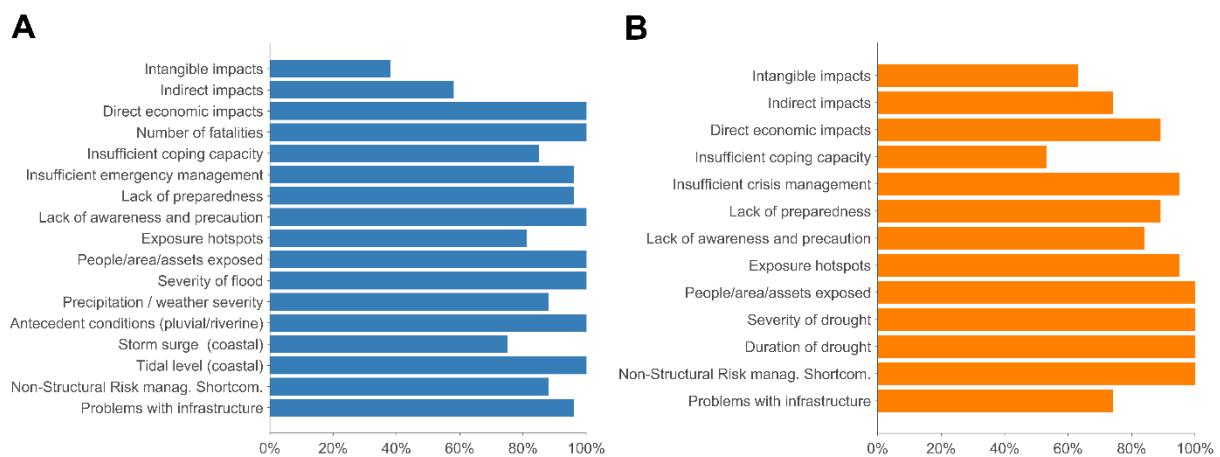
403

### 404 **3.2.3 Table of indicators-of-change**

405 The table containing the indicators-of-change is structured in analogue to the key data spreadsheet of  
406 the key data table. Differences are the following: 1) the indicators-of-change characterising drought  
407 hazard are aggregated into two indicators-of-change: “Duration of drought” and “Severity of drought”,

408 for all drought types; 2) the five summary indicators-of-change are additionally included; 3) Each event  
 409 pair is represented by one row, since the indicators-of-change represent the difference between the  
 410 data of the first event (1<sup>st</sup> row of paired event in key data) and of the second event (2<sup>nd</sup> row of paired  
 411 event in key data).

412 Overall, the flood and drought paired events have similar amounts of data availability for the  
 413 indicators-of-change, with only 12% and 14% NAs, respectively. However, for both floods and  
 414 droughts, data on indirect and intangible impacts are scarce (Figure 2). For droughts, hazard and  
 415 exposure data are readily available, while data on coping capacity is scarce. Additionally, storm surge  
 416 data for coastal floods is scarce (Figure 2).



417  
 418 Figure 2: Fraction of entries in [%] (in contrast to NA values) for each indicator-of-change of flood (A)  
 419 and drought (B) paired events.

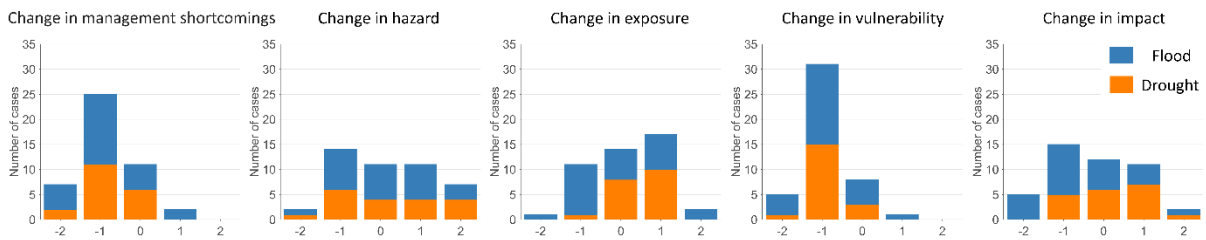
420 Across all paired events, a small decrease and no change were the most common values across all  
 421 summary indicators-of-change, with 43% and 25%, respectively (Figure 3). Large changes (-2/2) are  
 422 rare, with counts below 10% across all indicators-of-change. Changes in hazard, exposure and impact  
 423 show a relatively even distribution (except for large changes), whereas changes in vulnerability and  
 424 management shortcomings mainly show a decrease.

