

1 Facility scale inventory of dairy methane emissions in California: Implications for mitigation

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14

15 Abstract

16

17 Dairies emit roughly half of total methane (CH₄) emissions in California, generating CH₄ from both
18 enteric fermentation by ruminant gut microbes and anaerobic decomposition of manure. Representation
19 of these emission processes is essential for management and mitigation of CH₄ emissions, and is
20 typically done using standardized emission factors applied at large spatial scales (e.g., state level).
21 However, CH₄-emitting activities and management decisions vary across facilities, and current inventories
22 do not have sufficiently high spatial resolution to capture changes at this scale. Here, we develop a
23 spatially-explicit database of dairies in California, with information from operating permits and California-
24 specific reports detailing herd demographics and manure management at the facility scale. We calculated
25 manure management and enteric fermentation CH₄ emissions using two previously published bottom-up
26 approaches and a new farm-specific calculation developed in this work. We also estimate the effect of
27 mitigation strategies - the use of mechanical separators and installation of anaerobic digesters - on CH₄
28 emissions. We predict that implementation of digesters at the 100 dairies that are existing or planned in

29 California will reduce manure CH₄ emissions from those facilities by an average of 26%, and total state
30 CH₄ emissions by 5% (or ~ 35.4 Gg CH₄/yr). In addition to serving as a planning tool for mitigation, this
31 database is useful as a prior for atmospheric observation-based emissions estimates, attribution of
32 emissions to a specific facility, and to validate CH₄ emissions reductions from management changes.
33 Raster files of the datasets and associated metadata are available from the Oak Ridge National
34 Laboratory Distributed Active Archive Center for Biogeochemical Dynamics (ORNL DAAC; Marklein et al.,
35 2020; <https://doi.org/10.3334/ORNLDAAC/1814>)

36

37 **1. Introduction**

38

39 Methane (CH₄) is a greenhouse gas with a large influence on the rate of short-term warming due
40 to its high global warming potential, roughly 85 times that of CO₂ on a 20-year time frame (Dlugokencky et
41 al., 2011). Climate mitigation policy in California targets a reduction in CH₄ emissions by 40% below 2013
42 inventory levels by 2030 (State of California, 2016). Dairies provide a major opportunity for CH₄ reduction,
43 as roughly half of state-total CH₄ emissions come from nearly equal contributions of enteric fermentation
44 by ruminant gut microbes and anaerobic decomposition of dairy manure (Charrier, 2016). The primary
45 method by which California currently plans to reduce dairy CH₄ emissions is through installation of
46 anaerobic digesters, which capture manure CH₄ emissions for subsequent use as a renewable biofuel
47 (State of California, 2016). However, facility-level measurements of both the magnitude of total emissions
48 and relative contributions of enteric fermentation versus manure management is only available for a few
49 dairies in the state (Arndt et al., 2018). Indeed, uncertainty in CH₄ emissions from the dairy industry in
50 California and globally makes it difficult to optimize mitigation actions at the spatial scales relevant to
51 policy and to establish an emissions baseline against which mitigation efforts can be measured.

52 CH₄ emissions are often estimated by bottom-up (calculated activity-based) or top-down
53 (atmospheric observation-based) methods (National Academies of Sciences, Engineering, and Medicine,
54 2018). Bottom-up inventories, including those used by the U.S. Environmental Protection Agency (US
55 EPA, 2017) and the California Air Resources Board (Charrier, 2016) estimate dairy emission rates at the
56 state level based on the total number of cows and herd demographics, and on the average statewide

57 manure management approach, CH₄ emissions factor, and climate. However, livestock emissions,
58 especially from dairies, remain one of the largest uncertainties in these inventories (Maasakkers et al.,
59 2016), as there is no comprehensive information source for the number of cows or manure management
60 strategies. In addition, the lack of spatial and temporal detail in these inventories makes it difficult to verify
61 their accuracy with observational data, particularly given high levels of spatial variability observed for CH₄
62 emissions (NASEM, 2018).

63 Top-down estimates of emissions measure atmospheric CH₄ enhancements at farm to regional
64 scales using one or a combination of ground, aircraft, and satellite observations (Arndt et al., 2018; Cui et
65 al., 2017; Wecht et al., 2014). Top-down studies often report CH₄ emissions for dairies up to two times
66 higher than bottom-up measurements (Cui et al., 2017; Jeong et al., 2016; Miller et al., 2013; National
67 Academies of Sciences, Engineering, and Medicine, 2018; Trousdell et al., 2016; Wolf et al., 2017).
68 However, these comparisons are complicated by uncertainties in source attribution, atmospheric transport
69 models, and the spatial and temporal mismatch that commonly exists between top-down estimates and
70 bottom-up inventories.

71 Previous bottom-up inventories have estimated national (e.g. US EPA 2017 Greenhouse Gas
72 Inventory, US EPA, 2017), and state-wide (e.g. CARB Greenhouse Gas Inventory, Charrier, 2016))
73 emissions based on the number of cows at the state, and county levels, respectively. These inventories
74 have been downscaled to 0.1 x 0.1° gridded inventories of CH₄ emissions using a combination of
75 California Regional Water Quality Control Board data of dairy-specific herd size and county level livestock
76 data in the CALGEM inventory (Jeong et al., 2016; 2012) or county level dairy cow counts from the U.S.
77 Environmental Protection Agency (EPA) Inventory of U.S. Greenhouse Gas Emissions and Sinks alone
78 (Maasakkers et al., 2016; USEPA 2017). While these gridded products provide finer spatial detail than
79 state-wide inventories, there are limitations to the livestock maps that distribute dairies within a county.
80 For example, some gridded products estimate CH₄ production from dairies in the Sierra Nevada range
81 (Maasakkers et al., 2016), while in reality these animals exist further west in the Central Valley. In another
82 example, although regional-scale top-down studies (Cui et al., 2017; Jeong et al., 2016) suggest bottom-
83 up inventories underestimate dairy CH₄ emissions, a comparison of bottom-up and top-down CH₄
84 emissions at the facility scale (two dairies) was much more comparable (Arndt et al., 2018). This facility-

85 scale comparison suggests the discrepancy might be due to spatial scale. Dairy-level inventories of CH₄
86 emissions are also needed to be relevant to management and mitigation actions that are implemented at
87 the facility level.

88 To improve the spatial distribution of CH₄ emissions from dairies, we describe a new, farm-level
89 database called Vista-California (CA) Dairies. In this analysis, we disaggregate the CARB inventory to the
90 facility level by 1) developing a spatially-explicit map of dairy locations, 2) applying facility-level
91 information from regulatory permit data and county-level animal inventories to estimate herd sizes; and 3)
92 estimating enteric and manure CH₄ emissions from dairy facilities based on manure management from
93 permit data and regional norms. Vista-CA Dairies, is hence the first spatially-explicit inventory at the scale
94 at which management and mitigation decisions are made. Compared to previous inventories, we
95 significantly improve (1) spatial resolution of dairy CH₄ emissions using more accurate farm-level herd
96 demographics and (2) spatial variation in partitioning of emissions between enteric and manure sources
97 by incorporating information on manure management practices at a finer scale than used in typical
98 inventories. These improvements are critical for accurately attributing local to regional scale CH₄
99 emissions to their sources, identifying high-priority areas for mitigation management, and assessing
100 progress towards achieving mitigation goals (e.g. (State of California, 2016)).

101 To demonstrate the utility of this facility-scale product in monitoring mitigation outcomes, we apply
102 the inventory to address the effectiveness of mechanical separators and anaerobic digesters - two climate
103 mitigation strategies that the state is pursuing - in reducing manure methane emissions (CDFA 2020a;
104 CDFA 2020b). Mechanical separators separate out larger-sized solid particles from the liquid manure
105 pathway, reducing the amount of manure entering lagoon treatment systems that are the major source of
106 manure methane (CDFA 2020a). Digesters, as described above, promote the production of methane from
107 liquid manure waste through anaerobic conditions, but capture it for use as a fuel. First, we perform a
108 sensitivity analysis on the efficiency of mechanical separators in removing solids, and quantify the
109 uncertainty in their reduction in emissions. Second, we quantify the projected effect of anaerobic
110 digesters on total CH₄ emissions and on the ratio of enteric CH₄ to manure CH₄ at the farm and regional
111 scale. Since 2015, cap and trade funds have supported 109 anaerobic digesters in an effort to reduce
112 manure CH₄ emissions (CDFA 2020b). This dataset provides the facility-level inventory of methane

113 emissions, critical for attributing methane plumes to dairy sources and for monitoring methane reduction
114 strategies.

