National CO$_2$ budgets (2015–2020) inferred from atmospheric CO$_2$ observations in support of the Global Stocktake

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Abstract. Accurate accounting of emissions and removals of CO_2 is critical for the planning and verification of emission reduction targets in support of the Paris Agreement. Here, we present a pilot dataset of country-specific net carbon exchange (NCE; fossil plus terrestrial ecosystem fluxes) and terrestrial carbon stock changes aimed at informing countries' carbon budgets. These estimates are based on "top-down" NCE outputs from the v10 Orbiting Carbon Observatory (OCO-2) modeling inter-comparison project (MIP), wherein an ensemble of inverse modeling groups conducted standardized experiments assimilating OCO-2 column-averaged dry-air mole fraction (X_{CO_2}) retrievals (ACOS v10), in situ CO_2 measurements, or combinations of these data. The v10 OCO-2 MIP NCE estimates are combined with "bottom-up" estimates of fossil fuel emissions and lateral carbon fluxes to estimate changes in terrestrial carbon stocks, which are impacted by anthropogenic and natural drivers. These flux and stock change estimates are reported annually (2015–2020) as both a global $1° \times 1°$ gridded dataset and as a country-level dataset and are available for download from the Committee on Earth Observation Satellites' (CEOS) website: https://doi.org/10.48588/npf6-sw92. Across the v10 OCO-2 MIP experiments, we obtain increases in the ensemble median terrestrial carbon stocks of 3.29–$4.58 \, \mathrm{PgCO_2 \, yr^{-1}}$ (0.90–$1.25 \, \mathrm{PgC \, yr^{-1}}$). This is a result of broad increases in terrestrial carbon stocks across the northern extratropics, while the tropics generally have stock losses but with considerable regional variability and differences between v10 OCO-2 MIP experiments. We discuss the state of the science for tracking emissions and removals using top-down methods, including current limitations and future developments towards top-down monitoring and verification systems.

1   Introduction

To reduce the risks and impacts of climate change, the Paris Agreement aims to limit the global average temperature increase to well below 2 °C above pre-industrial levels and pursue efforts to limit these increases to less than 1.5 °C. To this end, each Party to the Paris Agreement agreed to prepare and communicate successive Nationally Determined Contributions (NDCs) of greenhouse gas (GHG) emission reductions. Collective progress toward this goal of the Paris Agreement is evaluated in Global Stocktakes (GSTs), which are conducted at five-year intervals; the first GST is scheduled in 2023. The outcome of each GST is then used as input, or as a "ratchet mechanism", for new NDCs that are meant to encourage greater ambition.

In support of the first GST, Parties to the Paris Agreement are compiling national GHG inventories (NGHGIs) of emissions and removals, which are submitted to the United Nation Framework Convention of Climate Change (UNFCCC) and inform their progress toward the emission-reduction targets in their individual NDCs. For these inventories, emissions and removals are generally estimated using "bottom-up" approaches, wherein CO_2 emission estimates are based on activity data and emission factors while CO_2 removals by sinks are based on inventories of carbon stock changes and models, following the methods specified in the 2006 IPCC Guidelines for National GHG Inventories (IPCC, 2006). This approach allows for explicit characterization of CO_2 emissions and removals into five categories: Energy; Industrial Processes and Product Use (IPPU); Agriculture; Land Use, Land-Use Change and Forestry (LULUCF); and Waste. Bottom-up methods can provide precise and accurate country-level emission estimates when the activity data and emission factors are well quantified and understood (Petrescu et al., 2021), such as for the fossil fuel combustion category of the energy sector in many countries. However, these estimates can have considerable uncertainty when the emission processes are challenging to quantify (such as for agriculture, LULUCF, and waste) or if the activity data are inaccurate or missing. For example, Grassi et al. (2022) and McGlynn et al. (2022) estimate the uncertainty on the net LULUCF CO_2 flux to be roughly 35% for Annex I countries and 50% for non-Annex I countries. In addition, these estimates do not capture carbon emissions and removals from unmanaged systems, which are not directly considered in the Paris Agreement, but impact the global carbon budget and growth rate of atmospheric CO_2.

As a complement to these accounting-based inventory efforts, an independent "top-down" assessment of net surface–atmosphere CO_2 fluxes may be obtained from ground-based, airborne and space-based observations of atmospheric CO_2 mole fractions. These top-down methods have undergone rapid improvements in recent years, as recognized in the 2019 Refinement to the 2006 IPCC Guidelines for National GHG Inventories (IPCC, 2019). And, although these methods were not deemed to be a standard tool for verification of conventional inventories, a number of countries (UK, Switzerland, USA, and New Zealand) have adopted atmospheric inverse modeling as a verification system in national inventory reports. Initially, these countries have focused on non-CO_2 gasses (e.g., EPA, 2022), but top-down assessments of the CO_2 budget are now under development in New Zealand (https://niwa.co.nz/climate/research-projects/carbon-watch-nz). Furthermore, significant investments towards building anthropogenic CO_2-emissions monitoring and verification support capacity are ongoing within the European Commission's Copernicus Program (see Sect. 9.2.1).

50   In top-down CO_2 flux estimation, the net surface–atmosphere CO_2 fluxes are inferred from atmospheric CO_2 observations using state-of-the-art atmospheric CO_2 inversion systems (e.g., Peiro et al., 2022). This approach provides spatially- and temporally-resolved estimates of surface–atmosphere fluxes for land and ocean regions from which country-level annual land–atmosphere CO_2 fluxes can be estimated. The impact of fossil fuel (and usually fire CO_2 emissions) on the observations are accounted for in the inversions by prescribing maps of those emissions and assuming that they are perfectly known. Thus,

55   fossil fuel and fire CO_2 emissions are not diagnosed yet by these inversions, but net surface–atmosphere CO_2 fluxes from the terrestrial biosphere and oceans are. Terrestrial carbon stock changes can then be calculated by combining net surface–atmosphere CO_2 fluxes with estimates of fossil fuel emissions and horizontal ("lateral") fluxes occurring within the terrestrial biosphere or between the land and ocean (Kondo et al., 2020). One example of a lateral flux is harvested agricultural products, where carbon is sequestered from the atmosphere by photosynthesis in one region but then this carbon is harvested and exported

60   to another region as agricultural products. Similarly, carbon sequestered by photosynthesis in a forest can be leached away by streams and rivers, and then exported to the ocean. These lateral carbon fluxes are not directly identifiable in atmospheric CO_2 measurements, but accounting for their impact is required in order to convert net land fluxes into stock changes. These estimated terrestrial carbon stock changes reflect the combined impact of direct anthropogenic activities and changes to both managed and unmanaged ecosystems in response to rising CO_2, climate change, and disturbance events (such as fires).

65   The top-down budgets presented here extend several previous studies that have developed approaches to compare inversion results to NGHGIs. Ciais et al. (2021) proposed a protocol for reporting bottom-up and top-down fluxes so that they can be compared consistently. Petrescu et al. (2021) compared top-down fluxes with inventory estimates for the European Union and United Kingdom, including for an ensemble of regional inversions over Europe (Monteil et al., 2020). Chevallier (2021) noted that inversion results for terrestrial CO_2 fluxes should be restricted to managed lands and applied a managed land mask to the

70   gridded fluxes of the Copernicus Atmosphere Monitoring Service (CAMS) CO_2 inversions for the comparison to UNFCCC values in ten large countries or groups of countries. Deng et al. (2022) compared CO_2, CH_4 and N_2O fluxes from inversion ensembles available from the Global Carbon Project. For CO_2, they used six CO_2 flux estimates from inverse models that assimilated measurements from the global air-sample network, filtered their results over managed lands and corrected them for CO_2 fluxes induced by lateral processes to compare with carbon stock changes reported to the UNFCCC by a set of

75   12 countries. We expand upon these previous studies by providing top-down CO_2 budgets from the v10 Orbiting Carbon Observatory Model Intercomparison Project (v10 OCO-2 MIP), wherein an ensemble of inverse modeling groups conducted standardized experiments assimilating OCO-2 column-averaged dry-air mole fraction (X_{CO_2}) retrievals (retrieved with version 10 of the Atmospheric CO_2 Observations from Space (ACOS) full-physics retrieval algorithm), in situ CO_2 measurements, or combinations of these data. This allows us to quantify the sensitivity of top-down carbon budget estimates to the inversion

80   modeling system and the atmospheric CO_2 dataset used to constrain flux estimates.

    This paper is outlined as follows. The remainder of Sect. 1 describes the objectives of this work (Sect. 1.1) and provides background information on both the global carbon cycle (Sect. 1.2) and top-down atmospheric CO_2 inversions (Sect. 1.3). Section 2 defines the carbon cycle fluxes of interest. Section 3 describes the flux datasets and their uncertainties, including: fossil fuel emissions, the v10 OCO-2 MIP, riverine fluxes, wood fluxes, crop fluxes, and the net terrestrial carbon stock loss.

85 Section 4 provides an evaluation of the v10 OCO-2 MIP flux estimates. Section 5 presents two metrics for interpreting the top-down constraints on the CO_2 budget. Section 6 gives a description of the dataset, Sect. 7 shows the characteristics of the dataset, Sect. 8 demonstrates how these data can be compared with national inventories and Sect. 9 discusses current limitations and future directions. Finally, Sect. 10 gives the conclusions of this study.

1.1 Objectives

90 This is a pilot project designed to start a dialogue between the top-down research community, inventory compilers, and the GHG assessment community to identify ways that top-down CO_2 flux estimates can help inform country-level carbon budgets (see Worden et al. (2022) for a similar pilot methane dataset). To meet this objective, the primary goal of this work is to provide two products: (1) annual net surface–atmosphere CO_2 fluxes and (2) annual changes in terrestrial carbon stocks. These products are provided annually over the six-year period 2015–2020 on both a $1° \times 1°$ global grid and as country-level totals with error

95 characterization.

These products are intended to be used to help inform inventory development and identify areas for future research in both top-down and bottom-up approaches, including, informing strategies for operational top-down carbon cycle products that can be used for tracking combined changes in managed and unmanaged carbon stocks and help quantify the impact of emission reduction activities.

100 ## 1.2 Overview of the carbon cycle

The burning of fossil fuels and cement production release geologic carbon to the atmosphere ($40.0 \pm 3.3\,\mathrm{PgCO_2\,yr^{-1}}$ or $10.9 \pm 0.9\,\mathrm{PgC\,yr^{-1}}$ over 2010–2019; Canadell et al., 2021). These emissions, along with land use activities, impact carbon cycling between atmospheric, oceanic, and biospheric reservoirs that make up a near-closed system on annual timescales. As a result, roughly half of the emitted CO_2 from anthropogenic sources is absorbed by terrestrial ecosystems and oceans

105 (Friedlingstein et al., 2022), reducing the rate of atmospheric CO_2 increase ($18.7 \pm 0.08\,\mathrm{PgCO_2\,yr^{-1}}$ or $5.1 \pm 0.02\,\mathrm{PgC\,yr^{-1}}$ over 2010–2019; Canadell et al., 2021). Here we briefly review the movement of carbon between the reservoirs, and how these processes are modulated by human activities.

Fluxes of carbon between the atmosphere and ocean are driven by the difference in partial pressures of CO_2 between seawater and air, resulting in roughly balancing fluxes from the ocean-to-atmosphere and atmosphere-to-ocean of $\sim 293\,\mathrm{PgCO_2\,yr^{-1}}$

110 ($\sim 80\,\mathrm{PgC\,yr^{-1}}$) each way (Ciais et al., 2013), with a residual net atmosphere-to-ocean flux due to increasing atmospheric CO_2 ($9.2 \pm 2.2\,\mathrm{PgCO_2\,yr^{-1}}$ or $2.5 \pm 0.6\,\mathrm{PgC\,yr^{-1}}$ over 2010–2019; Canadell et al., 2021). Regional variations in the solubility and saturation of CO_2 in ocean waters drive net fluxes, with net fluxes to the atmosphere in upwelling regions, such as the eastern boundary of basins and in equatorial zones (McKinley et al., 2017). Meanwhile, there is net removals by the ocean in western boundary currents and at extratropical latitudes (McKinley et al., 2017). Within the oceans, circulation patterns, mixing, and

115 biologic activity act to redistribute carbon.

On land, terrestrial ecosystems remove atmospheric carbon through photosynthesis, referred to as Gross Primary Production (GPP) (Fig. 1). GPP draws roughly $440\,\mathrm{PgCO_2\,yr^{-1}}$ ($120\,\mathrm{PgC\,yr^{-1}}$) from the atmosphere (Anav et al., 2015). Roughly half

of this carbon is emitted back to the atmosphere by plants through autotrophic respiration, while the remaining carbon is used to generate plant biomass and is referred to as Net Primary Production (NPP). On an annual basis, the carbon sequestered

120 through NPP is roughly balanced by carbon loss through a number of processes. The largest of these processes is heterotrophic respiration, which is the respiratory emission of CO_2 (from the dead organic matter and soil carbon pools) by heterotrophic organisms, and accounts for 82–95% of NPP (Randerson et al., 2002). The combination of heterotrophic and authotrophic respiration is called ecosystem respiration (R_{eco}). The remaining processes have smaller magnitudes, but are still critical for determining the carbon balance of ecosystems. Biomass burning, the emission of carbon to the atmosphere through combustion,

125 releases roughly 7.3 $PgCO_2$ yr^{-1} (2 PgC yr^{-1}) to the atmosphere on an annual basis, but with considerable interannual variability (van der Werf et al., 2017). Carbon can also be emitted from the terrestrial biosphere to the atmosphere in the form of carbon monoxide (CO), methane (CH_4) and other biologic volatile organic compounds (BVOCs), which are oxidized to CO_2 in the atmosphere. Rivers move carbon in the form of dissolved inorganic carbon (DIC), dissolved organic carbon (DOC), and particulate organic carbon (POC). This carbon of terrestrial origin is partly transported to the open ocean, partly released to the

130 atmosphere from inland waters and estuaries, and partly buried in aquatic or marine sediments. Finally, anthropogenic activities such as harvesting of crop and wood products result in lateral transport of carbon, such that the removal of atmospheric CO_2 through NPP and emission of atmospheric CO_2 through respiration (e.g., decomposition in a landfill) or combustion (e.g., burning of biofuels) occurs in different regions. See Fig. 1 for an illustration of these fluxes.

Globally, there is a long-term net uptake of atmospheric CO_2 by the land (approximately -6.6 $PgCO_2$ yr^{-1} or -1.8 PgC_2 yr^{-1}

135 over 2010–2019; Canadell et al., 2021), which is the residual of an emission due to net land use change (5.9 ± 2.6 $PgCO_2$ yr^{-1} or 1.6 ± 0.7 PgC yr^{-1} over 2010–2019; Canadell et al., 2021) and removal by other terrestrial ecosystems (12.6 ± 3.3 $PgCO_2$ yr^{-1} or 3.4 ± 0.9 PgC yr^{-1} over 2010–2019; Canadell et al., 2021). This removal is partially driven by direct feedbacks between increasing CO_2 and the biosphere, such as CO_2 fertilization of photosynthesis and increased water use efficiency. Carbon-climate feedbacks also lead to both increases and decreases in terrestrial carbon stocks: for example, warming at high latitudes leads to

140 a more productive biosphere but it also leads to increased plant and soil respiration (Kaushik et al., 2020; Walker et al., 2021; Canadell et al., 2021; Crisp et al., 2022). In addition, the release of nitrogen through anthropogenic energy and fertilizer use may drive increased carbon sequestration by the terrestrial biosphere (Schulte-Uebbing et al., 2022; Liu et al., 2022; Lu et al., 2021). Regrowth of forests in previously cleared areas, especially in the extratropics, is also thought to be an important uptake term (Kondo et al., 2018; Cook-Patton et al., 2020). Currently, the relative impact of each of these contributions to long-term

145 terrestrial carbon sequestration is poorly known, and likely varies between biomes and climates.

While the existence of a long-term global land sink is supported through a number of lines of evidence (Ballantyne et al., 2012; Keeling and Graven, 2021), regional-scale emissions and removals are less well quantified. Regional-scale carbon sequestration can differ substantially from the global mean and can be impacted by the regional climate, disturbance events (Frank et al., 2015; Wang et al., 2021), and anthropogenic activities (Caspersen et al., 2000; Harris et al., 2012). The need to

150 better quantify regional-scale emissions and removals of carbon has motivated much of the recent expansion of in situ CO_2 observing networks, the launch of space-based CO_2 observing systems, and the development of CO_2 inversion systems.
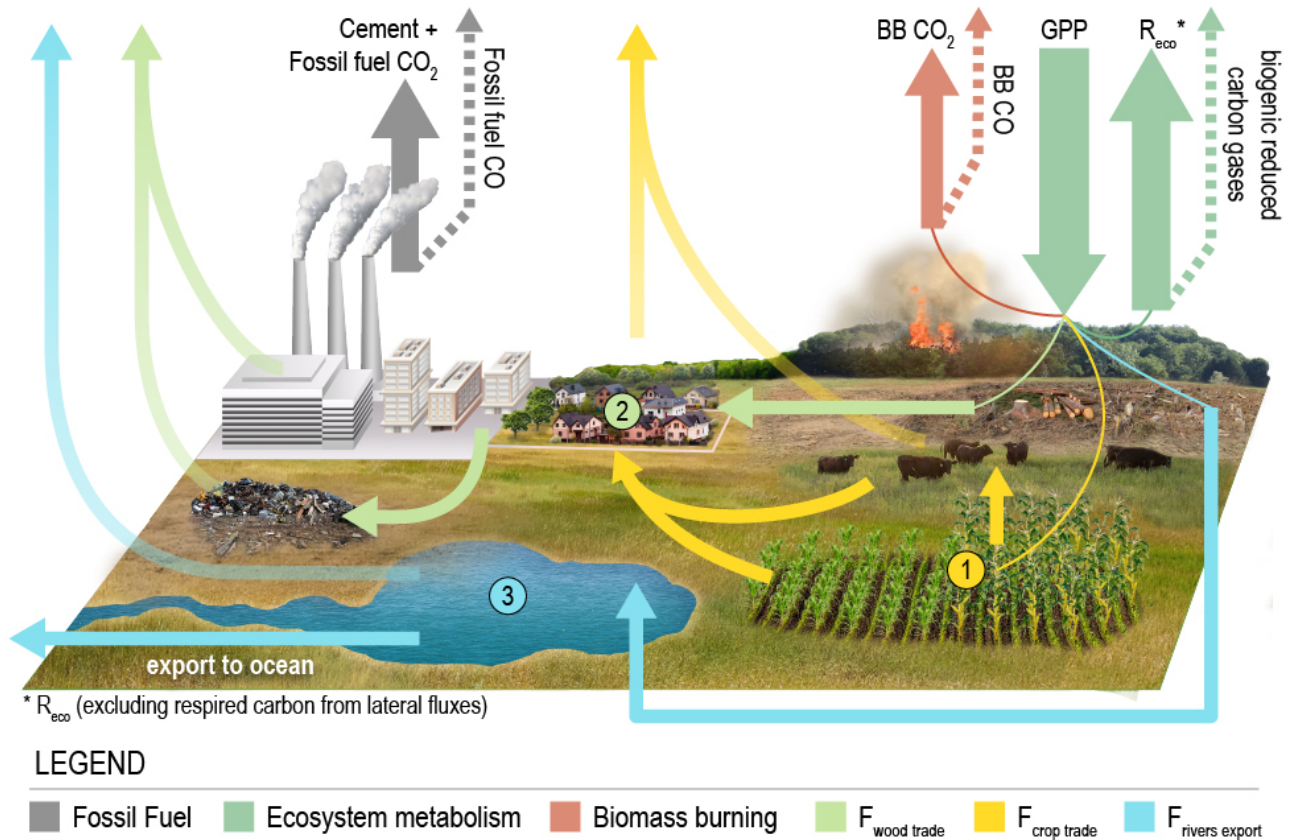
Figure 1. CO_2 is removed from the atmosphere through photosynthesis (GPP) and then emitted back to the atmosphere through a number of processes. Three processes move carbon laterally on Earth's surface, such that emissions of CO_2 occur in a different region than removals: (1) Agriculture; harvested crops are transported to urban areas and to livestock, which are themselves exported to urban areas. CO_2 is respired to the atmosphere in livestock or urban areas. (2) Forestry; logged carbon is transported to urban and industrial areas, then emitted to through decomposition in a landfill or combustion as a biofuel. (3) Water cycle; carbon is leached from soils into water bodies, such as lakes. The carbon is then either deposited, released to the atmosphere, or transported to the ocean (Regnier et al., 2022). Arrows show carbon fluxes and colors indicate whether the flux is associated with (grey) fossil fuel emissions, (dark green) ecosystem metabolism, (red) biomass burning, (light green) forestry, (yellow) agriculture, or (blue) the water cycle. Semi-transparent arrows show fluxes that move between the surface and atmosphere, while solid arrows show fluxes that move between land regions. Dashed arrows show surface–atmosphere fluxes of reduced carbon species that are oxidized to CO_2 in the atmosphere. For simplicity, a cement carbonation sink, volcano emissions, and a weathering sink are not included in this figure.