425 Differences between the collected flood and drought paired events are apparent for exposure and  
 426 impacts. Flood paired events include one pair with a large decrease in exposure, two pairs with a large  
 427 increase in exposure and a rather even distribution across small decreases, no change and a small  
 428 increase for the rest of the pairs. However, most common is a small decrease in exposure, apparent in  
 429 38% of the flood paired events. In contrast, no large changes (-2/2), and only one pair with a small  
 430 decrease in exposure occurred among the drought paired events. Most common is a small increase in  
 431 exposure, reported in 53% of the drought paired events, with the remaining 42% reporting no change  
 432 in exposure. In five flood paired events, a large decrease in impacts was reported and many flood



433 paired events showed a small decrease in impacts (38%). In the collected drought paired events, no  
 434 large decrease in impacts occurred and most common is a small increase in impacts (37%).

435



436

437 Figure 3: Histograms of summary indicators-of-change for flood and drought paired events, indicating  
 438 large decrease or increase (-2/2), small decrease or increase (-1/1) and no change (0) between the first  
 439 and the second event.

440

#### 441 4 Potential uses of the dataset

442 The presented dataset supports detailed context- and location-specific assessments of the paired  
 443 events, based on the paired event reports and the key data table. Based on the descriptions and the  
 444 comparable variables per paired event that characterise the management shortcomings, hazard,  
 445 exposure, vulnerability and impacts, it is possible to qualitatively attribute changes in impact to their  
 446 drivers and identify successful or unsuccessful risk management strategies. During the first data  
 447 analyses, only two paired events, i.e. “Pluvial floods in Barcelona, Spain” and “Riverine floods in  
 448 Danube catchment in Germany and Austria” were analysed in detail and successful risk management  
 449 strategies identified (Kreibich et al. 2022). This leaves a lot of room for further detailed analyses, e.g.  
 450 of drought success stories (e.g. droughts in the Wielkopolska Province in Poland and in the Don River  
 451 catchment in Russia), or impact attribution studies. Detailed suggestions for the attribution of changes  
 452 in drought and flood impacts are provided by Kreibich et al. (2019).

453 While the variables describing the first and second event of a pair are comparable, variables and data  
 454 quality differ strongly between the paired events. The great heterogeneity of data and events  
 455 represents both the strength and the weakness of the Panta Rhei dataset with regard to comparative  
 456 analyses. As quantitative comparative analyses across all paired events are impossible, such analyses  
 457 can only be undertaken on the basis of the indicators-of-change. Although these indicators were  
 458 created with great care according to the quality assurance protocol, they are subject to uncertainties  
 459 and caution is required when interpreting the results. Still, such comparative analyses are analogous  
 460 to other comparative studies in hydrology, which have shown their value especially for obtaining more  
 461 generic, transferable results (Duan et al., 2006; Blöschl et al., 2013). Conclusions can be drawn about

462 the attribution of impacts or the effectiveness of risk management, based on common patterns of the  
463 paired events across socio-economic and hydro-climatic situations. During the first data analyses, only  
464 the five summary indicators-of-change for management shortcomings, hazard, exposure, vulnerability  
465 and impact were analysed. So, there is still much scope for further more detailed comparative analysis  
466 by including all indicators-of-change. Examples of comparative analyses of socio-hydrological data of  
467 paired events are provided by Kreibich et al. (2017, 2022).

