

A new dataset of river flood hazard maps for Europe and the Mediterranean Basin

Francesco Dottori¹, Lorenzo Alfieri², Alessandra Bianchi³, Jon Skoien¹, Peter Salamon¹

1: European Commission, Joint Research Centre, Via E. Fermi 2749, 21027 Ispra, Italy.

2: CIMA Research Foundation, Savona, Italy

3: FINCONS SPA, Italy

Correspondence to: francesco.dottori@ec.europa.eu

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Abstract

In recent years, the importance of continental-scale hazard maps for riverine floods has grown. Nowadays, such maps are used for a variety of research and commercial activities, such as evaluating present and future risk scenarios and adaptation strategies, as well as supporting national and local flood risk management plans. In this paper we present a new set of high-resolution (100 metres) hazard maps for river flooding that covers most European countries, as well as all of the river basins entering the Mediterranean and Black Seas in the Caucasus, Middle East and Northern Africa countries. The new river flood hazard maps represent inundation along 329,000 km of the river network, for six different flood return periods, expanding on the datasets previously available for the region. The input river flow data for the new maps are produced by means of the hydrological model LISFLOOD using new calibration and meteorological data, while inundation simulations are performed with the hydrodynamic model LISFLOOD-FP. In addition, we present here a detailed validation exercise using official hazard maps for Hungary, Italy, Norway, Spain and the UK, which provides a more detailed evaluation of the new dataset compared with previous works in the region. We find that the modelled maps can identify on average two-thirds of reference flood extent, but they also overestimate flood-prone areas for flood probabilities below 1-in-100 years, while for return periods equal to or above 500 years the

29 maps can correctly identify more than half of flooded areas. Further verification is required in
30 North African and Eastern Mediterranean regions, in order to understand better the performance
31 of the flood maps in arid areas outside Europe. We attribute the observed skill to a number of
32 shortcomings of the modelling framework, such as the absence of flood protections and rivers
33 with upstream area below 500 km², and the limitations in representing river channels and
34 topography of lowland areas. In addition, the different designs of reference maps (e.g. extent of
35 areas included) affect the correct identification of the areas for the validation, thus penalizing the
36 scores. However, modelled maps achieve comparable results to existing large-scale flood models
37 when using similar parameters for the validation. We conclude that recently released high-
38 resolution elevation datasets, combined with reliable data of river channel geometry, may greatly
39 contribute to improving future versions of continental-scale river flood hazard maps. The new
40 high-resolution database of river flood hazard maps is available for download at
41 <http://data.europa.eu/89h/1d128b6c-a4ee-4858-9e34-6210707f3c81> (Dottori et al., 2020a).

42

43 *1) Introduction*

44 Nowadays, flood hazard maps are a basic requirement of any flood risk management strategy (EC
45 2007). Such maps provide spatial information about a number of variables (e.g. flood extent,
46 water depth, flow velocity) that are crucial to quantify flood impacts and therefore to evaluate
47 flood risk. Moreover, they can be used as a powerful communication tool, enabling the quick
48 visualization of the potential spatial impact of a river flood over an area.

49 In recent years, continental- and global-scale flood maps have grown in importance, and these
50 maps are now used for a variety of research, humanitarian and commercial activities, and as a
51 support of national and local flood management (Ward et al., 2015; Trigg et al., 2016). Global
52 flood maps are used to provide flood risk information and to support decision-making in spatial
53 and infrastructure planning, in countries where national level assessments are not available (Ward
54 et al., 2015). Moreover, continental and global hazard maps are vital for consistent quantification
55 of flood risk and for projecting the impacts of climate change (Alfieri et al., 2015; Trigg et al.,
56 2016; Dottori et al., 2018), thereby allowing for comparisons between different regions, countries
57 and river basins (Alfieri et al., 2016). Quantitative and comparable flood risk assessments are also
58 necessary to derive measurable indicators of the targets set by international agreements such as
59 the Sendai Framework for Disaster Risk Reduction (UNISDR, 2015).

60 In Europe, continental-scale flood hazard maps have been produced by Barredo et al. (2007),
61 Feyen et al. (2012), Alfieri et al. (2014), Dottori et al. (2016a) and Paprotny et al. (2017). These
62 maps have been used for a variety of studies, such as the evaluation of river flood risk under future
63 socio-economic and climate scenarios (Barredo et al., 2007; Feyen et al., 2012; Alfieri et al.,
64 2015), the evaluation of flood adaptation measures (Alfieri et al., 2016) and near real-time rapid
65 risk assessment (Dottori et al., 2017).

66 The quality of continental-scale flood maps is constantly improving, thanks to the increasing
67 accuracy of datasets and modelling tools. Wing et al., (2017) developed a dataset of flood hazard
68 maps for the conterminous United States using detailed national datasets and high-resolution
69 hydrodynamic modelling, and demonstrated that continental-scale maps can achieve an accuracy
70 similar to official national hazard maps, including maps based on accurate local-scale studies.
71 Moreover, Wing et al. used the same official hazard maps to evaluate the performance of the
72 global flood hazard model developed by Sampson et al. (2015). While the global model was less
73 accurate than the continental version, it was able to identify correctly over two-thirds of flood

74 extent. Conversely, European-scale maps have undergone limited testing against the official
75 hazard maps, due to limitations in accessing official data (Alfieri et al., 2014).
76 Here, we present a new set of flood hazard maps at 100 metres resolution (Dottori et al., 2020a),
77 developed as a component of the Copernicus European Flood Awareness System (EFAS,
78 www.efas.eu). The new dataset builds upon the map catalogue developed by Dottori et al (2016a),
79 and features several improvements. The geographical extent of the new maps has been expanded
80 to include all geographical Europe (with the exclusion of the Volga river basin), the rivers entering
81 the Mediterranean Sea and the Black Sea (with the partial inclusion of the Nile river basin), plus
82 Turkey, Syria and the Caucasus region. To the best of our knowledge, these are the first flood
83 hazard maps available at 100 metres resolution for the whole region of the Mediterranean Basin.
84 The hydrological input data are calculated using the LISFLOOD hydrological model (van der
85 Knijff et al., 2010; Burek et al, 2013; <https://ec-jrc.github.io/lisflood/>), based on updated routines
86 and input data in respect to the previous dataset by Dottori et al. (2016a). Flood simulations are
87 performed with the hydrodynamic model LISFLOOD-FP (Bates et al., 2010; Shaw et al., 2021),
88 following the approach developed by Alfieri et al., (2014; 2015).
89 To provide a comprehensive overview of the skill of the new hazard maps, we perform a
90 validation exercise using official hazard maps for a number of countries, regions and large river
91 basins in Europe. The number and extent of the validation sites allows for a more detailed
92 evaluation with respect to previous efforts by Alfieri et al. (2014) and Paprotny et al. (2017), even
93 though none of the validation sites is located outside Europe (due the unavailability of national
94 flood maps). Finally, we discuss the results of the validation in light of previous literature studies,
95 we compare the performance of the present and previous versions of the flood hazard map dataset,
96 and we discuss a number of tests with alternative datasets and methods.

97 *2) Data and methods*

98 In this Section we describe the procedure adopted to produce and validate the flood hazard maps.
99 The hydrological input data consist of daily river flow for the years 1990-2016, produced with
100 the hydrological model LISFLOOD (see Section 2.1), based on interpolated daily meteorological
101 observations. River flow data are analysed to derive frequency distributions, peak discharges and
102 flood hydrographs, as described in Section 2.2. Flood hydrographs are then used to simulate
103 flooding processes at local scale with the LISFLOOD-FP hydrodynamic model (Section 2.3).

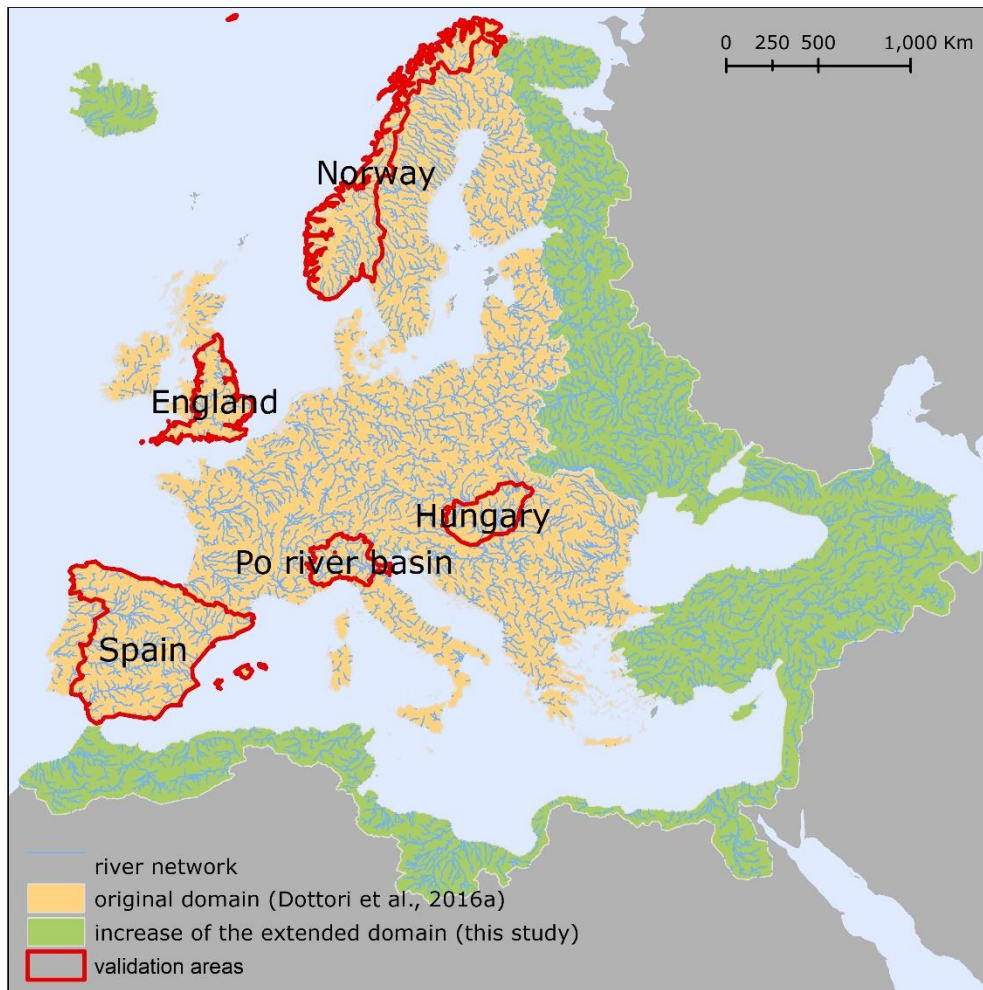
104 Finally, Section 2.4 describes the validation exercise and the comparison of different approaches
105 and input datasets.