1.3 Background on atmospheric CO_2 inversions

Atmospheric CO_2 inversions estimate the underlying net surface–atmosphere CO_2 fluxes from atmospheric CO_2 observations, and this is what is meant by the "top-down" approach (Bolin and Keeling, 1963; Tans et al., 1990; Enting et al., 1995; Gurney

155 et al., 2002; Peiro et al., 2022). In this approach, an atmospheric chemical transport model (CTM) is employed to relate surface–atmosphere CO_2 fluxes to observed atmospheric CO_2 mole fractions. As an inverse problem, the upwind CO_2 fluxes are estimated from the downwind observed CO_2 mole fractions. The surface CO_2 fluxes are adjusted so that forward-simulated CO_2 mole fractions better match the CO_2 measurements while considering the uncertainty statistics on the observations, transport, and prior surface fluxes.

160   The atmospheric CO_2 inversion problem is generally ill-posed, such that the solution is underdetermined by the observational constraints. In this case, additional information is required to produce a unique solution and prevent overfitting of the data (Lawson and Hanson, 1974; Tarantola, 2005). Typically, this is performed using Bayesian inference, where prior mean fluxes and their uncertainties provide additional information required to estimate fluxes (Rayner et al., 2019). Prior mean fluxes of net ecosystem exchange are usually obtained from terrestrial biosphere models (such as CASA, ORCHIDEE, and CARDAMOM),

165 while prior mean air-sea fluxes are derived from surface water partial pressure of CO_2 (pCO_2) datasets or from ocean models (e.g., Peiro et al., 2022). The resulting posterior flux estimates combine the constraints on surface fluxes from atmospheric CO_2 data with the prior knowledge of the fluxes. If there is a high density of assimilated CO_2 observations, then the posterior fluxes will be more strongly impacted by the assimilated data, whereas, in regions with sparse observational coverage, the posterior fluxes will generally remain similar to the prior fluxes (assuming similar prior flux uncertainties across regions).

170   Measurements of atmospheric CO_2 best inform diffuse biosphere–atmosphere fluxes on large spatial scales. This is because CO_2 has a long atmospheric lifetime, such that the perturbation to atmospheric CO_2 due to emissions and removals from individual processes and locations gets mixed in the atmosphere (Gloor et al., 2001; Liu et al., 2015). For example, the measurements of CO_2 at Mauna Loa, Hawaii, provide a good estimate of the global-scale changes of CO_2 surface fluxes. Inferring smaller-scale flux signals requires a high density of CO_2 observations (to capture gradients in atmospheric CO_2) and accurate

175 modeling of atmospheric transport (to relate the measurements with surface fluxes). The accuracy of flux estimates depend on a number of factors, particularly the accuracy and precision of the data, transport model, and prior constraints. Stringent requirements on the accuracy of space-based column-averaged dry-air mole fraction (X_{CO_2}) retrievals are required to infer surface fluxes (Chevallier et al., 2005a; Miller et al., 2007). Biases in X_{CO_2} retrievals from the Orbiting Carbon Observatory (OCO-2) related to spectroscopic errors, solar zenith angle, surface properties, and atmospheric scattering by clouds and aerosols

180 have been identified (Wunch et al., 2017b). However, intensive research has reduced retrieval errors over time (O'Dell et al., 2018; Kiel et al., 2019). As will be shown in Sect. 4.1, biases in OCO-2 X_{CO_2} retrievals over land are thought to be relatively small, although regionally structured biases may be present. However, OCO-2 X_{CO_2} retrievals over oceans may contain more large-scale spatially coherent retrieval errors that can adversely impact flux estimates.

    Accurate atmospheric transport is critical for correctly relating surface–atmosphere fluxes to observations. Due to com-

185 putational constraints, CTMs are typically run offline with coarsened meteorological fields relative to the parent Numerical Weather Prediction model, which has been shown to introduce systematic transport errors in some configurations (Yu et al., 2018; Stanevich et al., 2020). In addition, these offline CTMs have been shown to have large-scale systematic differences in transport associated with the implementation of transport algorithms (Schuh et al., 2019, 2022). These errors appear to be of the same order as the retrieval biases, although the patterns in time and space are different. Systematic errors related to

model transport (and errors in prior information) can partially be accounted for by performing multiple inversions that differ in CTM and prior constraints employed. This motivates inversion model intercomparison projects (MIPs), such as the OCO-2 MIP project (see Sect. 3.2; Crowell et al., 2019; Peiro et al., 2022). From these ensembles of inversions, estimates of both systematic errors (accuracy) and random errors (precision) can be obtained from the model spread.

2 Definitions

In this work, we focus on the carbon budget of Earth's land area, including aquatic systems such as rivers and lakes. In particular, we consider fluxes of carbon between the land and the atmosphere, and lateral carbon transport processes on land and between the land and ocean (Fig. 1). We define the following annual net carbon fluxes (see Fig. 2 for an schematic representation of these fluxes):

- **Fossil fuel and cement emissions** (FF): The burning of fossil fuels and release of carbon due to cement production, representing a flux of carbon from the land surface (geologic reservoir) to the atmosphere.

- **Net Biosphere exchange** (NBE): Net flux of carbon from the terrestrial biosphere to the atmosphere due to biomass burning (BB) and R_{eco} minus Gross Primary Production (GPP) (i.e., $NBE = BB + R_{eco} - GPP$). It includes both anthropogenic processes (e.g., deforestation, reforestation, farming) and natural processes (e.g., climate-variability-induced carbon fluxes, disturbances, recovery from disturbances).

- **Terrestrial Net Carbon Exchange** (NCE): Net flux of carbon from the surface to the atmosphere. For land, NCE can be defined as:

$$NCE = NBE + FF \tag{1}$$

- **Lateral crop flux** ($F_{crop\,trade}$): The lateral flux of carbon in (positive) or out (negative) of a region due to agriculture.

- **Lateral wood flux** ($F_{wood\,trade}$): The lateral flux of carbon in (positive) or out (negative) of a region due to wood product harvesting and usage.

- **Lateral river flux** ($F_{rivers\,export}$): The lateral flux of carbon in (positive) or out (negative) of a region transported by the water cycle.

- **Net terrestrial carbon stock loss** (ΔC_{loss}): Positive values indicate a loss (decrease) of terrestrial carbon stocks (organic matter stored on land), including above- and below-ground biomass in ecosystems and biomass contained in anthropogenic products (lumber, cattle, etc). This is calculated as:

$$\Delta C_{loss} = NBE - F_{crop\,trade} - F_{wood\,trade} - F_{rivers\,export} \tag{2}$$
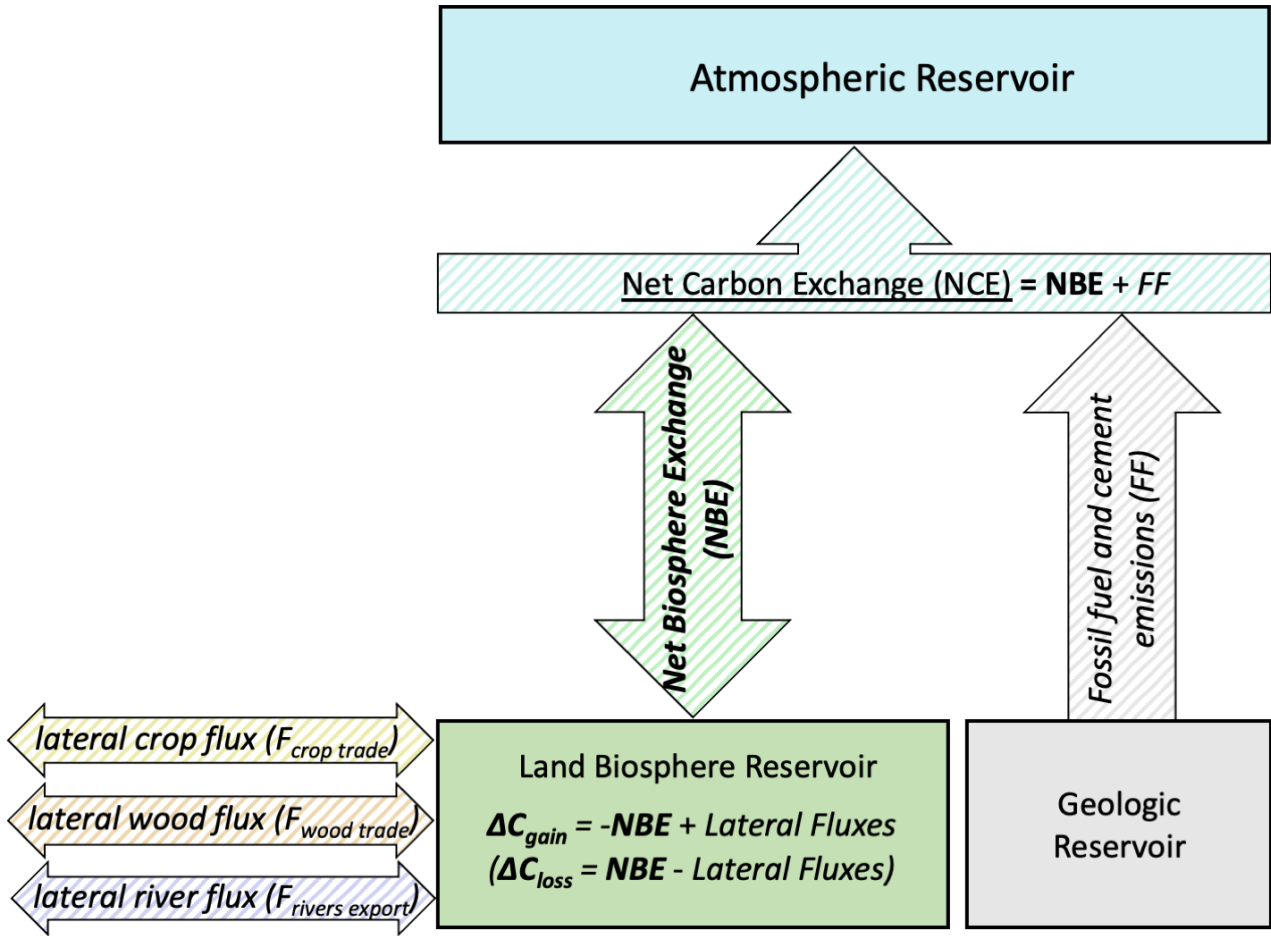
Figure 2. Carbon fluxes for a given land region, such as a country. Boxes with solid backgrounds show reservoirs of carbon. Arrows with hatched shading show fluxes between reservoirs. NCE is underlined to emphasize that this quantity is estimated from the atmospheric CO_2 measurements using top-down methods. Italicized quantities are obtained from bottom-up datasets (FF, $F_{\text{crop trade}}$, $F_{\text{wood trade}}$, $F_{\text{rivers export}}$). Bold quantities are derived in this study from the top-down and bottom-up datasets (**NBE**, $\Delta\mathbf{C}_{\text{gain}}$, $\Delta\mathbf{C}_{\text{loss}}$).

– **Net terrestrial carbon stock gain** (ΔC_{gain}): Positive values indicate a gain (increase) of terrestrial carbon stocks, and is the negative of ΔC_{loss}:

$$\Delta C_{\text{gain}} = -\Delta C_{\text{loss}} \tag{3}$$

2.1 Country and regional aggregation

To aggregate gridded $1° \times 1°$ flux estimates to country totals we use a country mask (Center for International Earth Science Information Network - CIESIN - Columbia University, 2018). We also provide NCE and ΔC_{loss} estimates for several country

groupings. A number of regional intergovernmental organizations are included: the Association of Southeast Asian Nations (ASEAN), the African Union (AU) and each of its sub-regions (North, South, West, East, and Central), the Community of Latin American and Caribbean States plus Brazil (CELAC+Brazil), the Economic Cooperation Organization (ECO), the European Union (EU or EU27), and the South Asian Association for Regional Cooperation (SAARC). We also include some geographic regions, specifically North America, the Middle East and Europe. Countries included in these groupings are listed in the supplementary materials (Text S1).

3 Flux datasets

Here, we describe the methodologies and datasets for estimating FF (Sect. 3.1), NCE (Sect. 3.2), and lateral carbon fluxes (Sect. 3.3), and how these data are used to estimate ΔC_{loss} (Sect. 3.4).

3.1 Fossil fuel and cement emissions

Gridded $1° \times 1°$ fossil CO_2 emissions, including those from cement production, are calculated as follows. Monthly gridded emissions up to 2019 are taken from the 2020 version of the Open-source Data Inventory for Anthropogenic CO_2 (ODIAC2020, 2000–2019) emission data product (Oda and Maksyutov, 2011; Oda et al., 2018). The 2020 emissions were not part of ODIAC, but were projected using the Carbon Monitor (CM) emission data product (https://carbonmonitor.org/, downloaded 19th May 2021). For each month in 2020 and later, the ratio between that month's emissions and the emissions from the same month in 2019 was calculated from the CM emission data. Since CM provides daily emissions per sector for a handful of major emitting countries and the globe, CM emissions are summed over sectors and days in each month to create monthly total emissions per named country and the rest of the world (RoW). The ratio of each (post-2019) month's emission to the same month in 2019 is then calculated per named country and RoW, then distributed over a $1° \times 1°$ grid assuming homogeneity of the ratio over each named country and RoW. 2019 ODIAC emissions for that month are then multiplied by the ratio to generate $1° \times 1°$ monthly emissions after 2019. While this method loses the information of day-to-day variability provided by CM, this is a conscious choice to be consistent over the entire inversion period. Finally, we impose day-of-week and hour-of-day variations on these fluxes following the Temporal Improvements for Modeling Emissions by Scaling (TIMES) diurnal and day-of-week scaling (Nassar et al., 2013). The $1° \times 1°$ uncertainty map is based on the combination of the global level FF uncertainty (one-sigma of 4.2%, Andres et al., 2014) and the grid level emission differences due to the different disaggregation methods (Oda et al., 2015). Note that these FF uncertainties are not considered in the inversions used for this product development.

Country-level fossil fuel emission estimates are obtained by aggregating the $1° \times 1°$ estimates using the country mask. Uncertainties on country-level estimates are calculated using the fractional uncertainties of Andres et al. (2014).

3.2 Net Carbon Exchange (NCE) and Net Biosphere Exchange (NBE)

We employ results from the v10 OCO-2 MIP, which is an international collaboration of atmospheric CO_2 inversion modelers that produces ensembles of CO_2 surface–atmosphere flux estimates by assimilating space-based OCO-2 retrievals of X_{CO_2} and

in situ CO_2 measurements. The v10 OCO-2 MIP is updated from the v9 OCO-2 MIP described in Peiro et al. (2022). Updates to the v10 OCO-2 MIP are presented here with additional details available at https://gml.noaa.gov/ccgg/OCO$_2$_v10mip/.

The v10 OCO-2 MIP consists of a number of inversion systems that perform a set of experiments following a standard protocol. Here, we include fluxes from 11 of the 14 MIP models (Table 1; CMS-Flux and JHU were excluded due to time constraints and LoFI was excluded because it employs a non-traditional inversion approach that does not follow the MIP protocol). There are five v10 OCO-2 MIP experiments that each ensemble member performs, which differ by the data that is assimilated (CO_2 datasets described in Sect. 3.2.1):

- **IS**: assimilates in situ CO_2 mole fraction measurements from an international observational network,

- **LNLG**: ACOS v10 land nadir and land glint total column dry-air mole fractions (X_{CO_2}) from OCO-2,

- **LNLGIS**: assimilates both in situ and ACOS v10 OCO-2 land nadir and glint X_{CO_2} retrievals together,

- **OG**: assimilates ACOS v10 OCO-2 ocean glint X_{CO_2} retrievals

- **LNLGOGIS**: assimilates all the above datasets together.

For each experiment, each inversion group imposes a common fossil fuel emission dataset identical to the one described in Sect. 3.1. All other prior flux estimates were chosen independently by each modeling group and are listed in Table 1. The inversions assimilate the standardized v10 OCO-2 and in situ data from 6 September 2014 through 31 March 2021 (see Sect 3.2.1), with the length of spin-up period and in situ data assimilated during that period being left up to the discretion of each group in the MIP. Each modeling group submitted net air–sea fluxes and NBE across 2015–2020, interpolated from the native resolution to a $1° \times 1°$ spatial grid at monthly resolution, which are publicly available for download from https://gml.noaa.gov/ccgg/OCO$_2$_v10mip/.

The performance of each atmospheric CO_2 inversion was evaluated through comparisons of the posterior CO_2 mole-fraction field (i.e., CO_2 fields simulated forward with the posterior fluxes) against independent in situ CO_2 measurements and OCO-2 X_{CO_2} retrievals that were withheld from the assimilation for validation, as well as X_{CO_2} retrievals from the Total Column Carbon Observing Network (TCCON; Wunch et al., 2011). The evaluation of the experiments is presented in Sect. 4, with additional analysis available from the v10 OCO-2 MIP website.