115

116 **2. Methods**

117

118 We determined the locations of dairy farms in California and estimated the herd numbers for each
119 farm. We estimated the enteric and manure CH₄ emissions in 3 different ways each, and the uncertainty
120 in each parameter affecting emission estimates at the facility and state scales. These data were compiled
121 in the database Vista-CA and compared to other methane emission maps in the same domain. Finally,
122 we evaluated the efficacy of two manure management CH₄ mitigation strategies that are currently being
123 implemented in California: mechanical separators and anaerobic digesters (Meyer 2019).

124

125 2.1 Dairy Locations

126

127 We used Google Earth satellite imagery to determine the locations of 1,326 dairy farms in
128 California, by identifying metal-topped shelters alongside manure lagoons and corrals (further details
129 given in Duren et al., 2019). We used addresses to determine the approximate location of each dairy, and
130 manually adjusted the location to the center of a dairy farm using satellite imagery in Google Earth (Duren
131 et al. 2019; Rafiq et al. 2020). These dairy locations are publicly available as part of the Vista-CA
132 methane mapping project on the Oak Ridge National Laboratory Distributed Active Archive Center for
133 Biogeochemical Dynamics (https://daac.ornl.gov/cgi-bin/dsviewer.pl?ds_id=1726).

134 We determined which facilities are still operational by checking the data against the list of facilities
135 that paid 2019 State Water Resources Control Board Confined Animal Facility fees (CAF fees; personal
136 communication, California State Water Quality Control Board, November 22, 2019). We assumed that all
137 dairies with permits and/or paying CAF fees are currently operational. This assumption is untrue, as there
138 are an unknown number of facilities with cattle that do not pay fees (likely <20 facilities; new facilities
139 since 2007). It is not currently possible to confidently confirm which dairies are functioning and which are
140 not since dairy closures are tracked by a variety of agencies, with some lag time, but this information is

141 not accessible or consistent. Milk production statistics show that there are roughly 1400 commercial
142 dairies in CA, including 162 dairies in Northern California (CDFA 2018).

143 We grouped dairies into three geographic categories by county (Table S3): North Coast (153
144 dairies), Central Valley (1098 dairies), and Southern California (75 dairies) to account for differences in
145 climate, animal housing and primary manure management styles among these three regions (Meyer,
146 2019).

147

148

149 2.2 Herd Populations and Demographics

150

151 We determined herd population sizes primarily from the 2019 CAF fees list. However, some
152 dairies did not pay a fee in 2019, but still have animals, so for these facilities we integrated data from
153 three sources to estimate herd numbers and demographic categories at each dairy: Regional Water
154 Quality Control Board permits, SJVAPCD permits, and individual facility documentation. The RWQCB
155 permits are required for dairies that existed in October 2007 (California Regional Water Quality Control
156 Board, 2013), and we used a collection of permit lists from 2014-2018 to determine the number of
157 lactating cows. Some dairies in the Central Valley that are either new or expanded since 2007 have
158 inaccurate or incomplete data, so we determined the number of lactating animals from the SJVAQPCD
159 and reading individual facility documentation. The SJVAPCD permits include the maximum number of
160 cattle in each class at a given facility in 2011, rather than the number of animals, and these dairies may
161 have expanded since then. These data represent our best estimates, but they represent specific points in
162 time that are not consistent between data sources. Based on milk shipments, we know that at the time of
163 this publication, there are roughly 1.7M lactating cows in California (Ross, 2019). Additionally, we
164 compared our list with the 2017 United States Department of Agriculture (USDA) National Agricultural
165 Statistics Survey (USDA NASS, 2017), which provides the number of farms and the number of cows in
166 different dairy size classes in each county, though the NASS Census data include farms that are not
167 commercial dairies.

168 For dairies with RWQCB reports, we use the number of milk cows, dry cows, heifers, and calves
169 as the number of cattle in each class. Given that we are calculating an annual CH₄ emission rate for each
170 farm, we assume the population and demographics of each farm are constant in time, though in reality
171 these fluctuate as cattle are sold or born. The Central Valley RWQCB assumes the population size of the
172 lactating and dry cows varies by 15% or less (California Regional Water Quality Control Board, 2013).

173 We also estimate the populations of non-lactating animals, though these data are less reliable
174 than data for lactating animals. The RWQCB reports provide the number of dry cows, bred heifers,
175 heifers, calves 0-3 months, and calves 4-6 months (California Regional Water Quality Control Board,
176 2013). From this data, we determine the median ratio of dry cows to the number of milk cows to estimate
177 the number of dry cows for dairies without RWQCB reports. Calf and heifer populations are less reliable
178 than mature cow populations (lactating + dry cows), as these replacement animals may or may not be at
179 the same facility as the animals they will replace. We assume that replacement animal populations are
180 10% higher than the mature cow populations (Deanne Meyer, personal communication, February 7,
181 2020), and are evenly distributed among the 0-23 month-old animals. For this analysis, we assume that
182 the replacements are on the same dairies as the lactating cows in order to not double count the heifer
183 ranches; these animals do exist but may not be present on the dairies. We also estimated the effect of
184 this assumption on overall emissions. Enteric fermentation emissions equations also distinguish between
185 replacement heifers <227 kg (calves) and replacement heifers >227 kg. We assume the populations are
186 split equally between the size classes.

187

188 2.3 Enteric Fermentation Emissions

189

190 We estimated enteric fermentation in three ways, which have previously been used to estimate
191 emissions at the state or national levels: (E1) according to the method used in California's greenhouse
192 gas emission inventory (Charrier, 2016), (E2) a method used for estimating emissions for the continental
193 U.S. (Hristov et al. 2017), and (E3) a method suggested by recent research done in California (Appuhamy
194 et al. 2018). These three methods increase in their complexity: method E1 is based solely on the
195 population and a state-wide emissions factor; E2 is based on a statewide emission factor and diets; and

196 E3 is based on diet as well as the quality of milk provided. We performed each of these calculations with
 197 lactating cows only (subscript l) and total cattle, including calves, replacement heifers, and dry cows
 198 (subscript t).

199 The first method, E1, is based on the calculations used by CARB for the official statewide
 200 greenhouse gas emission inventory (Charrier, 2016), which is in turn based on the IPCC Tier 1
 201 Guidelines (IPCC 2006). For this method, we estimate total enteric emissions ($CH_{4,e1}$) based on the
 202 number of cattle (n) and a standard emission factor for each cattle type (Eq. (1)). Method E1 assumes
 203 enteric fermentation emissions ($ef_{1,i}$) are 114.61 kg CH_4 per lactating dairy cow per year ($ef_{1,l}$; Table 3).

204

$$205 \quad CH_{4,e1l} = ef_{1l} * n_l \quad (1)$$

206

207 For all cattle, the total enteric emissions are the sum of the product of the number of cattle (n) and the
 208 emission factor (Eq. (2)). Method E1 assumes that the emissions factors are 11.63 kg CH_4 per dairy calf
 209 per year ($ef_{1,c}$); 43.53 kg CH_4 per replacement heifer aged 7-12 months per year; and 65.71 kg CH_4 per
 210 replacement heifer aged 12-24 months per year (Charrier et al. 2016). We use a weighted mean of 58.32
 211 kg CH_4 per replacement heifer per year ($ef_{1,h}$). Here i represents the classes of cattle, including milk cows,
 212 calves, and replacement heifers. The CARB inventory does not provide an emission factor for dry cows,
 213 so we exclude those from this analysis (Charrier, 2016).

214

$$215 \quad CH_{4,e1t} = \sum_i ef_{1i} * n_i$$

216 (2)

217

218 The second method, E2, is based off of calculations in Hristov et al. (2017). For this method, we
 219 estimate the total enteric emissions ($CH_{4,e2}$) as the product of the number of cattle (n), a dry matter intake
 220 (DMI), and an emission factor (ef_2 ; Eq. (3))(Hristov et al., 2017). Method E2 assumes DMI are 22.9 kg/
 221 head /day for lactating cows, 12.7 kg/ head /day for dry cows, 8.5 kg/ head /day for dairy replacement

222 heifers, and 3.7 kg/ head /day for calves, and emission factors are 436, 280, 161, and 70 g/head/day for
 223 lactating cows, dry cows; dairy replacement heifers, and calves, respectively (Table 3).

$$225 \quad CH_{4,e2t} = \sum_i n_i * DMI_i * ef_{2e,i}$$

224 (3)

226 The third method, E3, is based on calculations by Appuhamy et al. (2018). For this method, we
 227 estimate the total enteric emissions including the number of cattle (n), a dry matter intake (DMI), neutral
 228 detergent fiber (NDF) in the diet, and milkfat (mf) (Appuhamy, 2019; Table 3). We also include factors for
 229 DMI (f_{DMI}), NDF (f_{NDF}) and milkfat (f_{mf}). Here, emissions are the sum of emissions due to DMI, neutral
 230 detergent, and milk fat content (Eq. (4)).

$$231 \quad CH_{4,e3l} = n_l * (f_{DMI,l} * DMI_l + f_{NDF,l} * NDF_l + f_{mf,l} * mf_l)$$

232 (4)

233

234 Note that Appuhamy et al. (2018) consider mature cows to be dry cows for 60 days of the year (16.4%)
 235 and lactating cows the remainder of the year, while we count the dry and lactating cows separately. For
 236 the other cattle classes (i, including dry cattle, replacement heifers, and calves), the E3 emissions are the
 237 product of DMI and a DMI factor (f_{DMI}), times 365 days per year as in E2 (Eq. (5)).