106 *2.1 The LISFLOOD model*

107 LISFLOOD (Burek et al, 2013; van der Knijff et al., 2010) is a distributed, physically-based
108 rainfall-runoff model combined with a routing module for river channels. For this work we used
109 an updated version of LISFLOOD, released as open-source software and available at [https://ec-](https://ec-jrc.github.io/lisflood/)
110 [jrc.github.io/lisflood/](https://ec-jrc.github.io/lisflood/). The new version features an improved routine to calculate water
111 infiltration, the possibility of simulating open water evaporation and minor adjustments that
112 correct previous code inconsistencies (Arnal et al., 2019). The model is applied to run a long-term
113 hydrological simulation for the period 1990-2016 at 5 km grid spacing and at daily resolution,
114 which provides the hydrological input data for the flood simulations. Note that the same
115 simulation also provides initial conditions for daily flood forecast issued by EFAS.

116 The long-term run of LISFLOOD is driven by gridded meteorological maps, derived by
117 interpolating meteorological observations from stations and precipitation datasets (see Appendix
118 A for details). The meteorological dataset has been updated with respect to the dataset used by
119 Dottori et al. (2016a), to include new stations and gridded datasets across the new EFAS domain
120 (Arnal et al. 2019). In addition, LISFLOOD simulations require a number of static input maps
121 such as land cover, digital elevation model (DEM), drainage network, soil parameters and
122 parameterization of reservoirs. All the static maps have been updated to cover the whole EFAS
123 domain depicted in Figure 1. Further details on the static maps are provided by Arnal et al. (2019).
124 The current LISFLOOD version also benefits from an updated calibration at European scale,
125 based on the Evolutionary Algorithm approach (Hirpa et al., 2018) with the modified Kling-Gupta
126 efficiency criteria (KGE; Gupta et al., 2009) as objective function, and streamflow data for 1990-
127 2016 from more than 700 gauge stations. The same stations have been used to validate model
128 results, considering different periods of the time-series. The calibration and validation procedure
129 and the resulting hydrological skill are described by Arnal et al (2019), and summarized in
130 Appendix B. While we did not carry out a formal comparison with the previous LISFLOOD
131 calibration, which used a different algorithm and performance indicators (Zajac et al., 2013), the
132 larger dataset of streamflow observations and the improvement of the calibration routines should
133 provide a better performance.

134 The geographical extent used in the present study to produce the flood maps follows the recent
135 enlargement of EFAS (Arnal et al., 2019), and is shown in Figure 1. The new domain is
136 approximately 8,930,000 km² wide (an increase of 76% compared with the previous extent). The
137 new extent covers the entire area of geographical Europe (with the exclusion of the Volga river
138 basin and a number of river basins of the Arctic Sea in Russia), all the rivers entering the
139 Mediterranean and Black Seas (with a partial inclusion of the Nile river basin), plus the entire
140 territories of Armenia, Georgia, Turkey, and most of Syria and Azerbaijan.



141
142 *Figure 1. Geographical extent of the EFAS extended domain covered by the present dataset of*
143 *flood hazard maps. The extent of the map dataset produced by Dottori et al. (2016a) is depicted*
144 *in beige, while the regions added with the extended domain are in green. The Figure also displays*
145 *the river network considered by the flood maps and the areas used for the validation exercise (see*
146 *Sections 2.3 and 3).*

147 The river network included in the new flood hazard maps has a total length of 329,000 km, with
148 an 80% increase compared with the previous flood maps (Alfieri et al., 2015; Dottori et al.,
149 2016a).

150 *2.2 Hydrological input of flood simulations*

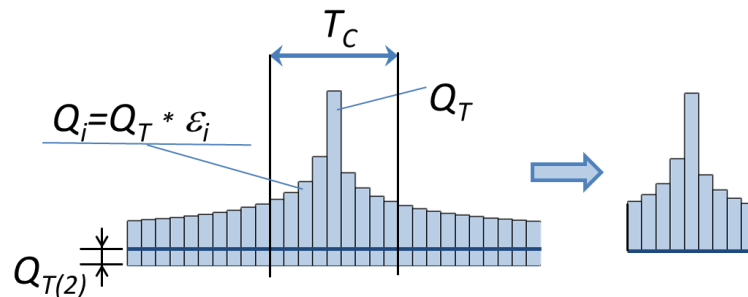
151 The hydrological input data required for the flood simulations are provided using synthetic flood
152 hydrographs, following the approach proposed by Alfieri et al. (2014).

153 We use the streamflow dataset derived from the long-term run of LISFLOOD described in Section
154 2.1, considering the rivers with upstream drainage areas larger than 500 km². This threshold was
155 selected because the meteorological input data cannot accurately capture the short and intense
156 rainfall storms that induce extreme floods in small river basins, and therefore the streamflow
157 dataset does not represent accurately the flood statistics of smaller catchments (Alfieri et al.,
158 2014).

159 For each pixel of the river network we selected annual maxima over the period 1990-2016 and
160 we used the L-moments approach to fit a Gumbel distribution and calculate peak flow values for
161 reference return periods of 10, 20, 50, 100, 200 and 500 years. We also calculated the 30- and
162 1,000-year return periods in limited parts of the model domain to allow validation against official
163 hazard maps, see Section 2.3. The resulting goodness-of-fit is presented and discussed in
164 Appendix B. We used the Gumbel distribution to keep a parsimonious parameterization (two
165 parameters instead of three for the generalized extreme value (GEV), log-normal and other
166 distributions), thus avoiding over-parameterization when extracting high return period maps from
167 a relatively short time-series. The same distribution was also adopted for the extreme value
168 analysis in previous studies regarding flood frequency and hazard (Alfieri et al., 2014, 2015;
169 Dottori et al., 2016).

170 Subsequently, we calculate a Flow Duration Curve (FDC) from the streamflow dataset. The FDC
171 is obtained by sorting in decreasing order all the daily discharges, thus providing annual
172 maximum values Q_D for any duration i between 1 and 365 days. Annual maximum values are
173 then averaged over the entire period of data, and used to calculate the ratios ε_i between each
174 average maximum discharge for i -th duration $Q_{D(i)}$ and the average annual peak flow (i.e. $Q_D = 1$
175 day). Such a procedure was carried out for all the pixels of the river network.

176 The synthetic flood hydrographs are derived using daily time-steps, following the procedure
 177 proposed by Maione et al. (2003). The peak value of the hydrograph is given by the peak discharge
 178 for the selected T-year return period Q_T , while the other values for Q_i are derived by multiplying
 179 Q_T by the ratio ε_i . The hydrograph peak Q_T is placed in the centre of the hydrograph, while the
 180 other values for Q_i are sorted alternatively as shown in Figure 2. The resulting hydrograph shape
 181 is therefore fully consistent with the empirical values of the flow duration curve. The total
 182 duration of the synthetic hydrograph is given by the local value of the time of concentration T_c ,
 183 such that all of the durations $> T_c$ are discarded from the final hydrograph (Figure 2).



184

185 *Figure 2. General scheme of flood hydrographs (adapted from Alfieri et al., 2014).*

186

187 Because river channels are usually not represented in continental-scale topography, flood
 188 hydrograph values are reduced by subtracting the 2-year discharge peak $Q_{T(2)}$, which is commonly
 189 considered representative of river bank-full conditions. (Note that the original DEM is not
 190 modified with this procedure). Hence, the overall volume of the flood hydrograph is given by the
 191 sum of all daily flow values with duration $< T_c$.

192

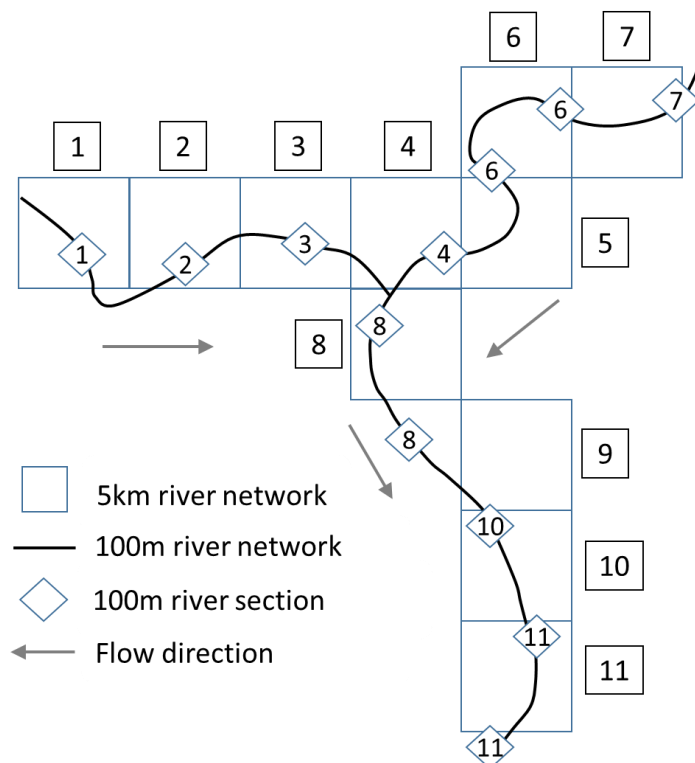
193 **2.3 Flood hazard mapping**

194 The continental-scale flood hazard maps are derived from local flood simulations run along the
 195 entire river network, as in Alfieri et al. (2014). We use the DEM at 100 metres resolution
 196 developed for the Catchment Characterization and Modelling Database (CCM; Vogt et al., 2007)
 197 to derive a high-resolution river network at the same resolution. Along this river network we
 198 identify reference sections every 5 km along the stream-wise direction, and we link each section
 199 to the closest upstream section (pixel) of the EFAS 5 km river network, using a partially
 200 automated procedure to ensure a correct linkage near confluences. In this way, the hydrological

201 variables necessary to build the flood hydrographs can be transferred from the 5 km to the 100
202 metres river network. Figure 3 describes how the 5 km and 100 metres river sections are linked
203 using a conceptual scheme.

204 Then, for every 100 metres river section we run flood simulations using the two-dimensional
205 hydrodynamic model LISFLOOD-FP (Shaw et al., 2021), to produce a local flood map for each
206 of the six reference return periods. Simulations are based on the local inertia solver of
207 LISFLOOD-FP developed by Bates et al. (2010), which is now available as open-source software
208 (<https://www.seamlesswave.com/LISFLOOD8.0>). We use the CCM DEM as elevation data, the
209 synthetic hydrographs described in Section 2.2 as hydrological input data, and a mosaic of
210 CORINE Land Cover for the year 2016 (Copernicus LMS, 2017) and Copernicus GlobCover
211 (Global Land Cover Map) for the year 2009 (Bontemps et al., 2009) to estimate the friction
212 coefficient based on land use.