For this study, the best estimate of NCE is taken to be the ensemble median for each experiment (denoted $\overline{\text{NCE}_{\text{experiment}}}$). The uncertainty in NCE is calculated as an estimate (denoted σ_{NCE}) of the distribution's standard deviation using the interquartile range (IQR) of the v10 OCO-2 MIP ensemble. It is a robust estimate that requires only the middle 50% of the ensemble to be normally distributed (Hoaglin et al., 1985). Hence from the normal tables, to two decimal places:

$$\sigma_{\text{NCE}} = \frac{IQR(\text{NCE})}{1.35}. \tag{4}$$

For country-level fluxes, the NCE estimates are first aggregated to country totals for each ensemble member before calculating the median and standard deviation. This is done because there are spatial covariances between $1° \times 1°$ grid cells. Thus, first

Table 1. Inversions specifications for each v10 OCO-2 MIP ensemble member.

Simulation name (reference)	Transport model	Driving meteorology	Meteorology resolution (degrees)	Prior NEE	Prior air-sea	Prior fire	Inverse Method
AMES (Philip et al., 2019, 2022)	GEOS-Chem	MERRA-2	4° × 5°	CASA-GFED4.1s	CT2019OI	GFEDv4.1s	4D-Var
Baker (Baker et al., 2006b, 2010)	PCTM	MERRA-2	1° × 1.25° prior, 4° × 5° opt	CASA-GFED3	Landschützer v4.4	GFEDv4	4D-Var
CAMS (Chevallier et al., 2005b)	LMDz	ERA5	1.9° × 3.75°	ORCHIDEE (climatological)	CMEMS	GFED4.1s	Variational
CMS-Flux[a] (Liu et al., 2021a)	GEOS-Chem	MERRA-2	4° × 5°	CARDAMOM	MOM-6	CARDAMOM	4D-Var
COLA (Liu et al., 2021b)	GEOS-Chem	MERRA-2	4° × 5°	VEGAS	Rödenbeck 2021	VEGAS	EnKF
CSU	GEOS-Chem	MERRA-2	4° × 5°	SiB-4 w/ MERRA-2	Landschützer v18	GFED4.1s	synthesis
CT (Jacobson et al., 2020)	TM5	ERA5	2° × 3° / 1° × 1°	CT2019 CASA GFED4.1s	CT2019OI	CT2019 CASA GFED4.1s	EnKF
JHU[a] (Miller et al., 2020) (Chen et al., 2021b, a)	GEOS-Chem	MERRA-2	4° × 5°	CASA-GFED 4.1s	Takahashi	GFED4.1s	geostatistical/ 4D-Var
LoFI[b] (Weir et al., 2021)	GEOS GCM	GEOS CGM	0.5° × 0.625°	CASA-GFED3	LoFI Takahasi	QFED	N/A
NIES (Maksyutov et al., 2021)	NIES-TM/ FLEXPART	ERA-5/ JRA-55	3.75° × 3.75° / 0.1° × 0.1°	Zeng 2020	Landschützer 2020	GFAS	4D-Var
OU	TM5	ERA-Interim	4° × 6°	CASA-GFED3	Takahashi	GFEDv3	4D-Var
TM5-4DVar	TM5	ERA-Interim	2° × 3°	SiB-CASA	CT2019 Opt Clim	GFEDv4	4D-Var
UT (Deng et al., 2014, 2016)	GEOS-Chem	GEOS-FP	4° × 5°	BEPS	Takahashi	GFEDv4	4D-Var
WOMBAT (Zammit-Mangion et al., 2022)	GEOS-Chem	MERRA-2	2° × 2.5°	SiB-4 w/ MERRA-2	Landschutzer 2020	GFED4.1s	Synthesis with MCMC

[a]Due to time constraints, this ensemble member is not included in this product; [b]This is not a traditional inversion and is not included in this product.
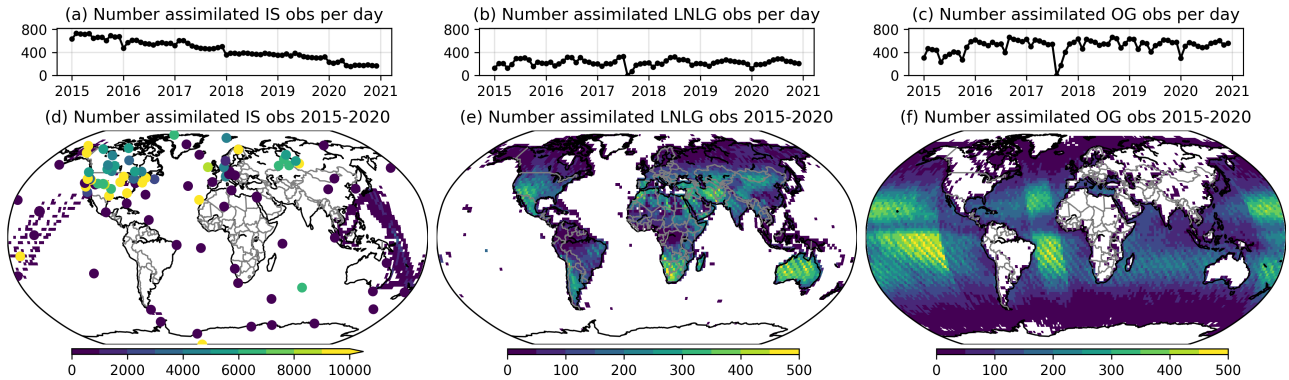
Figure 3. Assimilated observations for IS and LNLG v10 MIP experiments. Number of monthly (a) in situ CO_2 measurements and (b) ACOS v10 OCO-2 land nadir and land glint X_{CO_2} retrievals binned into 10 s averages, and (c) ACOS v10 OCO-2 ocean glint X_{CO_2} retrievals binned into 10 s averages. Spatial distribution of (d) in situ (e) ACOS v10 OCO-2 land X_{CO_2} retrievals, and (f) ACOS v10 OCO-2 ocean X_{CO_2} retrievals over 2015–2020. Shipboard and aircraft in situ CO_2 measurements are aggregated to a $2° \times 2°$ spatial grid, surface site measurements are shown as scattered points, and ACOS v10 OCO-2 X_{CO_2} retrievals are shown aggregated to a $2° \times 2°$ spatial grid.

aggregating regions for each ensemble member accurately propagates the aggregate differences between regions across the ensemble members.

The NBE estimate is calculated by subtracting the ODIAC Fossil Fuel emissions from NCE. The variance in NBE is then taken to be the sum of the variances of NCE and FF:

$$\sigma^2_{\text{NBE}} = \sigma^2_{\text{NCE}} + \sigma^2_{\text{FF}} \tag{5}$$

3.2.1 Atmospheric CO_2 data included in v10 OCO-2 MIP

In situ CO_2 measurements (Fig. 3a,d) are drawn from five data collections made available in Obspack format (Masarie et al., 2014). Those source ObsPacks and their references are listed in Table 2. These data include measurements from 55 international laboratories at 460 sites around the world. The majority of data are from the openly available GLOBALVIEW+ program, but with some additional provisional data for 2020–21, and data from other programs not participating in the GLOBALVIEW+ project. CO_2 measurements are broadly divided into two categories: those measurements we identify as suitable for assimilation, and other measurements not suitable for assimilation.

In CO_2 inverse analyses, uncertainties ascribed to in situ measurements are a combination of the uncertainty in the measurement and a representativeness error from the inability of the forward model to accurately simulate the measurement (due to aspects like a coarse model grid). To characterize the representativeness error, we used an empirical scheme based on simulations from the v7 OCO-2 MIP (Crowell et al., 2019). In situ CO_2 measurements are simulated in a forward simulation, and then the model-data mismatch statistics are calculated to characterize the representativeness errors at each measurement location and for each season. Although this was the standard method for characterizing uncertainties for modeled in situ measurements, each v10 OCO-2 MIP group was free to choose how to set the uncertainties in their specific set-ups.

Table 2. In situ CO_2 measurement collections used in the v10 OCO-2 MIP, with the total number of measurements between 6 September 2014 and 1 January 2021, and the numbers of measurements assimilated and withheld for cross-validation in the same period. More than 95% of the in situ measurements come from the GLOBALVIEW+ and CO_2 NRT ObsPacks, both of which are publicly available at https://gml.noaa.gov/ccgg/obspack/data.php.

ObsPack name	Total No. Measurements	Assimilated	Withheld	Reference
obspack_CO$_2$_1_GLOBALVIEWplus_v6.1_2021-03-01	9,611,095	766,179	38,483	Schuldt et al. (2021b)
obspack_CO$_2$_1_NRT_v6.1.1_2021-05-17	755,477	62,011	2,996	Schuldt et al. (2021a)
obspack_CO$_2$_1_NIES_Shipboard_v3.0_2020-11-10	418,496	216,963	12,766	Tohjima et al. (2005); Nara et al. (2017)
obspack_CO$_2$_1_AirCore_v4.0_2020-12-28	55,620			Baier et al. (2021)
obspack_multi-species_1_manaus_profiles_v1.0_2021-05-20	3,194			Miller et al. (2021)
TOTAL	10,843,882	1,045,153	54,245	

Of the in situ measurements designated as being appropriate for assimilation, about 5% were withheld for cross-validation purposes. These data were chosen to be as independent as possible from the measurements that were assimilated. For quasi-continuous measurements, such as those taken every 15 minutes at NOAA tall towers, measurements were withheld for entire days: we chose 5% of the days in the dataset, and we withheld every assimilable measurement on that day. This is also how CO_2 measurements on National Institute for Environmental Studies (NIES) ships were treated. Entire aircraft profiles in the NOAA light-aircraft profiling network are assumed to consist of vertically correlated measurements, so entire profiles were withheld: we chose 5% of aircraft profiles to withhold. Most flask sites have measurement sampling protocols intended to ensure independence; they are often taken at weekly or biweekly intervals during meteorological conditions meant to allow regional background air masses to be sampled. Thus, we chose to withhold 5% of assimilable flask measurements. We also verified that datasets at the same site were withheld on the same days; aircraft profiles over tower sites were, for instance, withheld on the same days that tower data were withheld.

OCO-2 land (Fig. 3b,e) and ocean (Fig. 3c,f) X_{CO_2} retrievals are performed using version 10 of NASA's Atmospheric CO_2 Observations from Space (ACOS) full-physics retrieval algorithm (O'Dell et al., 2018). A common set of OCO-2 retrieval "super-obs" data were derived from these retrievals and were assimilated by each modeling group. These "super-obs" are obtained by aggregating retrievals into 10 s averages (which better match the coarse transport models grid cells used in the inversions) following the same procedure as the v9 OCO-2 MIP (Peiro et al., 2022). Specifically, individual scenes within the 10 s span are weighted according to the inverse of the square of the X_{CO_2} uncertainty (standard deviations) produced by the retrieval, and correlations of +0.3 for land scenes and +0.6 for ocean scenes are assumed when calculating the uncertainty on the 10-second averages (see Sect. 3.2.1 of Baker et al., 2022); transport model errors are also considered (based on Schuh et al., 2019). Only 10 s spans with 10 or more good quality retrievals were used (sparser data being thought to be more prone to cloud-related biases). In the same vein as was done for the in situ data, X_{CO_2} data from 5% of the orbits (entire orbits were withheld), chosen at random, were withheld for evaluation purposes.

3.3 Lateral carbon fluxes

Lateral carbon flux datasets include country-level $F_{\text{rivers export}}$ (Sect. 3.3.1), country-level $F_{\text{crop trade}}$ and country-level $F_{\text{wood trade}}$ (Sect. 3.3.2). Gridded lateral fluxes are estimated using a somewhat different approach, and are described in Sect. 3.3.3.

3.3.1 Country-level $F_{\text{rivers export}}$

Rivers transport carbon laterally across land regions (e.g., to a lake) and from the land to the ocean. This lateral transport must be accounted for to quantify the total change in terrestrial carbon in a given region. However, there is considerable uncertainty in lateral carbon flux by rivers. To account for this, we use two independent estimates of country-level totals: one from the Dynamic Land Ecosystem Model (DLEM; Tian et al., 2010, 2015a), and the other based on Deng et al. (2022) who use the Global NEWS model (Mayorga et al., 2010) and observations across COastal Segmentation and related CATchments (COSCATs; Meybeck et al., 2006) that include dissolved inorganic carbon (DIC) of atmospheric origin, dissolved organic

Table 3. Data sources for lateral flux estimates

Resolution	Flux	Model / Data source	Section
National	$F_{\text{rivers export}}$	Dynamic Land Ecosystem Model (DLEM) and Global NEWS with COSCATs data	Sect. 3.3.1
National	$F_{\text{wood trade}}$	UN FAO	Sect. 3.3.2
National	$F_{\text{crop trade}}$	UN FAO	Sect. 3.3.2
$1° \times 1°$	$F_{\text{rivers export}}$	Global NEWS with COSCATs data	Sect. 3.3.3
$1° \times 1°$	$F_{\text{wood trade}}$	UN FAO with downscaling	Sect. 3.3.3
$1° \times 1°$	$F_{\text{crop trade}}$	UN FAO with downscaling	Sect. 3.3.3

carbon (DOC) and particulate organic carbon (POC). These datasets cover 2015–2019. For 2020, we impose the 2015–2019 mean.

The DLEM is a process-based terrestrial ecosystem model that couples biophysical, soil biogeochemical, plant physiological and riverine processes with vegetation and land-use dynamics to simulate and predict the vertical fluxes, lateral fluxes, and

340   storage of water, carbon, GHGs, and nutrient dynamics in terrestrial ecosystems and their interfaces with the atmosphere and land-ocean continuum (Tian et al., 2010, 2015a). There are three major processes involved in simulating the export of water, carbon, and nutrients from land surface to the coastal ocean: 1) the generation of runoff and leachates, 2) the leaching of water, carbon and nutrients from land to river networks in the form of overland flow and base flow, and 3) transport of riverine materials along river channels from upstream areas to coastal regions. The key processes and parameterization in the DLEM

345   have been described in previous publications regarding the water discharge (Liu et al., 2013; Tao et al., 2014), riverine carbon fluxes (Ren et al., 2015, 2016; Tian et al., 2015b; Yao et al., 2021), and riverine nitrogen fluxes (Yang et al., 2015; Tian et al., 2020) from the terrestrial ecosystem to coastal oceans. The newly improved DLEM aquatic module better addresses processes within global small streams, which were recognized as hotpots of GHG emissions (Yao et al., 2020, 2021). DLEM produces estimates of the land loadings of carbon species (DIC, DOC, and POC), CO_2 degassing and carbon burial during transporting,

350   and the exports of carbon (DIC, DOC, and POC) to the ocean for 105 basin-level segmentations (modified from COSCATs) (Meybeck et al., 2006). To estimate country totals, we map the basin carbon loss across land by assuming that the net carbon flux occurs uniformly across each basin. We then use the country mask to estimate the country totals for each region.

Deng et al. (2022) estimate the lateral carbon export by rivers to the coast minus the imports from rivers entering in each country (for relevant cases), including DOC, POC and DIC of atmospheric origin. Estimates of DOC, POC and DIC are

355   obtained from the Global NEWS model (Mayorga et al., 2010), with a correction based on Resplandy et al. (2018) so that the

global total exported to the coastal ocean is $2.86 \, \mathrm{PgCO_2 \, yr^{-1}}$ ($0.78 \, \mathrm{PgC \, yr^{-1}}$). Deng et al. (2022) perform a correction to the Global NEWS estimates to remove the contribution of lithogenic carbon, using the methodology of Ciais et al. (2021).

For the analysis that follows, we estimate country-level totals of riverine lateral carbon fluxes by combining the estimates of DLEM with those of Deng et al. (2022). We take the mean of the two estimates to be the best estimate and take the magnitude of the difference between the estimates to be the one-sigma uncertainty. Figure S1 shows the 2015–2019 mean annual net riverine lateral carbon fluxes. Fluxes are uniformly negative, implying a net flux of carbon from the land to the ocean and reduction in stored carbon for all countries. Fluxes are most negative in tropical rain forest and tropical monsoon climates, and they are smallest in more arid regions.

3.3.2 Country-level $F_{\mathrm{wood \, trade}}$ and $F_{\mathrm{crop \, trade}}$

Wood and crop products are traded between nations. We estimate the annual lateral fluxes of carbon due to this trade following the approaches of Deng et al. (2022) and Ciais et al. (2021). This approach utilizes crop and wood trade data compiled by the Food and Agriculture Organization of the United Nations (FAO, http://www.fao.org/faostat/en/#data). The crop flux was estimated from the annual trade balance of 171 crop commodities calculated for each country. For wood products, we use the bookkeeping model of Mason Earles et al. (2012) to calculate the fraction of imported carbon in wood products that is oxidized in each of 270 countries during subsequent years. One-sigma uncertainties in country-level fluxes are assumed to be 30% of the mean value. This dataset covers 2015–2019. For 2020, we assume fluxes equal to the 2015–2019 mean. The net crop and wood lateral fluxes and their uncertainties are shown in Fig. S2.

3.3.3 $1° \times 1°$ lateral flux estimates

Lateral fluxes at a higher resolution ($1° \times 1°$) follow similar principles to national values but were estimated separately with different implementation choices. High-resolution proxy data (satellite-derived NPP, population or livestock maps, etc.) enabled sub-national disaggregation. This was done using national totals based on FAO statistics for $F_{\mathrm{wood \, trade}}$ and $F_{\mathrm{crop \, trade}}$. For $F_{\mathrm{rivers \, export}}$ these estimates were generated from Global NEWS and COSCATs data (DLEM was only used for national totals). For each $1° \times 1°$ grid cell, we assume the standard deviation of the mean flux to be 30% for $F_{\mathrm{wood \, trade}}$ and $F_{\mathrm{crop \, trade}}$, and 60% for $F_{\mathrm{rivers \, export}}$. These uncertainty estimates are based on expert opinion as a rigorous error budget has not yet been developed for the $1° \times 1°$ lateral flux estimates.

3.4 Estimate of carbon stock loss (ΔC_{loss})

Finally, we calculate ΔC_{loss} using Eqn. 2 with the datasets described above. Assuming that the components contributing to ΔC_{loss} are independent, we calculate the uncertainty on ΔC_{loss} by combining the uncertainties (one standard deviations) from the component fluxes in quadrature:

$$\sigma^2_{\Delta C_{\mathrm{loss}}} = \sigma^2_{\mathrm{NBE}} + \sigma^2_{F_{\mathrm{crop \, trade}}} + \sigma^2_{F_{\mathrm{wood \, trade}}} + \sigma^2_{F_{\mathrm{rivers \, export}}} \tag{6}$$

4 Evaluation of v10 OCO-2 MIP experiments

The performance of top-down CO_2 flux estimates can be impacted by a number of factors, including biases in the assimilated data, model transport, prior constraints, and in the inversion architectures. Therefore, evaluating the performance of v10 OCO-2 MIP fluxes against independent observational datasets is critical for assuring high quality flux estimates. Here, we evaluate the v10 OCO-2 MIP experiments in two ways. First, we compare the posterior CO_2 fields against independent CO_2 measurements (Sect. 4.1). Second, we compare the inferred air–sea CO_2 flux against estimates based on surface ocean CO_2 partial pressure (pCO_2) measurements (Sect. 4.2).