238

$$239 \quad CH_{4,e3t} = n_l * [(f_{DMI,l} * DMI_l + f_{NDF,l} * NDF_l + f_{mf} * mf) * 365] + \sum_i (n_i * f_{DMI,i} * DMI_i) * 365$$

240 (5)

241

242 2.4 Manure Management Emissions

243

244 We estimated manure emissions for each dairy three ways: (M1) according to the method used in
 245 California's greenhouse gas emission inventory (Charrier 2016), (M2) a method used for estimating
 246 emissions for the continental U.S. (Hristov et al. 2017), and (M3) a method suggested by recent manure
 247 management research done in California (Meyer et al. 2019; Figure 1). Methods M1 and M2 are based on

248 average statewide manure management, while method M3 is based on facility-level or regional manure
 249 management. We perform each of these calculations first with milk cows only and then including calves,
 250 dry cows, and heifers. All three methods follow the same general equation, though have differences in the
 251 specific variables used in Eq. (6).

252

$$253 \quad CH_{4,m,l} = n_l * \rho_{CH_4} * VS_{prod} * B_o * \sum_i [MCF_{system} * f_{system}]$$

254

(6)

255 In this equation, n is the number of cows, ρ_{CH_4} is the density of CH_4 , a conversion factor of $m^3 CH_4$, to kg
 256 CH_4 , which is a constant $0.662 \text{ kg } CH_4/m^3$ as reported by CARB and the IPCC (IPCC 2006). VS_{prod} is the
 257 total amount of volatile solids (VS) produced per animal (kg/head/year), B_o is the maximum methane
 258 production capacity per unit of VS in dairy manure ($0.24 \text{ m}^3 CH_4/kg \text{ VS}$), and MCF is the methane
 259 conversion factor for each system, and f_{system} is the fraction of manure going into each manure
 260 management system (Table 4). The different systems include pasture, daily spread, solids, liquid/slurry,
 261 lagoon, and dry lot (Figure 1; IPCC 2006).

262 The first method, M1, is based on the method used in the CARB greenhouse gas inventory. For
 263 M1, methane emissions from manure management are calculated for each dairy facility based on the
 264 fraction of manure in each management system, the total VS production, the CH_4 density, B_o , and the
 265 methane conversion factor for each system (CARB 2014; Dong et al., 2006; US EPA, 2017). For method
 266 M1, we assume that a constant proportion of manure is in each management type on each dairy
 267 according to statewide proportions, which are described in Figure 1 (CARB 2014). The methane
 268 conversion factor for each system are shown in Table 4 (Charrier, 2016). VS production is an animal-
 269 specific constant among management types.

270 The second method, M2, is based on the methodology used by Hristov and colleagues (Hristov et
 271 al., 2017). These are the product of the VS excreted, the methane generation potential, the waste
 272 management system distribution in the state, the methane conversion factor (MCF) for the state, and the
 273 methane density (Eq. (7)). The percentages of waste entering daily spread, solid storage, liquid slurry,

274 and anaerobic lagoon are shown in Table 1, with corresponding MCFs shown in Table 4. VS excreted
275 and Bo are defined in Appendix A.

276 For the third method, M3, we estimate manure management based on data from the SJVAPCD
277 air quality permits and regional differences in manure management as follows below (Eq. (7)) and shown
278 in Figure (1). CH₄ emissions for each manure management system were determined according to CARB
279 emission factors described above and summed for each farm. As described previously, only dairies in the
280 San Joaquin Valley with >500 cows in 2011 have SJVAPCD permits. For these dairies, we estimate
281 manure emissions based on the reported dairy management practices documented in permits, though
282 this information represents facilities inconsistently. These permits report the presence of corrals or
283 freestalls as housing types; flush, scrape, or vacuum systems for manure collection; and mechanical
284 separator, settling basin, or weeping wall as solid-liquid separator systems (Table S1). Housing type
285 typically determines the fraction of manure that is processed by the manure handling system, which can
286 be quantified as the percentage of time cows spend on concrete. For dairies with corrals or freestalls
287 present, we assume time on concrete to be 70% (Meyer, 2019). For dairies without freestalls, we assume
288 time on concrete to be 30% (Meyer, 2019). We assume that time in the milking parlor is 12.5% of total
289 time, which is almost always flushed or hosed out into a liquid manure handling system (i.e., liquid/slurry
290 or lagoon). For the remainder of the time on concrete, we assume that for facilities with scrape or vacuum
291 systems reported, the manure is stored as solids; for facilities with only flush systems reported, we
292 assume that this manure is flushed into lagoons. We assume that the remaining manure (time not spent
293 in housing) is not collected and remains as solids in the open lot or pasture. For dairies with solid-liquid
294 separator systems reported, manure that is flushed to lagoon is diverted to solid storage based on the
295 mechanical separator efficiency (0.05 for mechanical separator; 0.225 for settling basin; 0.25 for weeping
296 wall). We also estimate the effect of using manure solids as bedding. The majority of manure solids are
297 used as bedding, as it is a cost-effective and easily available option to keep the animals comfortable,
298 though some solids are land applied or removed off farm (Chang et al., 2004). Previous research
299 suggests that solid manure loses roughly 33% of its C as CO₂ in the first month (Ahn et al. 2011); we
300 assume that on dairies with lagoons, solid manure remains in the manure pile for at least one month to
301 dry out, and that half of the remaining 67% of the manure C returns to the housing facility and ultimately

302 ends up in the lagoon. The fraction of manure entering the lagoon, f_{bed} , is therefore 33%. We assume that
 303 all heifer manure is scraped, though in reality some heifer lanes may be flushed (Table S2).

$$\begin{aligned}
 304 \quad CH_{4,m3,l} &= n_l * \rho_{CH_4} * VS_{prod} * B_o * [(f_{lagoon} + f_{solid} * f_{bed}) * MCF_{lagoon} + f_{solid} * (1 - \\
 305 \quad &f_{bed}) * MCF_{solid} + \\
 306 \quad &f_{liquid} * MCF_{liquid} + f_{pasture} * MCF_{pasture}] \\
 307 \quad &(7)
 \end{aligned}$$

308 Given that air district data only exist for the San Joaquin Valley, we made assumptions about
 309 housing and manure management in the other regions in California for method M3. For the remaining
 310 Central Valley dairies without air quality permits, we used the mean partitioning of solid vs. liquids from
 311 permitted dairies in each county. In the Southern California dairies, open lot style farms are predominant
 312 (personal communication, Deanne Meyer, February 7, 2020), and most do not even flush the feedlane.
 313 On these dairies, we assume that only the milking parlor is flushed, at 12.5% of the time, and the rest of
 314 the manure is either dry scraped or remains in the open lot. In the North Coast, pasture dairies are
 315 prevalent, though many dairies have some housing for cows. Here, we assume time on concrete is 39%:
 316 on average 2 months inside in the winter, and 30% of the rest of the year. During the winter months, the
 317 manure is scraped into pits. In the summer, the manure is dried and stacked. In the North Coast, we
 318 assumed that only the milking parlor was flushed (12.5%). Nevertheless, even with accurate accounting,
 319 the different climatic, animal housing, manure management, and biogeochemical factors in each dairy
 320 affect the actual CH₄ emissions at any given time (Hamilton et al. 2006).

321

322

323 2.5 Uncertainty and Sensitivity Analysis

324

325 We estimated facility-level uncertainty in the number of cows as 20%, as suggested by the IPCC
 326 (Dong et al., 2006, Supplemental Methods 1). We estimated facility-scale uncertainty for enteric
 327 fermentation emissions for each of the three methods (Table 2, Supplemental Methods). The methods for
 328 calculating the standard errors of each variable are shown in the Supplemental Methods section. For E1,

329 we calculated the standard error in ef_1 and n . For method E2, we calculated the standard error in DMI, n ,
 330 and ef_2 . For E3, we calculated the standard error in DMI, NDF, milkfat, f_{DMI} , f_{NDF} , and f_{mf} for lactating cows,
 331 and DMI only for nonlactating animals. We propagated the standard error of each variable through the
 332 emissions calculation equations, assuming the errors were uncorrelated (Supplemental Methods S1.1).