213



214

215 *Figure 3. Conceptual scheme of the EFAS river network (5 km, squares) with the high-resolution*
216 *network (100 metres) and river sections (diamonds) where flood simulations are derived. The*
217 *related sections of the two networks are indicated by the same number. Source: Dottori et al.*
218 *(2017).*

219

220 Finally, the flood maps with the same return period are merged together to obtain the continental-
221 scale flood hazard maps. The 100 metres river network is included as a separate map in the dataset,
222 to delineate those water courses that were considered in creating the flood hazard maps.

223 It is important to note that the flood maps developed do not account for the influence of local
224 flood defences, in particular dyke systems. Such limitation has been dictated mainly by the
225 absence of consistent data at European scale. None of the available DEMs for Europe has the
226 required accuracy and resolution to embed artificial embankments into elevation data.
227 Furthermore, there are no publicly available continental or national datasets describing the
228 location and characteristics (e.g. dyke height, distance from river channel) for flood protections.
229 Currently available datasets are based on the design return period of flood protection, e.g. the
230 maximum return period of flood events that protections can withstand before being overrun,
231 (Jongman et al., 2014; Scussolini et al., 2016). Most of the protection standards reported by these
232 datasets for Europe are based on empirical regressions derived using proxy variables (e.g. GDP,
233 land use), with few data based on actual design standards. While these datasets have been applied
234 to calculate flood risk scenarios (Alfieri et al., 2015) and flood impacts (Dottori et al., 2017), they
235 have important limitations when used for mapping flood extent. Wing et al. (2017) linked the
236 flood return period of protection standards with flood frequency analysis to adjust the bank height
237 of the river channels, however with impaired performance of the model. Moreover, recent studies
238 for United States suggest that empirical regressions based on gross domestic product and land use
239 may not be reliable (Wing et al., 2019).

240 Despite these limitations, maps not accounting for physical flood defences may be applied to
241 estimate the flood hazard in case of failure of the protection structures, and for flood events
242 exceeding protection levels.

243 *2.3 Validation of flood hazard maps*

244 *2.3.1 Selection of validation areas and maps*

245 The validation of large-scale flood hazard maps requires the use of benchmarks with one or more
246 datasets with extension and accuracy commensurate to the modelled maps. For instance Wing et
247 al. (2017) used the official hazard maps developed for the conterminous United States to evaluate

248 the performance of two flood hazard models, respectively designed to produce global- and
249 continental-scale flood maps (see Section 1). In Europe, all EU Member States as well as the UK
250 have developed national datasets of flood hazard maps for a range of flood probabilities (usually
251 expressed with the flood return period), following the guidelines of the EU Floods Directive (EC
252 2007). These maps are usually derived using multiple hydrodynamic models of varying
253 complexity (AdB Po, 2012) based on high-resolution topographic and hydrological datasets, such
254 as DEMs of at least 5 metres resolution in England (Sampson et al., 2015), LIDAR elevation data
255 in Spain (MITECO 2011), and river sections based on LIDAR surveys in the Po River basin (AdB
256 Po, 2012). Although official maps might be either prone to errors or incomplete (Wing et al 2017),
257 these are likely to provide higher accuracy than the modelled maps presented here, and therefore
258 they have been selected as reference maps for the validation. While official flood maps are
259 generally available online for consultation on Web-GIS services, only a few countries and river
260 basin authorities make the maps available for download in a format that allows comparison with
261 geospatial data. Table 1 presents the list of flood hazard maps that could be retrieved and used for
262 the validation exercise, while their geographical distribution is shown in Figure 1. Note that the
263 relevant links to access these maps are provided in the Data Availability section.

264 While more of such official maps are likely to become available in the near future, the maps
265 considered here offer an acceptable overview of the different climatic zones and floodplain
266 characteristics of the European continent. Conversely, we could not retrieve national or regional
267 flood hazard maps outside Europe, meaning the skill of the modelled maps could not be tested in
268 the arid regions in Northern Africa and Eastern Mediterranean. In Norway, Spain, the UK and the
269 Po River Basin the official maps take flood defences into account, which are not represented in
270 the modelling framework. Official maps for England also include areas prone to coastal flooding
271 events (such as tidal and storm surges). None of the official maps include areas prone to pluvial
272 flooding, which are therefore not considered in this analysis.

273 As mentioned in Section 2.3, the modelled maps do not include the effect of flood protections.
274 Wherever possible, for the comparison exercise we selected either reference flood maps that do
275 not account for protections (e.g. Hungary) or maps for flood return periods exceeding local
276 protection standards, assuming that the resulting flood extent is relatively unaffected by flood
277 defences. For example, the main stem of the Po river is protected against 1-in-200-year flood
278 events (Wing et al., 2019), whereas protection standards in England and Norway are usually

279 above 20 years (Scussolini et al., 2016). Reference maps where the extent and design level of
 280 protection are not known (e.g. Spain) have been also included in the comparison to increase the
 281 number of validation areas.

282

Country	Geographical extent	Return periods used	Defences included
Hungary	Country scale	30 - 100 – 1,000 years	No
Italy	Po River Basin	500 years	Yes
Norway	Country scale	100 years	Yes
Spain	Country scale	10 - 100 - 500 years	Yes
UK	England	100 – 1,000 years	Yes

283 *Table 1. Characteristics of the flood hazard maps used in the validation exercise. The links for*
 284 *downloading the maps are provided in the Data Availability section.*

285 **2.3.2 Performance metrics and validation procedure**

286 The national flood hazard maps listed in Table 1 are provided as polygons of flood extent, with
 287 no information on water depth or on original resolution of data. According to Sampson et al.
 288 (2015), the official flood hazard maps for England are constructed using DEMs of at least 5 metres
 289 resolution, therefore flood extent maps should be of comparable resolution. Reference flood maps
 290 for the Po basin and Spain are likely to have a similar resolution since they are based on LIDAR
 291 elevation data (AdB Po, 2012; MITECO 2011). For the comparison, official reference maps have
 292 been converted to raster format with the same resolution as the modelled maps (i.e. 100 metres),
 293 while the latter have been converted to binary flood extent maps. To improve the comparison
 294 between modelled and reference maps we applied a number of corrections. Firstly, we used the
 295 CORINE Land Cover map to exclude permanent water bodies (river beds of large rivers or
 296 estuaries, lakes, reservoirs, coastal lagoons) from the comparison. Secondly, we restricted the
 297 comparison area around modelled maps to exclude the elements of river network (e.g. minor
 298 tributaries) included in the reference maps but not in the modelled maps. We used a different

299 buffer extent according to each study area, considering the floodplain morphology and the
 300 variable extent and density of mapped river network. For example, in Hungary we applied a 10-
 301 km buffer around modelled maps to include the large flooded areas reported in reference maps
 302 and to avoid overfitting. In England, we used a 5 km buffer due to the high density of the river
 303 network mapped in the official maps. The buffer is also applied to mask out coastal areas far from
 304 rivers estuaries, because official maps include flood-prone areas due to 1-in-200-year coastal
 305 flood events. We calculated that flood-prone areas inside the 5 km buffer correspond to 73% of
 306 the total extent for the 1-in-100-year flood. For the Po river basin, we excluded from the
 307 comparison the areas belonging to the Adige river basin and the lowland drainage network, which
 308 are not included in the official hazard maps. In Spain and Norway official flood hazard maps have
 309 only been produced where relevant assets are at risk, according to available documentation
 310 [MITECO 2011; NVE 2020]. We therefore restricted the comparison only to areas where official
 311 flood hazard maps have been produced. Table 2 provide the list of parameters used to determine
 312 the areas used for the comparison.

Test area	Buffer value (reference maps)	Buffer value (modelled maps)
Hungary	NA	10 km
Po River Basin	NA	See main text
Norway	5 km	5 km
Spain	5 km	5 km
England	NA	5 km

313 *Table 2. List of parameters used to determine the extent of areas used for comparing reference*
 314 *and modelled maps (NA: buffer not applied).*

315
 316 We evaluate the performance of simulated flood maps against reference maps using a number of
 317 indices proposed in literature (Bates and De Roo, 2000; Alfieri et al., 2014; Dottori et al., 2016b;
 318 Wing et al., 2017). The hit ratio (HR) evaluates the agreement of simulated maps with
 319 observations and it is defined as:

320
$$HR = (Fm \cap Fo)/(Fo) \times 100 \quad (1)$$

321 where $Fm \cap Fo$ is the area correctly predicted as flooded by the model, and Fo indicates the total
322 observed flooded area. HR scores range from 0 to 1, with a score of 1 indicating that all wet cells
323 in the benchmark data are wet in the model data. The formulation of the HR does not penalize
324 over-prediction, which can be instead quantified using the false alarm ratio FAR:

325
$$FAR = (Fm/Fo)/(Fm) \times 100 \quad (2)$$

326 where Fm/Fo is the area wrongly predicted as flooded by the model. FAR scores range from 0
327 (no false alarms) to 1 (all false alarms). Finally, a more comprehensive measure of the agreement
328 between simulations and observations is given by the critical success index (CSI), defined as:

329
$$CSI = (Fm \cap Fo)/(Fm \cup Fo) \times 100 \quad (3)$$

330 where $Fm \cup Fo$ is the union of observed and simulated flooded areas. CSI scores range from 0
331 (no match between model and benchmark) to 1 (perfect match between benchmark and model).

332 **2.4 Additional tests**

333 To choose the best possible methodologies and datasets to construct the flood hazard maps, we
334 performed a number of tests using recent input datasets, as well as alternative strategies to account
335 for vegetation effects on elevation data.

336 **2.4.1 Elevation data**

337 It is well recognized that the quality of flood hazard maps strongly depend on the accuracy of
338 elevation data used for modelling (Yamazaki et al., 2017). This is especially crucial for
339 continental-scale maps, since the quality of available elevation datasets is rarely commensurate
340 to the accuracy required for modelling flood processes [Wing et al., 2017]. Moreover, high-
341 resolution and accurate elevation data such as LIDAR-based DEMs cannot be used for reasons of
342 consistency, since these data are only available for few areas and countries.

343 The recent release of new global elevation models have the potential to improve the accuracy of
344 large-scale flood simulations, and hence the quality of flood hazard maps. Here, we test the use
345 of the MERIT DEM (Yamazaki et al., 2017) within the proposed modelling approach and we
346 compare the results with those obtained with CCM DEM. The MERIT DEM is based on the
347 SRTM data, similarly to CCM DEM, but has been extensively corrected and improved through
348 comparisons with other large-scale datasets, to eliminate error bias, improve data accuracy at high

349 latitudes (areas above 60° are not covered by SRTM), and compensate for factors like vegetation
350 cover. Note that areas above 60° in CCM DEM were derived from national datasets, and therefore
351 these areas are where the two datasets are likely to differ most.