4.1 Evaluation of posterior CO_2 fields

We consider four atmospheric CO_2 datasets:

1. Withheld in situ CO_2 measurements. These are measurements contained in the Obspack collection described in Sect. 3.2.1 but intentionally withheld for evaluation purposes. Independence from the assimilated data is ensured following the steps described in Sect. 3.2.1.

2. X_{CO_2} retrievals from the TCCON. These data are acquired from a network of ground-based Fourier Transform Spectrometers measuring direct solar spectra from which X_{CO_2} is retrieved (Wunch et al., 2011). For this analysis, we include 30 TCCON sites listed in table A1. These data are filtered and aggregated following the method outlined in Appendix C of Crowell et al. (2019).

3. Withheld OCO-2 land glint and land nadir X_{CO_2} retrievals. These data could have been assimilated, but they are intentionally withheld for evaluation purposes (Sect. 3.2.1).

4. Withheld OCO-2 ocean glint X_{CO_2} retrievals. These data could have been assimilated, but they are intentionally withheld for evaluation purposes (Sect. 3.2.1).

We first perform a simple check on the inversion results by comparing the atmospheric CO_2 growth rate estimated from the v10 OCO-2 MIP experiments to that derived directly from NOAA CO_2 measurements (Fig. 4). The growth rate is estimated from CO_2 measurements and model co-samples at "marine boundary layer" sites, which predominantly observe well-mixed marine boundary layer air representative of a large volume of the atmosphere. A smooth curve is then fit to these data to estimate the global growth rate (Thoning et al., 1989). This is the same method employed by NOAA to report the CO_2 growth rate (gml.noaa.gov/ccgg/trends/). We estimate the uncertainty in the measurement-based growth rate from the difference between the growth rate estimated here and that reported on the NOAA website. Differences between these estimates are primarily driven by differences in measurement sampling used for the website relative to that used here (as we are limited to withheld co-samples here). We calculate the uncertainty as the standard error of the mean for the differences between the growth rates estimated here and by NOAA across 2015–2019. This gives an uncertainty on the 5-year growth rate of $\pm 0.053 \, \mathrm{ppm \, yr^{-1}}$. Note that NOAA reports the growth rate using the X2019 scale, whereas our estimates here are from the X2007 scale, which
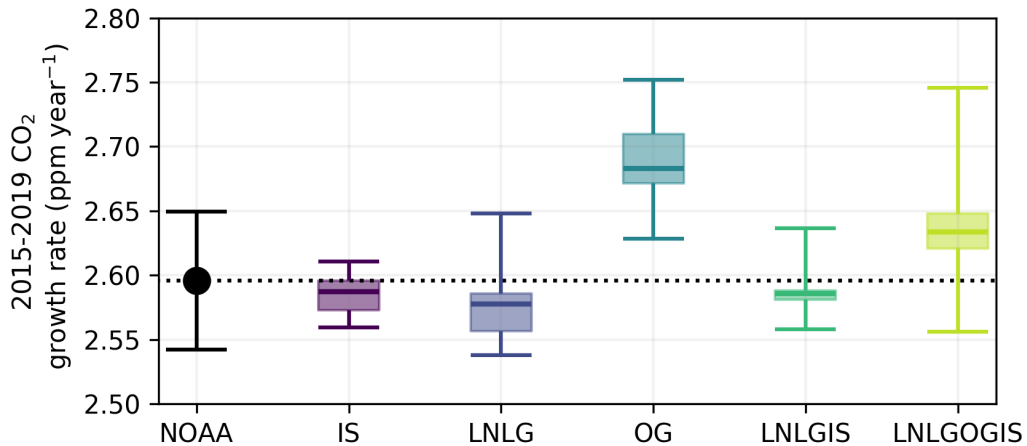
Figure 4. 2015–2019 global mean CO_2 growth rate estimated from NOAA site measurements and for the v10 OCO-2 MIP experiments. The estimates of the CO_2 growth rate for each experiment are computed by sampling the model CO_2 fields at the same times and locations as those used to derive the NOAA measurement-based estimate. Each v10 OCO-2 MIP experiment is shown as a box plot, with the error bars showing the full range, the shaded region showing the interquartile range, and the solid line showing the median ensemble member of the ensemble.

may contribute to the differences. We find that the IS, LNLG, and LNLGIS experiments show good agreement with the NOAA estimate over this period. However, both the OG and LNLGOGIS experiments are found to have a high bias. This suggests that there may be a spurious trend in the v10 OCO-2 ocean glint X_{CO_2} retrievals of 0.04–0.13 $\mathrm{ppm\,yr^{-1}}$ (OG experiment bias) that

420 impacts flux estimates from both experiments that assimilate ocean glint data.

Second, we estimate the overall observation–model agreement as the root-mean-square (RMS) error for the the withheld in situ CO_2, TCCON X_{CO_2}, withheld OCO-2 land X_{CO_2}, and withheld OCO-2 ocean X_{CO_2} (Fig. 5). For the in situ and OCO-2 data, the normalized RMS is shown, meaning that the observation–model difference is divided by the observational uncertainty (one-sigma). Overall, we find reasonably good agreement between the evaluation datasets and posterior fields for

425 all experiments. The OG experiment gives the largest RMS errors against the withheld in situ CO_2, TCCON X_{CO_2}, and OCO-2 land X_{CO_2}. This provides further evidence that the ocean glint data may have some residual biases that adversely impact the flux estimates.

Finally, we examine the mean bias over 2015–2020 for 30° latitude bins (Fig. 6). Similar to previous comparisons, we find that the OG experiment stands out as being more biased against the independent observations relative to the other experi-

430 ments. In particular, the observation–model difference for the OG experiment tends to be low (higher modeled CO_2) than the evaluation datasets. This is particularly evident in the northern extratropics. Over 30°–60° N, where independent observations are densest, we find that the OG ensemble median is biased by -0.69 ppm against TCCON, -0.74 ppm against withheld in situ, and -0.48 ppm against withheld OCO-2 LNLG, suggesting a possible meridional bias (higher retrieved X_{CO_2} than independent observations) in the OCO-2 ocean X_{CO_2} retrievals. The IS, LNLG, and LNLGIS experiments tend to show sim-
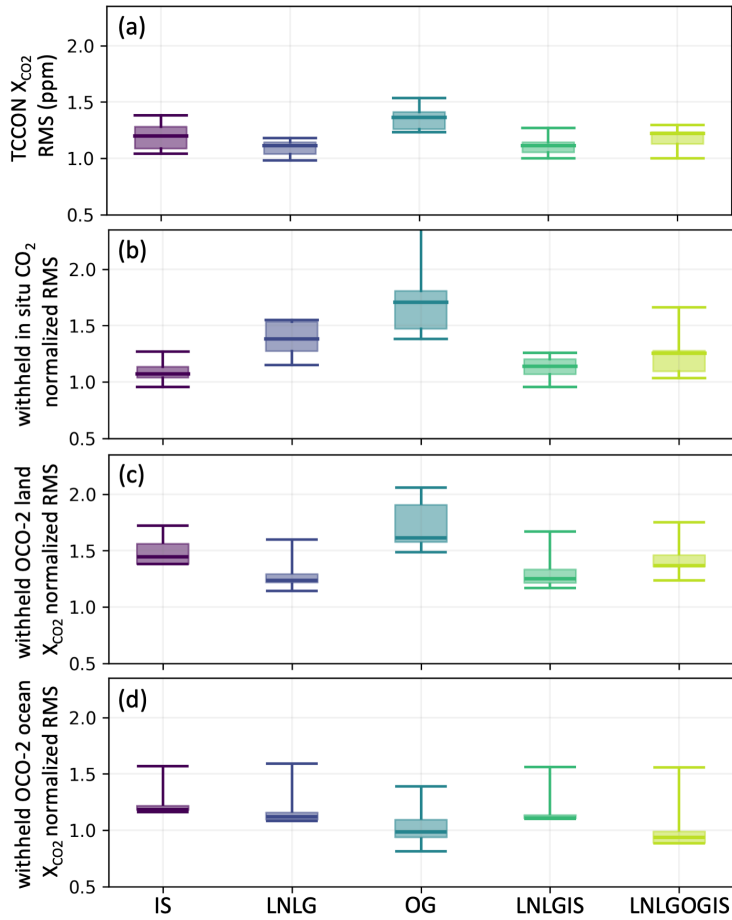
Figure 5. 2015–2020 root-mean-square (RMS) error between the v10 OCO-2 MIP experiments and (a) TCCON X_{CO_2} retrievals, (b) withheld in situ CO_2 measurements, (c) withheld OCO-2 land X_{CO_2} retrievals, and (d) withheld OCO-2 ocean X_{CO_2} retrievals. For the comparisons with withheld in situ and OCO-2 observations, the normalized RMS estimate is plotted (that is, the observation–model mismatch is divided by the observational uncertainty). Note that and NIES IS and CSU co-samples are not available and not included in this plot.

435   ilar observation–model differences, suggesting limited ability to distinguish between the performance of these inversions in large-scale features.

    All experiments show some biases against TCCON sites. In particular, low biases (high modeled CO_2) are found for 0°– 30° S and 60°–90° N. The underlying cause for these differences is unknown. Figure S3 shows the monthly-mean observation– model differences for each TCCON site and each experiment. The differences can be quite variable between sites, but are

440   generally similar between experiments (for IS, LNLG, and LNLGIS). Some of these differences may be related due to representativeness errors, particularly for urban sites. For example, Caltech and JPL are within Los Angeles County and show a large positive bias, while nearby Edwards is less impacted by urban emissions and shows a much smaller bias (Schuh et al.,
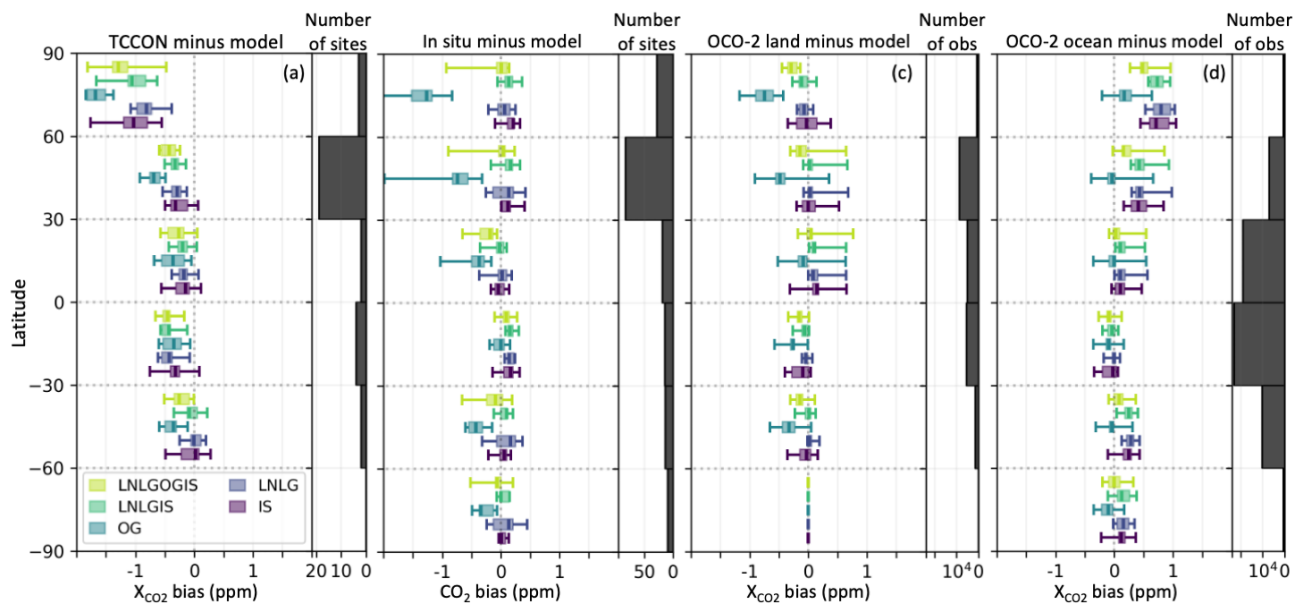
Figure 6. Median bias (data minus model) over 30° latitude bins averaged over 2015–2020 for (a) TCCON X_{CO_2} retrievals, (b) withheld in situ CO_2 measurements, (c) withheld OCO-2 land X_{CO_2} retrievals, and (d) withheld OCO-2 ocean X_{CO_2} retrievals. Note that and NIES IS and CSU co-samples are not available and not included in this plot.

2021). However, other differences are harder to explain, such as a negative trend in the observation–model bias for Park Falls and positive at Darwin during the 2015–2020 period. Site-to-site biases among TCCON sites may also contribute to these differences.

Overall, this analysis finds that the OG experiment shows the poorest agreement against the evaluation datasets (excluding the withheld ocean glint data). The LNLGOGIS experiment shows the second worst performance against evaluation datasets, while the remaining experiments (IS, LNLG, and LNLGIS) all show good agreement against the evaluation data. These results suggest that there may be residual biases in the OCO-2 ocean glint dataset that adversely impact the OG and LNLGOGIS experiments.

4.2 Comparison of air–sea fluxes with pCO$_2$-based estimates

The exchange of CO_2 between the atmosphere and the ocean (air–sea flux) can be estimated from measurements of the surface ocean partial pressure of CO_2 (pCO$_2$). These pCO$_2$ data are extrapolated to global maps and combined with gas transfer velocity parameterizations to infer global maps of the air–sea CO_2 fluxes (Fay et al., 2021). Although significant uncertainties remain, particularly in accurately representing the gas transfer velocity (Fay et al., 2021), comparisons between the pCO$_2$-based air–sea fluxes and v10 OCO-2 MIP experiments can inform possible biases between estimates and inform potential areas for future research.
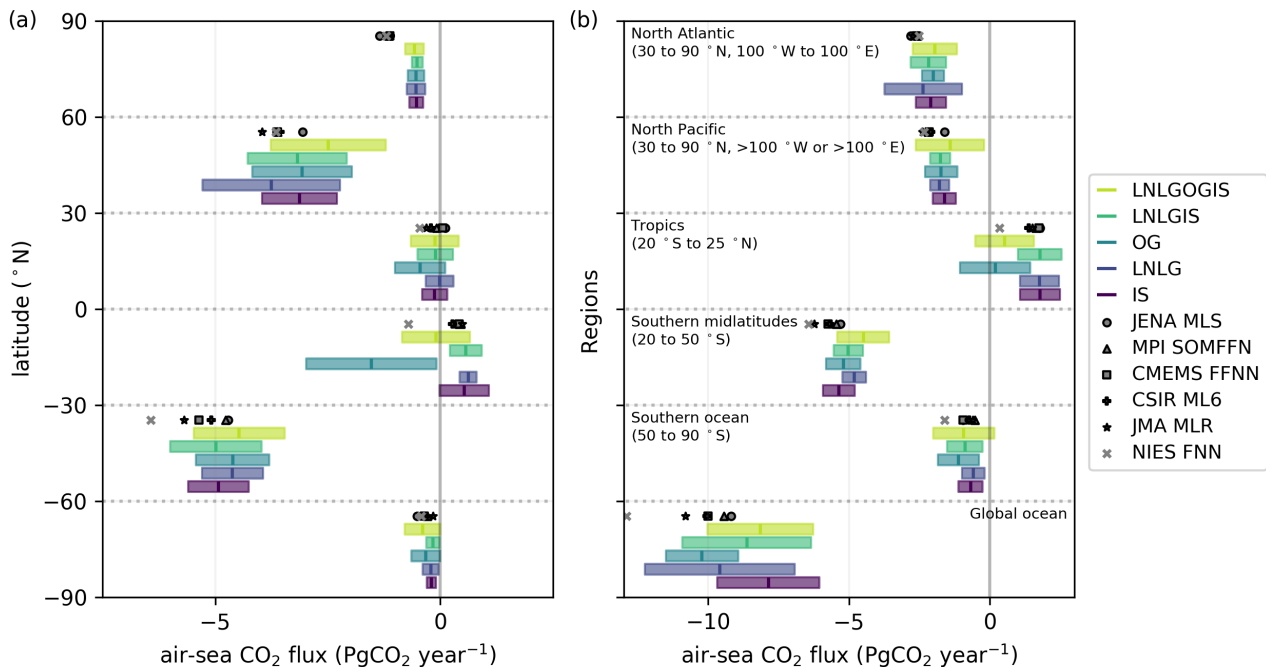
Figure 7. (a) Zonal-mean air–sea CO_2 flux (positive values represent flux towards atmosphere) for $30°$ increments of latitude based on $1° \times 1°$ estimates averaged over 2015–2019. (b) air–sea CO_2 flux for six large ocean regions. Colored bars show the MIP experiment results (median +/- one standard deviation) and the symbols show the pCO_2-based air–sea fluxes from the six SeaFlux products.

Here, we compare v10 OCO-2 MIP air–sea fluxes to an ensemble of air–sea flux estimates from SeaFlux (Fay et al., 2021; Gregor and Fay, 2021). SeaFlux developed a standardized approach to harmonize and extend six air–sea CO_2 flux products
460 from as many surface pCO_2 products: JENA-MLS (Rödenbeck et al., 2013), MPI-SOMFFN (Landschützer et al., 2014, 2020), CMEMS-FFN (Denvil-Sommer et al., 2019; Chau et al., 2022), CSIR-ML6 (Gregor et al., 2019), JMA-MLR (Iida et al., 2021), and NIES-FNN (Zeng et al., 2014). For each pCO_2 product, we examine the mean of three air–sea fluxes obtained using different wind reanalysis datasets to estimate the gas transfer parameterization (ERA5, JRA55, and CCMP2). The spread among these six estimates provides a measure of uncertainty in the extrapolation of pCO_2 data to a global grid, but does not
465 account for errors in the gas transfer velocity formulation nor the uncertainties in the reanalysis winds used as input (Fay et al., 2021). Note that the prior estimates of air–sea CO_2 fluxes in v10 OCO-2 MIP experiments are generally pCO_2-based flux estimates, and therefore not independent from the SeaFlux datasets.

Figure 7 shows the 2015–2019 mean air–sea fluxes for each of the six SeaFlux products and for the v10 OCO-2 MIP experiments across $30°$ latitude bands and large ocean regions. Over the global ocean, the pCO_2-based air–sea fluxes tend to give
470 stronger removals (median $= -10.0 \, \mathrm{PgCO_2 \, yr^{-1}}$ or $-2.7 \, \mathrm{PgC \, yr^{-1}}$, range $= -0.2$ to $-12.9 \, \mathrm{PgCO_2 \, yr^{-1}}$ or -3.5 to $-2.5 \, \mathrm{PgC \, yr^{-1}}$) than the v10 OCO-2 MIP, which range from $-7.9 \pm 1.9 \, \mathrm{PgCO_2 \, yr^{-1}}$ ($-2.1 \pm 0.5 \, \mathrm{PgC \, yr^{-1}}$) for the IS experiment to $-10.2 \pm 1.28 \, \mathrm{PgCO_2 \, yr^{-1}}$ ($-2.8 \pm 0.4 \, \mathrm{PgC \, yr^{-1}}$) for the OG experiment. On regional scales, the v10 OCO-2 MIP experi-

ments overlap with the pCO$_2$-based estimates except for the northern high latitudes (60°–90° N), where pCO$_2$-based estimates suggest a systematically larger removals. Similarly, the pCO$_2$-based estimates tend to give greater removals over the southern midlatitudes (20°–50° S).