333 We estimate the facility-scale uncertainty in manure management emissions by propagating
 334 uncertainty in the terms n_{cows} , fraction of time on concrete, VS_{prod} , methane conversion factor (MCF), B_o ,
 335 and f_{bed} . We did not address uncertainty in ρ_{CH_4} , as it is considered to be a constant (US EPA 2017).
 336 Uncertainty for time on concrete was determined from variance observed in a recent study (Meyer, 2019)
 337 that describes four Central Valley dairies: two with freestalls and two without freestalls. We assume for
 338 our analysis that the time on concrete is equal to the fraction of manure produced that passes through the
 339 lagoon (f_{lagoon}). We also assume that the remainder of the manure ($1-f_{lagoon}$) is stored as a solid in the
 340 Central Valley, in pasture in the North Coast, drylot in the Southern Dairies. We assumed that the North
 341 Coast dairies had freestalls or loafing barns for the winter, and the Southern dairies had no barn housing;
 342 however, there are exceptions to these generalizations we did not consider as we have little systematic
 343 data on dairies outside of the Central Valley apart from expert knowledge. We estimated the uncertainty
 344 in the VS production rate based on the variability reported for lactating cattle and heifers over 13 years
 345 (2000-2012) in the CARB inventory (CARB 2014). We calculated the mean and standard error for VS
 346 production for each of these two populations. We estimated the uncertainty of the MCFs using data
 347 reported by Owen and Silver (Owen and Silver, 2014). We estimated the uncertainty of B_o , the theoretical
 348 maximum methane production, using data from a meta-analysis (Miranda et al. 2016). We estimated the
 349 error uncertainty of f_{bed} to be 100%, as this value may range from including no manure as bedding to
 350 including all solid manure as bedding. To propagate the errors in total for the manure management
 351 system, we rearranged Eq. (8) with two factors to be as follows, where MCF_x is the MCF for either solids,
 352 pasture, or drylot, and given that $f_{lagoon} + f_x = 1$.

353

$$354 \quad CH_{4,m} = n_l * VS_{prod} * B_o * \rho_{CH_4} * (f_{lagoon} * MCF_{lagoon} - f_{lagoon} * MCF_x + MCF_x) \quad (8)$$

355

356 We used the sum of the squared partial derivatives of each variable times the variance of that variable to
 357 propagate the uncertainty in facility-scale manure emissions (Supplemental Methods S1.1). To determine
 358 the relative effect of manure and enteric emissions from E3 and M3 on facility-level emissions, we
 359 propagated the uncertainty associated with the two emissions in quadrature.

360 Due to the large number of dairies, propagating the facility-level uncertainty to the state-level
 361 using standard methods produces unrealistically low state-wide uncertainty estimates (<1%). This
 362 suggests that the uncertainties at the facility level are not independent. Therefore, we used previously
 363 published estimates for state-scale uncertainties for each of the 6 methods, from the EPA (E1, M1 (US
 364 EPA, 2017)), Hristov et al. 2017 (E2, M2 (Hristov et al., 2017)), and the IPCC (E3, M3, (Dong et al.,
 365 2006)).

366 We performed a sensitivity analysis on each of the methods. We calculate sensitivity ($\delta(x|y)$) of
 367 emissions (x) to each parameter (y) as

$$368 \delta(x|y) = \frac{\partial x}{\partial y} * \sigma_y$$

$$369 (9)$$

370 where $\frac{\partial x}{\partial y}$ is the partial derivative of emissions (x) with respect to each variable (y) in the emissions
 371 equation and σ_y is the uncertainty in each parameter y (i.e., fractional uncertainty * value). We calculate
 372 fractional uncertainty as each uncertainty divided by the sum of all uncertainties, as in Eq. (12).

373

$$374 \delta = \frac{\delta(x|y)}{\sum_i \delta(x|y)}$$

$$375 (10)$$

376 We also determined the relative sensitivity of total emissions to manure and enteric emissions.

377

378 2.6 Spatial patterns of CH₄ emissions and comparison with existing spatial inventories

379

380 We converted the Vista-CA dairy database into a raster image using R (R Core Team 2013). We then
381 convert the image to a 0.1° x 0.1° grid in WGS84 to match CALGEM (Jeong et al., 2012) and the Spatial
382 EPA (Maasakkers et al., 2016) inventories. We subtract the values from the CALGEM, Hristov, and
383 Maasakkers emission inventories from the Vista-CA map to observe spatial variations between
384 inventories.

385

386 2.7 Alternative Manure Management Strategy Assessment

387

388 2.7.1 Solid Separators

389 Solid separators, including mechanical separators, weeping walls, and settling basins, are an
390 alternative methane mitigation manure management practice in California (CDFA 2020a). Separating out
391 solids from liquid manure reduces CH₄ emissions by removing a fraction of the carbon content by aerobic
392 decomposition prior to entering anaerobic storage. Mechanical separators, settling basins, and weeping
393 walls remove approximately 5%, 22.5%, and 25% of volatile solids, respectively (Meyer et al. 2011).

394

395 2.7.2 Anaerobic Digesters

396 We determined the 100 dairies that have installed or are planning to install anaerobic digesters
397 from reports from the CDFA Dairy Digester Reports in 2017-2019 (CDFA 2020b). We used our database
398 to estimate the effects of anaerobic digesters on CH₄ emissions from these 100 dairies in the Central
399 Valley. We assumed a 75% efficiency of CH₄ capture in anaerobic digesters (Charrier, 2016; US EPA,
400 2017).

401

402 **3. Results and Discussion**

403

404 3.1 Herd Populations and Demographics

405

406 The 2017 USDA Dairy Census reports the number of milk cows in California to be 1,750,329 in
407 2017. We report a total of 1,702,456 mature cows in VISTA-CA, including 1,447,088 lactating cows and

408 216,155 dry cows, distributed across 1,326 dairy farms. We also report a total of 1,327,160 heifers, and
409 1,637,339 calves. We assume a 20% error in our uncertainty in the number of cattle, as recommended by
410 the IPCC (2006).

411 The data regarding the number of cows are proprietary information that are not consistently
412 reported by any one agency, and the agencies do not communicate with each other. Regulatory agencies
413 should strive to identify facilities and the number of animals in a timely manner, and they should
414 communicate with each other. Further, the number of milk cows vary interannually (as they only lactate
415 for part of the year, and are considered dry cows the remainder of the year), and the animals are sold and
416 traded. These factors make this information surprisingly difficult to estimate.

417

418 3.2 Enteric Fermentation

419

420 Total enteric emissions for all cattle are 308.3 +/- 22.8 Gg CH₄/year for method E1; 374.8 +/- 31.1
421 Gg CH₄/year for method E2, and 352.8 +/- 70.6 Gg CH₄/year for method E3. We did not find statistically
422 significant differences between the three methods of calculations of enteric CH₄ emissions for either milk
423 cows or all cattle in the state (Table 2, Figure 2a). Statewide enteric emissions for milk cows only are
424 209.3 +/- 15.5 Gg CH₄/year for method E1, 229.8 +/- 19.1 Gg CH₄/year for method E2, and 214.1 +/- 42.8
425 Gg CH₄/year for method E3. We found relatively consistent proportions of enteric fermentation CH₄
426 emissions of milk cows to total cattle. Milk cows account for 68%, 61%, and 61% of total enteric
427 emissions based on methods E1, E2, and E3, respectively. The difference in enteric emissions between
428 the milk cows and total cows is due to the fact that non-milk cows produce significant amounts of enteric
429 methane emissions.

430

431 3.3 Manure Management Emissions

432

433 Total manure management emissions for all cattle are 313.3.1 +/- 30.4 Gg CH₄/year based on
434 M1, and 338.0 +/- 110.5 Gg CH₄/year based on M2, and 331.7 +/- 99.5 Gg CH₄/year based on M3, the
435 farm-specific method. We did not find statistically significant differences in manure management

436 emissions between the methods of calculations for either milk cows or all cattle (Table 2, Figure 2b). Total
437 manure management emissions for milk cows only are 309.2 +/- 30.0 Gg CH₄/year based on M1, 333.0
438 +/- 108.9 Gg CH₄/year based on M2, and 327.5 +/- 98.3 Gg CH₄/year based on M3. The fraction of
439 manure emissions that comes from the milk cows is greater than 98% for all three methods. This is
440 because the manure of non-milk cows is primarily managed in ways with very low methane emissions,
441 including daily spread, on dry lots, or on pasture. The difference between the emissions from milk cows
442 alone and emissions from the total dairy herd are smaller than the uncertainties in manure emissions.
443

444 3.4 Sensitivity Analysis

445
446 We report the statewide uncertainty in enteric emissions to be 7.4%, 8.3%, and 20% for E1, E2,
447 and E3, respectively (Table 2). The facility-level standard errors for enteric fermentation we calculated are
448 21.3% for E1, 33.5% for E2, and 35.6% for E3. We find that sensitivities in enteric fermentation differ
449 between the three methods (Table 3). E1 is most sensitive to the number of cows (n) at a facility. E2 is
450 equally sensitive to n and ef₂, followed by the DMI of lactating cows. E3 is most sensitive to DMI, followed
451 by n.