352 *2.4.2 Correction of elevation data with land use*

353 The CCM DEM elevation dataset is mostly based on SRTM data, and so the elevation values can
354 be spuriously increased by the effect of vegetation canopy in densely vegetated areas, and by
355 buildings in urban areas. Recent research work has proposed advanced techniques to remove
356 surface artefacts, based on artificial neural networks (Wendi et al., 2016, Kulp and Strauss, 2018)
357 or other machine learning methods (Liu et al., 2018; Meadows and Wilson, 2021). Most
358 approaches correct DEM elevation with higher-accuracy datasets, using auxiliary data such as
359 tree density and height for correcting vegetation bias (as done for the MERIT-DEM by Yamazaki
360 et al., 2017), whereas elevation bias in urban areas can be corrected using night light, population
361 density, or OpenStreetMap elevation data (Liu et al., 2018). Given that improving elevation data
362 is not the main scope of this work, we opted for applying a simpler method for quickly correcting
363 the CCM DEM elevation data. Specifically, we use the land cover map derived from CORINE
364 Land Cover and Copernicus GlobCover to identify densely vegetated areas and urban areas, and
365 we applied a correction factor as a function of local land use to reduce elevation locally. The
366 correction factor varies from 8 metres for densely forested areas, to 2 metres for urban areas. Note
367 that these values are based on the findings of previous literature studies such as Baugh et al.
368 (2013) and Dottori et al. (2016b), while a formal calibration was not undertaken.

369

370 *3) Results and discussion*

371 We present the outcomes of the validation exercise by first describing the general results at
372 country and regional scale (Section 3.1). Then, we discuss the outcomes for England, Hungary
373 and Spain (Section 3.2), while the Norway and Po river basin case studies are presented in the
374 Appendix C. We also complement the analysis with additional validation over major river basins
375 in England and Spain. In Section 3.3 we compare our results with the validation exercise carried
376 out by Wing et al. (2017) and with the findings of other literature studies. Finally, in Section 3.4
377 and 3.5 (and Appendix B) we compare the performance of the present and previous versions of

378 the flood hazard map dataset, and we discuss the results of the tests with different elevation data
379 and strategies to account for vegetation.

380 *3.1 Validation of modelled maps at national and regional scale*

381 Table 3 presents the validation results for each testing area and return period. The performance
382 metrics are calculated using the total extent of the reference and modelled maps with the same
383 return period. The first visible outcome is the low scores for the comparisons with reference maps
384 with high probability of flooding, i.e. low flood return periods (< 30 years). Performances improve
385 markedly with the increase of return periods due to the decrease of false alarm rate (FAR), while
386 the hit rate (HR) does not vary significantly. In particular, critical success index (CSI) values
387 approach 0.5 for the low probability flood maps, i.e., for return periods equal or above 500 years.
388 Considering that most of the reference flood maps include the effect of flood defences (unlike the
389 modelled maps), these results suggest that the majority of rivers in the study areas may be
390 protected for flood return periods of around 100 years or less, as indeed reported by available
391 flood defence databases (Scussolini et al., 2016). Differences between simulated and reference
392 hydrological input are likely to influence the skill of modelled flood maps and may depend on
393 several factors such as the hydrological model performance for peak flows, the extreme value
394 analysis (distribution used for extreme value fitting, length of available time-series) and the design
395 hydrograph estimation. In the following Sections, we evaluate the modelled hydrological regime
396 considering the skill of the LISFLOOD long-term simulation and the uncertainty of the extreme
397 value analysis (see Appendix B2). However, further analysis is difficult as we have no specific
398 information on the hydrological input used for the reference flood maps (e.g. peak flows,
399 statistical modelling of extremes, hydrograph shape). High-probability floods are also sensitive
400 to the method used to reproduce river channels, and the simplified approach used in this study
401 might underestimate the conveyance capacity of channels (see Section 3.2.2 for an example).
402 Finally, the better performance for low-probability floods may also depend on floodplain
403 morphology, where valley sides create a morphological limit to flood extent.

404

405

406

407

408 *Table 3. Results of the validation against official flood hazard maps: value of the performance*
 409 *indices at country and regional scale. RP=Return Period, HR=Hit Ratio, FAR= False Alarm*
 410 *Ratio, CSI=Critical Success Index.*

REGION	RP (years)	HR	FAR	CSI
Spain	10	0.58	0.65	0.28
Hungary	30	0.77	0.88	0.11
Spain	100	0.63	0.44	0.42
Hungary	100	0.76	0.74	0.24
Norway	100	0.70	0.72	0.25
England	100	0.53	0.31	0.43
Po River Basin	500	0.60	0.13	0.56
Spain	500	0.61	0.36	0.45
Hungary	1000	0.76	0.45	0.47
England	1000	0.52	0.12	0.48

411 **3.2 Discussion of results at national and regional scale**

412 The results in Table 3 highlight considerable differences in the skill of the flood maps across
 413 countries and regions. While some differences may arise from the variability of floodplain
 414 morphology and model input data, others are attributable to the different methods applied to
 415 produce the reference maps (MITECO 2011; NVE 2020). In the following sections we examine
 416 in more detail the outcomes for each study area.

417 **3.2.1 England**

418 According to Table 3, modelled flood maps tend to underestimate flood extent in England, as
 419 visible by the HR values around 0.5 (e.g. out of every two flooded cells, only one is correctly
 420 identified as flooded by the model). Such result is confirmed when focusing the analysis on the
 421 major river basins of England, as reported in Table 4. Notably, HR has generally marginal or no
 422 increases with the increase of return period considered, while FAR values have a marked
 423 decrease. Results of reported by Arnal et al. (2019) and summarized in Figure B1 suggest a fair
 424 hydrological skill of the LISFLOOD calibration in England, with KGE values generally above
 425 0.5. The uncertainty of the estimation of discharge annual maxima is also acceptable, with

426 differences generally below 25%. However, there is not a clear correlation between hydrological
 427 and flood map skill, with some basins (e.g. Thames) showing high KGE values but relatively low
 428 CSI values.

429 For the Thames basin, the low CSI value is likely influenced by the tidal flooding component
 430 from London eastwards. According to Sampson et al. (2015), the official flood hazard map
 431 assumes a 1 in 200 year coastal flood along with failure of the Thames tidal barrier, whereas our
 432 river flood simulations use the mean sea level as boundary condition and do include storm surge
 433 and tidal flooding. Concurrent fluvial-tidal flooding processes occur in other river estuaries, so
 434 this might reduce the skill of the modelled maps. Furthermore, the Thames catchment is heavily
 435 urbanized and has extensive flood defence and alleviation schemes compared to the other
 436 catchments (Sampson et al., 2015). Both aspects might increase the elevation bias of CCM DEM
 437 and complicate the correct simulation of extreme flood events.

438

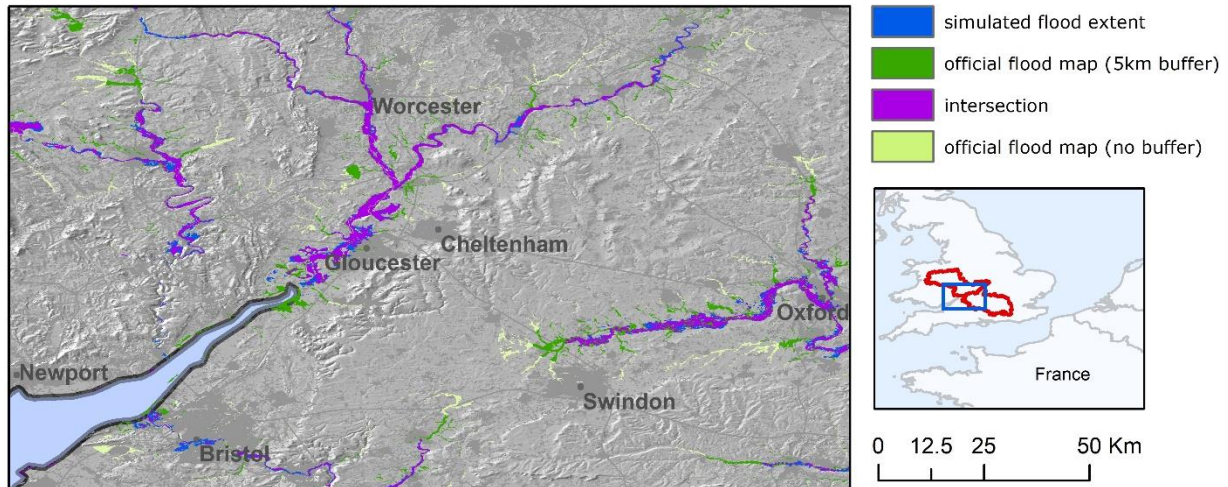
439 *Table 4. Validation indices in England and in major river basins.*

Catchments	100-year RP			1,000-year RP		
	HR	FAR	CSI	HR	FAR	CSI
England	0.53	0.31	0.43	0.52	0.12	0.48
Ouse	0.57	0.39	0.42	0.56	0.19	0.49
Severn	0.64	0.24	0.53	0.63	0.20	0.54
Thames, above Lea	0.56	0.46	0.38	0.55	0.23	0.47
Trent	0.63	0.28	0.50	0.59	0.06	0.57
Tyne	0.51	0.43	0.37	0.52	0.28	0.43

440

441 Besides these results, the visual inspection of reference maps suggest that the underestimation is
 442 partly caused by the high density of mapped river network in the reference maps, in respect to
 443 modelled maps. Indeed, the modelling framework excludes river basins with an upstream basin
 444 area below 500 km², meaning that EFAS maps only cover main river stems but miss out several
 445 smaller tributaries. This is clearly visible over the Severn and in the upper Thames basins (Figure
 446 4), and might also explain the lower skill in the lowlands of Ouse and Trent rivers, where the
 447 contributions of main river stems and tributaries to the flood extent are difficult to separate.
 448 Including minor tributaries in the flood maps would require either to increase the resolution of

449 the climatological forcing to reproduce intense local rainfall, or to add a pluvial flooding
450 component as done by Wing et al. (2017). Finally, areas prone to storm surge and tidal flooding
451 around river estuaries might further reduce the overall skill of modelled maps, despite the 5 km
452 buffer applied.