468 The table of key data can further support the development of socio-hydrological models, individually  
469 per paired event. The empirical data available for two points in time (i.e. first data points: data of first  
470 event in first row of paired event and second data points: data of second event in second row of paired  
471 event) can be used to estimate the parameters of socio-hydrological flood or drought risk models  
472 through Bayesian inference (Barendrecht et al. 2019; Schoppa et al. 2022). Even better would be if  
473 complementary data for some of the variables extended the two points in time to build a time series.  
474 This might be rather easily possible for monitored data like precipitation amounts or discharge as well  
475 as statistical data like exposed population or assets. Bayesian inference is suitable for the incorporation  
476 of different types of socio-hydrology data, i.e. qualitative and quantitative data, less or more uncertain  
477 data, many data points versus only a few data points (Gelman et al., 2014). The gain of using a socio-  
478 hydrological modelling approach in combination with empirical data is that it allows for a consistent  
479 interpretation of all available data together, including their interactions (Barendrecht et al. 2019). This  
480 approach enables the simulation of historical risk dynamics for the study areas and allows to inform  
481 adaptation planning by exploring the possible system evolutions in the future (Schoppa et al. 2023).  
482 The dataset has not yet been used to calibrate socio-hydrological models. Due to the diversity of hazard  
483 types as well as diverse socio-economic and hydro-climatic situations covered by the 45 paired events  
484 from all continents, the table of key data can be used to benchmark the performance of socio-  
485 hydrological flood or drought risk models. Examples of how heterogenous socio-hydrological data (e.g.  
486 discharge time series, level of protection, settlement density, flood awareness, level of private  
487 precaution, direct economic damage) can be used to estimate the parameters of socio-hydrological  
488 flood models are provided by Barendrecht et al. (2019) and Schoppa et al. (2022).

489

## 490 **5 Data availability**

491 The “Panta Rhei benchmark dataset: socio-hydrological data of paired events of floods and droughts  
492 (version 2)” is published under the Creative Commons Attribution International 4.0 Licence (CC BY 4.0)  
493 via GFZ Data Services (Kreibich et al., 2023, <https://doi.org/10.5880/GFZ.4.4.2023.001>)

494

495 **Conclusions**

496 Developing sustainable and efficient risk management strategies under non-stationary conditions  
497 requires understanding of the temporal changes of flood and drought impacts and their causes. The  
498 comprehensive Panta Rhei dataset presented in this paper can support detailed context and location-  
499 specific assessments of changes in impacts and their drivers and of risk management strategies based  
500 on the detailed paired event reports and key data regarding the individual paired events. The dataset  
501 can support indicator-based comparative analyses across all paired events, and eventually reveal  
502 generic and transferable conclusions in the occurrence of common patterns. Such analyses might be  
503 particularly useful to attribute changes in flood and drought impacts, including understanding of the  
504 role of human activities and decisions in reducing or exacerbating the impacts of drought and flood  
505 events. Ultimately, the dataset can support the development and benchmarking of socio-hydrological  
506 models and as such can supports solving the following unsolved problem in hydrology “How can we  
507 extract information from available data on human and water systems in order to inform the building  
508 process of socio-hydrological models and conceptualisations?” (Blöschl et al. 2019).

509 Additionally, we want to encourage more collection of socio-hydrological data of floods and droughts,  
510 but also of other water-related phenomena. Such data are scarce, but essential to understand spatial  
511 and temporal dynamics of human-water systems and inform and support improved water  
512 management under global change. The contact author, Heidi Kreibich, will be happy to advise and help  
513 with data collection if desired. Templates for the collection of socio-hydrological data on paired events  
514 of floods and droughts are provided in the appendix of the data description (Kreibich et al. 2023).

515

516 **Author contributions.** Heidi Kreibich initiated the compilation of the Panta Rhei benchmark dataset.  
517 Heidi Kreibich, Kai Schröter, Giuliano di Baldassarre, Anne Van Loon and Philip Ward developed the  
518 concept for the data collection (including templates and structure of the data tables), coordinated the  
519 data collection and undertook the internal review process, data quality control and homogenisation.  
520 All co-authors contributed data included in the paired event reports. The authors of each paired event  
521 report are responsible for the data of their case study. Maurizio Mazzoleni additionally designed the  
522 figures. Heidi Kreibich, Kai Schröter, Giuliano di Baldassarre, Anne Van Loon and Philip Ward wrote the  
523 manuscript with valuable contributions from all co-authors.

524

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526

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