The different v10 OCO-2 MIP experiments tend to give similar air–sea fluxes, except for the OG experiment in the tropics. Although not systematic, the OG experiment suggests weaker emissions in the tropics of $0.2 \pm 1.3\,\mathrm{PgCO_2\,yr^{-1}}$ ($0.05 \pm 0.34\,\mathrm{PgC\,yr^{-1}}$) relative to the median pCO$_2$-based estimate of $1.6\,\mathrm{PgCO_2\,yr^{-1}}$ ($0.43\,\mathrm{PgC\,yr^{-1}}$) with a range of $0.4\,\mathrm{to}\,1.8\,\mathrm{PgCO_2\,yr^{-1}}$ ($0.10\,\mathrm{to}\,0.50\,\mathrm{PgC\,yr^{-1}}$). Thus, similar to the evaluation of posterior CO$_2$ fields, the OG experiment is an outlier among the v10 OCO-2 MIP experiments, further supporting the possibility that residual biases may exist in the ocean glint X_{CO_2} retrievals.

5 Metrics for interpreting country flux estimates

To aid users in interpreting top-down country-level flux estimates, we provide two metrics. The first metric is called the "Z statistic" and quantifies the statistical agreement between the IS and LNLG NCE estimates, and thus gives an indication of how robust flux estimates are across the v10 OCO-2 MIP experiments (Sect. 5.1). The second metric is called the Fractional Uncertainty Reduction (FUR) and informs the impact of the assimilated CO$_2$ data on the estimated fluxes (Sect. 5.2).

5.1 Z statistic

The Z statistic is defined as,

$$\mathrm{Z\,statistic} = \frac{\overline{\mathrm{NCE_{LNLG}}} - \overline{\mathrm{NCE_{IS}}}}{std(\mathrm{NCE_{LNLG}} - \mathrm{NCE_{IS}})}, \tag{7}$$

where the denominator represents the standard deviation in $\mathrm{NCE_{LNLG}} - \mathrm{NCE_{IS}}$ across the ensemble members. Differences in NCE and ΔC_{loss} between v10 OCO-2 MIP experiments can be considerable. As an example, Fig. 8a shows that differences between $\overline{\mathrm{NCE_{LNLG}}}$ and $\overline{\mathrm{NCE_{IS}}}$ are notable for South America and Africa. The LNLG experiment gives more positive ΔC_{loss} (carbon loss from land) over northern sub-Saharan Africa and northeast South America, but more negative ΔC_{loss} over southern tropical Africa, southern and eastern South America, and southeast Asia. We examine the Z statistic (Fig. 8b) to quantify the statistical significance of these difference (magnitude greater than 1.96 indicates statistically significant differences at level $\alpha = 0.05$). Most countries do not have statistically significant differences, indicating relatively good agreement between the IS and LNLG ensembles. Significant differences primarily occur in small to mid-sized tropical countries. Canada also shows a systematic difference driven by small uncertainties in the IS and LNLG estimates.

5.2 Fractional uncertainty reduction (FUR)

Byrne et al. (2022) reports the uncertainty in NCE as the standard deviation across v10 OCO-2 MIP ensemble members (estimated using Eqn. 4). This metric incorporates uncertainties related to model transport and aspects of the inversion configuration, such as optimization technique and a priori flux estimates. However, this metric is different to the uncertainty metric
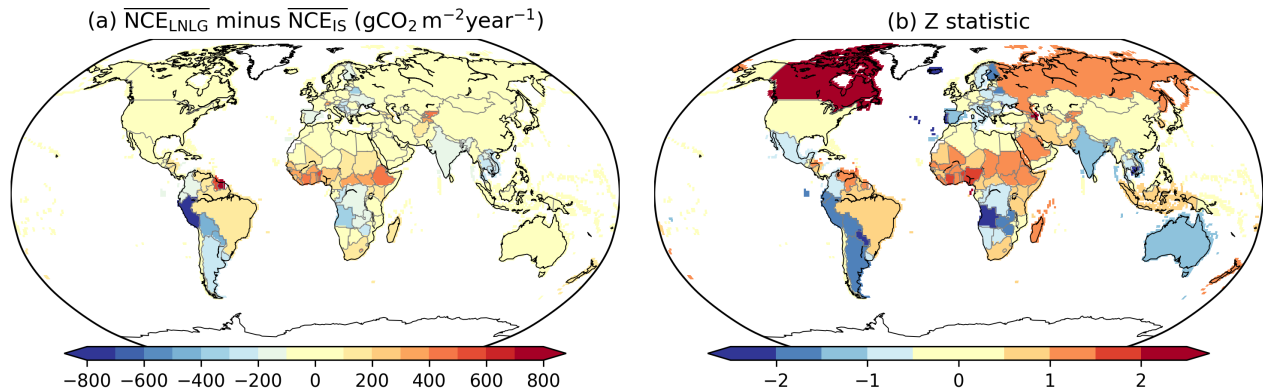
Figure 8. Difference between LNLG and IS experiments. (a) $\overline{\mathrm{NCE}_{\mathrm{LNLG}}}$ minus $\overline{\mathrm{NCE}_{\mathrm{IS}}}$, and (b) The Z statistic (Eqn. 7) indicating the difference between LNLG and IS experiments.

usually computed in a Bayesian framework, that is, the Bayesian posterior uncertainty. That uncertainty quantifies the impact of errors in the observations and prior constraints on the posterior flux estimates. The Bayesian posterior uncertainty is not reported for practical reasons, as the majority of contributing models do not calculate this quantity, so it is not possible to 505 calculate this quantity across the ensemble.

In this section, we examine the posterior uncertainty estimates from two contributing inversion systems (CAMS and TM5-4DVar) and compare these estimates to the ensemble-based uncertainty estimate provided with the dataset. Then, we define the FUR metric between the posterior and prior NCE estimates based on the TM5-4DVar model (as CAMS does not estimate uncertainties for the LNLGIS and LNLGOGIS experiments), which can be used to understand the relative impact of assimilated 510 atmospheric CO_2 data on estimates of country-level NCE and ΔC_{loss}.

Both CAMS and TM5-4DVar estimate CO_2 fluxes using four-dimensional variational assimilation (4D-Var) and estimate posterior uncertainty estimates using a Monte Carlo method derived by Chevallier et al. (2007). The realism of the prior and posterior CAMS uncertainty estimates have already been the topic of several studies (see Chevallier, 2021, and references therein). Figure 9 shows the ensemble-based uncertainty, prior/posterior uncertainty from CAMS (prior, IS and LNLG only) 515 and prior/posterior uncertainty from TM5-4DVar for four countries. Notably, the magnitudes of the prior/posterior uncertainties from CAMS and TM5-4DVar are quite different, with CAMS uncertainties being 2–8 times larger. Differences in prior/posterior uncertainties of this magnitude are not unusual among inversion systems, and highlight the sensitivity of Bayesian uncertainty estimates to choices about prior uncertainties. Both CAMS and TM5-4DVar posterior uncertainties are smaller relative to their prior by similar fractions, driven by the assimilated CO_2 data. The magnitude of the ensemble-based uncertainty tends 520 to fall in-between the CAMS and TM5-4DVar estimates. However, the CAMS and TM5-4DVar posterior uncertainty estimates decrease as more data are assimilated (as expected), while the ensemble spread does not. In fact, the ensemble spread increases with data density in some cases (e.g., Australia LNLGIS). Thus, overall, we find that the ensemble-based uncertainty estimate
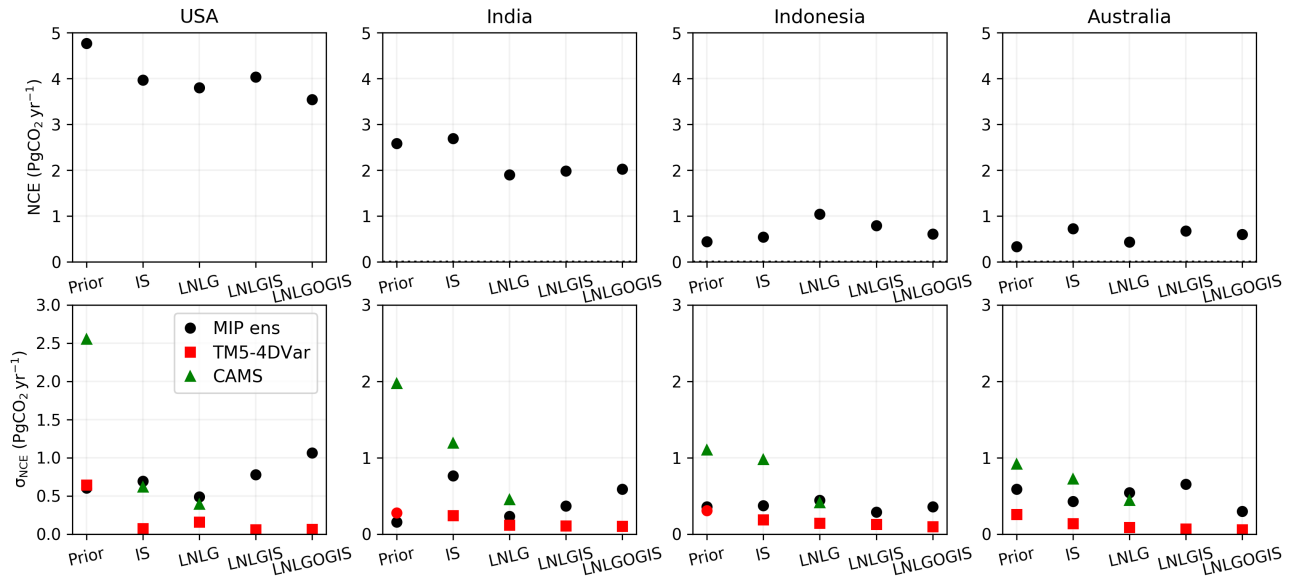
Figure 9. (top) $\overline{NCE}$ and (bottom) σ_{NCE} for four countries in 2018. The v10 OCO-2 MIP ensemble spread-based error estimate is shown in black, the TM5-4DVar Bayesian uncertainty estimate is shown in red, and the CAMS Bayesian uncertainty estimate is shown in green (only for Prior, IS, and LNLG).

is of similar magnitude to the prior/posterior estimate, but that the magnitude of posterior uncertainty is quite dependent on the assumed prior uncertainty.

525   We now calculate the FUR metric in NCE from the TM5-4DVar Bayesian uncertainties (note that we use TM5-4DVar only because CAMS does not report LNLGIS or LNLGOGIS uncertainties). FUR is calculated from the prior flux standard deviation (σ_{prior}) and posterior flux standard deviation ($\sigma_{\mathrm{posterior}}$) as:

$$\mathrm{FUR} = 1 - \frac{\sigma_{\mathrm{posterior}}}{\sigma_{\mathrm{prior}}} \tag{8}$$

This quantity ranges between 0 and 1, with larger values indicating that the Bayesian uncertainties have decreased more
530   (relative to the prior) due to the observational constraints from assimilated data. This metric is useful for understanding how the assimilation of data influences the NCE and ΔC_{loss} estimates, which may not be captured by the ensemble spread. For example, Saudi Arabia has a small NCE uncertainty estimate but this is largely driven by prior knowledge that biosphere CO_2 fluxes and the atmospheric CO_2 data has little impact on the NCE estimate.

    Figure 10 shows FUR for the IS, LNLG, LNLGIS, and LNLGOGIS experiments. FUR is larger in regions with denser
535   observational coverage. For example, the IS FUR is close to 1 in the USA and parts of Europe, reflecting dense CO_2 measurements, but it remains small for many tropical countries, where sampling is sparse. Meanwhile, the LNLG experiment generally has larger FUR values than the IS experiment in the tropics, reflecting denser sampling, but has lower values for some small high-latitude countries, such as in Scandinavia.
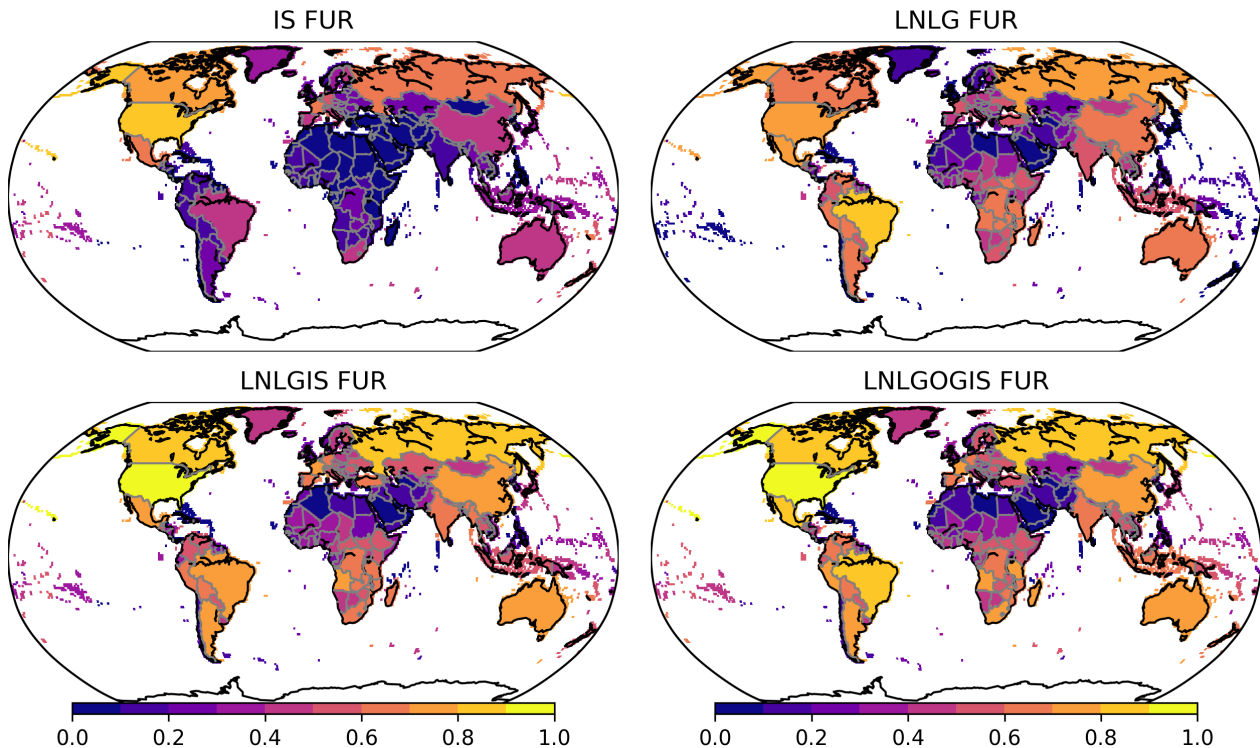
Figure 10. Estimate of the Fractional Uncertainty Reduction (FUR) on the v10 OCO-2 MIP estimates for each experiment based on Bayesian uncertainty estimates from the TM5-4DVar inversion.

6 Dataset description

540   The dataset described in this paper, Byrne et al. (2022), provides annual totals of country-level and $1° \times 1°$ gridded ΔC_{loss}, NBE, NCE, $F_{rivers\,export}$, and the combined $F_{crop\,trade} + F_{wood\,trade}$ fluxes, as well as their uncertainties over 2015–2020. In addition, the country-level Z statistic (Eqn. 7) and FUR (Eqn. 8) metrics are provided to help interpret the flux and stockchange estimates. These data are provided for the v10 OCO-2 MIP IS, LNLG, LNLGIS, and LNLGOGIS experiments. The OG experiment is excluded due to poor evaluation against independent CO_2 measurements and pCO_2-based air–sea fluxes, likely

545   due to residual X_{CO_2} biases in the OCO-2 ocean glint X_{CO_2} retrievals (Sect. 4). We note that biases in ocean glint X_{CO_2} retrievals will also adversely impact flux estimates from the LNLGOGIS, and caution against using these data when they show differences from the IS, LNLG, and LNLGIS experiments. Future improvements to the OCO-2 X_{CO_2} retrievals are expected to reduce residual X_{CO_2} biases and thus the quality of the LNLGOGIS experiment is expected to improve in future OCO-2 MIP experiments.

550   For the $1° \times 1°$ gridded dataset, we emphasize that caution is needed in interpreting these data. As discussed in Sect. 1.3, atmospheric CO_2 inversion analyses provide the best constraints on the largest spatial scales (e.g., continental-to-global). The confidence in these top-down estimates decreases at smaller spatial scales. The minimum spatial resolution for robust flux

estimates is dependent on the density and precision of the measurements, and is challenging to quantify. However, scales smaller than France or Germany in geographic extent are unlikely to be meaningfully constrained. Thus, we recommend only using $1° \times 1°$ CO_2 fluxes aggregated to larger spatial scales. In aggregating, we recommend propagating uncertainties by assuming first 100% correlation (sum of the $1° \times 1°$ uncertainties) and then 0% correlation (square root of the sum of the squared uncertainties) between grid cells. We strongly encourage contacting the authors before using the gridded $1° \times 1°$ dataset.

These data are available for download from the Committee on Earth Observation Satellites' (CEOS) website: https://doi.org/10.48588/npf6-sw92. The country-level data are available for download as comma-separated values (CSV), Network Common Data Form (NetCDF) and Microsoft Excel worksheet files. The $1° \times 1°$ gridded dataset is available as a NetCDF file.

7 Characteristics of the dataset

Globally, over 2015–2020, we report FF emissions of $35.79 \pm 1.50 \, \mathrm{PgCO_2 \, yr^{-1}}$ ($9.76 \pm 0.41 \, \mathrm{PgC \, yr^{-1}}$), $F_{\mathrm{rivers\,export}}$ of $-3.35 \pm 0.59 \, \mathrm{PgCO_2 \, yr^{-1}}$ ($-0.91 \pm 0.16 \, \mathrm{PgC \, yr^{-1}}$), and globally balanced $F_{\mathrm{crop\,trade}}$ and $F_{\mathrm{wood\,trade}}$. Table 4 gives the global annual mean changes in the atmospheric burden of CO_2, ΔC_{gain} and ocean sequestration. Across the experiments, the median fraction of fossil fuel emissions remaining in the atmosphere is 55–56%, while 32–36% is sequestered by the ocean and 9-13% is sequestered by terrestrial ecosystems. Note that this omits land use change (LUC) emissions of $\sim 3.85 \, \mathrm{PgCO_2 \, yr^{-1}}$ ($\sim 1.05 \, \mathrm{PgC \, yr^{-1}}$, Friedlingstein et al., 2022), which are compensated for by additional carbon uptake by land. Of the combined FF+LUC emissions, 50% remains in the atmosphere, 29–33% is sequestered by the ocean and 18-21% is sequestered by terrestrial ecosystems. Relative to Global Carbon Budget 2021 (GCB 2021; Friedlingstein et al., 2022) we find 2.24–3.53 $\mathrm{PgCO_2 \, yr^{-1}}$ (0.61–0.96 $\mathrm{PgC \, yr^{-1}}$) less removal by land (mean/median difference) but greater removal by the ocean of 0.87–2.24 $\mathrm{PgCO_2 \, yr^{-1}}$ (0.24–0.61 $\mathrm{PgC \, yr^{-1}}$), however, these difference are consistent within one standard deviation of the mean/median values. Interestingly, we report greater removals by the ocean than GCB 2021 but reduced air–sea flux relative to SeaFlux. This can be explained by the fact that pCO_2-based air–sea flux estimates generally give larger mean ocean carbon uptake than model estimates (Fay and McKinley, 2021) and that we estimate a larger $F_{\mathrm{rivers\,export}}$ than GCB 2021.