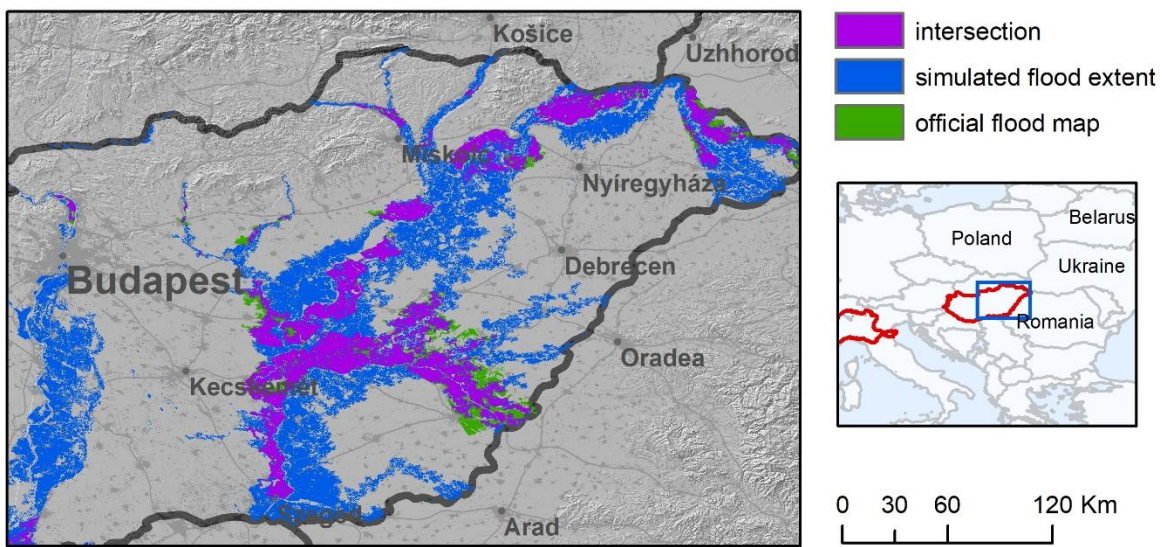
453
454 *Figure 4. Comparison of modelled (blue) and reference (green) flood hazard maps (1-in-100-*
455 *year) over the Severn (centre) and the upper Thames (right) river basins in England. Purple*
456 *areas denotes intersection (agreement) between the modelled and reference set of maps. The*
457 *original reference maps (i.e. with no masking around modelled maps) are shown in light green.*
458

459 3.2.2 Hungary

460 The results in Table 3 for Hungary show a general tendency to overestimate flood extent for all
461 return periods. HR values are consistently high and do not change much with the return period.
462 Conversely, FAR is very high for the 1-in-30 year flood map and still considerable even for the
463 1-in-1000 year flood map. Arnal et al (2019) reported a fair hydrological skill of LISFLOOD
464 (KGE values >0.5) for the calibration period, even though KGE validation values were
465 considerably low for the Tisza River. The uncertainty of the estimation of discharge annual
466 maxima is also comparable to the average values reported in Appendix B2.

467 Given that flood defences are not modelled in reference maps, the observed results may be
468 explained by assuming a large conveyance capacity of river channels. For instance, the 1-in-100
469 year reference map shows relatively few flooded areas for the Danube main stem (Figure 5), thus

470 suggesting that the main channels can convey the 1-in-100-year discharge without overflowing.
 471 Conversely, river channels in the modelling framework are assumed to convey only the 1-in-2-
 472 year discharge. Obviously, the same considerations can be made for 1-in-30-year discharge for
 473 the majority of river network, which explains the very low scores. Furthermore, artificial
 474 structures such as road embankments and drainage network may further reduce flood extent in
 475 lowland areas, leading to further overestimation given the fact that these features are not
 476 represented in the DEM. These findings highlight the need for high-resolution DEM fed with
 477 local-scale information to achieve adequate performance in lowland areas, as observed also by
 478 Wing et al (2019b).



479
 480 *Figure 5. Comparison of modelled (blue) and reference (green) flood hazard maps (1-in-100-*
 481 *year) over the Danube (left) and Tisza (right) rivers in Hungary. Purple areas denotes the*
 482 *intersection between the modelled and reference set of maps.*
 483

484 3.2.3 Spain

485 The performance of the modelled maps in Spain show a fairly stable HR value and decreasing
 486 FAR values with increasing return periods, similarly to what was observed for England and
 487 Hungary. The analysis of the results for the major river basins of the Iberian Peninsula, reported
 488 in Table 5, provide further insight on the skill of flood maps. A number of basins exhibit both
 489 large HR and FAR such as the Duero, Tajo and Guadalquivir basins. Rivers in South-East Spain
 490 (Segura, Jucar) have relatively low HR values, while the modelled maps perform better in the

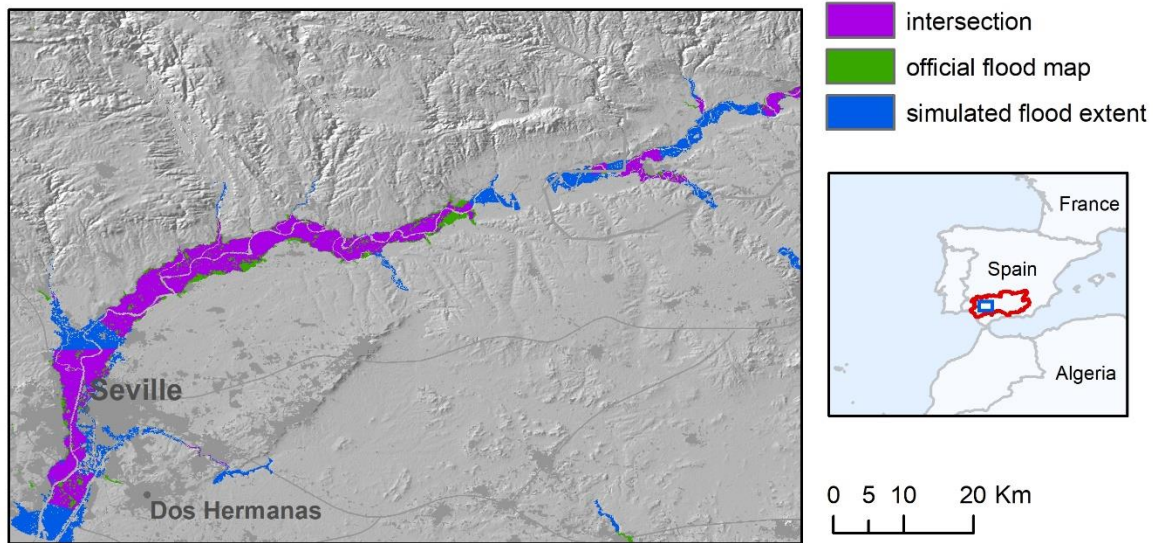
491 Ebro river basin. The interpretation of results requires the consideration of different aspects. The
 492 poor results for the 1-in-10-year maps are likely due to the effect of flood protection structures,
 493 such as dykes and flood regulation systems, which are probably relevant also for the 1-in-100-
 494 year map. Indeed, most Iberian rivers are regulated by multiple reservoirs, which are often used
 495 to reduce flood peaks according to specific operating rules. While dykes are not represented in
 496 the inundation model, reservoirs are included in the LISFLOOD model through a simplified
 497 approach, given that operating rules are not known. Therefore, the real and modelled hydrological
 498 regimes might differ significantly, including flow peaks of low-probability flood events. This is
 499 also reflected by the low hydrological skill of LISFLOOD, with KGE values generally below 0.5
 500 with few exceptions (Figure B1).

501 In addition, the comparison of modelled and reference maps is affected by the partial coverage of
 502 the reference inundation maps in several river basins. According to the information available in
 503 the official website (MITECO 2011) large sections of the river network in the basins of the Duero,
 504 Tajo, Guadiana and Guadalquivir rivers have not been analysed, due to the absence of relevant
 505 assets or inhabited places at risk. Even though this has been accounted for by restricting the area
 506 of comparison around reference maps, a visual inspection of the maps being compared shows
 507 spurious overestimation around the edges of reference map polygons (Figure 6). Finally, the low
 508 HR values scored in rivers in South-East Spain (Segura, Jucar) are partially explained by the
 509 presence of several tributaries not included in EFAS maps.

510

511 *Table 5. Validation indices in Spain and in some test river basins.*

Catchments	10-year RP			100-year RP			500-year RP		
	HR	FAR	CSI	HR	FAR	CSI	HR	FAR	CSI
Spain	0.58	0.65	0.28	0.63	0.44	0.42	0.61	0.36	0.45
Duero	0.60	0.74	0.22	0.65	0.55	0.36	0.65	0.46	0.42
Ebro	0.71	0.46	0.45	0.75	0.27	0.59	0.74	0.23	0.61
Guadalquivir	0.67	0.66	0.29	0.69	0.49	0.42	0.66	0.46	0.42
Guadiana	0.52	0.63	0.28	0.60	0.42	0.42	0.61	0.31	0.48
Jucar	0.32	0.89	0.09	0.53	0.46	0.36	0.51	0.39	0.39
Tajo	0.60	0.85	0.14	0.70	0.63	0.32	0.69	0.49	0.41
Segura	0.18	0.89	0.07	0.38	0.52	0.27	0.41	0.24	0.36



512
 513 *Figure 6. Comparison of modelled (blue) and reference (green) flood hazard maps (1-in-100-*
 514 *year) over a stretch of the Guadalquivir river basin, Spain. Purple areas denote the intersection*
 515 *between the two set of maps.*

516 **3.3 Comparison with previous continental-scale validation studies**

517 To put the previously described results in context, we compare them with the validation exercises
 518 performed by Sampson et al. (2015) over the Thames and Severn rivers in England, and by Wing
 519 et al. (2017) over the United States. The study by Wing et al. is, to our knowledge, the first study
 520 that carried out a consistent validation of modelled flood hazard maps at the continental scale.
 521 Bates et al. (2021) have recently updated the work by Wing et al. by including pluvial and coastal
 522 flooding components in the modelling framework, but their work is not considered here. A
 523 comparison of validation metrics of the three studies are shown in Table 6 and 7. For our
 524 framework, we calculated each index in Table 6 using the overall modelled and reference flood
 525 extent available for each return period (e.g. the value for the 100-year maps includes reference
 526 and modelled maps for England, Spain and Norway). As such, each area is weighted according
 527 to the extent of the corresponding flood map.

528 As can be seen in Table 6, the continental-scale model by Wing et al. achieved the highest scores
 529 both for 100-year and 500-year return periods. However, this model is based on national datasets
 530 with higher accuracy and resolution than those available for the European continent (e.g. a 10
 531 metres resolution DEM and a detailed catalogue of flood defences). The global and European

532 models have comparable hit rates for the 100-year flood maps (0.68 and 0.65 respectively), but
 533 the former exhibits a much lower FAR value (0.34 compared to 0.61 for the European model),
 534 and a higher HR value for the 500-year maps.

535 The higher HR values scored by the US and global models might depend on the higher density of
 536 the modelled river network, which includes river reaches up to 50 km² by simulating both pluvial
 537 and fluvial flooding processes. The lower FAR values of the US and global models might be
 538 explained by the inclusion of flood defences. In the US model, defences are explicitly modelled
 539 using the US dataset of flood defences, while the global model parameterizes flood defences
 540 through the adjustment of channel conveyance using socioeconomic factors and degree of
 541 urbanization (Wing et al., 2017). However, Wing et al observed that the latter methodology had
 542 a negligible effect on HR values in defended areas, when compared with an undefended version
 543 of the model.