452 We report the statewide uncertainty in manure emissions to be 9.7%, 32.7%, and 30% for M1,
453 M2, and M3, respectively (Table 4). The facility-level standard errors for manure emissions we calculated
454 are 51.0% for M1, 51.2% for M2, and 74.0% for M3. While the uncertainty for M1 is smaller than M2 and
455 M3, this is due to the relative simplicity of the equation, with fewer propagated errors, rather than being
456 the inherently best model. A recent report determined that the CARB methodology underestimates
457 manure methane emissions (NASEM, 2018). Here, all three of our methods are most sensitive to the
458 lagoon MCF (48.1% - 78.0%), followed by ncows (7.7% - 15.4%), except for M3, which is sensitive to the
459 fraction of manure allocated to bedding (41.1%) (Table 4). Our data on MCF for lagoons is only based on
460 9 observational studies from outside California (Owen and Silver, 2014), so more measurements are
461 needed to reduce this uncertainty. Further, there is little information on the amount of manure used for
462 bedding. Overall, our uncertainty analysis is based on limited data from very few dairies.

463 Total uncertainty in CH₄ emissions at the facility scale (E3+M3) is 35.6%; 82.6% of the
464 uncertainty is due to uncertainty in manure emissions, while 17.4% of the uncertainty is due to enteric
465 emissions. The higher uncertainty in the manure emissions than enteric emissions is due primarily to our
466 uncertainty in facility-level manure management practices and the limited information on lagoon MCF.

467

468

469 3.5 Spatial patterns of CH₄ emissions

470 Using the farm-specific method, the two largest sources of CH₄ from California dairy farms are
471 manure emissions from lagoons (59.0%) and enteric fermentation (39.5%) statewide. Of manure
472 management CH₄ emissions, 96.3% came from lagoons statewide, 1.8% from solid storage, 0.4% from
473 liquid/slurry, 0.2% from pasture, and 0.0% from dry lot and solid spread. Of the three geographic regions,
474 the majority of manure management CH₄ emissions came from the Central Valley (94.9%), with only
475 1.7% of manure emissions were from the North Coast, and 3.4% from Southern California. Per cow
476 manure management emissions were also highest in the Central Valley (0.24 Tg CH₄/milk cow/year) due
477 to the predominance of lagoons as manure management practice, compared to the North Coast (0.12 Tg
478 CH₄/milk cow/year) and Southern regions (0.15 Tg CH₄/milk cow/year). In the 153 North Coast dairies,
479 the 46,931 cows encompassed 1.7% of calculated manure emissions and 3.2% of calculated enteric
480 emissions. The 75 dairies with a total of 77,122 cows in the Southern dairies, made up 3.4% of calculated
481 manure emissions and 5.3% of calculated enteric emissions.

482 With these emissions data, we also calculated enteric:manure ratios, which can be useful for
483 methane mitigation planning. Mitigation strategies for dairy methane generally target either enteric or
484 manure emissions, affecting this ratio. Manure management emissions per cow are much more variable
485 than enteric emissions regionally, as manure practices vary more than feeding regimes. Therefore,
486 differences in enteric:manure emissions are likely due to differences in manure management. The
487 enteric:manure ratio of CH₄ emissions in the North Coast is the highest, at 2.0; the enteric:manure ratio in
488 the Southern dairies is 1.7, and in the Central Valley is 1.0 (Figure 4). These differences are primarily due
489 to the differences in manure management and cow housing type across regions: the Central Valley
490 primarily uses flush systems, storing a large percentage of manure in lagoons, while North Coast and

491 Southern California dairies tend to have scrape systems and dry lots, respectively. Because lagoons have
492 the highest MCF, the Central Valley has the highest per-cow emissions and lowest enteric:manure CH₄
493 ratios. The CARB inventory also shows a statewide enteric:manure ratio of 1.08, which is primarily
494 influenced by the large number of dairies in the Central Valley (CARB 2014). The enteric:manure ratio
495 also has implications for verifying mitigation effectiveness, as strategies that reduce either enteric or
496 manure emissions should alter this ratio. If emission signatures of enteric fermentation differ from those of
497 manure management, such as the ¹³C-CH₄ isotopic signature, it may be possible to use downwind or
498 regional measurements of these signatures and their changes with mitigation to quantify enteric:manure
499 ratios.

500

501 3.6 Comparison with existing spatial inventories

502

503 We compare this spatially-explicit facility-level database with three other existing bottom-up
504 spatial inventories, the spatially-explicit EPA model (Maasakkers et al. 2017; comparable to E1+M1), the
505 Hristov model (Hristov et al. 2017, comparable to E2+M2), and the CALGEM model (Jeong et al. 2012;
506 Jeong et al. 2016), by aggregating these estimates to 0.1° x 0.1° resolution to match the spatial scale of
507 these other products (Figure 4). The EPA model and the Hristov model were both developed for the
508 contiguous United States, while CALGEM was developed for California only. First, we note that there are
509 no significant differences in the statewide total methane emissions or methane emissions on a per cow
510 basis amongst the three products. However, there are differences in how manure is treated. CARB
511 estimates that 76% of manure is stored as a liquid, either in lagoon or liquid/slurry, while Hristov assumes
512 that all manure is in lagoon or liquid/slurry, which are the manure treatments with the two highest
513 emissions factors (Hristov et al., 2017). Thus the Hristov estimates are consistently higher than those of
514 CARB and this farm-scale estimates.

515 We determined Pearson's correlation coefficients using R to test differences in spatial patterns
516 between inventories. CALGEM is the closest to VISTA-CA emissions (E3+M3), with a Pearson's
517 correlation coefficient of 0.77. Hristov et al. is the second closest, with a Pearson's correlation coefficient
518 of 0.58, but tends to overestimate emissions in the Central Valley, including hotspots of methane

519 emissions. Maasackers et al. matches the least, with a Pearson's correlation coefficient of 0.25, and
520 tends to underestimate the hotspots of methane emissions in the Central Valley. The other models also
521 have emissions in areas where VISTA-CA does not have dairies (shown in gray in Figure 4). Hristov et al.
522 (2017) includes the largest emissions area where VISTA-CA does not show dairies, mostly in the lower
523 Central Valley and Southern Regions, though also in the North Coast. Maasackers et al. (2017) follows,
524 with additional emitting areas primarily in the lower Central Valley. CALGEM has the fewest areas that are
525 not in VISTA-CA, mostly in the North Coast and Southern regions of California.

526

527 3.8 Alternative Manure Management Strategy Assessment

528

529 We found that existing solid separators reduce state-wide manure CH₄ emissions by 26.2
530 Gg/year, (8.0%). This estimate assumes that half of all separated solids are used as bedding, and one
531 third of the C of separated solids are emitted as CO₂, rather than CH₄, as with other solids. However,
532 there is inconsistency in the applicability of separators as a methane emission strategy (CDFA 2020a,
533 CDFa 2020b): on the one hand the AMMP funds separators to reduce methane emissions, but in the
534 digester program projects include separators prior to their digesters.

535 We estimated the effects of anaerobic digesters on CH₄ emissions at 100 dairies in the Central
536 Valley that have or are scheduled to have anaerobic digesters in 2017-2019 (CDFa 2020b, Figure 5).
537 Following the USEPA, we assume a 75% efficiency in anaerobic digesters (Lory et al., 2010; Charrier
538 2016). We predict a total reduction of CH₄ emissions by 36.4 Gg CH₄/year. This represents a 51.8%
539 decrease in manure emissions and a 25.9% reduction in total (manure + enteric) emissions from dairies
540 with these digesters, resulting in a 10.7% decrease in statewide manure emissions and a 5.2% decrease
541 in total (enteric + manure) statewide dairy emissions. However, limited data exist on farm-scale
542 emissions before and after digesters, or on the efficiency of digesters.

543 Our estimate provides a baseline against which the effectiveness of digester systems to reduce
544 CH₄ emissions can be assessed. Current top-down measurements of CH₄ emissions in California are
545 associated with large uncertainty and are not likely to capture signals of this magnitude. Jeong et al.
546 (2016) inversion modeling posteriors suggest a 25% error in CH₄ emissions in the California Central

547 Valley, but pixel-by pixel error is much higher. The 95% confidence intervals for the Central Valley are
548 1020-1740 Gg CH₄/year (Jeong et al. 2016), which is an order of magnitude larger than the reduction we
549 expect to see from the digesters.