Meridionally, NCE is largest in the northern extratropics, coinciding with the largest FF emissions (Fig. 11). However, the northern extratropics also show negative ΔC_{loss}, implying increasing terrestrial carbon stocks, particularly between 30°–60° N. NCE is less positive in the tropics, primarily due to lower FF emissions. However, this region tends to show neutral-to-positive ΔC_{loss}, suggesting that terrestrial carbon stocks may be decreasing. The LNLG and IS results also differ most in the tropics, with LNLG suggesting greater terrestrial carbon stock loss over 0°–30° N but less over 0°–30° S. The differences in CO_2 fluxes between these experiments are not well understood, and both experiments evaluate well against independent observations (Sect. 4).

The spatial distribution of NCE over 2015–2020 at $1° \times 1°$ and aggregated to country-scale for the LNLGIS experiment is shown in Fig. 12. At $1° \times 1°$ (Fig. 12a-b), localized fossil fuel emissions are visible, generally corresponding to urban areas

Table 4. 2015-2020 global mean atmospheric increase, terrestrial carbon gain (ΔC_{gain}) and ocean carbon gain from the IS, LNLG, LNLGIS, and LNLGOGIS experiments (mean/median $\pm$ one standard deviation). Positive values of ΔC_{gain} and ocean carbon gain indicate increases in carbon stocks. GCB 2021 were obtained from the Global Carbon Budget 2021 (Friedlingstein et al., 2022) with ΔC_{gain} calculated as the difference between the land sink and land-use change emissions with errors propagated in quadrature.

Experiment	Atmosphere	ΔC_{gain}	Ocean carbon gain
IS	$19.73 \pm 0.19\,\text{PgCO}_2\text{yr}^{-1}$ $(5.38 \pm 0.05\,\text{PgC yr}^{-1})$	$4.58 \pm 2.44\,\text{PgCO}_2\,\text{yr}^{-1}$ $(1.25 \pm 0.66\,\text{PgC yr}^{-1})$	$11.35 \pm 2.01\,\text{PgCO}_2\,\text{yr}^{-1}$ $(3.10 \pm 0.55\,\text{PgC yr}^{-1})$
LNLG	$19.64 \pm 0.09\,\text{PgCO}_2\,\text{yr}^{-1}$ $(5.36 \pm 0.02\,\text{PgC yr}^{-1})$	$3.29 \pm 2.93\,\text{PgCO}_2\,\text{yr}^{-1}$ $(0.90 \pm 0.80\,\text{PgC yr}^{-1})$	$12.91 \pm 2.63\,\text{PgCO}_2\,\text{yr}^{-1}$ $(3.52 \pm 0.72\,\text{PgC yr}^{-1})$
LNLGIS	$19.64 \pm 0.06\,\text{PgCO}_2\,\text{yr}^{-1}$ $(5.36 \pm 0.02\,\text{PgC yr}^{-1})$	$4.19 \pm 2.77\,\text{PgCO}_2\,\text{yr}^{-1}$ $(1.14 \pm 0.75\,\text{PgC yr}^{-1})$	$11.98 \pm 2.32\,\text{PgCO}_2\,\text{yr}^{-1}$ $(3.27 \pm 0.64\,\text{PgC yr}^{-1})$
LNLGOGIS	$19.97 \pm 0.18\,\text{PgCO}_2\,\text{yr}^{-1}$ $(5.45 \pm 0.05\,\text{PgC yr}^{-1})$	$4.03 \pm 2.36\,\text{PgCO}_2\,\text{yr}^{-1}$ $(1.10 \pm 0.64\,\text{PgC yr}^{-1})$	$11.54 \pm 1.79\,\text{PgCO}_2\,\text{yr}^{-1}$ $(3.15 \pm 0.49\,\text{PgC yr}^{-1})$
GCB 2021	$19.8 \pm 0.73\,\text{PgCO}_2\,\text{yr}^{-1}$ $(5.39 \pm 0.2\,\text{PgC yr}^{-1})$	$6.82 \pm 3.15\,\text{PgCO}_2\,\text{yr}^{-1}$ $(1.86 \pm 0.86\,\text{PgC yr}^{-1})$	$10.67 \pm 1.83\,\text{PgCO}_2\,\text{yr}^{-1}$ $(2.91 \pm 0.5\,\text{PgC yr}^{-1})$

and industrialized regions. These emissions are interspersed over broad source and sink structures that are driven by biosphere removals or emissions. Land biosphere removal is most evident across the northern mid-high latitudes. In contrast, tropical removals and emissions are more regional. When NCE is aggregated to the country-scale (Fig. 12c-d), most countries are net sources driven by fossil fuel emissions, particularly in the northern extratropics. Figure 12e-f shows the 2015–2020 mean country-level ΔC_{loss} for the LNLGIS experiment. Increasing terrestrial carbon stocks (negative ΔC_{loss}) is found for most extratropical countries, while tropical countries can have gains or losses. Notably, the uncertainty in ΔC_{loss} is larger in the tropics, particularly for mid-sized countries. Overall, small to mid-sized countries generally have uncertainties comparable to the magnitude of ΔC_{loss}, reflecting the fact that atmospheric CO_2 measurements best constrain fluxes over large scales. Spatial maps of NCE and ΔC_{loss} for each experiment are shown in the supplementary materials (Fig. S4-7).

Differences in NCE and ΔC_{loss} between the v10 OCO-2 MIP experiments can be considerable (the statistical significance of these differences is quantified by the Z statistic, see Sect. 5.1). The underlying cause of differences between the v10 OCO-2 MIP experiments are not well understood, but the differences are likely impacted by the different spatial and temporal distribution of LNLG and IS measurements (see Sect. 5.2), model transport errors (Stephens et al., 2007; Schuh et al., 2019, 2022) and residual retrieval biases in the OCO-2 X_{CO_2} retrievals (Peiro et al., 2022). Unfortunately, the regions showing the largest differences in fluxes generally have few independent atmospheric CO_2 measurements for validation, limiting our ability to distinguish between different causes. Thus, we believe that NCE and ΔC_{loss} estimates are most reliable when agreement is found across the v10 OCO-2 MIP experiments.
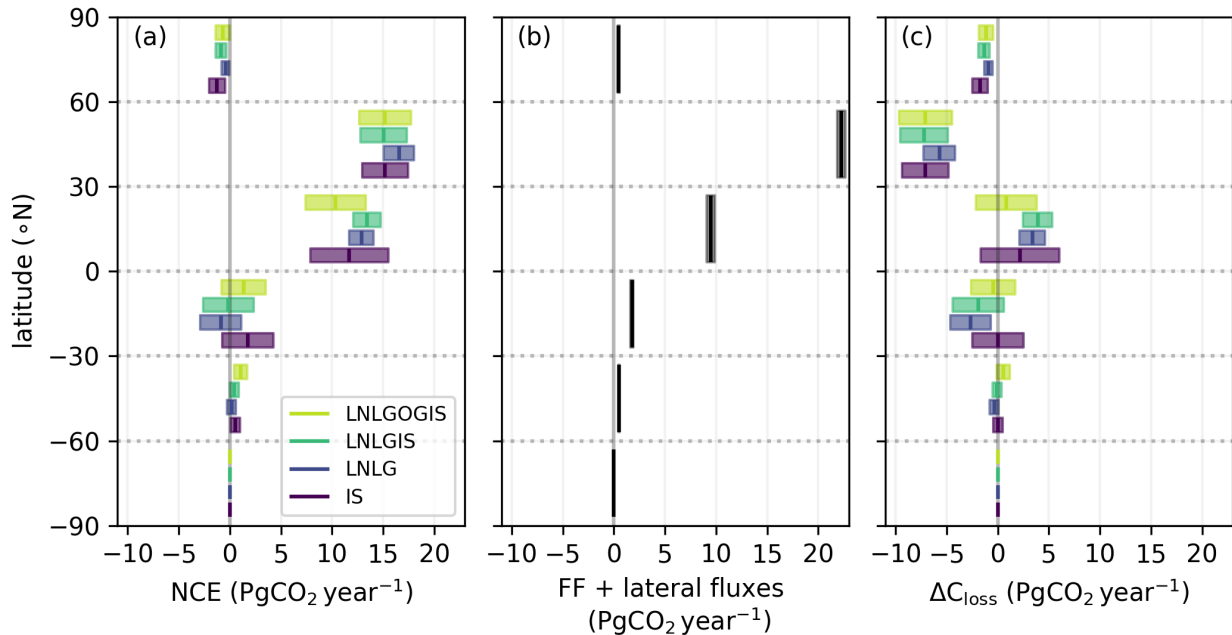
Figure 11. Zonal-mean (a) NCE, (b) FF + lateral fluxes, and (c) ΔC_{loss} for $30°$ increments of latitude based on $1° \times 1°$ estimates averaged over 2015–2020. IS, LNLG, LNLGIS and LNLGOGIS median estimates are shown by solid lines and one-sigma uncertainties are shown by the shaded region.

We will now show examples of carbon budgets for four countries from this dataset. Figure 13 shows the 2015–2020 mean FF, $F_{\mathrm{rivers\,export}}$, $F_{\mathrm{crop\,trade}}$, $F_{\mathrm{wood\,trade}}$, ΔC_{loss}, and NCE fluxes for the USA, India, Indonesia, and Australia. All of the CO$_2$ fluxes on the left of the dashed line combine to give the NCE flux constrained by the v10 OCO-2 MIP experiments. We find that FF is the strongest contributor to NCE for all countries, but that ΔC_{loss} also plays a strong modulating role. For example, negative ΔC_{loss} (increasing terrestrial carbon stocks) for the USA reduces NCE to be less than would be expected given the FF emissions. Conversely, Indonesia has positive ΔC_{loss} (decreasing terrestrial carbon stocks), resulting in increased NCE relative to FF. Some countries also show differences in ΔC_{loss} between v10 OCO-2 MIP experiments. For example, the LNLG and LNLGIS experiments suggest negative ΔC_{loss} for India, while the IS suggest ΔC_{loss} is roughly neutral. Figures of carbon budgets for 28 additional countries (Fig. S8) and 14 regions (Fig. S9) are shown in the supplementary materials.

The carbon budgets can also be examined for individual years (Fig. 14). Both Indonesia and Australia show considerable variations in ΔC_{loss} that drive variations in NCE over this period. Indonesia has a large positive ΔC_{loss} in 2015, driven by warm-dry weather and fires during 2015 El Niño (Yin et al., 2016). Australia showed strong negative ΔC_{loss} (except for IS) during 2016, which was the 15th wettest year on record (precipitation 17% above average; Bureau Of Meteorology, 2017). Australia also showed anomalous positive ΔC_{loss} during 2019, which was the warmest and driest year on record, with considerable terrestrial carbon loss related to biomass burning in the southeast (Byrne et al., 2021). Variations in NCE are also found to be related to FF emissions. In particular, a reduction in NCE is found for 2019 and 2020 in the USA that is primarily
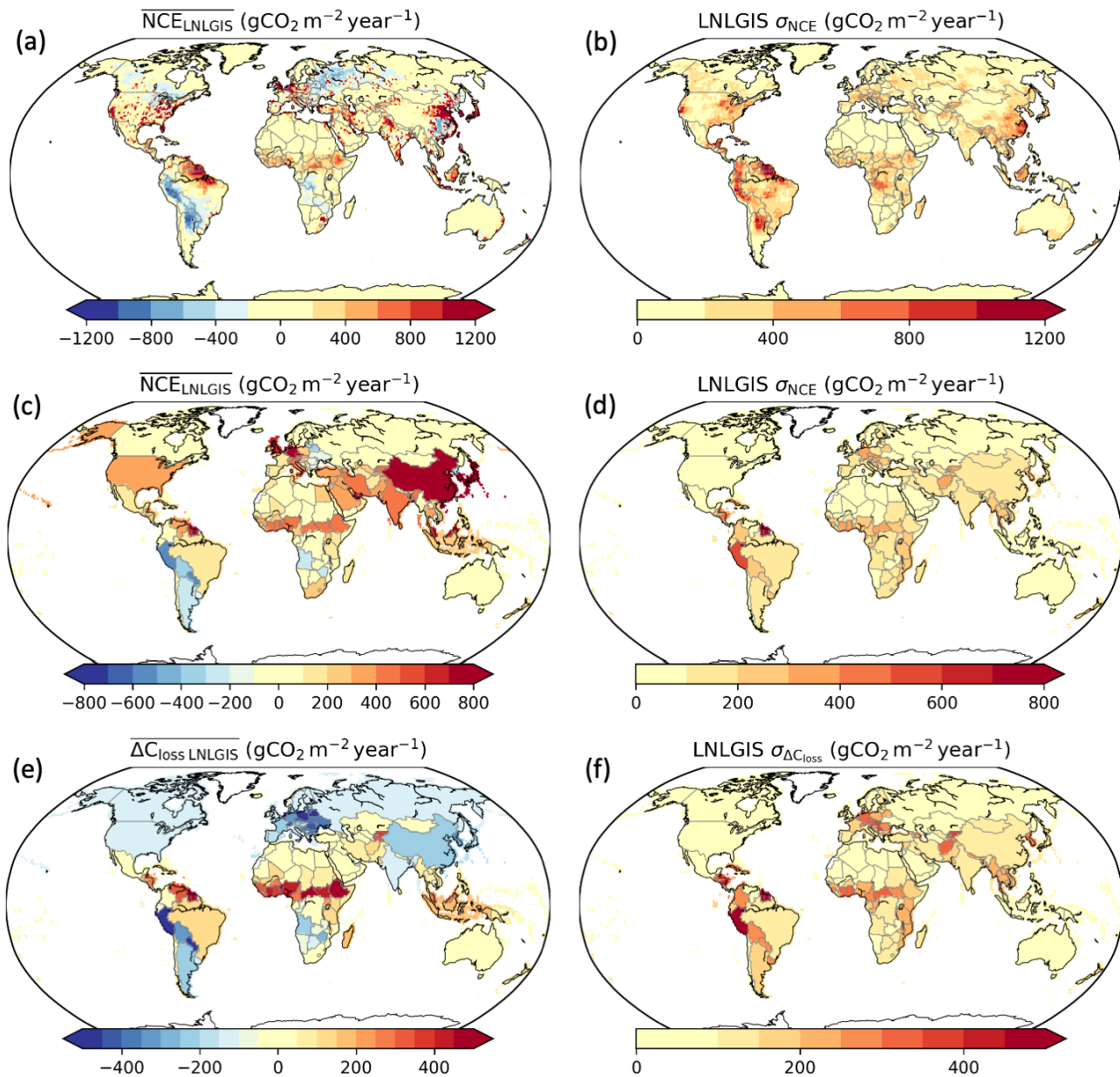
Figure 12. Median ($\overline{\mathrm{NCE}}$) and one standard deviation (σ_{NCE}) of NCE on a (a-b) $1° \times 1°$ grid and (c-d) aggregated to country-scale for the v10 OCO-2 MIP LNLGIS experiment averaged over 2015–2020. (e-f) Median and one standard deviation of country-scale ΔC_{loss} averaged over 2015–2020 derived from the LNLGIS v10 OCO-2 MIP experiment.

linked to a reduction in FF emissions rather than ΔC_{loss}. Timeseries of NCE and ΔC_{loss} for 28 additional countries (Fig. S10,
620   S11) and 14 regions (Fig. S12, S13) are shown in the supplementary materials.
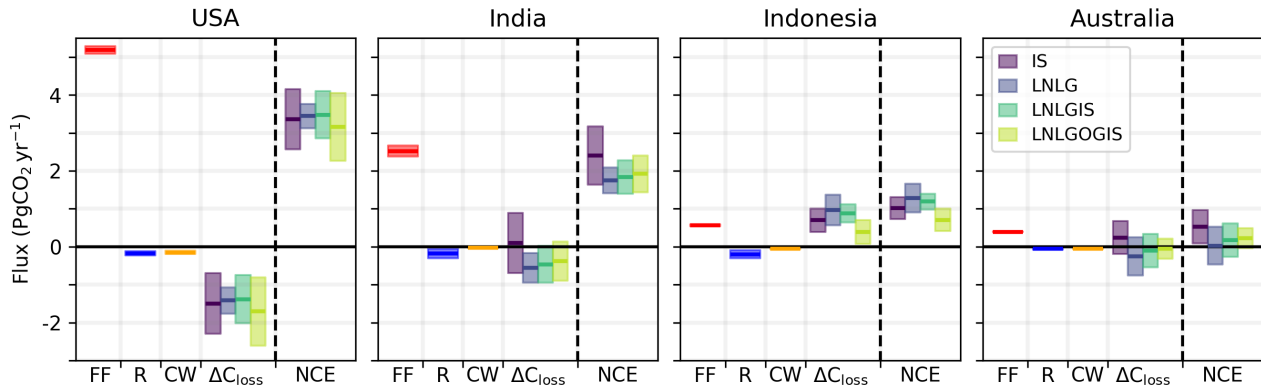
Figure 13. CO_2 budget for the USA, India, Indonesia, and Australia averaged over 2015–2020. Bars show the median +/- one standard deviation of FF, $F_{\text{rivers export}}$ (R), $F_{\text{crop trade}}+F_{\text{wood trade}}$ (CW), ΔC_{loss}, and NCE (note that these quantities are related through Eqn. 2).

8 Comparison with national inventories

We demonstrate how the dataset presented here can be compared with NGHGIs reported under the UNFCCC, which were downloaded from https://di.unfccc.int/flex_annex1. We also refer the reader to Chapter 6.10.2 in Volume 1 of IPCC (2019) for additional discussion of comparing top-down estimates with NGHGIs. The fossil fuel emissions in Byrne et al. (2022) can be
625   compared with the combined emissions from the energy and IPPU (Energy+IPPU) categories. In both cases, these estimates account for anthropogenic CO_2 emissions from the burning of fossil fuels and production of cement and other materials. We expect these estimates to generally be in good agreement, as they are similarly based on bottom-up accounting for national totals. However, the estimates may diverge when there is missing activity data, particularly in non-annex 1 countries and more recent years (Andrew, 2020).