544

545 *Table 6. Comparison of the performance metrics for the European model described in the present*
 546 *study and the two models evaluated in the study by Wing et al. (2017).*

	RP (years)	HR	FAR	CSI
US model (Wing et al.)	100	0.82	0.37	0.55
Global model (Wing et al.)	100	0.69	0.34	0.50
European model (this study)	100	0.66	0.61	0.32
US model (Wing et al.)	500	0.86	na	na
Global model (Wing et al.)	500	0.74	na	na
European model (this study)	500	0.61	0.24	0.51
European model (this study)	1000	0.68	0.39	0.47

547

548 Another possible reason for the low FAR values is the different approach used in the validation
 549 method. Wing et al. applied a narrow 1 km buffer around official maps to constrain the area of
 550 comparison and avoid spurious over-prediction in areas not considered by official maps.
 551 However, this might result in a reduction of true false alarms, because part of overestimated flood
 552 areas can go undetected. To verify this hypothesis, we recalculated the performance indices
 553 against the 100-year reference map in Spain using a 1 km buffer instead of the 5 km previously
 554 applied to constrain the validation area. As a result the FAR dropped from 0.44 to 0.34, similar

555 to the performance of the global model. However, we observed a reduction of true false alarms,
 556 especially in river basins with continuous map coverage such as the Ebro, Jucar and Segura.
 557 The comparison of HR, FAR and CSI values show better scores for the global maps by Sampson
 558 et al. (2015) in respect to our modelled maps (Table 7).

559

560 *Table 7. Comparison of the performance metrics for the maps described in the present study and*
 561 *the global maps by Sampson et al. (2015). Metrics for the latter study are calculated removing*
 562 *all channels with upstream areas of less than 500 km².*

	HR	FAR	CSI
Thames (this study)	0.56	0.46	0.38
Thames (Sampson et al. 2015)	0.73	0.3	0.56
Severn (this study)	0.64	0.24	0.53
Severn (Sampson et al. 2015)	0.83	0.23	0.67

563

564 The different masking applied to reference flood maps may explain some of the differences:
 565 Sampson et al. removed all channels with upstream areas of less than 500 km², whereas here we
 566 use a simpler 5 km buffer around modelled maps. The exclusion of permanent river channels in
 567 our comparison may further penalize the overall score especially for the Thames, which as a rather
 568 large channel estuary. Besides these differences in the validation, the better metrics of the maps
 569 by Sampson et al. may depend on a more accurate hydrological input (based on regionalization
 570 of gauge station data) and a better correction of urban elevation bias (based on a moving window
 571 filter instead of the constant correction values applied here).

572 To provide further context, the US model by Wing et al. (2017) attained average CSI values of
 573 ~0.75 against a number of detailed local models, whereas flood models built and calibrated for
 574 local applications may achieve CSI scores up to 0.9 when benchmarked against very high quality
 575 data (see Wing et al., 2019a). Fleischmann et al. (2019) recently proposed that regional-scale
 576 models can provide locally relevant estimates of flood extent when CSI > 0.65. Although the
 577 overall values shown in Table 3 are consistently below this threshold, better results are observed
 578 for a number of river basins, as shown in Tables 4 and 5.

579

580

581 **3.4 Comparison with the previous flood map dataset**

582 Table 8 compares the performances of the flood hazard maps described in the present study
 583 (version 2) with the previous version developed by Dottori et al. (2016a; version 1). The
 584 comparison is shown for England and Hungary. Results for all other areas are comprised within
 585 the range of results shown in Table 3. As can be seen, differences are generally reduced across
 586 the different areas and return periods. Version 1 of the flood maps produced slightly better results
 587 in Hungary for the 100- and 1000-year return period (increased CSI and HR, lower FAR), while
 588 version 2 has somewhat improved performances in England, mainly driven by higher HR.

589
 590 *Table 8. Comparison of performances of the flood hazard maps described in the present study*
 591 *and developed by Dottori et al. (2016a). Table reports the ratio between flood extents (F2/F1)*
 592 *and the difference between Version 2 and 1 of the HR, FAR and CSI values.*

	RP (years)	F2/F1	ΔHR	ΔFAR	ΔCSI
Hungary	30	0.97	-0.5%	-0.4%	2.9%
Hungary	100	1.00	-2.1%	0.7%	-2.4%
Hungary	1000	1.01	-3.6%	5.7%	-6.3%
England	100	1.05	9.4%	1.7%	7.3%
England	1000	1.04	8.2%	-1.1%	7.7%

593
 594 These outcomes may be interpreted considering the changes in input data between the two
 595 versions, and the structure of the modelling approach and of input data, which in turn has not
 596 changed substantially. The main difference between the two map versions is given by the
 597 hydrological input, with Version 2 using the latest calibrated version of the LISFLOOD model.
 598 For the 100-year return period, peak flow values of Version 2 are on average 35% lower than
 599 Version 1 in Hungary, and 16% lower in England. However, similar decreases are also observed
 600 for the 1-in-2-year peak discharge that determines full-bank discharge. The resulting reduction in
 601 channel hydraulic conveyance in respect to Version 1 is likely to offset the decrease of peak flood
 602 volumes, which explain the small difference in overall flood extent given by the F2/F1 parameter
 603 in Table 8. Such results confirm the low sensitivity of the modelling framework to the
 604 hydrological input observed by Dottori et al. (2016) and by Trigg et al (2016) for a global-scale
 605 application. This low sensitivity is likely to offset the uncertainty related to the estimation of peak

606 flow values reported in Appendix B. The results also confirm that the knowledge of river channel
 607 geometry is crucial to correctly model the actual channel conveyance and thus improve inundation
 608 modelling. Other differences in input data are given by minor changes in Manning’s parameters
 609 and in the EFAS river network, which might contribute to the observed differences.
 610

611 *3.5 Influence of elevation data*

612 Table 9 compares the metrics calculated with CCM DEM elevation data against the same metrics
 613 for the modelled flood maps based on MERIT-DEM. The comparison is carried out for England,
 614 Hungary and the Po river basin. Performance is slightly improved by the use of MERIT-DEM
 615 data for all areas and return periods, in particular through the reduction of FAR, even though the
 616 overall increase of CSI values is limited to few percentage points.
 617

618 *Table 9. Comparison of performances of the flood hazard maps described in the present study*
 619 *and developed by Dottori et al. (2016a) based on the MERIT-DEM (a) and CCM-DEM (b). Table*
 620 *reports the ratio between flood extents F and the differences for HR, FAR, and CSI (e.g. $(HRa-$*
 621 *$HRb)/HRa$).*

	RP (years)	ΔF	ΔHR	ΔFAR	ΔCSI
Hungary	100	-5.3%	0.0%	-2.0%	5.1%
Hungary	1000	-5.9%	-0.1%	-7.6%	5.2%
England	100	0.0%	2.6%	-5.7%	3.8%
England	1000	1.7%	2.8%	-7.8%	3.2%
Po	500	0.2%	0.9%	-4.3%	3.4%

622
 623 Because of this limited improvement and the considerable amount of time required to re-run the
 624 complete set of flood hazard maps (several days for each return period) it was decided not to
 625 update the flood maps using the MERIT-DEM as elevation data. Moreover, new high-resolution
 626 datasets such as the Copernicus DEM (ESA-Airbus 2019), the 90m version of TanDEM-X dataset
 627 (<https://geoservice.dlr.de/web/dataguide/tdm90>), and MERIT-HYDRO (Yamazaki et al., 2019)
 628 have recently become available, and therefore future research could focus on performing

629 additional comparisons to identify which dataset is most suitable for inundation modelling in
630 Europe.

631

632 *4) Conclusions and ongoing work*

633 We presented here a new dataset of flood hazard maps covering the geographical Europe and
634 including large parts of the Middle East and river basins entering the Mediterranean Sea. This
635 dataset significantly expands the previous available flood maps datasets at continental scale
636 (Alfieri et al., 2014; Dottori et al., 2016a), and therefore constitutes a valuable source of
637 information for future research studies and flood management, especially for countries where no
638 official flood hazard maps are available. The new maps also benefit from updated models and
639 new calibration and meteorological data. The maps are being used for a range of applications at
640 continental scale, from evaluating present and future river flood risk scenarios, to the cost-benefit
641 assessment of different adaptation strategies to reduce flood impacts, and for comparisons
642 between different regions, countries and river basins (Dottori et al, 2020b). Moreover, the flood
643 hazard maps are designed to be integrated with the Copernicus European Flood Awareness
644 System (EFAS), and will be used to perform operational flood impact forecasting in EFAS
645 (Dottori et al., 2017).

646 We performed a detailed validation of the modelled flood maps in several European countries
647 against official flood hazard maps. The resulting validation exercise is the most complete
648 undertaken so far for Europe to our best knowledge, and provided a comprehensive overview of
649 the strengths and limitations of the new maps. Nevertheless, the unavailability of reference flood
650 maps outside Europe did not allow any validation in the arid regions in North Africa and Eastern
651 Mediterranean. In these areas, further research will be needed to better understand the
652 performance of the flood mapping procedure here proposed. Modelled maps generally achieve
653 low scores for high and medium probability of flooding. For the 1-in-100-year return period, the
654 modelled maps can identify on average two-thirds of reference flood extent, however they also
655 largely overestimate flood-prone areas in many regions, thus hampering the overall performance.
656 Performances improves markedly with the increase of return period, mostly due to the decrease
657 of the false alarm rates. In particular, critical success index (CSI) values approach and in some
658 cases exceed 0.5 for return periods equal or above 500 years, meaning that the maps can correctly

659 identify more than half of flooded areas in the main river stems and tributaries of different river
660 basins.

661 It is important to note that the validation was affected by problems in identifying the correct areas
662 for a fair comparison, because of the different density of the mapped river network in reference
663 and modelled maps. In our study we used large buffers to constrain comparison areas, which
664 possibly penalized the model performance by generating spurious false alarms in areas not
665 considered by official maps. However, we observed that the proposed maps achieve comparable
666 results to other large-scale flood models when using similar parameters for the validation.

667 The low skill of modelled maps for high and medium probability of flooding, with large
668 overestimations observed in different lowland areas, is likely motivated by the non-inclusion of
669 flood defences in the modelling framework and the simplified representation of channel hydraulic
670 conveyance, due to the absence of datasets at European scale describing river channels and
671 defence structures (i.e. design standards and location of dyke systems). Such information
672 combined with high-resolution DEM fed with local-scale information (artificial and defence
673 structures) is crucial to improve the performance of large-scale flood models and apply more
674 realistic flood modelling tools, as observed also by Wing et al (2017, 2019b). Uncertainty in peak
675 flow estimation can also influence the skill of the modelled maps; however, we found that the
676 limited sensitivity of the modelling approach to changes in the hydrological input smooths out
677 this uncertainty source, because channel conveyance is linked to streamflow characteristics. Such
678 finding highlight the need for independent data of river channel width, shape and depth to better
679 reproduce streamflow and flooding processes. Moreover, the improved results offered by the use
680 of the MERIT-DEM elevation data suggest that recent high-resolution datasets such as the
681 Copernicus DEM (ESA-Airbus 2019), TanDEM-X
682 (<https://geoservice.dlr.de/web/dataguide/tdm90>), and MERIT-HYDRO (Yamazaki et al., 2019)
683 may offer a viable solution to improve future versions of continental-scale flood hazard maps in
684 Europe.