550

551 **4. Data Availability**

552

553 Raster files at 0.1° resolution of methane emissions from the Vista-CA Dairy dataset and
554 associated metadata are open access and are available in the Oak Ridge National Laboratory Distributed
555 Active Archive Center for Biogeochemical Dynamics (ORNL DAAC) (Marklein et al., 2020;
556 <https://doi.org/10.3334/ORNLDAAC/1814>).

557

558 **5. Conclusions**

559

560 The farm-specific Vista-CA Dairies emission product is the first spatially-explicit database of CH₄
561 emissions from dairy at the farm scale. By separately mapping enteric fermentation emissions and
562 manure management emissions, our product is valuable for source attribution and for determining the
563 effects of changes to management on greenhouse gas budgets. At the state level, manure and enteric
564 fermentation CH₄ emissions from the farm-specific method were not significantly different than previous
565 analyses (Appuhamy, 2018; CARB, 2014; Hristov et al., 2017; Maasackers et al., 2016), which supports
566 the validity of the farm-specific methodology. However, at the facility scale, state or county-level
567 assumptions by EPA and CARB often do not match on-farm reality (Arndt et al., 2018), particularly given
568 that they use statewide average emissions factors that cannot capture regional differences in climate or
569 management.

570 The farm-specific data also explicitly include manure management practices, which can vary with
571 climate, geography, and regional policy. The spatial differences in per cow emissions are particularly
572 pronounced because of regional patterns in manure management strategies. Because the Central Valley
573 primarily uses flush systems, storing a large percentage of manure in lagoons, while North Coast and

574 Southern California dairies tend to have scrape systems and open lots, the Central Valley has higher per-
575 cow emissions and lower enteric:manure CH₄ emissions (Figure 3).

576 We are most confident in the estimates in the San Joaquin Valley region, where air quality
577 permits and water board reports exist, providing facility-level information on the herd sizes and manure
578 management practices. Major uncertainties exist in both bottom up and top down estimates of CH₄
579 emissions from dairies, including methane conversion factors, the number of cows, the amount of manure
580 entering different waste streams, the time on concrete for the cattle, the functionality and efficiency of
581 solid-separator systems, and the amount of manure solids used as bedding. Further, manure
582 management strategies were not defined consistently in the reports, so permit information may not be
583 directly comparable between dairies.

584 Nevertheless, this dataset is the first comprehensive, facility-scale inventory of CH₄ emissions,
585 and can be easily updated as more data become available. This includes addition or removal of dairies,
586 updated information on herd demographics, and information on manure management. We can also
587 update the database with new estimates for CH₄ emissions as more data emerge and models become
588 more accurate. More facility-scale information could be gained through either policy initiatives that require
589 more detailed reports or thorough data mining of spatial images. For example, including an accounting of
590 different types of feed will improve enteric fermentation emission predictions (NRC report 2018 24987-2).
591 Mitigation activities including digesters, diet changes, and manure management are implemented at the
592 facility scale. With emissions detail at the facility and process level, the Vista-CA database is therefore
593 useful for predicting and verifying the effects of mitigation activities.

594
595

596 **Tables and Figures**597
598
599600 Table 1. Fraction of manure entering each management type for dairy cows for M1, M2, and M3. For M3,
601 the fraction is different for San Joaquin Valley with and without freestalls, the North Coast, and the
602 Southern dairies.

Management type	M1	M2	M3			
	Statewide		SJV: with freestalls	SJV: No freestalls	North Coast	Southern
Daily spread	10.6%	10%	0%	0%	0%	0%
Solid storage	9.1%	9%	30%	66%	0%	0%
Liquid slurry	20.2%	20%	0%		53.5%	0%
Anaerobic lagoon	58.2%	60%	70%	34%	12.5%	34%
Dry lot	0%	0%	0%	0%	0%	66%
Pasture	0.7%	0%	0%	0%	66%	0%
Anaerobic digester	1.2%	0%	0%	0%	0%	0%

603
604
605Table 2. Enteric and manure CH₄ emissions and standard error at the facility and statewide scales.

	Mean per dairy (milk cows) kg CH ₄ /year	Facility level SE	Statewide estimate (milk cows) Gg CH ₄ /year	Statewide SE (milk cows)	Statewide estimate (all cattle) Gg CH ₄ /year
CH _{4,E1}	157.8	21.3%	209.3	7.4%	308.3
CH _{4,E2}	173.3	33.5%	229.8	8.3%	374.8
CH _{4,E3}	161.5	35.6%	214.1	20%	352.8
CH _{4,M1}	233.2	51.0%	309.2	9.7%	313.3
CH _{4,M2}	251.1	51.2%	333.0	32.7%	338.0
CH _{4,M3}	247.0	74.0%	327.5	30%	331.7

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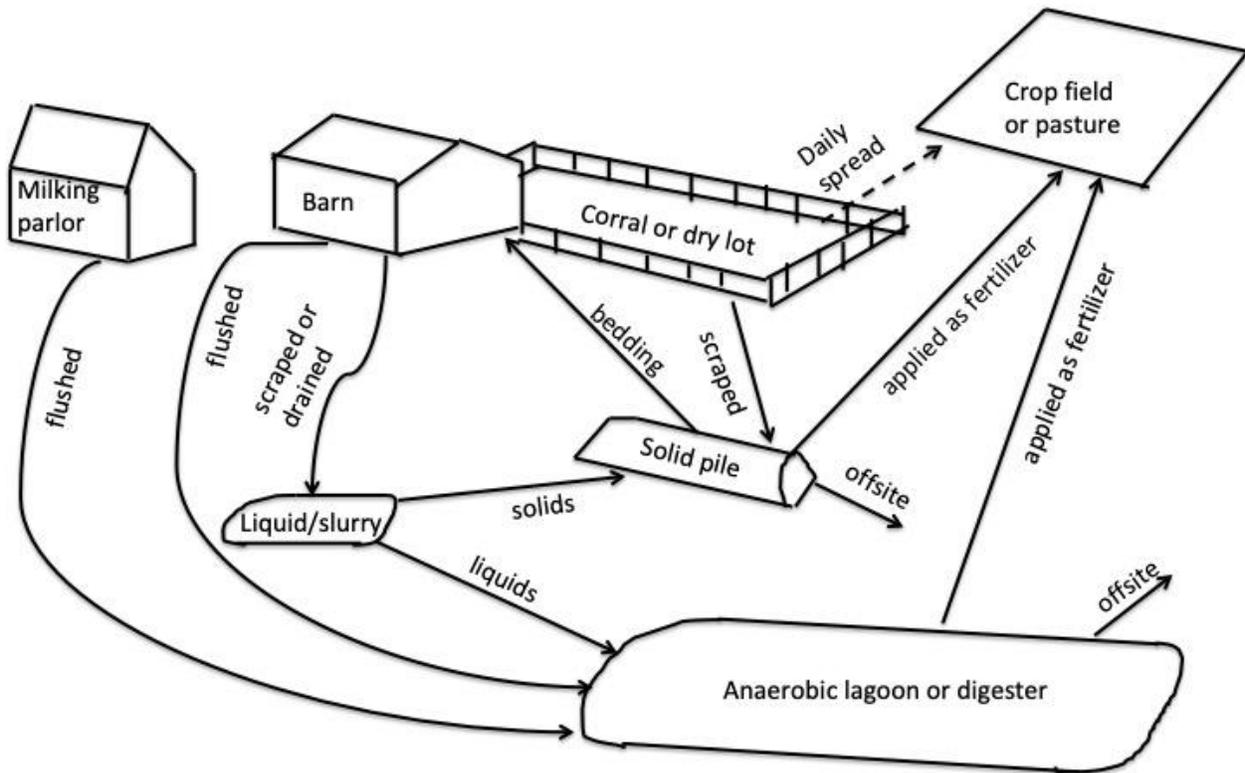
Table 3. Estimated input variables and standard error as a % of the mean for each of the methods to calculate enteric fermentation at the farm scale, along with sensitivity to each input variable. *Description of SE calculations are provided in the supplemental methods.