630   ΔC_{loss} can be compared to the combined emissions and removals from the agriculture, LULUCF, and waste (Agr+LULUCF+Waste) categories. These quantities are not identical, with the most important difference being that NGHGIs are only for managed land, while ΔC_{loss} includes both managed and unmanaged lands. Therefore, caution is needed for parties with large unmanaged land areas (e.g., Canada or the Russian Federation). Another difference from NGHGIs is that ΔC_{loss} implicitly includes deposition of carbon in water body sediments within a country (such as lakes). However, this is expected to be a small contribution. Simi-
635   larly, volcanic CO_2 emissions are implicitly included in ΔC_{loss} but are also believed to be small contributions (global subaerial volcanic CO_2 emissions are $\sim 0.05 \text{ PgCO}_2 \text{ yr}^{-1}$, Fischer et al., 2019). It is worth noting that NGHGIs require estimates of turnover times for wood products in producing countries, as these can have lifetimes of decades to centuries (see Appendix 3a.1 of Penman et al., 2003). No such estimate is needed for the top-down methods as emissions from decaying wood products will be implicitly incorporated in NCE. Therefore, top-down methods only need to account for the lateral movement of wood
640   products from the region where the carbon is sequestered to the region where the wood products are used and decompose.
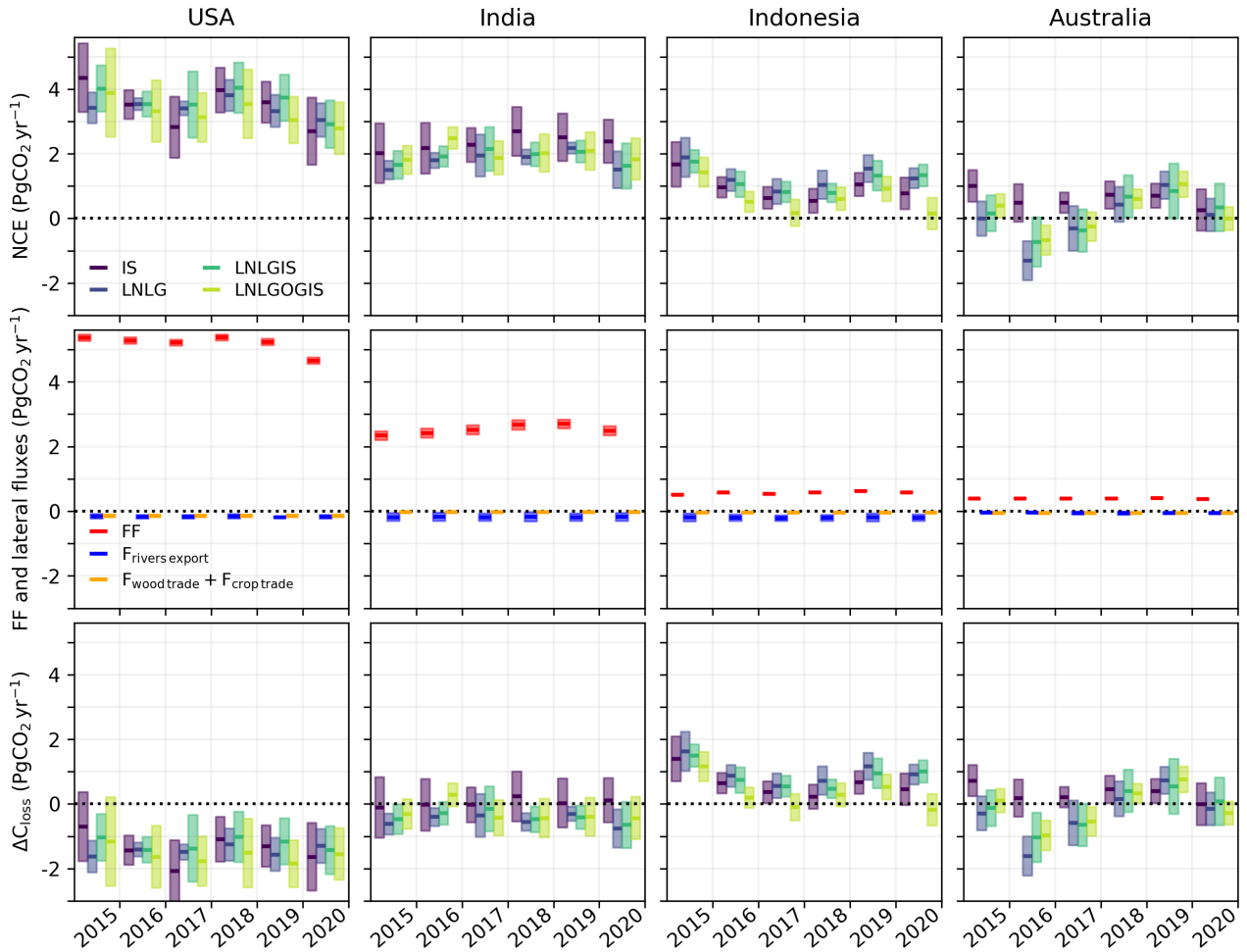
Figure 14. Timeseries of the carbon budget for the USA, India, Indonesia, and Australia. Solid lines show the median estimates and shaded areas show +/- one standard deviation.

For this analysis, we compare NGHGIs and our dataset for three entities: the USA, European Union plus the United Kingdom (EU27+UK), and Australia. These were chosen for two reasons. First, NCE is better constrained by atmospheric CO_2 data over these relatively large regions. This is reflected in the FUR metric, which gives values of 0.76–0.91 for the USA (meaning a 76–91% uncertainty reduction), 0.38–0.51 for EU27, and 0.45–0.78 for Australia. Second, each of these entities has small unmanaged land areas, making this more of an apples-to-apples comparison. 95% of the USA is managed, with most unmanaged land being in the state of Alaska (Ogle et al., 2018). Similarly, all land in the EU27+UK is considered managed except for 5% of France's territory (Petrescu et al., 2021).

Figure 15 shows timeseries of emissions and removals from NGHGIs and Byrne et al. (2022) over 2015-2020. We focus our analysis on the 2015–2020 mean estimates, as top-down methods are expected to be more sensitive to IAV in the carbon
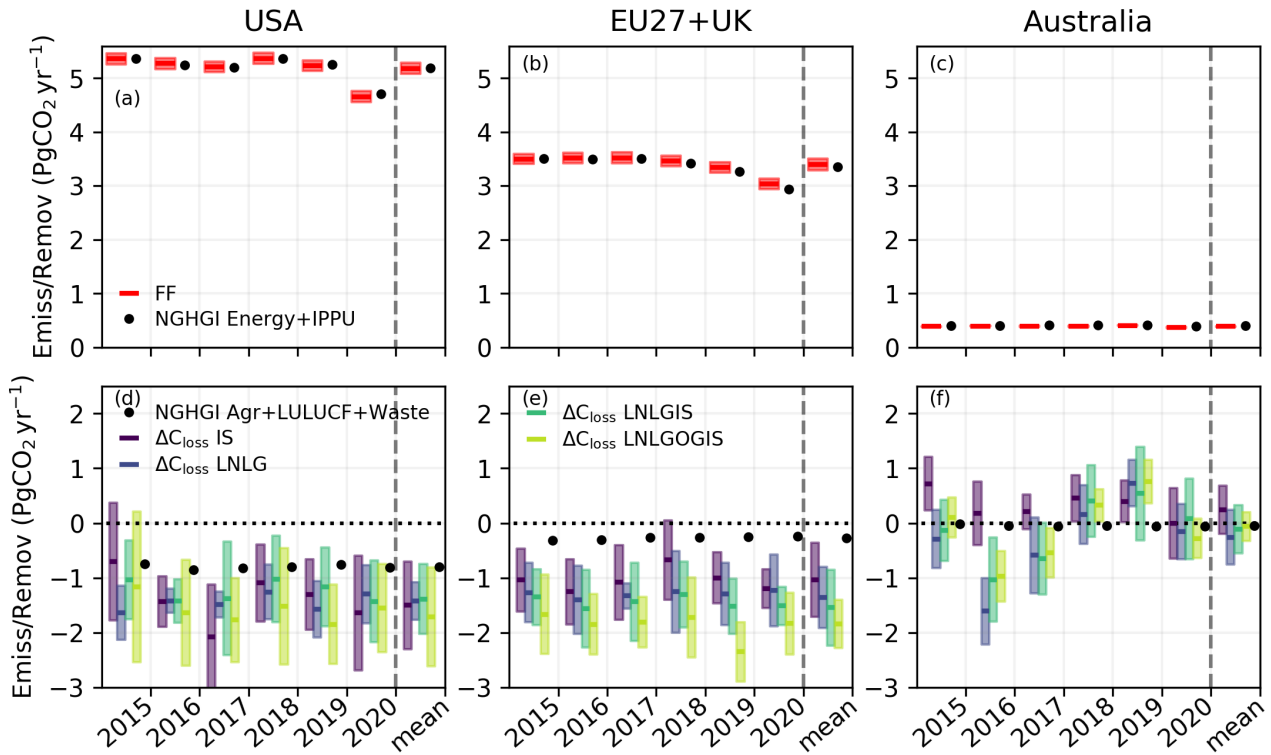
Figure 15. Emissions and removals of CO_2 from the (a-c) Energy and IPPU categories and (d-f) Agriculture, LULUCF and waste categories reported in NGHGIs and ΔC_{loss} for four OCO-2 MIP experiments (IS, LNLG, LNLGIS, LNLGOGIS). Values are provided for individual years and the 2015–2020 mean.

650 cycle than NGHGI methods for individual years. Strong agreement is found between the NGHGI Energy+IPPU emissions and the fossil fuel emissions in Byrne et al. (2022), while larger differences are found between Agr+LULUCF+Waste and ΔC_{loss}. Averaged over the 2015–2020 period, we obtain statistically significant differences between Agr+LULUCF+Waste and ΔC_{loss} for the USA and EU27+UK for each experiment (based on student t-test at 0.05 significance level). In each case the top-down estimates suggest greater carbon sequestration by land, with mean differences of 0.59–0.91 $Pg\,CO_2\,yr^{-1}$ for the USA and

655 0.99–1.79 $Pg\,CO_2\,yr^{-1}$ for the EU27+UK. The reasons for these differences are unclear but are not expected to be explained by removals in unmanaged lands. It is possible that NGHGI methods miss or underestimate sink processes and/or that there are biases affecting the top-down estimates (see. Sect. 9 for remaining challenges in top-down estimates). We encourage further research and comparison between the NGHGI and top-down research communities to better understand the sources of these differences.

9 Discussion

Here we discuss the current limitations of top-down country-level CO_2 budgets and activities that can improve these estimates. Sect. 9.1 discusses current CO_2 observing systems and possible future expansions. Sect. 9.2 discusses current atmospheric CO_2 inversion systems, planned developments, and opportunities for improvement. Finally, Sect. 9.3 discusses remaining challenges in estimating carbon stock changes from atmospheric CO_2 inversions.

9.1 Observations

In the context of global inversion analyses, measurements of atmospheric CO_2 best inform annual-mean biosphere–atmosphere CO_2 fluxes over large spatial scales (e.g., continental-to-global) due to rapid mixing in the atmosphere and gaps in current measurement coverage. The confidence in these top-down estimates decreases as we move to smaller spatial scales, with the minimum spatial scale being dependent on the density, precision and sensitivity of the measurements. Future refinements in top-down CO_2 budgets will depend on increasing observational density (Sect. 9.1.1) , improved validation (Sect. 9.1.2), and data harmonization (Sect. 9.1.3).

9.1.1 Expanding observations

An expanding network of CO_2 observing systems provides an opportunity to reduce uncertainties in top-down estimates of NCE. Across much of the globe, country-level estimates of NCE have been limited by the observational coverage of in situ CO_2 measurements and X_{CO_2} retrievals. However, there are a number of planned expansions in observing systems that will help fill data gaps.

The first-generation of space-based CO_2 systems currently in operation (GOSAT, GOSAT-2, OCO-2, OCO-3, TanSat) were designed primarily as proof-of-concept missions to demonstrate that space-based measurements could yield X_{CO_2} retrievals with the precision and accuracy required to quantify emissions and removals of CO_2. Planned future missions will expand and improve upon current observing systems. MicroCarb, a France-UK mission, is expected to start operations in 2023 with an additional spectral band to better characterize the light path for the estimation of X_{CO_2} (Bertaux et al., 2020). Japan's GOSAT-GW mission (https://gosat-gw.nies.go.jp/en/), which will be launched in early 2024, will also incorporate improved capabilities for CO_2 as well as CH_4. In 2025, the European Copernicus program will begin to deploy the first operational CO_2 and CH_4 monitoring constellation, CO2M (Pinty et al., 2017; Janssens-Maenhout et al., 2020). The CO2M constellation will eventually include up to three satellites, flying in formation to collect measurements at 2 km by 2 km resolution over the entire globe at weekly intervals. In addition, a follow-on to the Chinese TanSat mission is currently under development (Yang et al., 2018).

Most current and planned space-based CO_2 observing systems are passive, in that they rely on reflected sunlight to retrieve X_{CO_2}. Active satellite missions, which use lidars for their light source, could provide coverage when reflected sunlight is not available or of insufficient intensity, such as at night and at high latitudes in the winter hemisphere when solar zenith angles are large. These systems also have the potential to better characterize systematic errors in current passive instruments by using

pulse timing information to get a better estimate of path length and to filter out scattered light from clouds and aerosols (Abshire et al., 2010).

As space-based CO_2 observing systems expand, sub-orbital discrete air sampling (i.e., flask) and continuous CO_2 observing systems will remain critical for developing top-down CO_2 budgets. These in situ observations are the global standard for GHG
695 measurements, because they can undergo direct calibration relative to the World Meteorological Organization (WMO) CO_2-in-air mole fraction scale, which is SI-traceable (Hall et al., 2021). In contrast, open-path remote sensing measurements (both TCCON and satellite) can not be calibrated using standard gasses; they can only be compared to in situ vertical profile observations made relative to the WMO scale, with the differences used to adjust the remote sensing observations (e.g., Wunch et al., 2011). As such, in situ data are critical for linking remote sensing observations of CO_2 to the accepted trace gas scales. In situ
700 data also provide complementary observational coverage to space-based observing systems (Byrne et al., 2017). Space-based measurements have broad spatial coverage but with seasonal variations driven by sunlight, and have data gaps in persistently cloudy regions. In contrast, flask and in situ data can be deployed year-round and regardless of cloud cover. Additionally, in situ observations most typically represent the planetary boundary layer where flux signals in atmospheric CO_2 are larger than the signal as expressed in the column mean (Feng et al., 2019). Thus, these data play a critical role for improving carbon cycle
705 constraints, especially in high latitude and persistently cloudy regions (such as the tropics), and we encourage an expansion of these systems in these undersampled regions. Regular measurements of CO_2 using light aircraft above several sites in Amazonia exist (e.g., Gatti et al., 2021; Miller et al., 2021), but these measurement records, as well as a nascent aircraft program in Uganda, have been so far funded using short-term grants.

Measurements of stable- ($^{13}C/^{12}C$) and radio- ($^{14}C/C$) isotope ratios of carbon in CO_2 provide powerful tools for source
710 attribution. Radiocarbon is absent from fossil fuels making it ideal for distinguishing fossil versus biologic carbon fluxes, and inversions using measurements of CO_2 and $^{14}C/C$ have been used to provide top-down constraints on national-scale fossil CO_2 emissions (Basu et al., 2020). Atmospheric $^{13}C/^{12}C$ ratios provide insight into ecosystem stress and its relation to climate via constraint of ecosystem water use efficiency (photosynthesis relative to water loss by transpiration) and has been used in box models (Keeling et al., 2017) and inversions (Peters et al., 2018). Atmospheric $^{13}C/^{12}C$ ratio data are generally available where
715 discrete air samples are collected by various networks, but $^{14}C/C$ ratio data are more limited as they tend to require larger samples and measurement costs are greater. Other tracers closely related to CO_2, such as O_2/N_2 (Keeling and Graven, 2021) and Carbonyl Sulphide (e.g., Hu et al., 2021; Remaud et al., 2022) are also limited yet provide valuable information on global ocean/NBE and regional-scale photosynthesis/respiration partitioning, respectively. Increasing the temporal and spatial density of these data, particularly across poorly sampled regions, will allow for more diagnostic power of carbon cycle processes than
720 is possible with CO_2 alone.

9.1.2 Data validation

Validation of X_{CO_2} retrievals is critical for ensuring that retrieval biases do not strongly impact flux estimates. Current gaps in coverage of ground-based and airborne measurements have limited our confidence in flux inferences from space-based data. For example, large CO_2 emissions over northern Sub-Saharan Africa are a robust feature of the inversions that assimilate

725 satellite X_{CO_2} retrievals (Palmer et al., 2019), but there are few independent CO_2 measurements to confirm whether this inference is a real signal or an artifact of regional retrieval biases. Increased validation of space-based observations will also provide critical support for improved space-based inferences. Space-based measurements rely on validation against ground based X_{CO_2} retrievals from the TCCON (Wunch et al., 2011) and the COllaborative Carbon Column Observing Network (COCCON, Frey et al., 2019). In turn, these sites rely on in situ CO_2 measurements from aircraft profiles and AirCore (Karion

730 et al., 2010) to tie their measurements to the WMO scale (Wunch et al., 2010; Messerschmidt et al., 2011). These data have been critical for validating and improving X_{CO_2} retrievals (Wunch et al., 2017b; O'Dell et al., 2018; Kiel et al., 2019). Continued funding of these activities will be crucial for improving top-down CO_2 flux estimates and expansion of these observing systems into undersampled regions, such as the tropics and high latitudes, will also be important for identifying and addressing residual X_{CO_2} retrieval biases. In addition, efforts to cross-calibrate TCCON and COCCON sites will be helpful for minimizing site-to-

735 site biases and identifying spurious drifts in X_{CO_2}. We encourage future campaigns aimed at site-to-site comparisons similar to the FRM4GHG campaign that deployed total column GHG traveling standard instruments at several TCCON sites as part of ESA's FRM4GHG-2 project (Sha et al., 2020).

9.1.3 Data harmonization

Further advancements in top-down flux estimates will be possible through combining the observational constraints from the
740 constellation space-based sensors and ground-based instruments. Assimilating these data concurrently within inversion systems will increase our ability to recover net fluxes over smaller regions. However, these instruments must be cross-calibrated against common standards to use these data together, as small inter-calibration differences could potentially strongly impact flux estimates. We encourage support of these critical cross-calibration activities, as are outlined in Crisp et al. (2018).

9.2 Atmospheric CO_2 inversions

745 Atmospheric CO_2 inversion analyses are a critical tool for estimating surface fluxes from observations of atmospheric CO_2. Expanding observational coverage provides both opportunities and challenges for inversion systems. By addressing the current limitations of our inversion systems, we will be able to take full advantage of increasing observations to improve country-level top-down estimates of NCE and ΔC_{loss}. Here we discuss ongoing and planned developments (Sect. 9.2.1), improving model transport (Sect. 9.2.2), missing processes and required assumptions (Sect. 9.2.3), and uncertainty quantification (Sect. 9.2.4).

750 ### 9.2.1 Ongoing and planned developments

To date, there are four operational or quasi-operational atmospheric CO_2 inversion systems: CarbonTracker (Jacobson et al., 2020), CAMS (Chevallier et al., 2005b), Jena CarboScope (Rödenbeck et al., 2018) and CMS-Flux (Liu et al., 2021a) that are regularly updated on annual or quarterly timescales. These systems produce NBE and air-sea flux estimates from either in situ CO_2 measurements (CarbonTracker, Jena CarboScope), OCO-2 X_{CO_2} retrievals (CMS-Flux) or both (CAMS). Similarly,
755 there are seven inversion models (including the aforementioned models) that update CO_2 flux estimates annually for the Global

Carbon Budget (Friedlingstein et al., 2022), including CAMS (Chevallier et al., 2005b), CarbonTracker Europe (CTE van der Laan-Luijkx et al., 2017), Jena CarboScope (Rödenbeck et al., 2018), UoE in situ (Feng et al., 2016), NISMON-CO2 (Niwa et al., 2017), MIROC4-ACTM (Saeki and Patra, 2017; Chandra et al., 2021), and CMS-Flux (Liu et al., 2021a).