685 Increasing map coverage by including the minor river network is likely to improve the skill of
686 modelled maps. However, this might require the use of a different modelling approach to account
687 for pluvial flooding (Wing et al., 2017; Bates et al., 2021), along with reliable model climatology
688 to represent small-scale precipitation processes. Improving the simulation of reservoirs may also

689 reduce the difference between the real and modelled hydrological regimes in regions such as the
690 Iberian Peninsula and the Alps.

691 *Data availability*

692 The dataset described in this manuscript is accessible as part of the data collection “Flood Hazard
693 Maps at European and Global Scale” at the JRC Data Catalogue
694 (<https://data.jrc.ec.europa.eu/collection/floods/>).

695 Please refer to the dataset as follows: Dottori F., Bianchi A., Alfieri, L., Skoien, J., Salamon P.,
696 2020. River flood hazard maps for Europe and the Mediterranean Basin. JRC Data Catalogue,
697 accessible at <http://data.europa.eu/89h/1d128b6c-a4ee-4858-9e34-6210707f3c81> , doi:
698 10.2905/1D128B6C-A4EE-4858-9E34-6210707F3C81

699 Note that the DOI for the dataset will be available soon. The dataset comprises the following
700 maps (eight in total), each one available as a raster (Geotiff) file:

- 701 • Map of permanent water bodies for Europe and the Mediterranean Basin
- 702 • River network in Europe and the Mediterranean Basin
- 703 • River flood hazard maps for Europe and the Mediterranean Basin (return periods of 10, 20,
704 50, 100, 200 and 500 years)

705 The official flood hazard maps used for the validation exercise are freely accessible at the
706 following web-sites:

- 707 • Spain: <https://www.miteco.gob.es/es/cartografia-y-sig/ide/descargas/agua/zi-lamina.aspx> (in
708 Spanish)
- 709 • Po River Basin: <https://pianoalluvioni.adbpo.it/progetto-esecutivo-delle-attivita/> (in Italian)
- 710 • Norway: <https://www.nve.no/flaum-og-skred/kartlegging/flaum/> (in Norwegian)
- 711 • England: [https://data.gov.uk/dataset/bed63fc1-dd26-4685-b143-2941088923b3/flood-map-](https://data.gov.uk/dataset/bed63fc1-dd26-4685-b143-2941088923b3/flood-map-for-planning-rivers-and-sea-flood-zone-3)
712 [for-planning-rivers-and-sea-flood-zone-3](https://data.gov.uk/dataset/cf494c44-05cd-4060-a029-35937970c9c6/flood-map-for-planning-rivers-and-sea-flood-zone-3) ; [https://data.gov.uk/dataset/cf494c44-05cd-4060-](https://data.gov.uk/dataset/cf494c44-05cd-4060-a029-35937970c9c6/flood-map-for-planning-rivers-and-sea-flood-zone-2)
713 [a029-35937970c9c6/flood-map-for-planning-rivers-and-sea-flood-zone-2](https://data.gov.uk/dataset/cf494c44-05cd-4060-a029-35937970c9c6/flood-map-for-planning-rivers-and-sea-flood-zone-2) (in English)
- 714 • Hungary: <https://www.vizugy.hu/index.php?module=content&programelemid=62> (in
715 Hungarian)

716 The LISFLOOD hydrological model used in this research is released as open-source software and
717 available at <https://ec-jrc.github.io/lisflood/>.

718 The streamflow dataset derived from the long-term run of the LISFLOOD model is available at
719 <https://cds.climate.copernicus.eu/cdsapp#!/dataset/efas-historical>

720 The LISFLOOD-FP hydrodynamic model used in this research is available as open-source
721 software at <https://www.seamlesswave.com/LISFLOOD8.0> for research and non-commercial
722 purposes.

723

724 *Appendix A: Meteorological observations used for LISFLOOD simulations*

725 The long-term run of the hydrological model LISFLOOD is based on observed data from
726 meteorological stations and precipitation datasets, which are collected and continuously expanded
727 as part of the development work for EFAS. The meteorological variables considered are:
728 precipitation, minimum and maximum temperature, wind speed, solar radiation and vapour
729 pressure. The number of stations with available meteorological observations depends on the
730 period and variable considered, with an increasing availability towards the end of the historical
731 simulation period. As an example, for the year 2016 the number of daily observations available
732 ranged from ~8.800 for temperature to ~5.500 for precipitation and ~3.700 for vapour pressure.
733 The input from meteorological stations is completed by a number of precipitation datasets
734 (EURO4M-APG, INCA-Analysis Austria, ERA-Interim GPCP corrected and Carpat-Clim; for
735 details see Arnal et al., 2019). Note that the same datasets are used to drive the LISFLOOD
736 calibration and to calculate the initial conditions for the EFAS forecasts. The data from
737 meteorological stations and gridded datasets were then interpolated using the interpolation
738 scheme SPHEREMAP to produce meteorological grids with a daily time step. The reader is
739 referred to Arnal et al. (2019) for further details.

740

741 *Appendix B: Calibration and validation of hydrological components*

742 *B1: LISFLOOD calibration and validation results*

743 We report here an overview of the results of the LISFLOOD calibration and validation presented
744 by Arnal et al. (2019). The skill of LISFLOOD in reproducing observed flow regimes
745 (hydrological skill) is expressed using two indices, the Kling-Gupta Efficiency (KGE; Gupta et

746 al., 2009) and the Nash-Sutcliffe Efficiency (NSE; Nash and Sutcliffe, 1970). The NSE index is
 747 widely applied in literature and is useful to measure the hydrological skill under high-flow
 748 conditions, given its sensitivity to flow extremes (Krause et al., 2005). The KGE index provides
 749 a more complete evaluation of the model skill under variable flow conditions, and is therefore
 750 useful for calibration purposes (Gupta et al., 2009; Knoben et al., 2019)

751 Table B1 summarizes the results of KGE and NSE indices, and Figure B1 shows the spatial
 752 distribution of the KGE index values across the EFAS domain. The spatial distribution of NSE is
 753 roughly similar. For a detailed list of scores for all stations, please refer to Arnal et al. (2019).

754

755 *Table B1. Overview of the hydrological skill of LISFLOOD for the calibration and validation*
 756 *stations.*

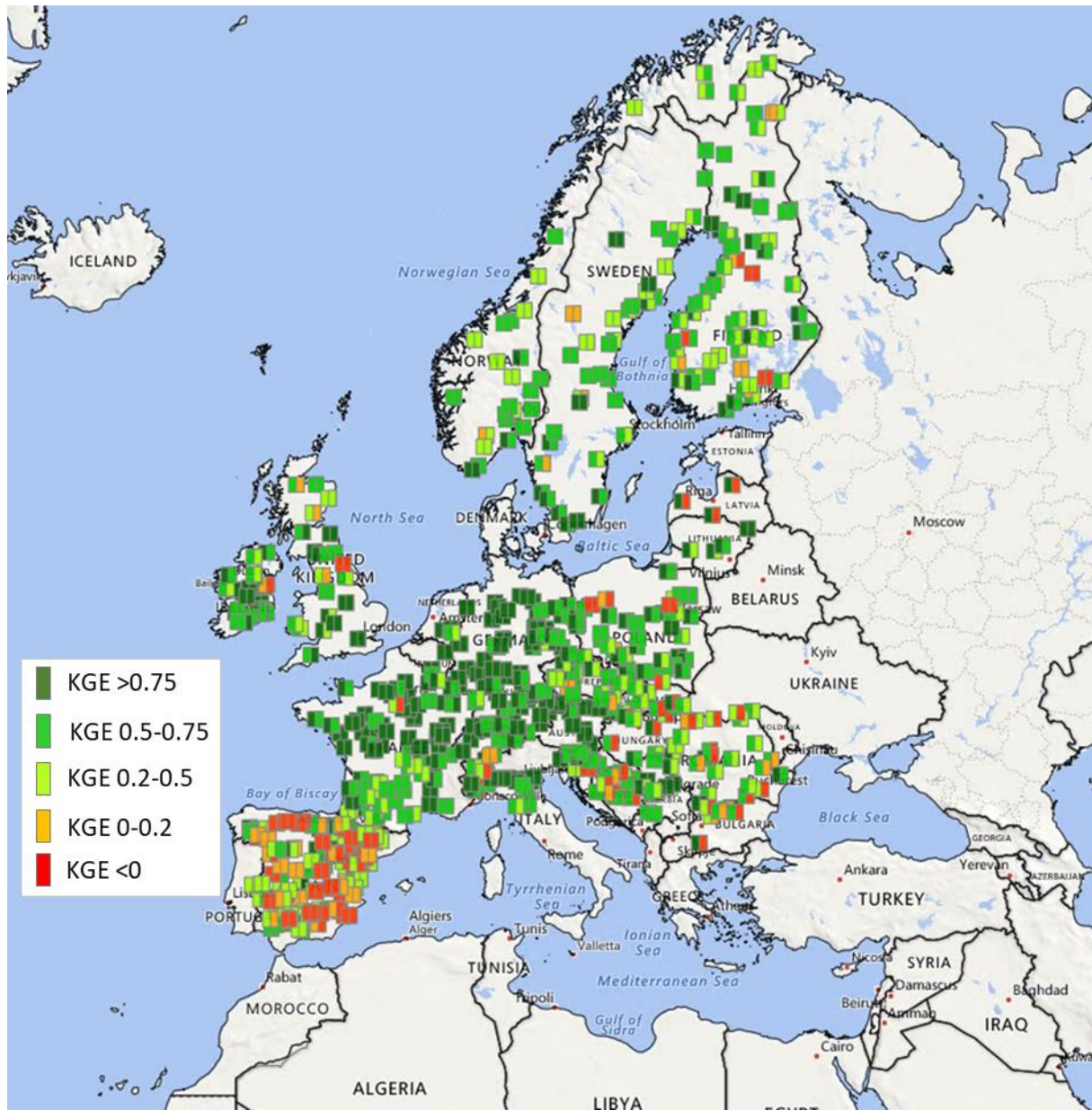
NSE	calibration		validation		KGE	calibration		validation	
	no. of stations	[%]	no. of stations	[%]		no. of stations	[%]	no. of stations	[%]
> 0.75	147	21%	101	14%	> 0.75	303	42%	174	24%
> 0.5–0.75	277	39%	207	30%	> 0.5–0.75	240	33%	235	33%
> 0.2–0.5	165	23%	171	25%	> 0.2–0.5	91	13%	172	24%
> 0–0.2	35	5%	65	9%	> 0–0.2	36	5%	44	6%
≤0	93	13%	153	22%	≤0	47	7%	73	10%
	∑ 717		∑ 698			∑ 717		∑ 698	

757

758 As can be seen from Table B1, 75 % of all stations scored a KGE higher than 0.5 during
 759 calibration, and 57 % during validation. NSE index values above 0.5 are scored for 60% and 44%
 760 of stations, respectively for the calibration and validation periods.