	variable		Mean value (%SE*)	sensitivity	Source
E1 (eq. 2)	n	lactating cows	1091 cows (20%)	88.0%	
	ef ₁	lactating cows	144.61 kg CH ₄ /head / year (7.4%)	12.0%	CARB 2017, US EPA 2017
E2 (eq. 4)	n	lactating cows	1091 cows (20%)	35.6%	
	DMI	Lactating cows heifers calves	22.9 kg/ head /day (18%) 8.5 kg/ head /day (15%) 3.7 kg/ head /day (15%)	28.8%	Hristov 2017
	ef ₂	Lactating cows heifers calves	19 g/kgDMI (20%)	35.6%	
E3 (eq. 6)	n	lactating cows	1091 cows (20%)	29.1%	
	DMI	lactating cows dry cows	22.9 kg/ head /day (38.2%) 13.5 kg/ head /day (30.5%)	32.4% 37.1%	Appuhamy 2018
	dNDF	Lactating cows	15.1 % DM (35.6%)	0.5%	
	mf	Lactating cows	3.6 % (6.0%)	0.2%	
	f _{DMI}	Lactating cows	22.1 (3.5%)	0.3%	
	f _{NDF}	Lactating cows	2.18 (36.7%)	0.5%	
	f _{mf}	Lactating cows	32.2 (13.0%)	0.8%	

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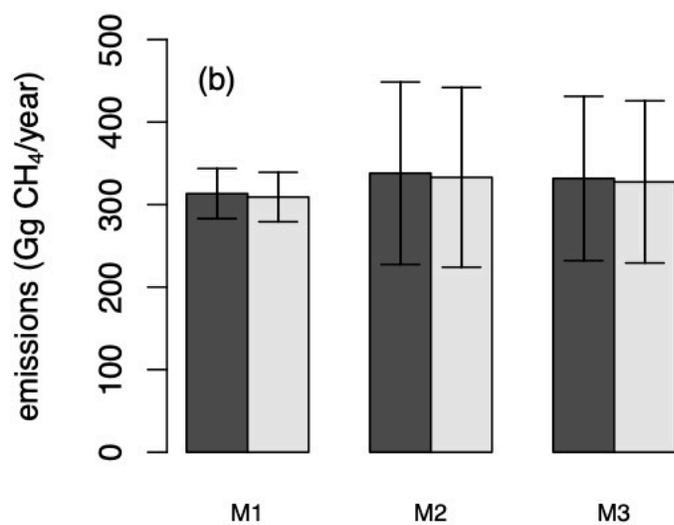
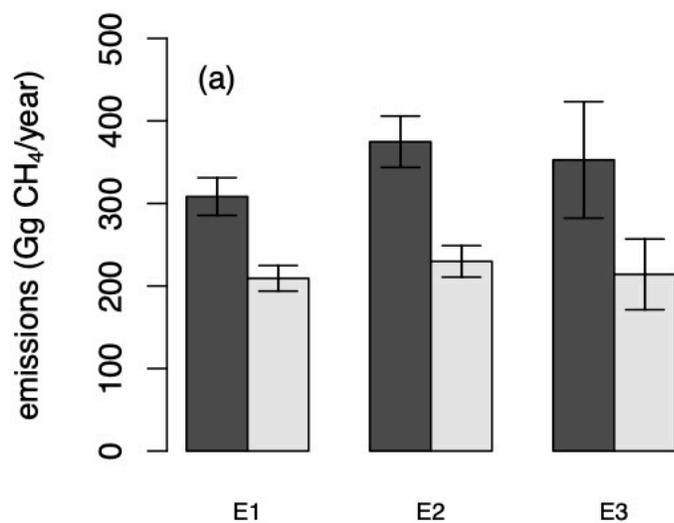
617 Table 4. Estimated input variables and standard error as a % of the mean for each of the methods to
 618 calculate manure methane emissions at the farm scale, along with sensitivity to each input variable.
 619 *Description of SE calculations are provided in the supplemental methods.
 620
 621

	Variable		Mean value (%SE*)	sensitivity	Source
M1	n (head)	lactating cows	1091 (20%)	15.4%	IPCC
	VS _{prod} (kg/head/year)	lactating cows	2654 (1.4%)	0.1%	CARB 2017
		nonlactating cows	1219 (0.9%)		
	B _o (m ³ CH ₄ /kg VS)	Lactating cows	0.24 (23%)	5.3%	Miranda et al. 2015
MCF (unitless)	Pasture	0.15 (245%)	0.0%	CARB, Owen and Silver 2014	
	Daily spread	0.005 (245%)	0.0%		
	Solid storage	0.04 (86.2%)	0.0%		
	Liquid/slurry	0.323 (47.1%)	1.5%		
	Lagoon	0.748 (52.3%)	77.8%		
	Dry lot	0.04 (86.2%)			
M2	n (head)	lactating cows	1091 (20%)	15.3%	IPCC
	VS _{prod} (kg/head/year)	Lactating cows	2799 (1.4%)	0.1%	Hristov et al. 2017, CARB data
		Heifer calves	370 (0.9%)		
	B _o (m ³ CH ₄ /kg VS)	Lactating cows	0.24 (23%)	5.3%	Miranda et al. 2015
MCF (unitless)	Pasture	0.15 (245%)	0.0%	CARB, Owen and Silver 2014	
	Daily spread	0.005 (245%)	0.0%		
	Solid storage	0.04 (86.2%)	0.0%		
	Liquid/slurry	0.323 (47.1%)	1.4%		
	Lagoon	0.748 (52.3%)	78.0%		
	Dry lot	0.04 (86.2%)			
M3	n (head)	1720 cows per dairy	1091 20%	7.7%	IPCC
	VS _{prod} (kg/head/year)	Lactating cows	2654 (1.4%)	0.0%	CARB data
		Nonlactating cows	1219 (0.9%)		
	TOC (flagoon) (unitless)	Freestall	74% (5.7%)	0.0%	Meyer 2019
		Nonfreestall	34% (8.8%)		
		nonlactating	26% (12.3%)		
	B _o (m ³ CH ₄ /kg VS)	Lactating cows	0.24 (23%)	5.3%	Miranda et al. 2015
MCF (unitless)	Pasture	0.15 (245%)	0.1%	CARB, Owen and Silver 2014	
	Daily spread	0.005 (245%)			
	Solid storage	0.04 (86.2%)	0.1%		
	Liquid/slurry	0.323 (47.1%)	0.2%		
	Lagoon	0.748 (52.3%)	48.1%		
	Dry lot	0.04 (86.2%)			
f _{bed} (unitless)	fraction bedding	0.33 (100%)	41.1%	Ahn et al. 2011	



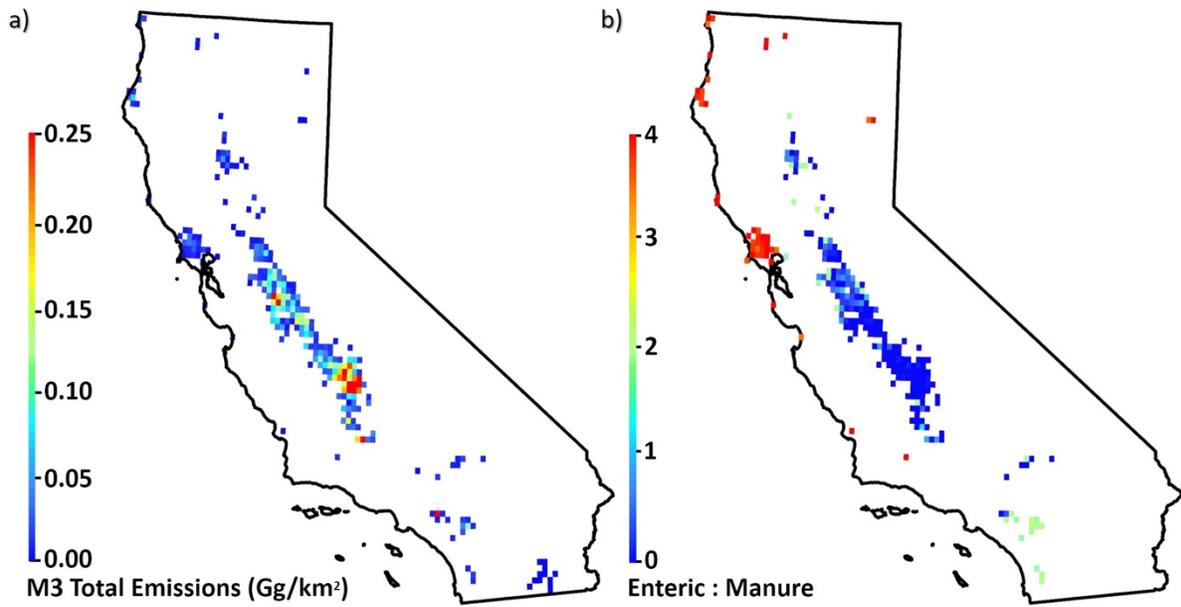
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 624 Figure 1. Diagram of manure flows on a dairy farm. Dashed lines indicate North Coast dairies only.
 625 Modified from Owen and Silver (2014) and Meyer et al. (2011). **Types of manure management include:**
 626 **anaerobic digester:** large containment system or covered lagoon designed for capturing methane and
 627 carbon dioxide for use as fuel; **anaerobic lagoon:** designed storage system for stabilizing waste; **daily**
 628 **spread:** the collection of manure that is spread onto field or pasture within 24 hours of deposition; **dry lot:**
 629 an open confined area, where manure may be removed occasionally; **pasture:** land covered in grass that
 630 the animals eat; **solid storage:** dried manure stored in unconfined stacks; **liquid/slurry:** manure stored
 631 with some water added, with a typical residence time of less than 1 year (IPCC 2006). Fraction of manure
 632 entering each management type are shown in Tables 1 and S1.