The OCO-2 MIP activities have semi-regularly performed ensemble inversion experiments (Crowell et al., 2019; Peiro et al., 2022). To date, OCO-2 MIP experiments have been linked to new versions of the ACOS retrieval algorithm, with major improvements to the quality of X_{CO_2} retrievals occurring during each update. However, as the quality of retrievals have improved (particularly for ACOS v10 onwards), updates to the ACOS retrieval algorithm are becoming less of a driver for new OCO-2 MIP experiments. In the future, OCO-2 MIP activities could become more regular with annual updates.

The first top-down CO_2 system for use in inventory development is CarbonWatch-NZ, under development in New Zealand (https://niwa.co.nz/climate/research-projects/carbon-watch-nz). This program includes expanded CO_2 measurement sites and the development of a regional atmospheric CO_2 inverse system to quantify the carbon budgets of New Zealand's forest, grassland and urban environments. Initial results suggest stronger uptake by intact forests than estimated through bottom-up estimates (Steinkamp et al., 2017). This system may serve as an example for other nations through the Integrated Global GHG Information System (IG3IS) framework.

Beyond existing activities, there are a number of planned projects. The European Commission's Copernicus program (https://www.copernicus.eu) has a number of developments ongoing and planned, particularly in building anthropogenic CO_2 emissions monitoring and verification support capacity (CO2MVS; Janssens-Maenhout et al., 2020), which is directly linked to the development and launch of the new CO2M mission and is expected to be operational from 2026 onwards. Further, there are a number of recently completed, ongoing, and planned projects to develop and improve inversion systems to develop operational capacity. Examples include the recently completed CO_2 Human Emissions (CHE) project (https://www.che-project.eu/) and follow-up CoCO2 project (https://coco2-project.eu/) that is ongoing, as-well as the VERIFY project (https://verify.lsce.ipsl.fr/). These projects are developing and refining inversion systems to estimate anthropogenic fossil fuel emissions as well as emissions and removals from the agriculture, LULUCF, and waste categories. Future planned projects include developing approaches to utilize co-emitted species and auxiliary observations (^{14}C, solar induced fluorescence, Carbonyl Sulfide, and others) in order to isolate some of the CO_2 budget components and improve our understanding of the carbon cycle. For example, multiple data streams could be used together to optimize the dynamic global vegetation model parameters (e.g., Peylin et al., 2016).

In contrast to recent European efforts, there is no mandate for an operational top-down carbon flux-attribution system in the US. Nevertheless, efforts at NOAA centered around CarbonTracker (Jacobson et al., 2020) have been able to produce NBE estimates with relatively low latency harnessing the Agency's substantial flask and in situ CO_2 network. In addition, NOAA has developed a higher spatial resolution North American regional inverse system, CarbonTracker-Lagrange (https://gml.noaa.gov/ccgg/carbontracker-lagrange/; Hu et al., 2019). In anticipation of the launch of OCO in 2009, NASA has supported research and development efforts needed to prototype an operational flux estimation system. In particular, the Carbon Monitoring System program (https://carbon.nasa.gov/) has led to the development of both low-latency (2 month) atmospheric CO_2 reanalysis (Weir et al., 2021) and approaches to combine top-down NCE estimates with other trace gas measurements

(e.g., CO) and non-atmospheric carbon data (e.g., above-ground biomass) to provide improved understanding of carbon cycle processes (Liu et al., 2017; Byrne et al., 2020, 2021; Bloom et al., 2020). There is substantial technical capacity to build an operational system but requires a coordinated effort between federal agencies, academia, and private interests.

In Canada, a prototype operational regional inverse modeling system, the Environment and Climate Change Canada (ECCC) National Carbon Flux Inversion System (ENCIS), is being developed to provide quantitative information on CO_2 (and CH_4) flux estimates over Canada from national to provincial scales, as well as to understand the carbon cycle in Canada such as CO_2 flux in boreal managed and unmanaged forests, wetland emissions of CH_4, and GHG emissions over a potentially thawing permafrost in response to the climate change. ENCIS is a regional inverse modeling system based on Lagrangian approach and driven by metrology from the Global Environmental Multiscale (GEM) model (Girard et al., 2014) and is expected to have $1° \times 1°$ spatial resolution.

Finally, there are ongoing internationally organized activities. Phase 2 of the Regional Carbon Cycle Assessment and Processes project (RECCAP-2), coordinated by the Global Carbon Project (https://www.globalcarbonproject.org/reccap/), has aimed to characterize regional carbon budgets. This included investigating how different data sources – including atmospheric inversion analyses – can contribute to this goal (Bastos et al., 2022; Deng et al., 2022). In addition, the WMO has hosted workshops and symposiums with the GHG monitoring community to develop a framework for sustained, internationally coordinated global GHG monitoring (e.g., https://community.wmo.int/meetings/wmo-international-greenhouse-gas-monitoring-symposium).

9.2.2 Improving CTM transport

Errors in the representation of atmospheric transport by CTMs has long been recognized as a major source of error in atmosphere CO_2 inversion analyses (Law et al., 1996; Law and Simmonds, 1996; Denning et al., 1995, 1999a, b; Baker et al., 2006a; Stephens et al., 2007). Improvements to model transport will provide critical improvements to NCE and ΔC_{loss} estimates. Systematic errors in model transport limit our ability to relate surface fluxes and CO_2 observations, and can lead to incorrect inferences of surface fluxes (Yu et al., 2018; Schuh et al., 2019; Stanevich et al., 2020). Improving model transport will require work in two areas: (1) improving model parameterizations of unresolved transport, particularly in coarse offline CTMs (like GEOS-Chem run at $4° \times 5°$ in this ensemble) where the spatial and temporal coarsening of meteorological fields can "average-out" vertical transport that is resolved in the parent model (Yu et al., 2018; Stanevich et al., 2020); and (2) increasing spatial and temporal resolution in model simulations, which can better resolve atmospheric transport processes (Agustí-Panareda et al., 2019; Schuh et al., 2019). However, it should be noted that there are limitations to the improvements that can come from increased model resolution in the global inversion context due to underlying meteorological uncertainties (Liu et al., 2011; Polavarapu et al., 2016, 2018; McNorton et al., 2020). Computational cost is also a significant challenge in inversion systems, because transport models usually scale poorly on supercomputers, for example because of the volume of meteorological data required as input.

As transport models are refined, it will be critical to periodically test their ability to represent large scale atmospheric dynamics. This can be tested using long-lived trace gas species, including sulfur hexafluoride (Schuh et al., 2019), idealized

825 age of air tracer (Krol et al., 2018), and beryllium-7 (Stanevich et al., 2020). Simulations of these trace species are critical in the context of inversion MIPs to gauge inter-model variability and average model bias (Schuh et al., 2019). Similarly, Rn 222 is a useful short lived gas species that enables modelers to evaluate the vertical mixing within the column (Remaud et al., 2018). In addition, model intercomparison studies have proven useful for diagnosing transport errors (e.g., Gaubert et al., 2019; Zhang et al., 2022), and we recommend further activities, such as within the Atmospheric Tracer Transport Model Intercomparison

830 Project (TRANSCOM) framework.

9.2.3 Missing processes and required assumptions

The flux estimates provided here do not explicitly account for the atmospheric-chemical production of atmospheric CO_2, which occurs from the oxidation of reduced carbon gasses. Instead, these fluxes are either prescribed as surface–atmosphere fluxes (e.g., for FF CO emissions) or neglected from the prior fluxes. This can cause inverse modeling systems to implicitly

835 incorporate the atmospheric CO_2 source in optimized surface-atmosphere emissions and removals (i.e. air–sea fluxes and NBE), which can be far from the actual source of the reduced gas. For example, FF CO emissions are largely emitted in the northern extratropics but largely oxidized to CO_2 in the tropical troposphere. These incorrectly located emissions of CO_2 are large enough to impact top-down inversions (Enting and Mansbridge, 1991; Suntharalingam et al., 2005; Nassar et al., 2010; Wang et al., 2020). Future studies that aim to incorporate an atmospheric source of CO_2 would help correct for this current

840 spatial bias (Ciais et al., 2022).

A critical assumption in the top-down CO_2 budgets estimated here has been that FF emissions are known and unbiased. Uncertainties in inventory-based FF emission estimates at global and country levels (e.g., Andres et al., 2014) are smaller than top-down NCE estimates; however, inventory-based emission estimates are prone to systematic biases due to the nature of the estimation approach (Guan et al., 2012; Oda et al., 2019) and FF uncertainties could bias the partitioning of NCE between FF

845 and NBE (and propagate into ΔC_{loss}) over countries with large emissions and lower reliability of statistical data collection system, such as China. For example, Saeki and Patra (2017) show that an inferred increase in removals of CO_2 by the biosphere over China during 2001–2010 are likely to be an artifact imposed by an error in the trend of anthropogenic CO_2 emissions.

9.2.4 Uncertainty quantification

The uncertainty in NCE reported here is an estimate of the standard deviation of the v10 OCO-2 MIP ensemble members.

850 This is meant to characterize uncertainties originating from the inversion configuration (such as the transport model, inversion method, and prior constraints). However, there are also limitations to this method. First, there is only a small ensemble of 11 MIP ensemble members included in this analysis, and an over-representation of inversions using two transport models: TM5 (3) and GEOS-Chem (5), which makes uncertainty quantification challenging. Future approaches that employ "borrowing strength" (Mearns and et al., 2007; Cressie and Kang, 2016) could be employed to better characterize ensemble uncertainty.

855 Second, the ensemble-based estimate does not capture some sources of uncertainty. In particular, Bayesian posterior uncertainties are not considered here (see Sect. 5.2), due to the fact that many of the inversion systems participating in the v10 OCO-2 MIP do not calculate this uncertainty. In addition, we find that the ensemble members that produce Bayesian uncertainties show

large differences in magnitude. Thus, this is an area of future improvement for MIP activities, and we recommend more work into characterizing this error component in ensemble inversion experiments. We also note that using an analytic framework, posterior uncertainties and their sensitivities to prior information could be further examined, as has been done for methane (Worden et al., 2022).

9.3 Stockchange estimates

Agriculture and LULUCF emissions and removals are generally quantified as terrestrial carbon stockchanges in managed lands. A number of challenges remain in estimating this quantity from top-down methods. Firstly, lateral fluxes of carbon remain quite uncertain (and associated uncertainty estimates are themselves quite uncertain). The best constrained lateral fluxes are annual country-level $F_{\text{wood trade}}$ and $F_{\text{wood trade}}$, which are reported to the UN Food and Agriculture Organization. These fluxes are more uncertain on sub-national scales and sub-annual timescales. Meanwhile, $F_{\text{rivers export}}$ is best quantified on basin scales, where stream gauge measurements inform carbon fluxes. Improving sub-national and sub-annual estimates of lateral fluxes would have several benefits: first, this would allow for better sub-national attribution, where regional fluxes could be better quantified. Second, this would allow for incorporating the atmospheric imprint of these carbon fluxes as prior information within atmospheric CO_2 inversion analyses, which may improve flux estimates on sub-national scales.

The GST and Paris Agreement do not consider emissions and removals from unmanaged lands. Separating managed lands from unmanaged lands is top-down NCE remains a major challenge, given the smoothed large-scale CO_2 flux constraints provided by these top-down methods and the fact that both managed and unmanaged lands can experience considerable stock changes driven by interannual climate variations (e.g., El Niño) and in response to rising CO_2 and climate change. In addition, separating managed and unmanaged lands is further complicated by the fact that there is considerable ambiguity in the definitions managed lands, which can also vary by country (Grassi et al., 2018; Chevallier, 2021). We recommend that each party provide a mask to unambiguously define the plots considered as managed from year to year (Chevallier, 2021).

10 Conclusions

We introduced a pilot top-down CO_2 budget dataset (Byrne et al., 2022) intended to start a dialogue between research communities and to identify ways that top-down flux estimates can inform country-level carbon budgets. This dataset provides annual country-level and $1° \times 1°$ gridded top-down NCE and ΔC_{loss} over 2015–2020, in addition to bottom-up FF and lateral fluxes. These data are provided for four experiments from the v10 OCO-2 MIP that differ in the data used in the assimilation: IS, LNLG, LNLGIS, and LNLGOGIS. In addition, we provide two metrics for interpreting country-level estimates: (1) the Z-statistic (Sect. 5.1), which quantifies the agreement between IS and LNLG NCE estimates, and (2) the FUR (Sect. 5.2), which quantifies the impact of atmospheric CO_2 data in reducing flux uncertainties.

Country-level flux estimates generally show robust signals for large extratropical countries (e.g., USA, Russia, China). Agreement between the experiments generally decreases for mid-sized countries (e.g., Turkey), particularly in regions with sparse observational coverage for the in situ network (such as the tropics). Large divergences between the IS and LNLG

experiments occur in some regions, particularly northern Sub-Saharan Africa, and could be related to the sparsity of in situ CO_2 measurements or biases in OCO-2 retrievals. However, the sparsity of independent CO_2 measurements in these regions precludes definitive conclusions. We urge caution in interpreting the $1° \times 1°$ gridded results and suggest collaborating with with experts in atmospheric CO_2 inversion systems when using those data.

The accuracy of top-down NCE estimates were characterized through comparisons against independent atmospheric CO_2 datasets, and through comparisons against pCO_2-based air–sea CO_2 fluxes. Overall, the IS, LNLG, and LNLGIS were found to show the best agreement against independent CO_2 measurements, and we recommend using these experiments for analysis. Poorer agreement for experiments assimilating OCO-2 ocean glint X_{CO_2} retrievals, suggesting that residual retrieval biases adversely impact the LNLGOGIS experiment and we urge caution in interpreting these data.

For future GSTs, top-down NCE estimates will be refined as new space-based X_{CO_2} observing systems expand and retrieval algorithms are improved. Complementary expansions of ground-based and aircraft-based CO_2 measurements in under-sampled regions will similarly fill critical observational gaps in regions with large uncertainties and susceptibility to retrieval biases. Improvements to atmospheric CO_2 inversion systems, including reductions to systematic transport errors and improved error characterization, will be critical for refining top-down CO_2 budgets. And improved estimates of lateral carbon fluxes and managed lands maps will refine estimates of agriculture, LULUCF, and waste emissions and removals.

11   Data availability

Top-down CO_2 budgets (Byrne et al., 2022) are available from the Committee on Earth Observation Satellites' (CEOS) website: https://doi.org/10.48588/npf6-sw92. Gridded NBE and air-sea fluxes from the OCO-2 MIP are available at https://gml.noaa.gov/ccgg/OCO$_2$_v10mip/. Fossil fuel emissions prescribed in the inversions can be downloaded from https://zenodo.org/record/4776925#.YNX96hNKj2U. The ODIAC2020 emission data product can be downloaded from the Global Environmental Database hosted by the Center for Global Global Environmental Research at NIES (https://db.cger.nies.go.jp/dataset/ODIAC/DL_odiac2020.html). SeaFlux pCO_2-based air–sea fluxes were downloaded from https://zenodo.org/record/5482547#.Yowg18ZlD1I, accessed 23 May 2022.

Appendix A: TCCON sites

Table A1. TCCON sites used for evaluation of posterior CO_2 fields of the v10 OCO-2 MIP experiments.

TCCON site	Country	Latitude	Longitude	Reference
Eureka	Canada	80.05° N	86.42 °W	Strong et al. (2019)
Ny-Ålesund	Norway	78.9° N	11.9 °E	Notholt et al. (2019b)
Sodankylä	Finland	67.4° N	26.6 °E	Kivi et al. (2014)
East Trout Lake	Canada	54.4° N	105.0 °W	Wunch et al. (2017a)
Bremen	Germany	53.10° N	8.85 °E	Notholt et al. (2019a)
Karlsruhe	Germany	49.1° N	8.4 °E	Hase et al. (2014)
Paris	France	48.8° N	2.4 °E	Te et al. (2014)
Orléans	France	47.9° N	2.1 °E	Warneke et al. (2019)
Garmisch	Germany	47.5° N	11.1 °E	Sussmann and Rettinger (2018a)
Zugspitze	Germany	47.3° N	11.0 °E	Sussmann and Rettinger (2018b)
Park Falls	USA	45.9° N	90.3 °W	Wennberg et al. (2017)
Rikubetsu	Japan	43.5° N	143.8 °E	Morino et al. (2014)
Lamont	USA	36.6° N	97.5 °W	Wennberg et al. (2016b)
Anmeyondo	Korea	36.5° N	126.3 °E	Goo et al. (2014)
Tsukuba	Japan	36.1° N	140.1 °E	Morino et al. (2018a)
Nicosia	Cyprus	35.1° N	33.4 °E	Petri et al. (2020)
Edwards	USA	34.2° N	118.2 °W	Iraci et al. (2016)
JPL	USA	34.2° N	118.2 °W	Wennberg et al. (2016a)
Caltech	USA	34.1° N	118.1 °W	Wennberg et al. (2014)
Saga	Japan	33.2° N	130.3 °E	Kawakami et al. (2014)
Hefei	China	31.9° N	117.2 °E	Liu et al. (2018)
Izaña	Spain	28.3° N	16.5 °W	Blumenstock et al. (2017)
Burgos	Philippines	18.5° N	120.7 °E	Morino et al. (2018b)
Manaus	Brazil	3.2° N	60.6 °W	Dubey et al. (2014)
Ascension Island	UK	7.9° S	14.3 °W	Feist et al. (2014)
Darwin	Australia	12.4° S	130.9 °E	Griffith et al. (2014a);
Réunion island	France	20.9° S	55.5 °W	De Mazière et al. (2017)
Wollongong	Australia	34.4° S	150.9 °E	Griffith et al. (2014b)
Lauder 125HR	New Zealand	45.0° S	169.7 °E	Sherlock et al. (2014)

Author contributions. The study was conceived of by DC, and designed by BB, DB, SB, KWB, AC, FC, PC, NC, DC, LH, ARJ, JL, JBM, TO, PKP, BP, AS, CS, and JRW. The v10 OCO-2 MIP experiments were performed by DFB, SB, MB, FC, NC, SC, FD, ARJ, RJ, MSJ, DBAJ, JL, ZL, SM, SMM, RM, AS, AZM, and NZ. Lateral flux estimates were performed by FC, PC, ZD, HT, and YY. FF emissions estimates were performed by TO and SB. TCCON data were collected by NMD, MKD, OEG, BH, RK, IM, JN, YSO, HO, CP, KS, KS, YT, VAV, MV, TW and DW. Evaluation of v10 OCO-2 MIP against co-samples was performed by BB, SB, AC, and ARJ. BB wrote the paper and prepared the figures, with contributions from all co-authors.

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