761 It is clearly noticeable that the skill is not homogeneously distributed across Europe, with higher
 762 skills in large parts of Central Europe, and lower skill mostly in Spain caused by the strong
 763 influence of reservoirs and flow control structures. The other study areas considered in the
 764 validation exercise (England, Hungary, Norway, Po river basin) exhibit KGE and NSE values
 765 generally above 0.5.

766



767

768 *Figure B1. Hydrological skill of EFAS at the calibration locations. Colour coding denotes the*
 769 *quality of the KGE during calibration (left half of square) and validation (right half of the square).*

770 *Adapted from Arnal et al. (2019).*

771

772

773

774 **B2: performance of the extreme value analysis**

775 Here we evaluate the performance of the Gumbel distribution in fitting the available reference
 776 discharge values (26 annual maxima calculated for all the grid points of the LISFLOOD long-
 777 term run). Specifically, we compare the empirical and fitted distributions of streamflow annual
 778 maxima using the Cramer-von Mises test (Anderson, 1962), and we calculate the average
 779 differences between reference and fitted discharge values. Table B2 summarizes the resulting p-
 780 values over the study area. Figure B2 compares empirical and fitted distributions in two locations
 781 of the rivers Rhine and Danube.

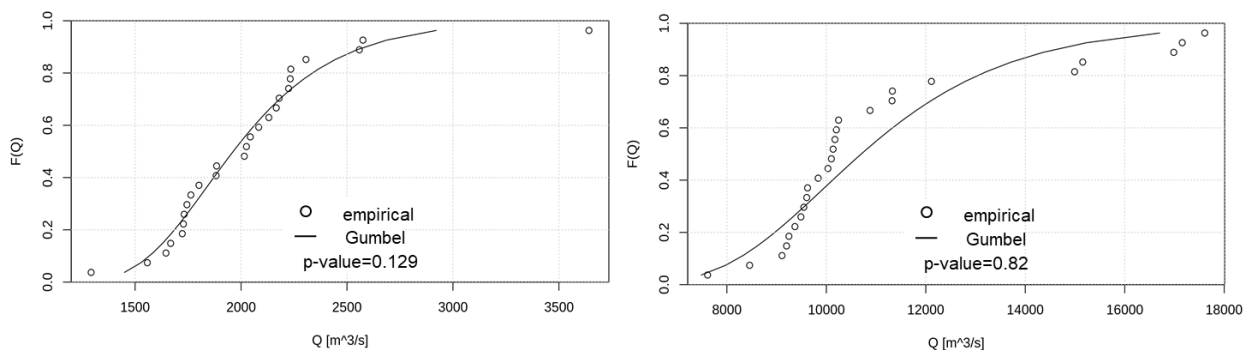
782

783 *Table B2. Overview of the performance of the Gumbel distribution calculated with the Cramer-*
 784 *Vin Mises criterion.*

P value	% LISFLOOD points
<0.1	5%
0.1–0.25	6%
0.25–0.5	14%
0.5–0.75	23%
>0.75	52%

785

786 *Figure B2. Comparison of the empirical and fitted distributions of annual discharge maxima at*
 787 *selected locations of the rivers Rhine (left) and Danube (right).*



788

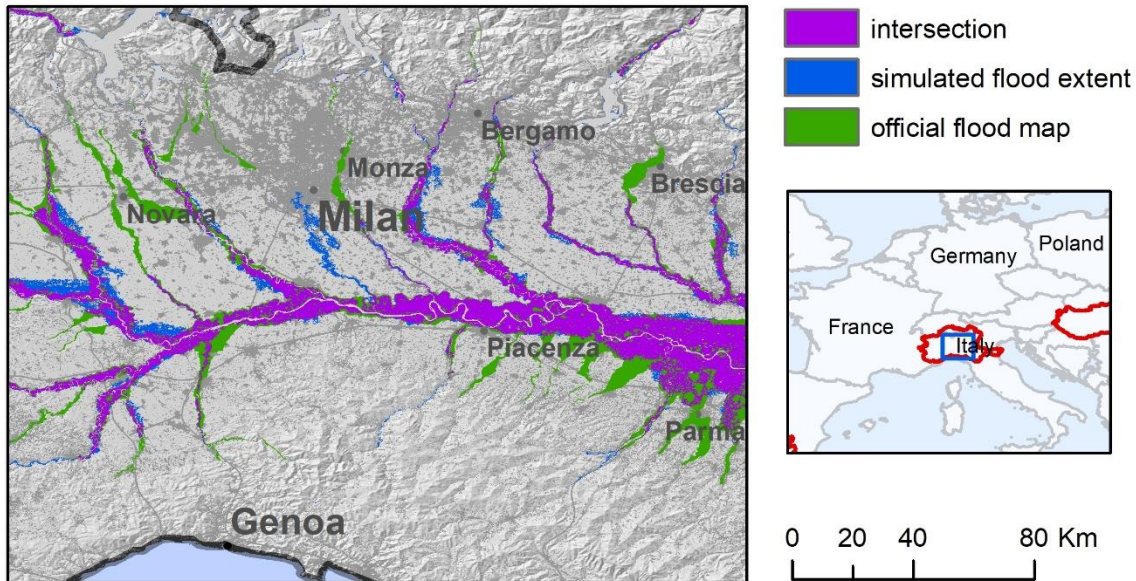
789 P-values in Table B2 suggest a low skill of the fitted Gumbel distributions; however the resulting
 790 uncertainty in the estimates of discharge maxima is generally below 25%, as in the examples

791 shown in Figure B2. This is considered acceptable because the reference discharge maxima are
792 modelled and not observed values. Due to limited sample size, it is not possible to evaluate the
793 extrapolation error for peak flows beyond the available sample; however, previous studies
794 suggested the suitability of the Gumbel distribution. Cunnane (1989) stated that the Gumbel
795 distribution is effective for small sample sizes, whereas the Generalized Extreme Value (GEV)
796 distribution shows a better overall performance if the size is greater than 50. More recently,
797 Papalexiou and Koutsoyiannis (2013) found similar results for extreme precipitation values. In
798 particular, they demonstrated that short record lengths affects the estimation the GEV shape
799 parameter, and thus the choice between a two-parameter (Gumbel) and a three-parameter GEV.
800 Di Baldassarre et al. (2009) observed that the Gumbel distribution might estimate flood extremes
801 with high return periods (e.g. 100-year) with smaller errors than other distributions, if the
802 available sample size is small. Further research could use longer observed streamflow series to
803 compare different extreme value distributions across European regions, similarly to what done by
804 Villarini and Smith (2010) for the eastern United States and Rahman et al. (2013) for Australia.
805

806 *Appendix C: Additional results*

807 *C1: validation of the hazard maps for the Po River Basin*

808 According to Table 3, the modelled flood maps provide a better reproduction of reference maps
809 for the Po River, compared to other study areas. False alarms are low, while hit ratio (HR) values
810 indicate that two out of every three pixels in the reference map are correctly identified as flooded.
811 The analysis of reference and modelled maps (Figure C1), suggests that the underestimation is
812 partly caused by flooded areas along some tributaries which are not included in modelled maps.
813 Other areas with omission errors are located near confluences of the Po main stem and the major
814 tributaries in Emilia-Romagna, which may depend on the underestimation of peak flow on
815 tributaries. In fact, the results of the LISFLOOD calibration in Figure B1 show better hydrological
816 skill along the Po main stem, compared to some tributaries. Finally, it is likely that the inclusion
817 of smaller tributaries of the river network in the modelled maps would improve the overall
818 performance.
819



820

821 *Figure C1. Comparison of modelled (blue) and reference (green) flood hazard maps (1-in-500-*
 822 *year) over the Po river basin, Italy. Purple areas denotes the intersection (agreement) between*
 823 *the two set of maps.*

824

825 ***C2: validation of the hazard maps for Norway***

826 The results of the modelled flood maps in Norway show a general tendency to overestimate flood
 827 extent for the 1-in-100-year events, with high values for both hit ratio (HR) and false alarm ratio
 828 (FAR). Such a result is in fact largely influenced by the relatively small extent and discontinuous
 829 coverage of reference maps. Flood-prone areas for the 1-in-100-year official maps only cover 215
 830 km², possibly due to the low density of populated places in Norway, while they cover between
 831 4700 and 5700 km² for England, Spain and Hungary. As for Spain, we applied a 5km buffer to
 832 restrict the area of comparison around reference maps, yet this leads to spurious overestimation
 833 around the edges of reference map polygons. Notably, the performance improves markedly with
 834 the use of a 1km buffer as in Wing et al., (2017), which results in increased critical success index
 835 (CSI) scores up to nearly 0.50.

836 The results of reported by Arnal et al. (2019) and summarized in Figure B1 suggest an acceptable
 837 hydrological skill of the LISFLOOD calibration in Norway, with a majority of gauge stations
 838 scoring KGE values above 0.5. In the areas with lower scores, the model performance for low-

839 probability flood events might be influenced by an incorrect estimation of peak discharges driven
840 by snow melt, which plays a relevant role in determining low-probability flood events.

841

842 *C3: Influence of correcting elevation data with land use*

843 We tested the results of correcting CCM DEM elevation data with vegetation cover in
844 Scandinavia, where the percentage of land covered by forests is more relevant than in the other
845 regions included in the modelled flood maps. For the 1-in100-year flood maps, the overall
846 difference in flood extent between the corrected and uncorrected maps is less than 4%, and similar
847 values were found for the other return periods. Moreover, the HR, FAR and CSI values of two
848 set of maps differ by less than 2% when calculated against the 1-in100-year official map in
849 Norway, probably because forested areas have not been considered as relevant flood-prone areas.
850 These results suggest that the simulation of densely vegetated areas have a limited importance in
851 determining the overall performance of modelled flood maps in Europe.

852 *Author contribution*

853

854 FD: conceptualization, formal analysis, investigation, data curation writing (original draft, review
855 and editing); LA: methodology, investigation, writing (review and editing); AB: data curation,
856 validation, visualization; JS: investigation, writing (review and editing); PS: conceptualization,
857 project administration, writing (original draft, review and editing)

858

859 *Competing interests*

860 The authors declare that they have no conflict of interest.

861

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868

869

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938 [CopernicusDEM-RP-001_ValidationReport_V1.0/9bc5d392-c5f2-4118-bd60-db9a6ea4a587](https://spacedata.copernicus.eu/documents/12833/20611/GEO1988-CopernicusDEM-RP-001_ValidationReport_V1.0/9bc5d392-c5f2-4118-bd60-db9a6ea4a587)

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970 [inundacion/snczi/Guia-metodologica-determinacion-zonas-inundables/default.aspx](https://www.miteco.gob.es/es/agua/temas/gestion-de-los-riesgos-de-inundacion/snczi/Guia-metodologica-determinacion-zonas-inundables/default.aspx) (in Spanish).

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