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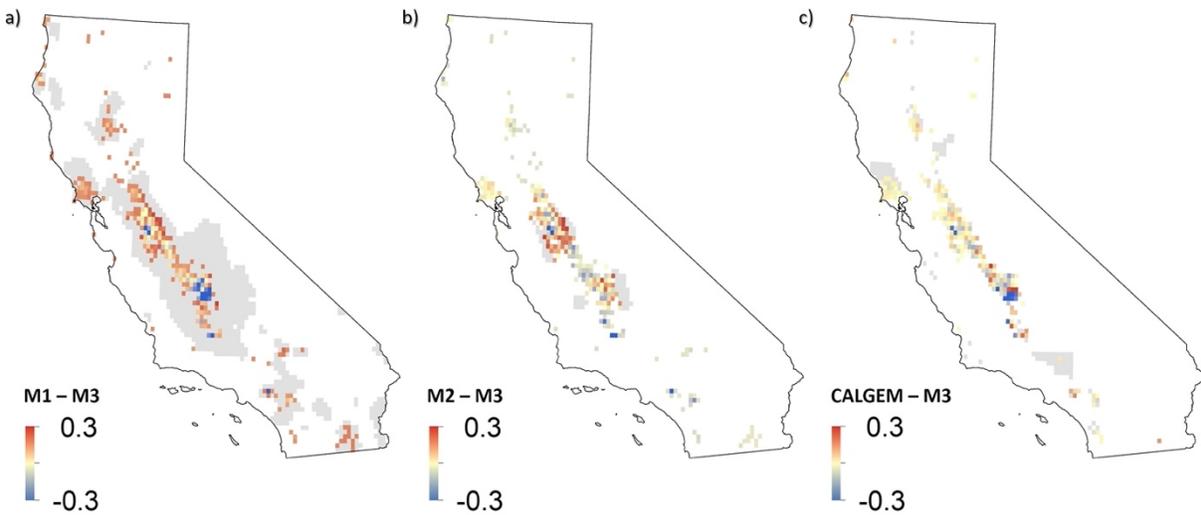
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640 Figure 2. Total state (a) enteric and (b) manure CH₄ emissions for each of the three calculations. Dark
641 bars include all cattle, while light bars include only milk cows. The lack of significant difference between
642 the three methods supports the validity of the farm-scale method.



644
645 Figure 3. Map of (a) total methane emissions and (b) ratio of enteric fermentation emissions to manure
646 emissions in California. In panel (a), red indicates high total methane emissions and blue indicates low
647 total methane emissions. In panel (b), red indicates relatively high enteric fermentation emissions, while
648 blue indicates relatively high manure management emissions.
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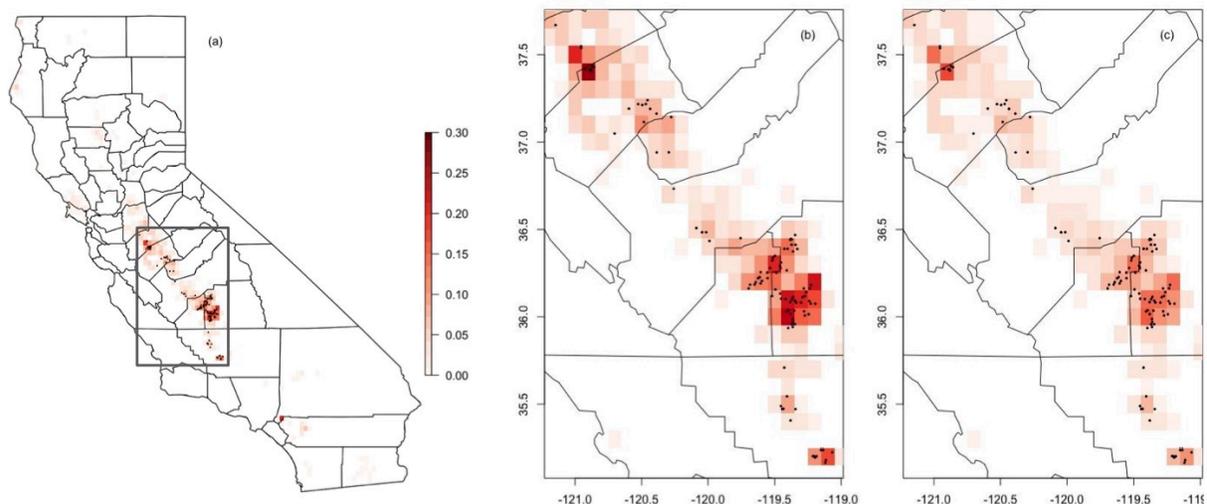


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Figure 4. Map of the difference between facility-scale (M3) measurements and (a) M1 (Masakkars et al. 2017), (b) M2 (Hristov et al. 2017), and (c) CALGEM (Jeong et al. 2016) in California. Positive (red) numbers indicate M1, M2, or CALGEM are higher than M3 measurements, while negative (blue) values indicate M3 is higher than M1, M2, or CALGEM. Grey values show where M1, M2, and CALGEM show dairy emissions but M3 does not. Color bar represents absolute differences between the methods in Gg/km², where red indicates the M3 is lower than the other method, and blue indicates that M3 is larger than the other method.

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670 Figure 5. Total methane emissions of California San Joaquin Valley in Gg/km² (a,b) before and (c) after
671 installation of anaerobic digesters. Darker red shows higher emissions. The box in panel (a) is expanded
672 in panels (b) and (c).
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Appendix A. Glossary

676 B₀: maximum methane production capacity (0.24, 0.17, and 0.17 m³ CH₄/kg VS for dairy cows,
677 replacement heifers, and calves, respectively)
678 calf: 0-6-month-old cattle (n=1,637,339)
679 CH₄: methane
680 DMI: dry matter intake (22.9 kg/ head/day for lactating cows, 12.7 for dry cows, 8.5 for dairy replacement
681 heifers, and 3.7 for calves)
682 dNDF: digestible neutral detergent fiber
683 dry cow: cattle that have calved that are not lactating; includes mature cows 15% of the time (n=216,155)
684 ef₁: emission factor associated with method E1 (114.61 kg CH₄/ head/ year for lactating cows; 58.32 kg
685 CH₄/replacement heifer / year; and 11.63 kg CH₄ / dairy calf / year)
686 ef₂: emission factor associated with method E2 (436 g/head/day for lactating cows; 280 g/head/day for dry
687 cows; 161 g/head/day for replacement heifers; and 70 g/head/day for calves).
688 f_{bed}: fraction of manure that is used as bedding (0.33)
689 f_{DMI}: emissions factor for dry matter intake (22.1)
690 f_{lagoon}: fraction of manure that enters the lagoon
691 f_{mf}: factor associated with milkfat (32.2)
692 f_{NDF}: factor associated with dNDF (2.18)
693 heifer: 6-24-month-old cattle (n=1,372,160)
694 i: class of animal
695 lactating cow: cattle that have calved that are lactating; includes mature cows 85% of the time
696 (n=1,447,088)
697 mature cow: cattle that have calved that may or may not be lactating (n=1,702,456)

698 mf: milkfat content (3.6 %)
699 MCF: methane conversion factor for manure emissions (0.15 for pasture; 0.005 for daily spread; 0.04 for
700 solid storage; 0.323 for liquid/slurry; 0.748 for lagoon; 0.04 for drylot).
701 n_{AQ} : population of cattle included in AQ permits
702 n_i : population of animal class i
703 n_{USDA} : population of cattle in USDA NASS census
704 n_{WB} : population of cattle included in RWQCB reports
705 TOC: time on concrete
706 TOMP: time in milking parlor
707 VS: volatile solids
708 VS_{prod} : volatile solids produced by each animal class (kg/head/year)
709 ρ_{CH_4} : density of methane (0.662 kg CH₄/m³)
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712 **Author Contribution:** FH conceived of the presented idea. AM developed the methods and analyzed the
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714 the data. DM provided guidance on the methods and all other aspects of the manuscript. AM prepared
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716

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718

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